Public Document Pack

# Kadaltilla

## Adelaide Park Lands Authority









## BOARD MEETING AGENDA

Thursday, 26 September 2024 at 4.30 pm
Colonel Light Room, Adelaide Town Hall

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# Kadaltilla / Adelaide Park Lands Authority

Board Meeting Agenda, Thursday, 26 September 2024 at 4.30 pm
Colonel Light Room, Adelaide Town Hall

| | |
|---|---|
| Membership | The Lord Mayor<br>4 other members appointed by the Council<br>5 members appointed by the Minister for Planning |
| Quorum | 6 |
| Presiding Member | The Right Honourable the Lord Mayor, Dr Jane Lomax-Smith |
| Deputy Presiding Member | Elinor Walker |
| Board Members | Allison Bretones<br>Ashley Halliday<br>Justyna Jochym<br>Stephanie Johnston<br>Mitzi Nam<br>Deputy Lord Mayor, Councillor Keiran Snape<br>Craig Wilkins<br>Ben Willsmore |
| Proxy Board Members | Professor Emeritus Damien Mugavin (for Stephanie Johnston)<br>Councillor Henry Davis (for Deputy Lord Mayor, Councillor Keiran Snape)<br>Dennis Rigney (for Mitzi Nam) |

**Agenda**

## 1. Welcome and Opening

**1.1** Acknowledgement of Country

At the opening of the Board Meeting, the Board member presiding will state:

'Kadaltilla / Adelaide Park Lands Authority acknowledges that we are meeting on traditional Country of the Kaurna people of the Adelaide Plains and pays respect to Elders past and present. We recognise and respect their cultural heritage, beliefs and relationship with the land. We acknowledge that they are of continuing importance to the Kaurna people living today.

And we also extend that respect to other Aboriginal Language Groups and other First Nations who are present today.'

**1.2** Apologies

Presiding Member - The Right Honourable the Lord Mayor Dr Jane Lomax-Smith

**1.3** Confirmation of Minutes 4 - 7

That the Minutes of the meeting of the Board of Kadaltilla / Adelaide Park Lands Authority held on 22 August 2024 be taken as read and be confirmed as an accurate record of proceedings.

## 2. Conflict of Interest

## 3. Presiding Member Report (verbal)

## 4. Deputations

**5. Items for Board Discussion**

| | | |
|---|---|---|
| **5.1** | Department for Infrastructure and Transport - Tram Grade Separation Projects | 8 - 28 |
| **5.2** | Adelaide Park Lands Biodiversity Digital Reporting Framework | 29 - 40 |
| **5.3** | Draft Adelaide Park Lands Management Strategy - Towards 2036 - Consultation Summary Workshop | 41 - 64 |

**6. Items for Board Decision**

| | | |
|---|---|---|
| **6.1** | Draft Adelaide Park Lands Management Strategy - Towards 2036 - Consultation Engagement Report | 65 - 384 |
| **6.2** | Adelaide Park Lands Community Buildings (Sport and Recreation) Policy | 385 - 408 |
| **6.3** | Draft Festival Plaza Code Amendment Consultation | 409 - 554 |
| **6.4** | The Greater Adelaide Regional Plan (the Plan) Consultation | 555 - 558 |

**7. Items for Noting**

| | | |
|---|---|---|
| **7.1** | Kadaltilla Strategic Plan Annual Review of Progress 23/24 | 559 - 575 |

**8. Other Business**

**9. Meeting Close**

# Kadaltilla
## Adelaide Park Lands Authority






BOARD MEETING MINUTES

Thursday, 22 August 2024

Colonel Light Room, Adelaide Town Hall

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# Kadaltilla / Adelaide Park Lands Authority

Board Meeting Minutes, Thursday, 22 August 2024, at 4.30 pm
Colonel Light Room, Adelaide Town Hall

Present:

| | |
|---|---|
| **Presiding Member** | The Right Honourable the Lord Mayor, Dr Jane Lomax-Smith |
| **Deputy Presiding Member** | Elinor Walker |
| **Board Members** | Allison Bretones |
| | Stephanie Johnston |
| | Dennis Rigney (proxy for Mitzi Nam) |
| | Craig Wilkins |
| | Ben Willsmore |

## 1 Welcome and Opening

### 1.1 Acknowledgement of Country

At the opening of the Board Meeting, the Lord Mayor stated:

'Kadaltilla / Adelaide Park Lands Authority acknowledges that we are meeting on traditional Country of the Kaurna people of the Adelaide Plains and pays respect to Elders past and present. We recognise and respect their cultural heritage, beliefs and relationship with the land. We acknowledge that they are of continuing importance to the Kaurna people living today.

And we also extend that respect to other Aboriginal Language Groups and other First Nations who are present today.'

### 1.2 Apologies

| | |
|---|---|
| Board Members - | Ashley Halliday |
| | Justyna Jochym |
| | Mitzi Nam |
| | Deputy Lord Mayor, Councillor Keiran Snape |
| | Councillor Henry Davis (proxy for Deputy Lord Mayor, Councillor Keiran Snape) |

### 1.3 Confirmation of Minutes

Board Decision

Moved by Allison Bretones,
Seconded by Craig Wilkins -

That the Minutes of the meeting of the Board of Kadaltilla / Adelaide Park Lands Authority held on 25 July 2024 be taken as read and be confirmed as an accurate record of proceedings.

Carried

## 2 Conflict of Interest

Nil

## 3 Presiding Member Report (verbal)

The Presiding Member provided a verbal report on a visit to Penang:

- GeorgeTown and World Heritage listing
- The UNESCO Penang Hill Biosphere Reserve and The Habitat Foundation
- Joint World Heritage listing application by Cambodia, Indonesia, Malaysia & Thailand for a traditional dress as an item of designated cultural significance

## 4 Deputations

Nil

## 5 Items for Board Discussion

Nil

## 6 Items for Board Decision

### 6.1 Kadaltilla 2023/2024 Annual Report

Board Decision

Moved by Elinor Walker,
Seconded by Allison Bretones -

That the Kadaltilla / Adelaide Park Lands Authority:

1. Adopts the Annual Report for the 2023/24 financial year included as Attachment A to Item 6.1 on the Agenda for the meeting of the Board of Kadaltilla / Adelaide Park Lands Authority held on 22 August 2024, and provides a copy to Council and the Minister of Planning responsible for the *Adelaide Park Lands Act 2005 (SA)*.

Discussion ensued

The motion was then put and carried

## 7 Items for Noting

### 7.1 Glen Osmond Road, Hutt Road and Park 17 Improvements

Board Decision

Discussion ensued

It was then –

Moved by Elinor Walker,
Seconded by Ben Willsmore –

That the Kadaltilla / Adelaide Park Lands Authority:

1. Notes the additional information provided as contained in **Attachment A**, to Item 7.1 on the Agenda for the meeting of the Board of Kadaltilla / Adelaide Park Lands Authority held on 22 August 2024, on the option that was assessed as the most appropriate to install the 1,800 mm culvert to rehabilitate the existing open channel along Glen Osmond Road by conveying the stormwater flow through an underground culvert.

Carried

### 7.2 Update on the World Heritage Listing for the Adelaide Park Lands and Rural Settlement Landscapes

Board Decision

Discussion ensued

It was then –

Moved by Stephanie Johnston,
Seconded by Allison Bretones

That the Kadaltilla / Adelaide Park Lands Authority:

1. Receives and notes the report contained in Item 7.2 on the Agenda for the meeting of the Board of Kadaltilla / Adelaide Park Lands Authority held on 22 August 2024.
2. Notes that this report will progress Quarterly, with the next update to be provided in November 2024.

Carried

## 8 Other Business

Discussion ensued in relation to biodiversity retention and volume/velocity water management considerations associated with the installation of a culvert to rehabilitate the existing open channel along Glen Osmond Road by conveying the stormwater flow through an underground culvert.

## Closure

The meeting closed at 4.52 pm

The Lord Mayor, Dr Jane Lomax-Smith
Presiding Member
Kadaltilla / Adelaide Park Lands Authority

Documents Attached:

Nil

Kadaltilla
Adelaide Park Lands Authority

# Department for Infrastructure and Transport - Tram Grade Separation Projects

**Thursday, 26 September 2024**
**Board Meeting**

**Author:**
Tom McCready,
Director City Services

Public

## Purpose of Workshop

The purpose of this presentation is to provide an opportunity for the Tram Grade Separation Alliance to present to the Kadaltilla Board Members the proposal to remove three level crossings from along the Glenelg tram line and the proposed temporary modifications within the Park Lands that are required to support this project.

## Key Question

What are Kadaltilla Board Member views on the temporary modifications required to the Park Lands as a result of the Tram Grade Separation Project.

- END OF REPORT –

# Tram Grade Separation Projects

## City of Adelaide Kadaltilla Adelaide Park Lands Authority Briefing – 26 September 2024



Attachment A

Australian Government | BUILDING AUSTRALIA

Government of South Australia
Department for Infrastructure and Transport

Delivered by Tram Grade Separation Projects Alliance

# Agenda

- Welcome and introductions
- Acknowledgement of Country
- Projects overview
- Tram line temporary closure
- Proposed temporary tram maintenance facility
- Community engagement
- Next steps

We acknowledge the Kaurna Peoples as the Traditional Custodians of the land we meet on today and recognise their continuing connection to land and waters. We pay our respects to the diversity of cultures; significance of contributions and to Elders past, present and emerging.





Australian Government

Government of South Australia
Department for Infrastructure and Transport

Build.
Move.
Connect.

# Projects Overview

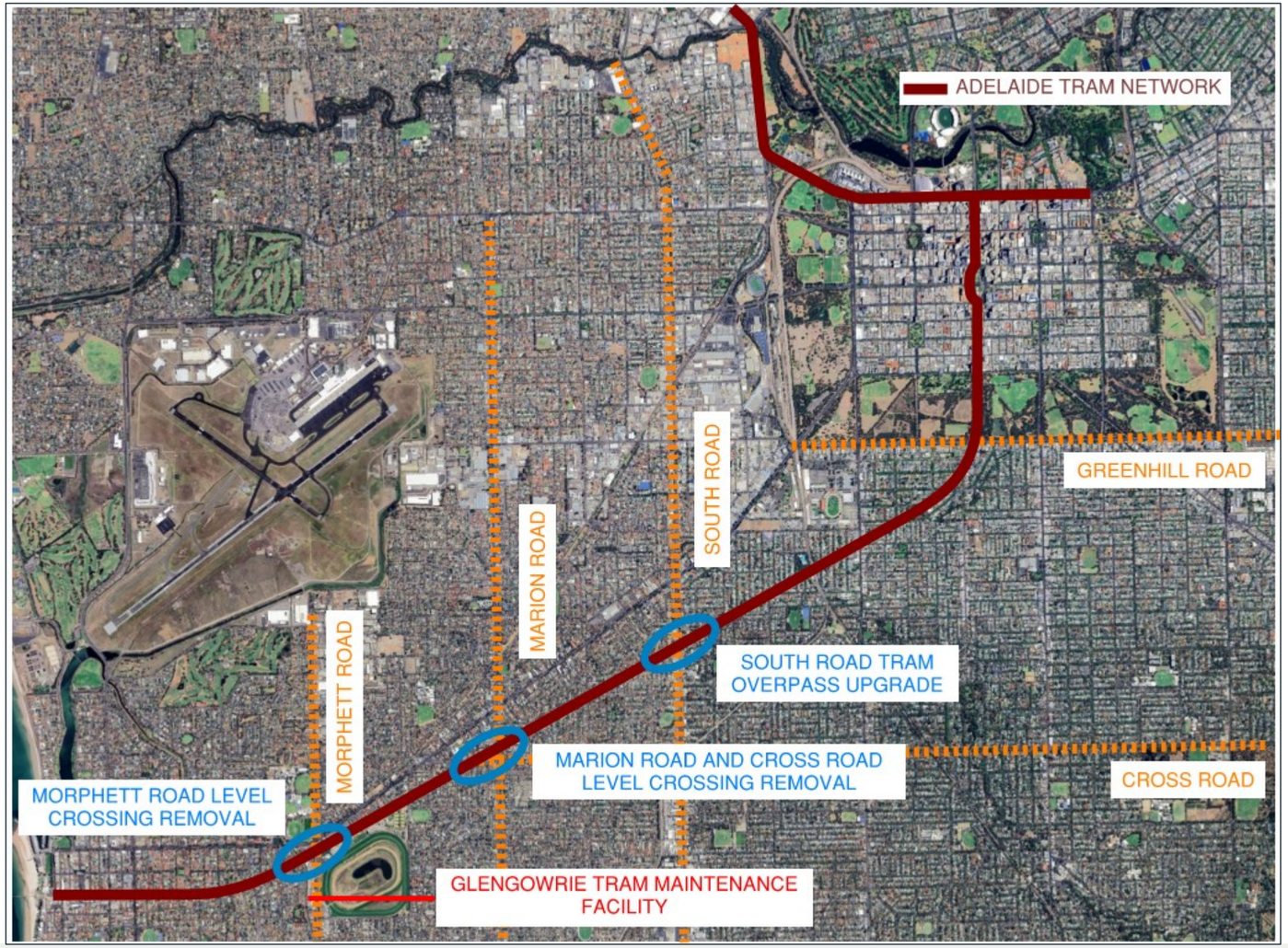
Tram Grade Separation Projects Alliance

Works will be delivered as an Alliance with;

- McConnell Dowell
- CPB Contractors
- Arup
- Mott MacDonald
- Aurecon

- The Australian and South Australian governments have jointly (50:50) funded to remove three level crossings where the Glenelg tram line crosses Marion Road and Cross Road, Plympton and Morphett Road, Morphettville.
- The existing tram overpass at South Road, Glandore will also be re-built to support delivery of the T2D Project.

# Project Overview







# South Road Tram Overpass upgrade

Australian Government | BUILDING AUSTRALIA

Government of South Australia
Department for Infrastructure and Transport

Delivered by Tram Grade Separation Projects Alliance



# Marion Road and Cross Road level crossing removals

Australian Government | BUILDING AUSTRALIA

Government of South Australia
Department for Infrastructure and Transport

Delivered by Tram Grade Separation Projects Alliance

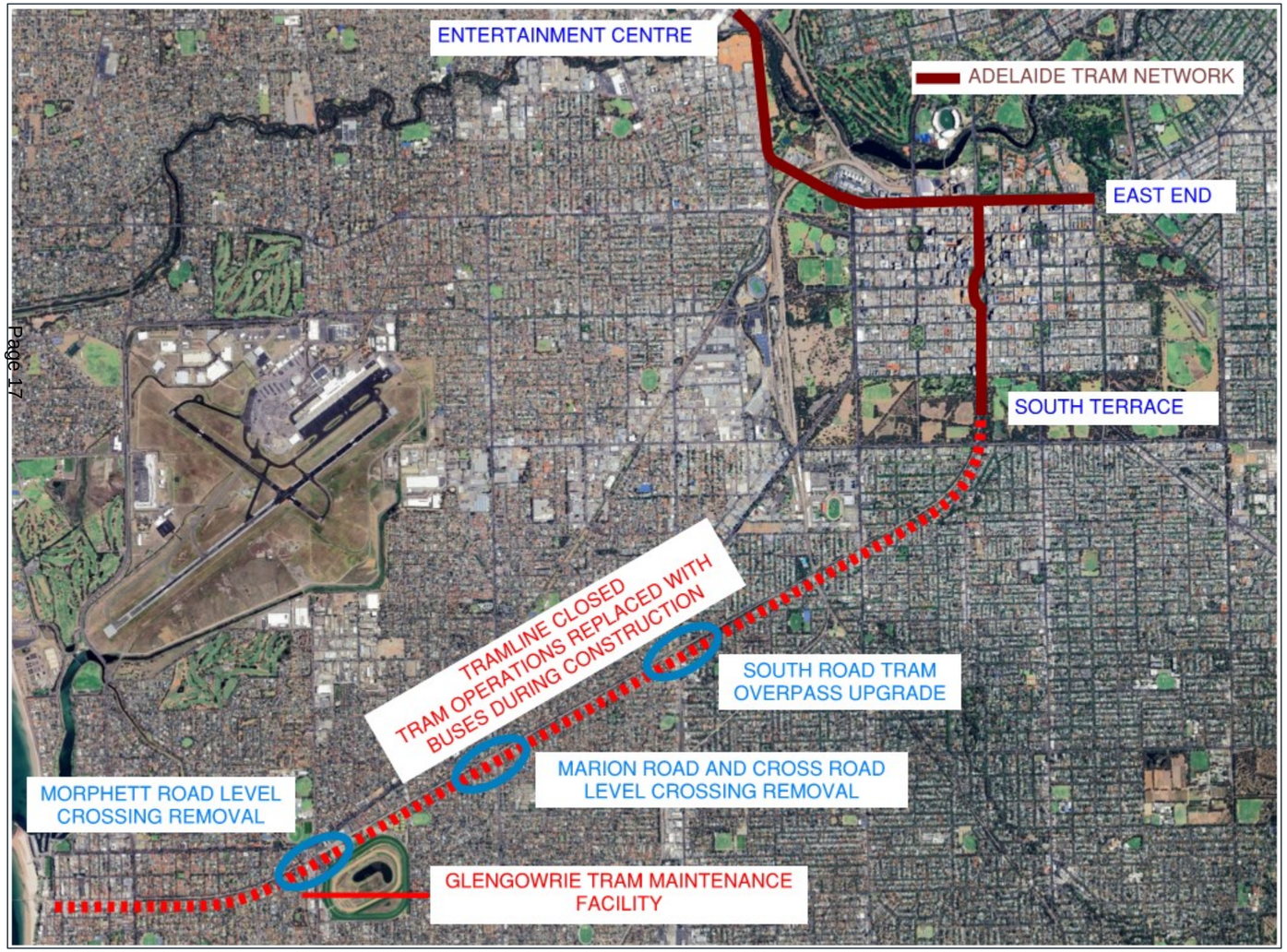




# Morphett Road level crossing removal

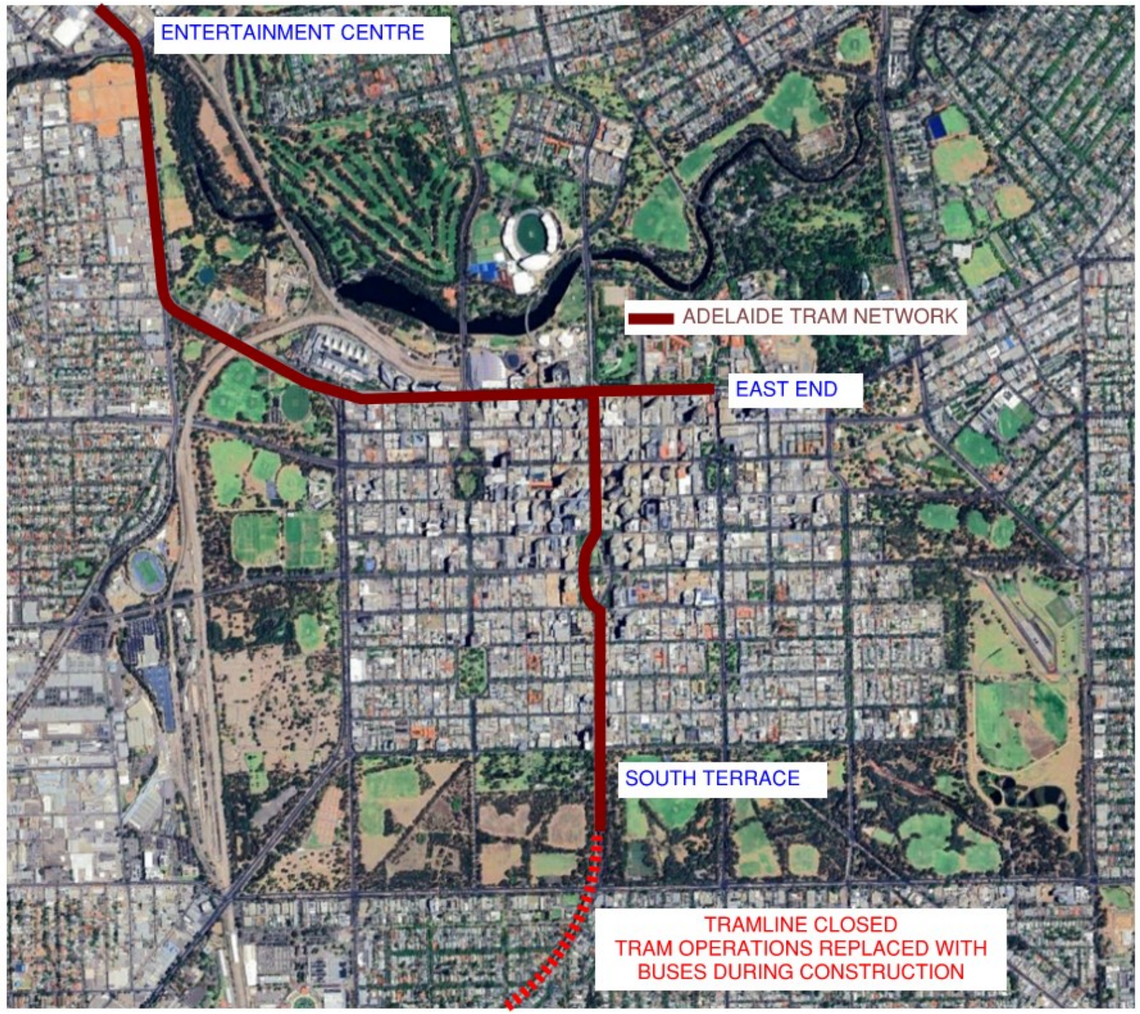
Australian Government | BUILDING AUSTRALIA
Government of South Australia
Department for Infrastructure and Transport
Delivered by Tram Grade Separation Projects Alliance

# Temporary tram line closure for construction




- To fast-track construction and reduce impacts on residents, businesses, road and public transport users, we will be temporarily closing the Glenelg tram line.
- Trams will continue to operate through the City from the existing South Terrace Tram Stop.
- Substitute buses will be in place during this time to service the remaining tram network between South Terrace and Glenelg.
- The tram line closure will commence in the second half of 2025.
- We will have the tram line ready for testing and commissioning late 2025 with services scheduled to resume late January 2026 in time for the start of the school term.

# Tram operations during closure




- Substitute buses will transfer passengers at South Terrace to catch trams during the closure, with temporary tram maintenance and stabling at the same location.
- Options considered for maintenance and stabling of trams:
  - South Terrace
  - East End on North Terrace
  - Adelaide Entertainment Centre
- South Terrace was selected as the site allows maintenance and stabling to be completed within the existing corridor.
- Temporary infrastructure will be built to facilitate this and removed at completion.

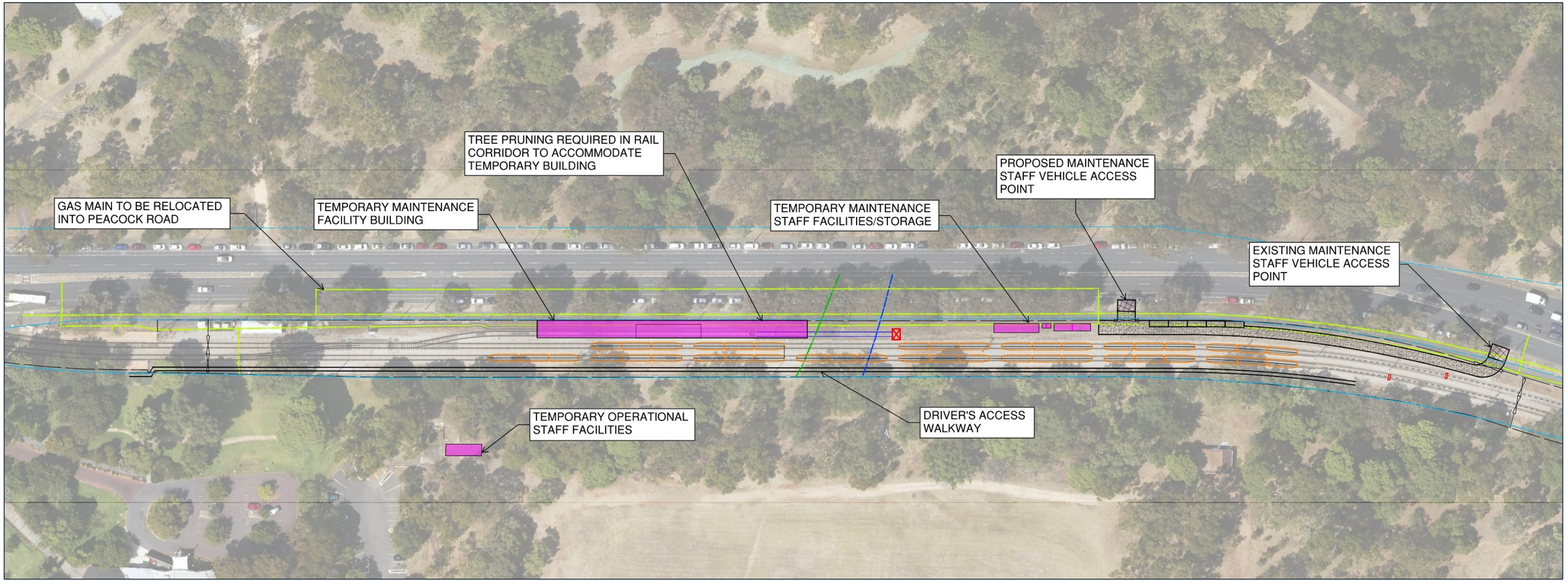
# Temporary Tram Maintenance Facility



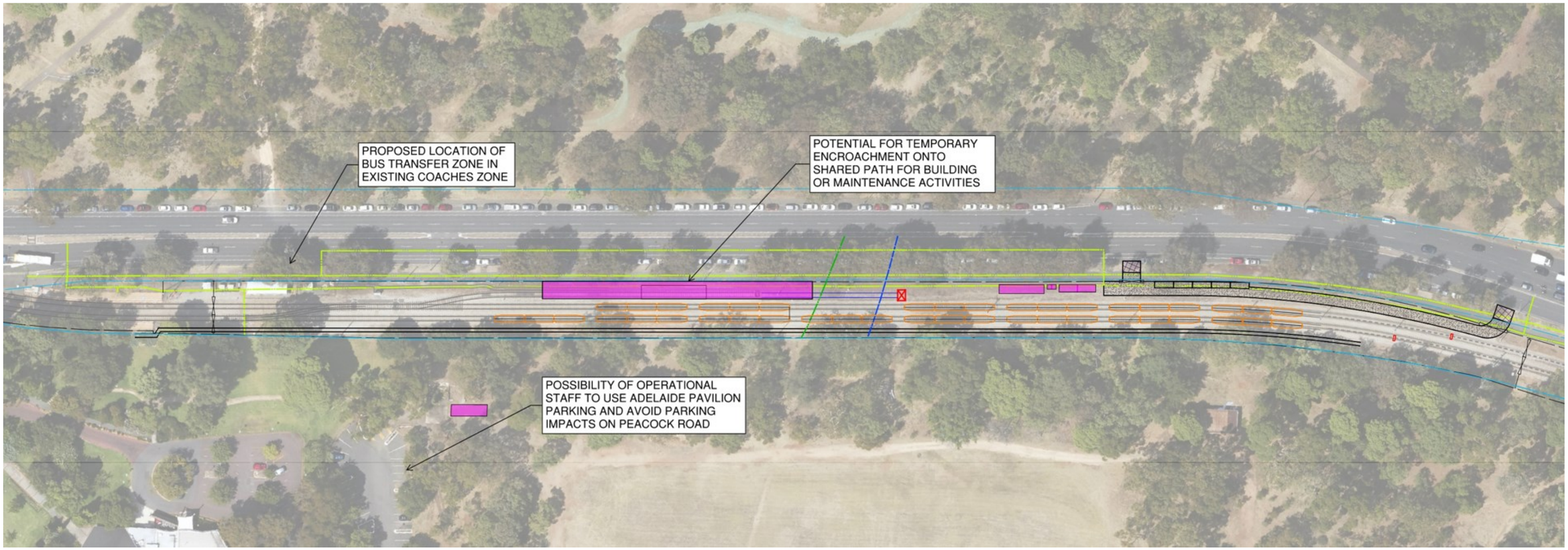
*Existing facility at Glengowrie tram depot*

- Construction of a temporary tram maintenance facility, including temporary sheds and maintenance pit to replicate facilities at Glengowrie tram maintenance depot.
- Extension of the existing tram siding in the tram corridor adjacent Peacock Road.
- Temporary maintenance staff facilities including staff building, storage, and parking within rail corridor.
- Temporary operational staff building and driver access walkway.

# Temporary tram maintenance facility



# Temporary tram maintenance facility

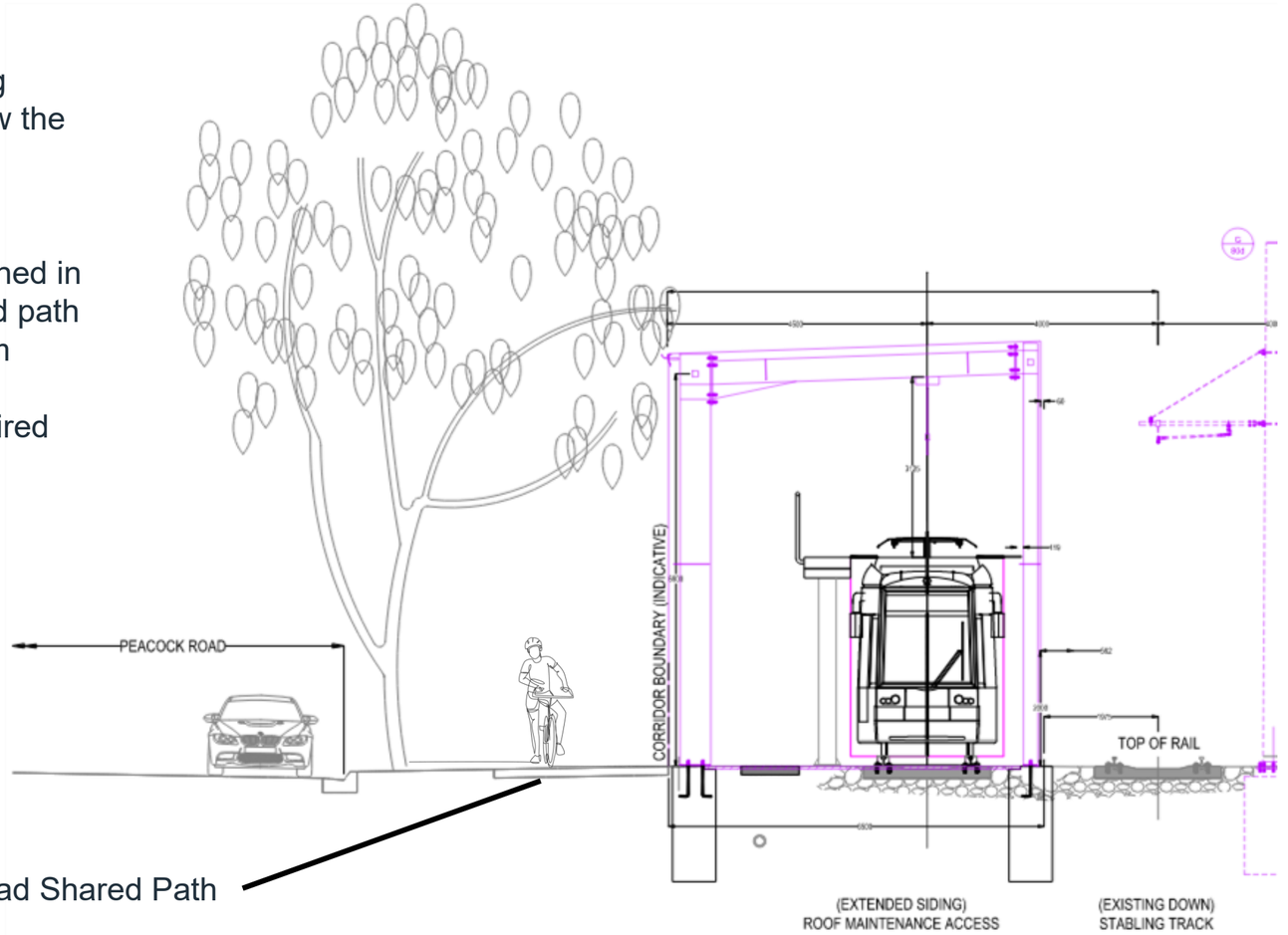


# Temporary Tram Maintenance Facility



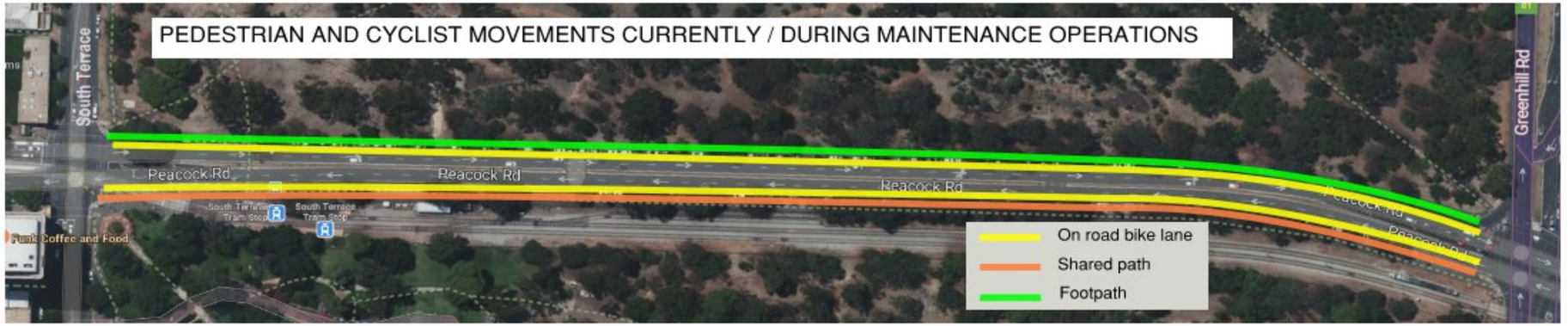
Expected extent of pruning required in corridor to allow the temporary shed to be constructed

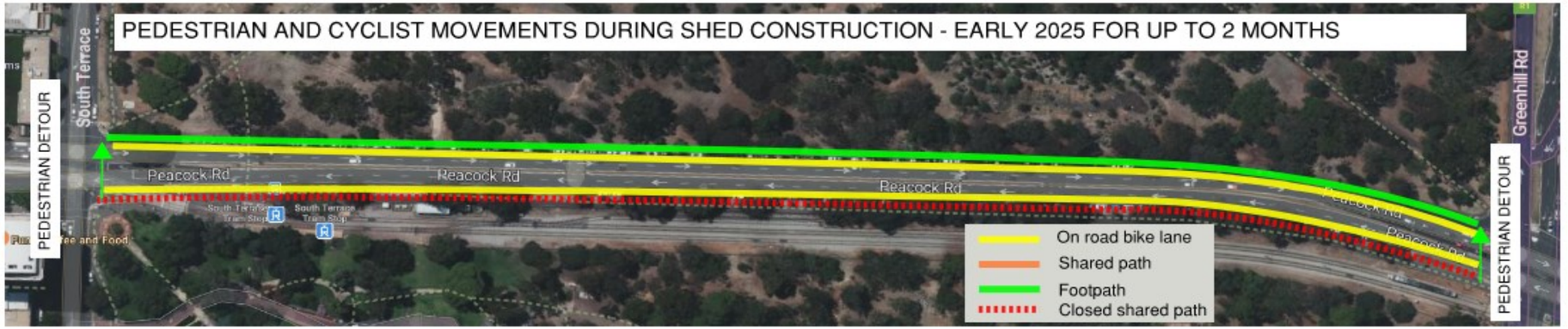
Temporary maintenance shed in the rail corridor and shared path to remain open during tram closure. Short term path closures and detours required during shed construction




Peacock Road Shared Path

# Pedestrian and cycling movements




- Pedestrian and cycling movements remain on current alignment during tramline closure (maintenance activities)
- Local detour is required for shed construction





# Community engagement

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Government of South Australia
Department for Infrastructure and Transport
Delivered by Tram Grade Separation Projects Alliance

# Community engagement

## Engagement in City of Adelaide

- Social media and website updates
- Door knocking and letter boxing campaigns
- Local business one-on-one meetings
- Project, wayfinding and detour signage
- Dedicated project phone, email and website
- Community noticeboards/ Communication boards
- Key stakeholder briefings, e.g. cycling groups



# Next steps

- Ongoing communication with staff
  - Progress updates
  - Operational coordination
  - Works notifications and permits





# Thank you

Australian Government | BUILDING AUSTRALIA | Government of South Australia, Department for Infrastructure and Transport | Delivered by Tram Grade Separation Projects Alliance

Australian Government

BUILDING AUSTRALIA

Government of South Australia

Department for Infrastructure and Transport

Delivered by

Tram Grade Separation Projects Alliance

Kadaltilla
Adelaide Park Lands Authority

# Adelaide Park Lands Biodiversity Digital Reporting Framework

**Thursday, 26 September 2024**
**Board Meeting**

**Author:**
Sarah Gilmour, Associate Director Park Lands, Policy & Sustainability

Public

## Purpose of Workshop

The purpose of the workshop is to demonstrate the digital reporting framework for the Adelaide Park Lands Biodiversity Survey.

The Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) received the Adelaide Park Lands Biodiversity Survey Report at its meeting on 27 June 2024 (Link 1). At the meeting, Kadaltilla noted a digital reporting framework for publicly communicating the findings of the biodiversity survey was in development and would be presented to Kadaltilla by September 2024.

The Adelaide Park Lands Biodiversity Survey Report provides an updated evidence base for plant and animal species, vegetation communities, and habitats found in the Adelaide Park Lands and establishes a new baseline for the ongoing monitoring and reporting of biodiversity in the Adelaide Park Lands.

The digital reporting framework includes data on species, management observations, research insights, field mapping and remote sensing. Accessed via the City of Adelaide website, the digital reporting framework allows users to engage with biodiversity information in the Adelaide Park Lands.

The database that supports the digital reporting framework will be regularly updated through data sharing between the City of Adelaide, State and national biodiversity databases and various citizen science platforms (eg FrogWatch, Bird Count, iNaturalist).

The digital reporting framework supports evidence-based decision making and public reporting of biodiversity in the Adelaide Park Lands.

The digital reporting framework has been designed to align with the requirements of the Kadaltilla Strategic Plan 2023-2028 and Adelaide Park Lands Management Strategy. It also supports reporting on the City of Adelaide Strategic Plan 2024-2028 and the City of Adelaide Integrated Climate Strategy 2030.

## Key Question

1. What are Board Members' views on the digital reporting framework including data, relevance, readability and use by the community?

- END OF REPORT -

# Kadaltilla

## Adelaide Park Lands Authority









# Adelaide Park Lands Biodiversity Digital Reporting Framework

The purpose of the workshop is to demonstrate the digital representation of biodiversity data for the Adelaide Park Lands

Jared Wilson, Team Leader Park Lands Planning

Kadaltilla
Adelaide Park Lands Authority

# Key Messages

- The Adelaide Park Lands Biodiversity report was presented to Kadaltilla at its meeting on 27 June 2024
- Kadaltilla noted a digital reporting framework would be presented by September 2024
- The digital reporting framework:
  - Includes data on species, management observations, research insights, field mapping and remote sensing
  - Allows users to engage with biodiversity information in the Adelaide Park Lands
  - Provides a biodiversity evidence-base to inform decision making



# Key Question

**KEY QUESTION**

What are Board Members' views on the digital reporting framework including data, relevance, readability and use by the community?

# Strategic Alignment

**Adelaide Park Lands Management Strategy 2015-2025**

- Sustainable and enduring places - Management of biodiversity
  - The active gathering and sharing of biodiversity data will allow the City of Adelaide to make evidence-based decision about the management of Adelaide Park Lands biodiversity

**2024 – 2028 Strategic Plan – Environmental Performance**

- Objective 2.2 Promote ecologically sustainable initiatives and monitor tree canopy cover, biodiversity, and environmental sustainability and design quality
- Objective 2.5 Increase the accessibility of evidence-based information



# Background

The Biodiversity Survey was completed in three phases:

- Phase 1: Desktop analysis
  - Literature review and gap analysis
- Phase 2: Field surveys
  - Expert field surveys
  - Citizen science campaign
- Phase 3: Digital reporting framework
  - Public sharing of the data



# Field Surveys

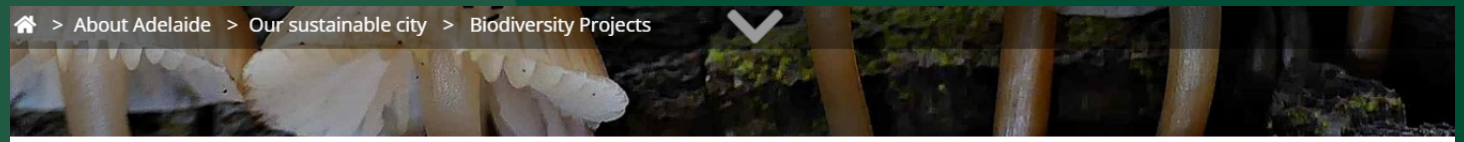
Seasonal timing, data abundance and other factors led to the prioritisation of field surveys.

Field surveys were conducted by experts, on the following subjects:

- Possums
- Bats
- Fish
- General terrestrial vertebrates
- Butterflies
- Native bees
- Insects and other arthropods
- Native woodlands and grasslands
- Aquatic systems – river and wetland vegetation



# City of Adelaide website




The Biodiversity Report provides a snapshot of biodiversity within the Adelaide Park Lands, including habitat and vegetation condition assessments, and the evaluation of plant and animal species diversity.

The Biodiversity Report outlines a monitoring framework that aims to:

- Guide conservation efforts
- Track changes in biodiversity
- Inform decision-making processes

READ THE BIODIVERSITY SURVEY SUMMARY REPORT

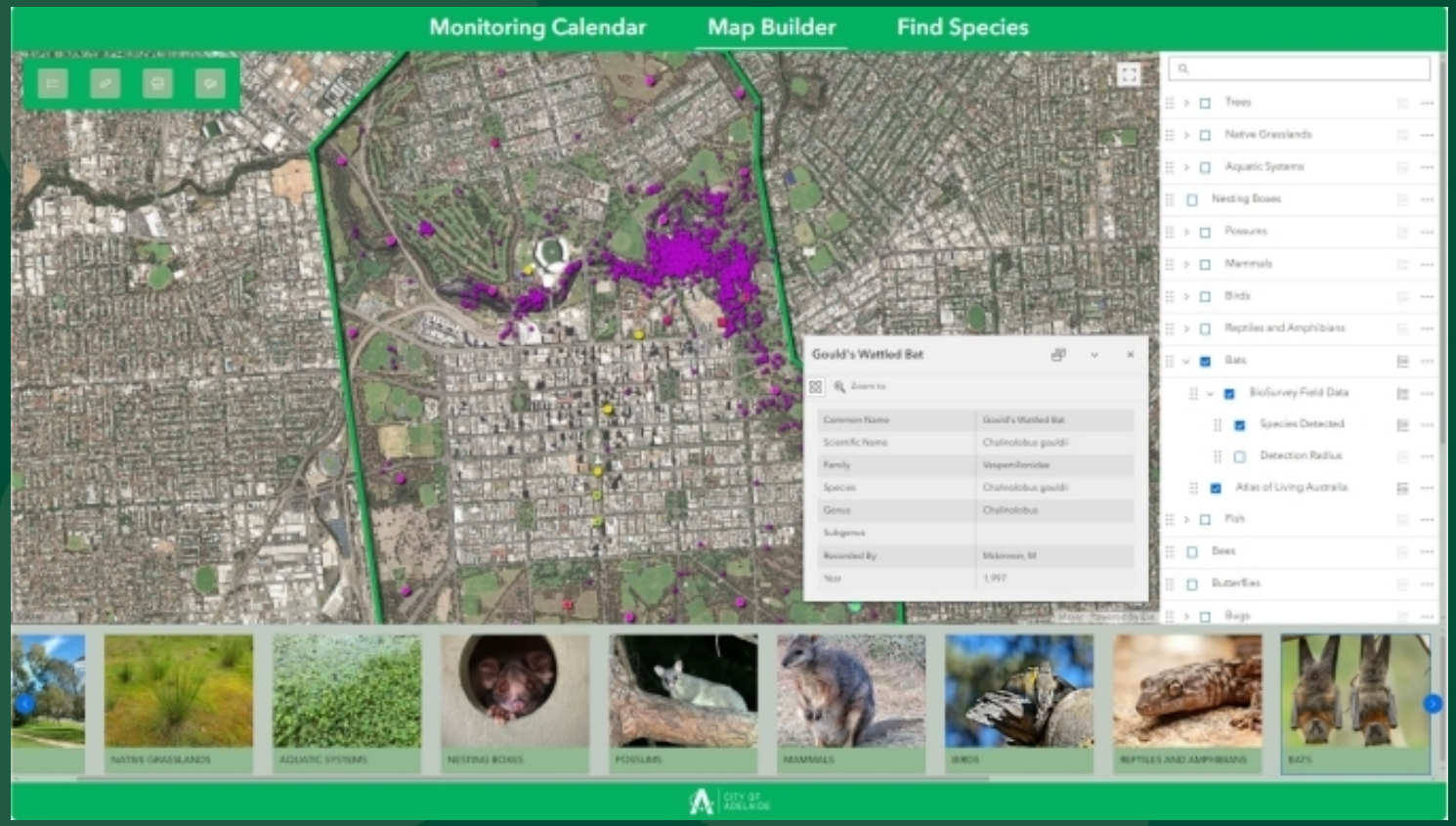
EXPLORE ALL THE DATA BY THEME






# Exploring Data by Theme

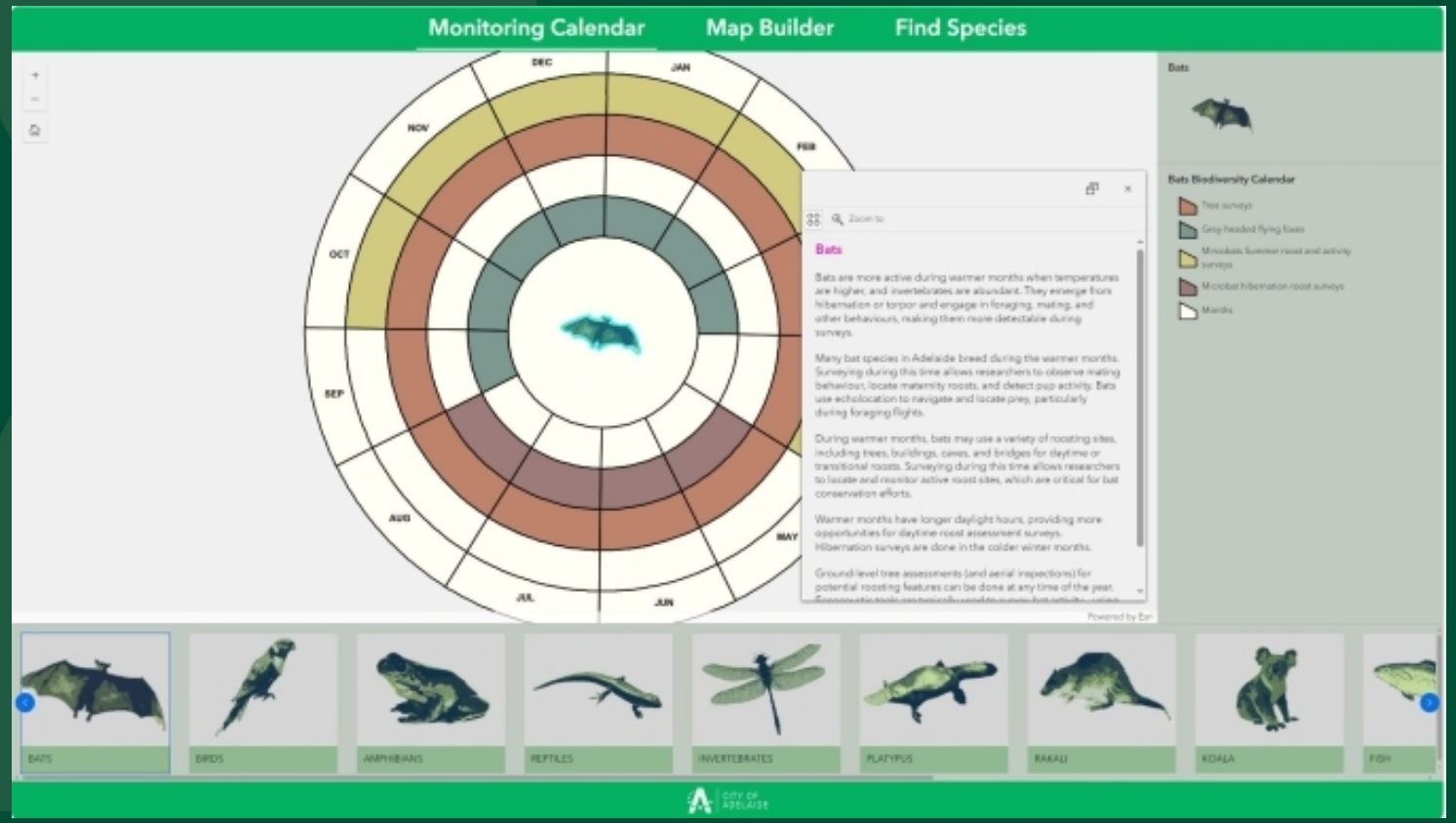
Survey data can be explored by theme or species






# Monitoring Calendar

A ‘biodiversity calendar’ has been developed to assist in forward planning and time intervals for updating datasets.






# Key Question

**KEY QUESTION**

What are Board Members' views on the digital reporting framework including data, relevance, readability and use by the community?

# Thank You.









Kadaltilla
Adelaide Park Lands Authority

Kadaltilla
Adelaide Park Lands Authority

# Draft Adelaide Park Lands Management Strategy - Towards 2036 - Consultation Summary Workshop

**Thursday, 26 September 2024**
**Board Meeting**

**Author:**
Anthony Spartalis
Chief Operating Officer
Corporate Services

Public

## Purpose of Workshop

The purpose of this report is to give Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) Board Members an opportunity to workshop the community consultation responses and provide feedback on the recommendations and proposed amendments to draft Adelaide Park Lands Management Strategy (APLMS) – Towards 2036.

On 23 May 2024, Kadaltilla endorsed the draft APLMS – Towards 2036 for the purposes of public consultation, which was undertaken from 17 June to 9 August 2024.

During the public consultation, over 400 people were engaged with (300 people were spoken to at the Rundle Mall information booth and 196 completed the survey in-person, 74 responded to the online survey, 40 people emailed directly with written feedback, and 26 organisations provided written submissions). The draft APLMS – Towards 2036 received broad support with consultation feedback supporting the prioritisation of greening, open space, cultural experiences, recreational activities, events, and safe connections.

32 key recommendations have been developed arising from the consultation.

The final APLMS - Towards 2036 is proposed to be presented to Kadaltilla for endorsement on 24 October 2024.

## Key Question

1. Do Kadaltilla Board Members support the recommendations arising from consultation feedback?

- END OF REPORT –

# Kadaltilla

## Adelaide Park Lands Authority

## Draft Adelaide Park Lands Management Strategy (APLMS) - Towards 2036 - Consultation Summary Workshop

To view and discuss the outcomes of the community consultation on the draft APLMS – Towards 2036

Governance
Alison Ackland
Kadaltilla / Adelaide Park Lands Authority Advisor



Kadaltilla
Adelaide Park Lands Authority

# Key Messages

- Over 400 people were engaged during the eight-week public consultation
- The draft APLMS – Towards 2036 received broad support with consultation feedback supporting the prioritisation of greening, open space, cultural experiences, recreational activities, events, and safe connections.
- 32 key recommendations have been developed arising from the consultation



# Key Question

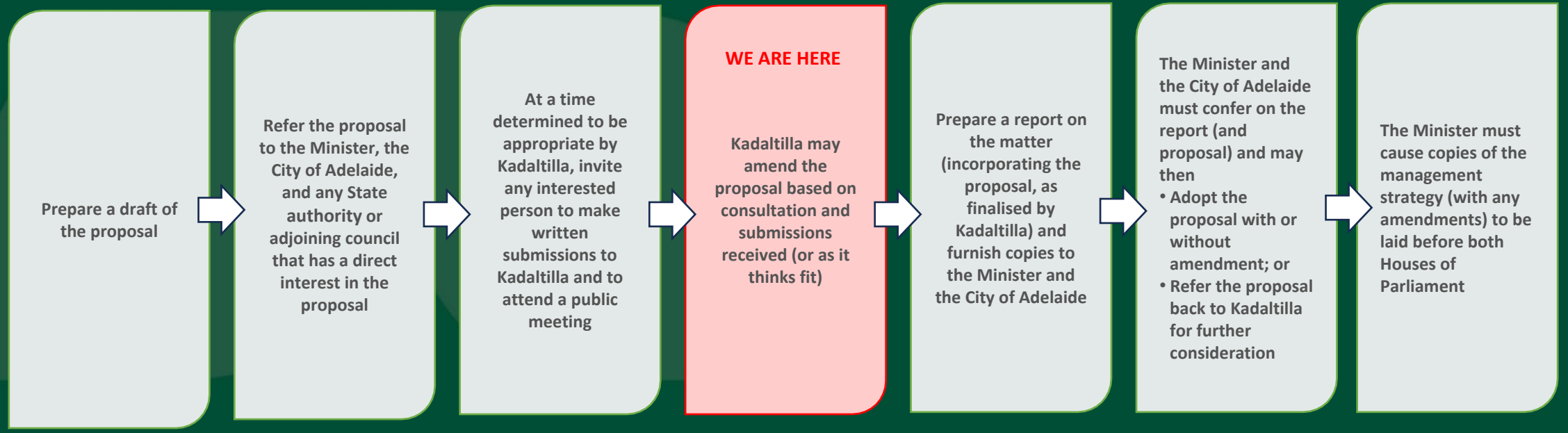
## KEY QUESTION

**Recommendations**

Do Kadaltilla Board Members support the recommendations arising from consultation feedback?

# Legislative Process for Amending the APLMS

- A review is required every 5 years under the *Adelaide Park Lands Act 2005* [Section18(14)]
- Under the *Adelaide Park Lands Act 2005*, Kadaltilla may vary the management strategy by the substitution of a new management strategy [Section 18(12)]
- Changes to the Adelaide Park Lands Management Strategy (APLMS) will require a decision by the Council and the Minister for Planning
- A State authority and the City of Adelaide must provide such information as Kadaltilla may reasonably require for the purposes of preparing or revising the management strategy. [Section 18(11)]



# Community Consultation

- On 23 May 2024, Kadaltilla endorsed the draft *APLMS - Towards 2036* for the purposes of community consultation

- Community consultation opened on 17 June 2024 and closed on 9 August 2024, a period of eight weeks
    - Feedback online, by email, by post or in person



**Adelaide Park Lands Management Strategy**
Towards 2036

Government of South Australia | CITY OF ADELAIDE | Kadaltilla Adelaide Park Lands Authority

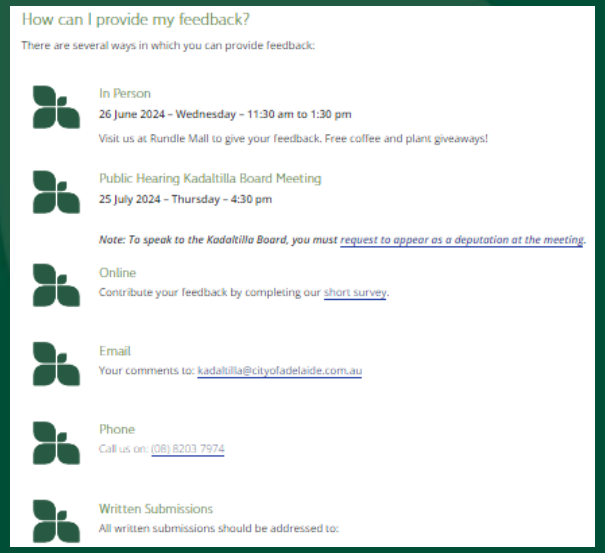
# Consultation Activities

## Website




## Info Booth & Public Hearing






## Fact sheets and technical extracts




**Do you have any summary documents or technical fact sheets on the draft APLMS?**

Yes, the below documents summarise different themes from the draft APLMS:

- Fact Sheet – What's Changed
- Fact Sheet – Who are Kadaltilla & What is the APLMS
- Fact Sheet – Adelaide Park Lands Golf Course & Surrounds
- Fact Sheet – Legislative Context & Interactions
- Fact Sheet – Adelaide Park Lands Investment
- Fact Sheet – Community Buildings
- Fact Sheet – Access Roads and Car Parking

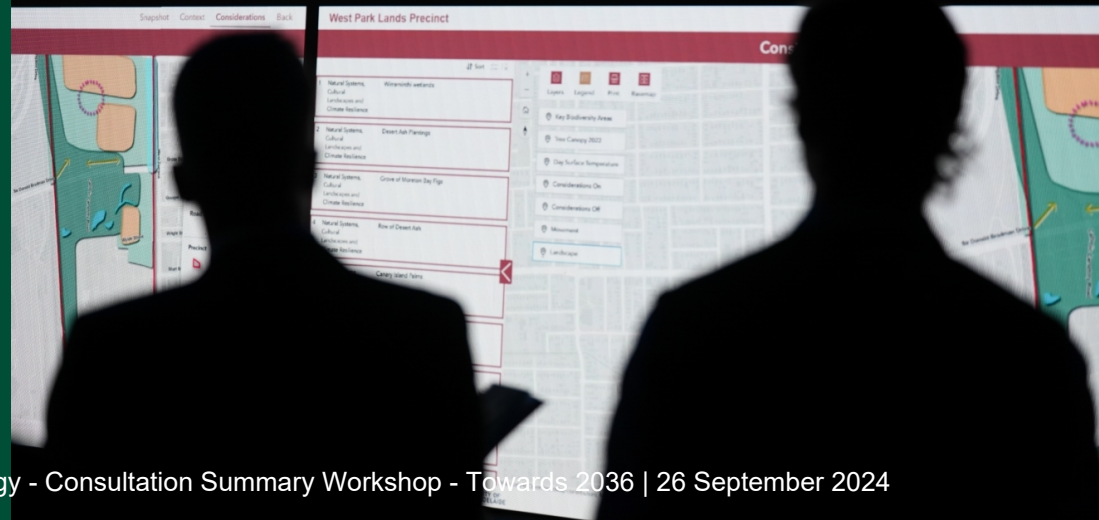
## Key Stakeholder Event



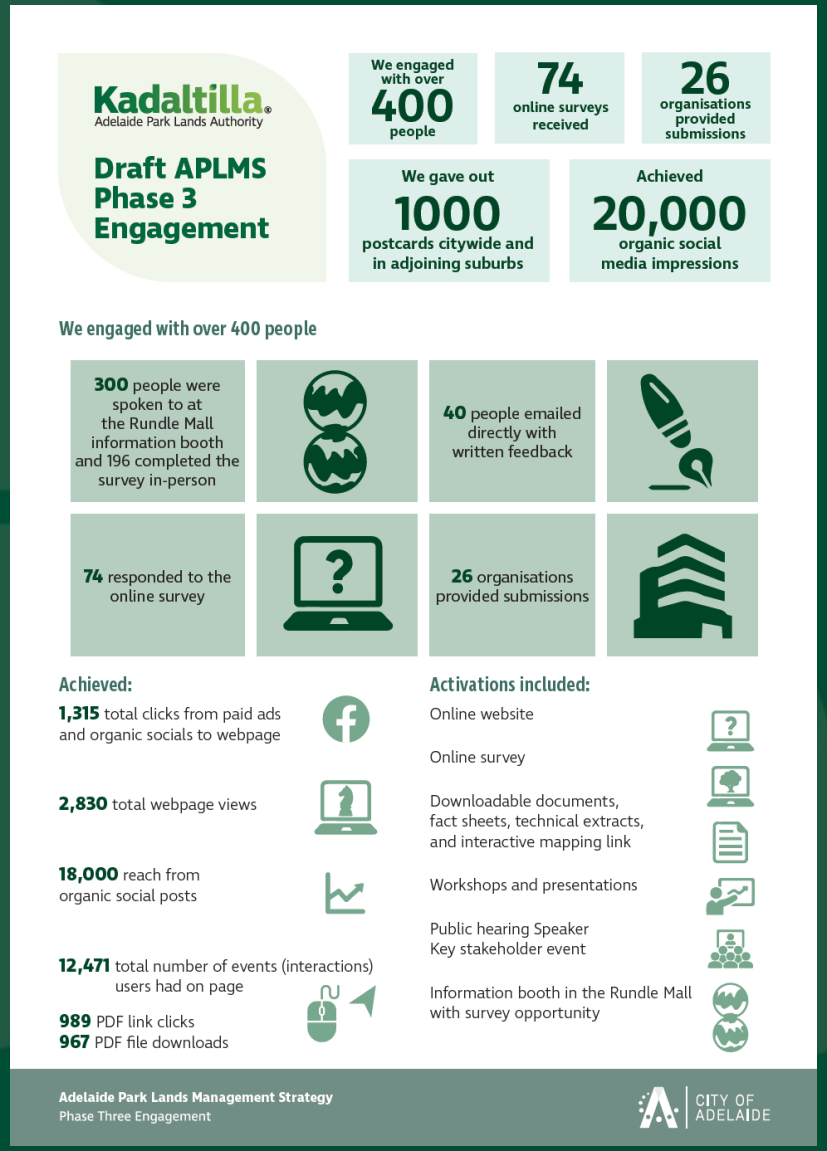
# Consultation Feedback

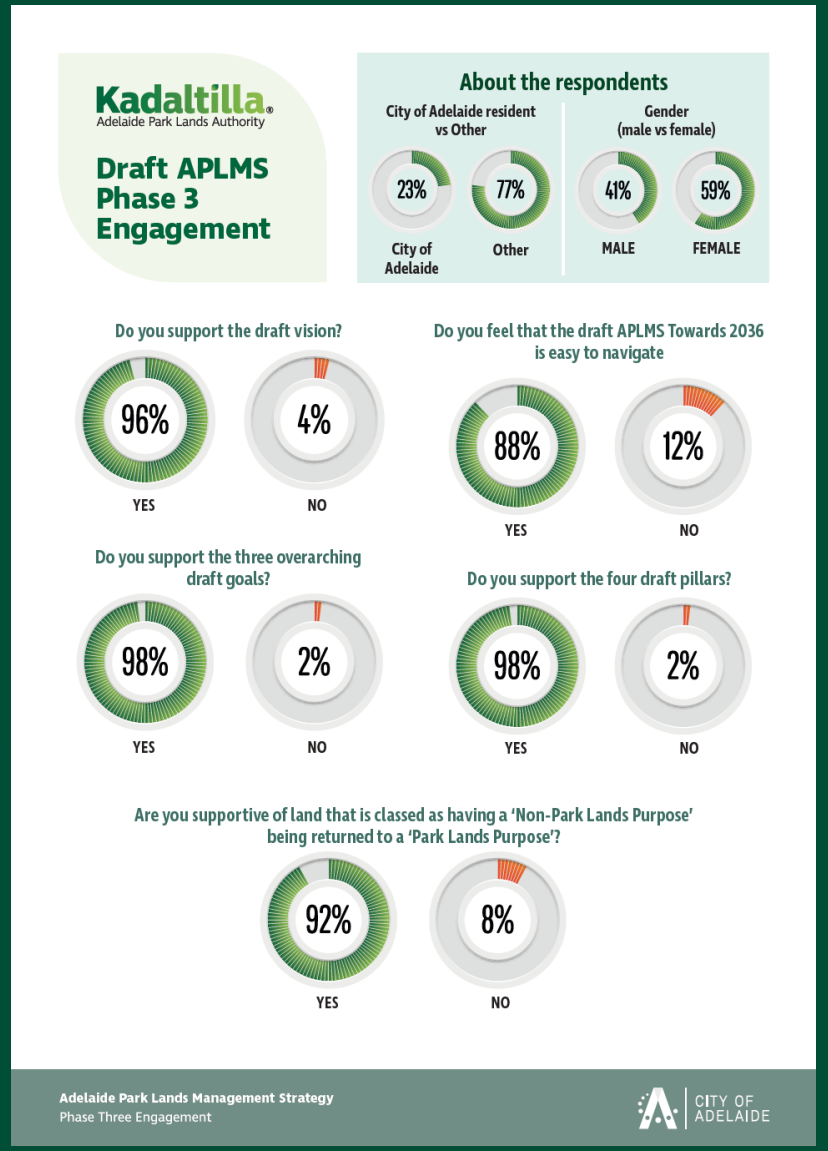
- We engaged with over 400 people
- 300 people were spoken to at the Rundle Mall information booth and 196 completed the survey in-person
- 74 responded to the online survey
- 40 people emailed directly with written feedback
- 26 organisations provided written submissions including:
  - City of Adelaide
  - City of Burnside
  - City of West Torrens
  - City of Norwood Payneham & St Peters
  - City of Unley
  - Town of Walkerville
  - Office for Design and Architecture SA
  - Planning and Land Use Services
  - Office for Recreation, Sport and Racing
  - Department of Climate Change, Energy, the Environment and Water
  - Green Adelaide
  - Kaurna Yerta Aboriginal Corporation (KYAC)
  - South Australian Motor Sport Board
  - Botanic Gardens and State Herbarium
  - SANFL
  - The University of Adelaide
  - Australian Institute of Landscape Architects
  - Pulteney Grammar School
  - South Australian Cricket Association
  - The North Adelaide Society Inc.
  - SECRA
  - State Planning Commission
  - Walking SA
  - National Parks and Wildlife Service South Australia
  - The City of Adelaide Reconciliation Committee
  - Adelaide Park Lands Association





# Survey Consultation Feedback



# Rundle Mall Consultation Feedback

Kadaltilla
Adelaide Park Lands Authority

## Rundle Mall Activation

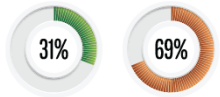
**We spoke to over 300 people**

**196 Survey responses**

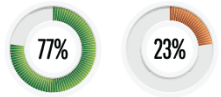
**Activation**
Wednesday
3 July 2024
11.30am – 1.30pm

To supplement the online engagement scheduled for this phase, a staffed display was created in the Rundle Mall for people to find out more about the strategy, ask questions and for the team to survey them on key inclusions in the Strategy.

**Are you aware that an Adelaide Park Lands Strategy exists?**




**Do you use the Park Lands for any purpose?**







**Which parklands do you use?**

- 22% All/many
- 19% Eastern Park Lands (including Botanic Park and Victoria Park)
- 12% Northern Park Lands
- 22% South Park Lands (including Skate Park and Marshmallow Playground)
- 8% Western Park Lands (including Bonython Park)
- 17% Central/Squares (including Zoo, Light Square, Elder Park, the River Torrens and the connection to Linear Park)



**What activity do you use the Park Lands for?***

- **Walking 36%** Includes dog walking
- **Playgrounds 11%**
- **Sports 17%** Including mention of soccer, netball and hockey
- **Attending events 13%**
- **Recreation 13%**
- **Swimming pool 3%**

Also mentioned were:
Skating, Running, Bird watching, Cycling, Dog Parks, Enjoying Nature

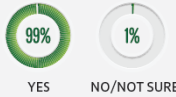
**If you don't use the Park Lands, is there a reason why?***

- **40%** I live too far away
- **25%** Not interesting to me
- **11%** I don't have the time

Other reasons offered included:

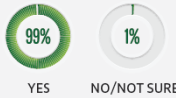
- I'm from interstate,
- I'm new to Adelaide, and
- feeling unsafe

**Do you support the draft vision for the APLMS?**




**Do you support the four pillars of the APLMS?**

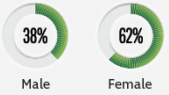
- Cultural Value
- Environmental Performance
- Management and Protection, and
- Expert Advice




**About the respondents:**

Where do the respondents live:

- **18%** City of Adelaide/North Adelaide
- **10%** Councils which border the Park Lands
- **62%** Greater Adelaide metropolitan areas
- **7%** Regional South Australia
- **3%** Interstate/overseas



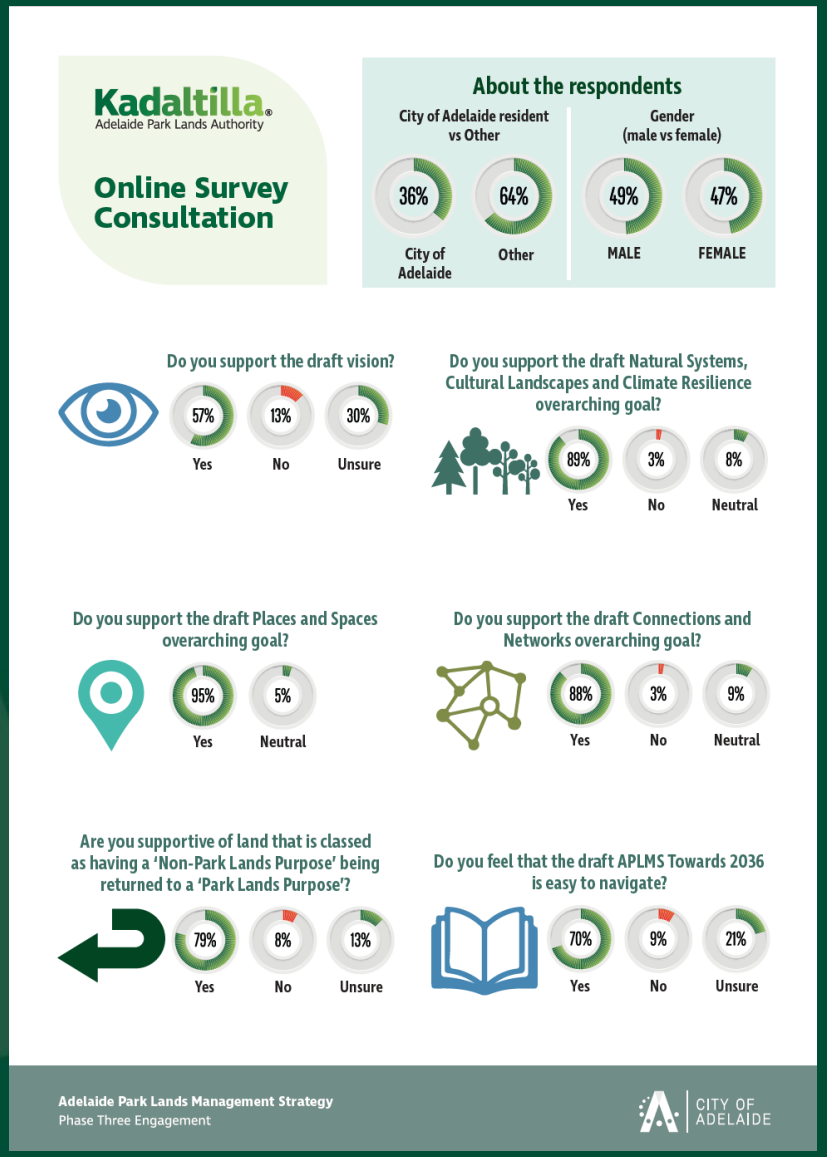

All percentages are rounded to the nearest whole number

* some respondents declined to provide specific details


**Adelaide Park Lands Management Strategy**
Phase Three Engagement
CITY OF ADELAIDE

# Online Survey Consultation Feedback



# THEMES & RECOMMENDATIONS



# Built Form and Land Use

**Desire to remove unused structures and strengthen the commitment to returning areas to Park Lands purposes.**

- RECOMMENDATION 1: Strengthen the commitment to returning areas for Park Lands purposes by introducing a new strategy to consolidate buildings in the Park Lands
- RECOMMENDATION 11: Provide examples of funding models and partnerships and how they can help to achieve the goals and strategies in the Strategy
- RECOMMENDATION 25: Include information on how development opportunities are initiated and if there will be any exclusions (e.g. external unsolicited proposals)
- RECOMMENDATION 32: More clearly define the intention for re-development of the northern area of the Golf Course



# Biodiversity and First Nations

**Emphasis on enhancing biodiversity, retaining trees, planting native species, and increasing First Nations representation through land-management practices.**

- RECOMMENDATION 2: Include specific projects and/or strategies that demonstrate a prioritising for protecting nature and biodiversity informed by the Biodiversity Monitoring Program
- RECOMMENDATION 8: Explore how to increase the participation of the Kaurna people, Indigenous plantings and environmental management practices
- RECOMMENDATION 21: Change references from the Kaurna Country Charter to the KYAC Country Plan



# Park Lands Protection and Access

**Importance of preserving Park Lands for public use, ensuring strong legislative safeguards, and improving access.**

- RECOMMENDATION 3: Ensure the APLMS specifically references legislation and policies that create certainty for stakeholders that the Park Lands will be adequately protected
- RECOMMENDATION 9: Create more awareness of the Park Lands and the various ways that people can enjoy them and ensure they remain iconic and a destination of choice for South Australians and visitors
- RECOMMENDATION 26: Include a clear interpretation of the purpose of the Park Lands, to remove any misapprehension about the legality of facilities and development, including times or instances of general public exclusions
- RECOMMENDATION 30: Agreements with major event organisers should stipulate that the amount of time that the public is excluded from areas of the Park Lands prior to, or post an event, should be minimised



# Heritage and Cultural Values

**Support for State Heritage Listing and UNESCO recognition to protect the unique heritage and environment of the Park Lands.**

- RECOMMENDATION 4: Consider including direct reference to pursuing State Heritage Listing and progressing with United Nations Educational, Scientific and Cultural Organization (UNESCO) recognition, ensuring consistency of referencing
- RECOMMENDATION 17: Recognise the history of the horse agistment area
- RECOMMENDATION 23: Reflect the Australian Government's role and suggested re-wording relating to the heritage principle



# Stormwater Management and Pathways

**Focus on improving stormwater quality and expanding walking paths with surfaces that minimise environmental impact.**

- RECOMMENDATION 5: Highlight the collaborative relationship and interaction with adjacent local government bodies in relation to the management of infrastructure and developing projects
- RECOMMENDATION 6: Create a strategy that supports improvements to the Park Lands Trail with the aim of creating a continuous loop
- RECOMMENDATION 27: Consider how water run-off is currently captured and used in facilities and opportunities for including provision in building renovations/new builds. Review or develop policy



# Park Lands Hubs and Major Events

**Need for clearer definitions of Park Lands hubs to avoid overdevelopment, while recognising the importance of major events in attracting visitors.**

- RECOMMENDATION 7: Consider further definition or detail on how the Park Lands ‘Hubs’ will be assigned, and the level of development within these precincts, and the importance of major events to draw people to the Park Lands
- RECOMMENDATION 22: Continued engagement with SA Motor Sport Board in relation to major events scheduled for Victoria Park and considerations for redevelopment



# Community Facilities and Car Parking

**Ensure community facilities are non-exclusive and consider reintroducing car parking reduction targets.**

- RECOMMENDATION 13: Support the upgrade of community buildings to meet community expectations that include opportunities for communities outside of program times
- RECOMMENDATION 14: Include 5% car parking reduction target and clarify alternative uses, increased greening and reduction of impervious surfaces
- RECOMMENDATION 28: Review community gardens and associated policies to ensure there is clarity regarding the sharing of produce from community gardens and/or native plantings



# Governance and Legislative Context

**Explore making Kadaltilla a statutory authority and ensure transparency in development processes.**

- RECOMMENDATION 10: Consider including additional targets or progress indicators for the goals
- RECOMMENDATION 12: Provide clarification/definitions for terms
- RECOMMENDATION 15: Investigate the legislative context in which the Kadaltilla / Adelaide Park Lands Authority operates
- RECOMMENDATION 18: Delete references to transfer of care or control of parcels of land currently part of the Botanic Gardens
- RECOMMENDATION 19: Reword strategies that relate to creating places and attractions to identify specific locations
- RECOMMENDATION 20: Consider suggestions from submissions for additional map references or updates
- RECOMMENDATION 24: Identify additional opportunities to interact with adjacent Councils when planning for infrastructure and events/activations



# Design and Safety

**Strengthen safety measures through CPTED principles and apply Good Design principles across all goals.**

- RECOMMENDATION 16: Strengthen the role of Crime Prevention Through Environmental Design (CPTED) principles and active security measures
- RECOMMENDATION 31: Include Principles of Good Design in each of the Goals
- RECOMMENDATION 29: Include sport in wording to provide greater clarity



# Next Steps

| Date | Activity |
|---|---|
| 17 June - 9 August | Community consultation – public hearing |
| 2 July 2024 | City Planning, Development & Business Affairs Committee - Workshop Council's submission |
| 31 July 2024 | Key stakeholder event |
| 6 August 2024 | City Planning, Development & Business Affairs Committee - Finalise Council's submission |
| 13 August 2024 | Council Meeting - Finalise Council's submission |
| August - September | Inputs from community consultation finalised |
| 4 September | Reconciliation Committee Meeting |
| 26 September | Consultation report to Kadaltilla & Workshop consultation findings with Kadaltilla |
| 24 October 2024 | APLMS for Kadaltilla decision |
| 5 November 2024 | APLMS for City Planning, Development & Business Affairs Committee decision |
| 12 November 2024 | APLMS for Council decision |
| 13 November 2024 | APLMS for State Government decision |
| Early 2025 | Copies laid before both Houses of Parliament by Minister for Planning once adopted |



# Key Question

## KEY QUESTION

**Recommendations**

Do Kadaltilla Board Members support the recommendations arising from consultation feedback?

# Thank You.









Kadaltilla
Adelaide Park Lands Authority

Kadaltilla
Adelaide Park Lands Authority

# Draft Adelaide Park Lands Management Strategy - Towards 2036 - Consultation Engagement Report

**Thursday, 26 September 2024**
**Board Meeting**

**Author:**
Kathryn Goldy,
Acting Manager Governance

Public

## Purpose

The purpose of this report is to present the consultation summary on the draft *Adelaide Park Lands Management Strategy (APLMS) - Towards 2036* and outline the proposed amendments to the document prior to seeking a Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) decision to endorse the APLMS.

On 23 May 2024, Kadaltilla endorsed the draft APLMS - Towards 2036 for public consultation (Link 1). The consultation was undertaken using the interim engagement platform and opened from 17 June 2024 until 9 August 2024. A summary snapshot is provided in **Attachment A** and **Attachment B** provides a detailed summary of the consultation process including verbatim consultation and the Administration's response.

During the public consultation, over 400 people were engaged (300 people were spoken to at the Rundle Mall information booth and 196 completed the survey in person, 74 responded to the online survey, 40 people emailed directly with written feedback, and 26 organisations provided written submissions). The draft APLMS – Towards 2036 received broad support with consultation feedback supporting the prioritisation of greening, open space, cultural experiences, recreational activities, events, and safe connections.

32 key recommendations have been developed arising from the consultation.

In addition to the formal consultation and submissions, there has also been regular and ongoing engagement with adjoining Councils and State Government agencies through regular monthly Project Steering Committee meetings.

The final APLMS - Towards 2036 is proposed to be presented to Kadaltilla for endorsement on 24 October 2024.

## Recommendation

That the Kadaltilla / Adelaide Park Lands Authority:

1. Receives the draft *Adelaide Park Lands Management Strategy - Towards 2036* Consultation Engagement Report as contained in Attachment B to Item 6.1 on the Agenda for the meeting of the Board of Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) held on 26 September 2024.
2. Notes the final *Adelaide Park Lands Management Strategy - Towards 2036* is proposed to be presented to Kadaltilla on 24 October 2024.

# Implications

| | |
|---|---|
| Adelaide Park Lands Management Strategy 2015-2025 | Adelaide Park Lands Management Strategy 2015-2025<br>The review will result in the substitution of the Adelaide Park Lands Management Strategy (APLMS) 2015-2025 with the draft APLMS – Towards 2036, which includes consideration of contemporary context, celebration of completed work, and identification of new major projects. |
| 2023-2028 Strategic Plan | Kadaltilla / Adelaide Park Lands Authority 2023-2028 Strategic Plan<br>Strategic Plan Alignment – Expert Advice<br>Function as the peak advisory body for policy, development, heritage, and management of the Park Lands based on sound data and evidence. |
| City of Adelaide Strategies | The APLMS – Towards 2036 references the City Plan as relevant to the management and development of the Park Lands. |
| Policy | Section 18(12) of the *Adelaide Park Lands Act 2005 (SA)* allows the Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) to vary the management strategy by substituting a new management Strategy.<br>Given the comprehensive nature of the review and extent of proposed changes, it is recommended that the draft Strategy substitutes the existing Adelaide Park Lands Management Strategy 2015 – 2025 notwithstanding that the timeframe of the current APLMS extends to 2025.<br>Section 18(4) of the *Adelaide Park Lands Act 2005 (SA),* sets out requirements to vary the APLMS including:<br>• Preparing a draft of the proposal.<br>• Referring the proposal to the Minister, the City of Adelaide, and any State authority or adjoining council that has a direct interest in the proposal.<br>• Public consultation and public hearing at a time to be determined by Kadaltilla. |
| Consultation | At its meeting on 23 May 2024, Kadaltilla determined to undertake public consultation on the draft APLMS for an 8-week period commencing on 17 June 2024, in accordance with Section 18(4)(c) of the *Adelaide Park Lands Act 2005 (SA).* Kadaltilla held a public meeting in relation to the proposal on 25 July 2024. The City of Adelaide has undertaken the review of the draft APLMS on behalf of Kadaltilla.<br>Following consultation Kadaltilla may, on the basis of any consultation undertaken or submissions received, amend the draft APLMS – Towards 2036. Kadaltilla will then prepare a report on the matter and provide a copy of the report to the City of Adelaide and the Minister for Planning.<br><br>Other<br>Kaurna Yerta Aboriginal Corporation (KYAC)<br>Key stakeholders including KYAC were consulted during the public consultation period, and their feedback is provided in this report. |
| Resource | City of Adelaide is undertaking the review of APLMS 2015 – 2025 on behalf of Kadaltilla. |
| Risk / Legal / Legislative | Kadaltilla must undertake a comprehensive review of the APLMS at least once in every five years as required under Section 18(14) of the *Adelaide Park Lands Act 2005 (SA).* The Strategy must contain the information set out in Section 18(3) of the *Adelaide Park Lands Act 2005 (SA).*<br><br>*Environment Protection and Biodiversity Conservation (EPBC) Act 1999*<br>Nil<br>Register of Aboriginal Sites and Objects<br>Nil |

| | |
|---|---|
| Design | Good Design (ODASA) – Park Lands only<br>The APLMS – Towards 2036 references the ODASA Principles of Good Design as principals that help us recognise, discuss and support the role that design plays in making our buildings and places better for people, the environment and economy.<br><br>National Heritage Management Plan (NHMP)<br>The APLMS – Towards 2036 references the National Heritage Management Plan (NHMP) in the Adelaide Park Lands Precinct Plans.<br><br>Tree removal and replacement<br>Nil |
| Opportunities | The review provides an opportunity to ensure that the APLMS continues to address key themes contained in, and contemporises, the APLMS |
| City of Adelaide Budget Allocation | The draft APLMS – Towards 2036 will inform discussions between the City of Adelaide, State Authorities and adjoining Councils regarding priority investment in the Adelaide Park Lands. |
| Capital Infrastructure Projects | Not as a result of this report |
| Life of Project, Service, Initiative or (Expectancy of) Asset | The APLMS timeframe is proposed to be updated to 2036 for alignment with the City of Adelaide City Plan (in development). In accordance with the *Adelaide Park Lands Act 2005 (SA),* the APLMS must be reviewed every five years. Pending decision on the draft APLMS – Towards 2036 in 2024/25, the next review would be due in 2029/30. |
| Ongoing Costs (eg maintenance cost) | Not as a result of this report |
| Other Funding Sources | The draft APLMS – Towards 2036 introduces new content relevant to the planning of, and investment in, the Adelaide Park Lands including consideration of funding and investment pathways. |

# Discussion

**Background**

1. The purpose of this report is to present the consultation summary on the draft *Adelaide Park Lands Management Strategy (APLMS) - Towards 2036* and outline the proposed amendments to the document prior to seeking a Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) decision to endorse the APLMS.
2. On 23 May 2024, Kadaltilla endorsed the draft APLMS - Towards 2036 for public consultation (Link 1). The consultation opened on 17 June 2024 until 9 August 2024.
3. The public consultation invited the community and all key stakeholders from previous engagements to provide feedback on the draft APLMS – Towards 2036 either by responding to survey questions, by providing their feedback in writing, or by attending one of the engagement sessions and providing feedback in person.
4. Online engagement was undertaken during the transition from Your Say Adelaide to the new Our Adelaide engagement platform, so the City of Adelaide hosted a web page for the third phase of engagement. In order to maintain data integrity, the survey was hosted on SurveyMonkey as neither Yoursay nor OurAdelaide survey platforms would be available throughout the entire engagement.
5. In addition to the formal consultation and submissions, there has also been regular and ongoing engagement with adjoining Councils and State Government agencies through regular monthly Project Steering Committee meetings.

**Consultation Outcomes**

6. The engagement process saw strong positive feedback on the draft APLMS - Towards 2036. Respondents expressed support for the document, affirming its direction and content. While the overall reception was highly favourable, a few minor amendments were suggested, reflecting a thoughtful and collaborative approach to refining the strategy.
7. A summary snapshot is provided in **Attachment A** and a detailed summary report of the consultation process including verbatim consultation and the Administration's response is provided in **Attachment B**.
8. The response to the social media engagement was as follows:
    - 8.1. 1,136 total clicks from paid ads and organic socials to webpage
    - 8.2. 2,908 total webpage views
    - 8.3. 18,000 reach from organic social posts
    - 8.4. 12,471 total number of events (interactions) users had on page
    - 8.5. 989 PDF link clicks
    - 8.6. 967 PDF file downloads.
9. During the public consultation, we engaged with over 400 people:
    - 9.1. 300 people were spoken to at the Rundle Mall information booth and 196 completed the survey in-person
    - 9.2. 74 responded to the online survey
    - 9.3. 40 people emailed directly with written feedback
    - 9.4. 26 organisations provided written submissions including:
        - 9.4.1. City of Adelaide
        - 9.4.2. City of Burnside
        - 9.4.3. City of West Torrens
        - 9.4.4. City of Norwood Payneham & St Peters
        - 9.4.5. City of Unley
        - 9.4.6. Town of Walkerville
        - 9.4.7. Office for Design and Architecture SA
        - 9.4.8. Planning and Land Use Services

9.4.9. Office for Recreation, Sport and Racing

9.4.10. Department of Climate Change, Energy, the Environment and Water

9.4.11. Green Adelaide

9.4.12. Kaurna Yerta Aboriginal Corporation (KYAC)

9.4.13. South Australian Motor Sport Board

9.4.14. Botanic Gardens and State Herbarium

9.4.15. SANFL

9.4.16. The University of Adelaide

9.4.17. Australian Institute of Landscape Architects

9.4.18. Pulteney Grammar School

9.4.19. South Australian Cricket Association

9.4.20. The North Adelaide Society Inc.

9.4.21. SECRA

9.4.22. State Planning Commission

9.4.23. Walking SA

9.4.24. National Parks and Wildlife Service South Australia

9.4.25. The City of Adelaide Reconciliation Committee

9.4.26. Adelaide Park Lands Association

10. The draft APLMS – Towards 2036 received broad support with consultation feedback supporting the prioritisation of greening, open space, cultural experiences, recreational activities, events, and safe connections.

11. The 32 key recommendations arising from the consultation include:

11.1. Strengthen the commitment to returning areas for Park Lands purposes by introducing a new strategy to consolidate buildings in the Park Lands

11.2. Include specific projects and/or strategies that demonstrate a prioritising for protecting nature and biodiversity informed by the Biodiversity Monitoring Program

11.3. Ensure the APLMS specifically references legislation and policies that create certainty for stakeholders that the Park Lands will be adequately protected

11.4. Consider including direct reference to pursuing State Heritage Listing and progressing with United Nations Educational, Scientific and Cultural Organization (UNESCO) recognition, ensuring consistency of referencing

11.5. Highlight the collaborative relationship and interaction with adjacent local government bodies in relation to the management of infrastructure and developing projects

11.6. Create a strategy that supports improvements to the Park Lands Trail with the aim of creating a continuous loop

11.7. Consider further definition or detail on how the Park Lands ‘Hubs’ will be assigned, and the level of development within these precincts, and the importance of major events to draw people to the Park Lands

11.8. Explore how to increase the participation of the Kaurna people, Indigenous plantings and environmental management practices

11.9. Create more awareness of the Park Lands and the various ways that people can enjoy them and ensure they remain iconic and a destination of choice for South Australians and visitors

11.10. Consider including additional targets or progress indicators for the goals

11.11. Provide examples of funding models and partnerships and how they can help to achieve the goals and strategies in the Strategy

11.12. Provide clarification/definitions for terms

11.13. Support the upgrade of community buildings to meet community expectations that include opportunities for communities outside of program times

11.14. Include 5% car parking reduction target and clarify alternative uses, increased greening and reduction of impervious surfaces

11.15. Investigate the legislative context in which the Kadaltilla / Adelaide Park Lands Authority operates

11.16. Strengthen the role of Crime Prevention Through Environmental Design (CPTED) principles and active security measures

11.17. Recognise the history of the horse agistment area

11.18. Delete references to transfer of care or control of parcels of land currently part of the Botanic Gardens

11.19. Reword strategies that relate to creating places and attractions to identify specific locations

11.20. Consider suggestions from submissions for additional map references or updates

11.21. Change references from the Kaurna Country Charter to the KYAC Country Plan

11.22. Continued engagement with SA Motor Sport Board in relation to major events scheduled for Victoria Park and considerations for redevelopment

11.23. Reflect the Australian Government's role and suggested re-wording relating to the heritage principle

11.24. Identify additional opportunities to interact with adjacent Councils when planning for infrastructure and events/activations

11.25. Include information on how development opportunities are initiated and if there will be any exclusions (e.g. external unsolicited proposals)

11.26. Include a clear interpretation of the purpose of the Park Lands, to remove any misapprehension about the legality of facilities and development, including times or instances of general public exclusions

11.27. Consider how water run-off is currently captured and used in facilities and opportunities for including provision in building renovations/new builds. Review or develop policy

11.28. Review community gardens and associated policies to ensure there is clarity regarding the sharing of produce from community gardens and/or native plantings

11.29. Include sport in wording to provide greater clarity

11.30. Agreements with major event organisers should stipulate that the amount of time that the public is excluded from areas of the Park Lands prior to, or post an event, should be minimised

11.31. Include Principles of Good Design in each of the Goals

11.32. More clearly define the intention for re-development of the northern area of the Golf Course.

**Next Steps**

12. The final APLMS - Towards 2036 will be presented to Kadaltilla for endorsement on 24 October 2024.

13. Following endorsement by Kadaltilla, the next steps include:

13.1. Report to Council on 12 November 2024 seeking approval of the draft APLMS with or without amendment.

13.2. Report to the Minister for Planning in late 2024 seeking adoption of the draft APLMS with or without amendment.

13.3. Finalisation of the draft APLMS in early 2025, including parliamentary processes and publication.

# Attachments

**Attachment A** – Draft Adelaide Park Lands Management Strategy - Towards 2036 - Consultation Summary Snapshot

**Attachment B** – Draft Adelaide Park Lands Management Strategy - Towards 2036 - Consultation Engagement Report

- END OF REPORT –

Kadaltilla
Adelaide Park Lands Authority

# Draft APLMS Phase 3 Engagement

We engaged with over **400** people

**74** online surveys received

**26** organisations provided submissions

We gave out **1000** postcards citywide and in adjoining suburbs

Achieved **20,000** organic social media impressions

## We engaged with over 400 people

**300** people were spoken to at the Rundle Mall information booth and 196 completed the survey in-person

**40** people emailed directly with written feedback

**74** responded to the online survey

**26** organisations provided submissions

## Achieved:

**1,315** total clicks from paid ads and organic socials to webpage

**2,830** total webpage views

**18,000** reach from organic social posts

**12,471** total number of events (interactions) users had on page

**989** PDF link clicks
**967** PDF file downloads

## Activations included:

Online website

Online survey

Downloadable documents, fact sheets, technical extracts, and interactive mapping link

Workshops and presentations

Public hearing Speaker
Key stakeholder event

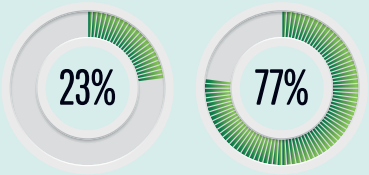
Information booth in the Rundle Mall with survey opportunity

Kadaltilla®
Adelaide Park Lands Authority

# Draft APLMS Phase 3 Engagement

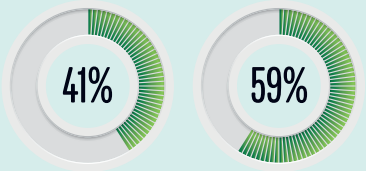
## About the respondents

City of Adelaide resident vs Other



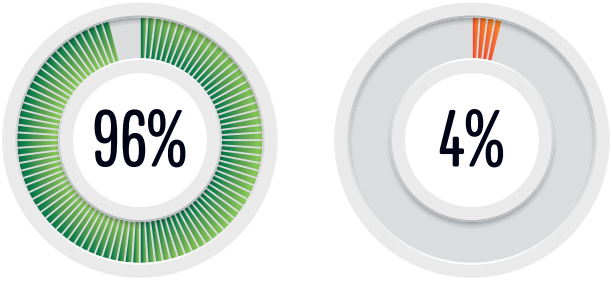

City of Adelaide | Other

Gender (male vs female)



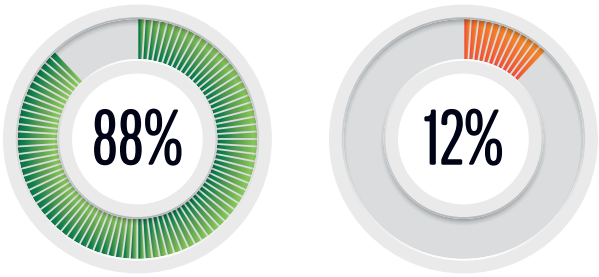

MALE | FEMALE

## Do you support the draft vision?



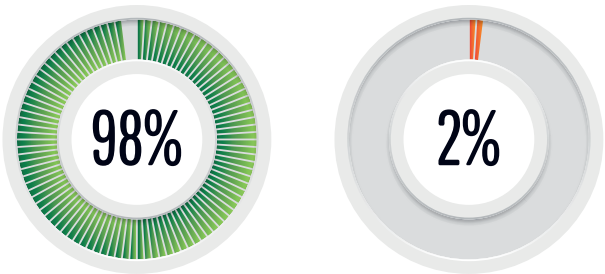

YES | NO

## Do you feel that the draft APLMS Towards 2036 is easy to navigate



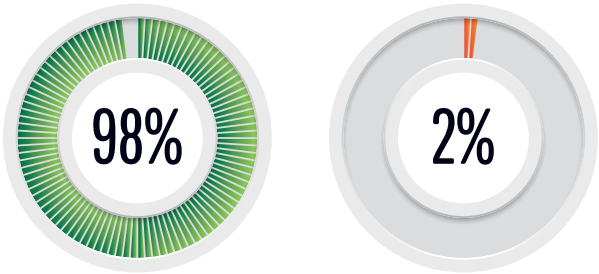

YES | NO

## Do you support the three overarching draft goals?



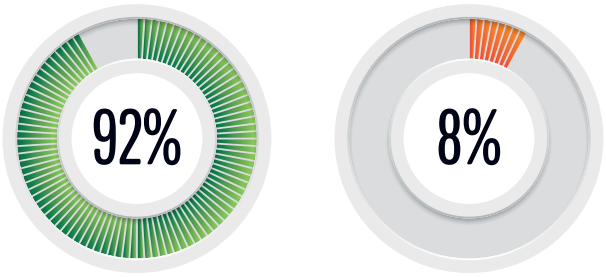

YES | NO

## Do you support the four draft pillars?




YES | NO

## Are you supportive of land that is classed as having a 'Non-Park Lands Purpose' being returned to a 'Park Lands Purpose'?




YES | NO

# Draft *Adelaide Park Lands Management Strategy – Towards 2036*

## CONSULTATION ENGAGEMENT REPORT

September 2024



Kadaltilla
Adelaide Park Lands Authority

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## Acknowledgement of Country

The Kadaltilla/Adelaide Park Lands Authority (Kadaltilla) acknowledges the Kaurna people as the traditional owners of the Adelaide Plains and pays respect to Elders past and present. Kadaltilla recognises and respects the cultural heritage, beliefs and relationship which the Kaurna people have with the land and acknowledges that they are of continuing importance to the Kaurna people living today.

Kadaltilla extends that respect to other Aboriginal Language Groups and other First Nations. Kadaltilla is the principal advisor to both the Council and the State Government on the protection, management, enhancement and promotion of the Adelaide Park Lands.

Kadaltilla is a traditional Kaurna word meaning Green place/Green lands/Parklands.

# 1. Executive Summary

On 23 May 2024, the Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) endorsed the draft Adelaide Park Lands Management Strategy (APLMS) - Towards 2036 for public consultation. The last phase of engagement, Phase 3, commenced for a period of eight weeks from, 17 June to 9 August 2024.

The Phase 3 engagement program was designed to collect both broad and detailed feedback from the community. A range of promotional and engagement methods were utilised to obtain views from community members and key stakeholders on the draft APLMS – Towards 2036. By employing various in-person and online techniques, the program accommodated stakeholders' schedules and preferences, ensuring that the feedback was relevant to the draft.

The engagement process saw overwhelmingly positive feedback on the draft APLMS - Towards 2036. Respondents expressed strong support for the document, affirming its direction and content. While the overall reception was highly favourable, a few minor amendments were suggested, reflecting a thoughtful and collaborative approach to refining the strategy.

During the public consultation, we engaged with over 400 people:

- 300 people were spoken to at the Rundle Mall information booth and 196 completed the survey in-person
- 74 responded to the online survey
- 40 people emailed directly with written feedback
- Over 1,000 promotional postcards were distributed in hard copy to residents and businesses in the City of Adelaide.
- Over 18,000 people were reached via social media posts with 12,471 total ‘events’ (interactions).
- 2,908 people viewed the webpages created for phase three.
- 74 people completed online surveys.
- 26 organisations provided written submissions, including:
    - City of Adelaide
    - City of Burnside
    - City of West Torrens
    - City of Norwood Payneham & St Peters
    - City of Unley
    - Town of Walkerville
    - Office for Design and Architecture SA
    - Planning and Land Use Services
    - Office for Recreation, Sport and Racing
    - Department of Climate Change, Energy, the Environment and Water
    - Green Adelaide
    - Kaurna Yerta Aboriginal Corporation (KYAC)
    - South Australian Motor Sport Board
    - Botanic Gardens and State Herbarium
    - SANFL
    - The University of Adelaide
    - Australian Institute of Landscape Architects
    - Pulteney Grammar School
    - South Australian Cricket Association
    - The North Adelaide Society Inc.
    - SECRA
    - State Planning Commission

- Walking SA
- National Parks and Wildlife Service South Australia
- The City of Adelaide Reconciliation Committee
- Adelaide Park Lands Association

The majority of responses were supportive of the draft APLMS, including its Vision and Guiding Pillars. Feedback from the community and key stakeholders endorsed the continued enhancement and protection of the Adelaide Park Lands while recognising the challenges of balancing open spaces, upgraded facilities, and temporary installations. Conversely, opposing views typically expressed concerns that certain developments might restrict public access at specific times or to certain facilities, at the detriment of the environment.

The key themes identified from the engagement activities and submissions were:

- **Built Form and Land Use:** Desire to remove unused structures and strengthen the commitment to returning areas to Park Lands purposes.
- **Biodiversity and First Nations:** Emphasis on enhancing biodiversity, retaining trees, planting native species, and increasing First Nations representation through land-management practices.
- **Park Lands Protection and Access:** Importance of preserving Park Lands for public use, ensuring strong legislative safeguards, and improving access.
- **Heritage and Cultural Values:** Support for State Heritage Listing and UNESCO recognition to protect the unique heritage and environment of the Park Lands.
- **Stormwater Management and Pathways:** Focus on improving stormwater quality and expanding walking paths with surfaces that minimise environmental impact.
- **Park Lands Hubs and Major Events:** Need for clearer definitions of Park Lands hubs to avoid overdevelopment, while recognising the importance of major events in attracting visitors.
- **Community Facilities and Car Parking:** Ensure community facilities are non-exclusive and consider reintroducing car parking reduction targets.
- **Governance and Legislative Context:** Explore making Kadaltilla a statutory authority and ensure transparency in development processes.
- **Design and Safety:** Strengthen safety measures through CPTED principles and apply Good Design principles across all goals.

## 2. Introduction

It is a requirement under section 18 of the of the *Adelaide Park Lands Act (2005)* (the Act) that an APLMS is prepared and maintained by Kadaltilla.

The APLMS must:

> *(a) in relation to each piece of land within the Adelaide Park Lands owned, occupied or under the care, control or management of the Crown, a State authority or the Adelaide City Council—*
>
> *(i) describe the occupation, tenure and existing use of the land; and*
>
> *(ii) provide information about the State Government's or the Council's (as the case may be) plans for the use and management of the land into the future; and*
>
> *(iii) identify any plans or feasible options for increasing public access to the land for recreational purposes (taking into account the existing or proposed use of the land); and*
>
> *(iv) if the land is owned, occupied or under the care, control or management of the Crown or a State authority—provide information about its suitability for use as park lands under the care, control and management of the Adelaide City Council, or through transferring the land to the Council, and, if appropriate, a program for its future use as park lands; and*
>
> *(b) identify any land within the Adelaide Park Lands that is, or that is proposed to be (according to information in the possession of the Authority), subject to a lease or licence with a term exceeding 5 years (including any right of extension), other than a lease or licence that falls within any exception prescribed by the regulations for the purposes of this paragraph; and*
>
> *(c) identify goals, set priorities and identify strategies with respect to the management of the Adelaide Park Lands; and*
>
> *(d) include any other information or material prescribed by the regulations; and*
>
> *(e) be consistent (insofar as is reasonably practicable) with any plan, policy or statement prepared by or on behalf of the State Government*

The current Adelaide Park Lands Management Strategy 2015 – 2025 was adopted by Kadaltilla in May 2016, followed by adoption by the Council in December 2016, and by the Minister for Adelaide in August 2017. The APLMS was publicly released in January 2018.

The APLMS is a joint State Government and Council owned document, which is prepared and maintained on their behalf by Kadaltilla.

It is a requirement under section 18(14) of the Act that a review is required every five years. Kadaltilla may amend the APLMS by adopting a new management strategy, as outlined in Section 18(12) of the Act, with any changes requiring approval from both the City of Adelaide and the Minister for Planning.

In anticipation of the current APLMS concluding in 2025, in 2022, Kadaltilla commenced a review and extensive engagement program to shape the next APLMS, to become known as the “Adelaide Park Lands Management Strategy – Towards 2036”.

In early 2022, a comprehensive mid-point review of the APLMS was commenced with engagement phases 1 and 2 completed in 2022–2023. The draft APLMS was informed by

Phase 1 with over 2,500 community engagement participants over a nine-month consultation window. Phase 1 engaged with 18 stakeholder groups representing three distinct communities categorised by their level of interest, impact and knowledge. The purpose of Phase 1 was to test the vision, outcomes and priorities contained in the APLMS 2005–2015 and explore new ideas and opinions to inform the mid-term review. Phase 2 of the APLMS strengthened the representation of under-represented stakeholders and groups and engaged with seven main stakeholder groups.

The last phase of engagement, phase 3, commenced in early 2024 and on 23 May 2024 Kadaltilla endorsed the public consultation on the draft APLMS – Towards 2036 for a period of eight weeks from, 17 June to 9 August 2024.

This report provides an overview of the Phase 3 engagement process, the feedback received, and recommendations for incorporation into the draft APLMS.

## 2.1 Previous Engagement

Community and stakeholder consultation on the draft APLMS has being undertaken in a phased approach:

1. First phase: a call for ideas from different perspectives to start shaping a new APLMS (complete).
2. Second phase: a chance to test and shape early project ideas and respond to / build an overarching vision for the APLMS (complete).
3. Third phase: presentation of a draft document for testing, challenging and refining through open consultation.

### 2.1.1 Phase One Summary

A detailed Engagement Report and What We Heard document has been published for Phase 1 which elaborates on the considerable efforts and activities that were undertaken to engage the community and stakeholders in the review of the APLMS.

Engagement was aimed towards three main communities:

1. Communities of interest; stakeholders with an interest in the project and its outcomes,
2. Communities of impact; stakeholders that will be affected by the project and its outcomes, and
3. Communities of knowledge; stakeholders with a working and technical knowledge of the contemporary drivers for the Park Lands.

The strategic and comprehensive approach successfully captured community feedback across three levels of involvement (consultation, involvement, and collaboration) relevant to the knowledge base, areas of interest and technical capacity of each group.

Highlights of the Phase 1 engagement:

- 18 stakeholder groups were engaged, which represented three distinct communities, categorised by their level of interest, impact and knowledge.
- Methods of engagement were tailored to each stakeholder group, including workshops, Kadaltilla Board meetings, online surveys (Yoursay Adelaide), advisory/reference groups and public forums.

- The Engagement team gained insight on how communities value and use the Park Lands and actively sought input about issues and opportunities with the current APLMS and future visions for the Park Lands.

Feedback was categorised in 14 Consultation Themes that were common across stakeholder groups and identified the four key idea topics of Climate change, Kaurna cultural heritage, Societal change and COVID-19, and Technology as Investigation Areas.

Consultation Themes and Investigation Areas reflect the analysis of a thorough consultation phase that represents a wide variety of stakeholders. Feedback indicated the vision, outcomes and priorities of the APLMS remain relevant, appropriate and important.

### 2.1.2 Phase Two Summary

Targeted stakeholder consultation on the draft APLMS commenced on 27 February 2024 and concluded on 9 April 2024. Consultation was in the form of a written letter with the draft APLMS attached. The letter requested any feedback from targeted stakeholders that would affect Kadaltilla endorsing the draft APLMS progressing for community consultation.

The internal review process at the conclusion of phase one indicated that, going forward, there would be a focus to strengthen representation from under-represented stakeholders and broadening understanding about feedback that wasn't given in detail.

The consultation feedback supported the draft APLMS progressing to community consultation with revisions to account for the consultation feedback provided.

Key matters raised in the consultation included:

- Advice from the Minister for Planning and Council
- General support for the APLMS and progressing the document to public consultation
- Suggestions to enhance recognition of elements such as biodiversity, Colonel Light and the role of City Gardeners
- Suggestion to adjust the formal and structure of the draft APLMS to improve navigation, consistency of expression, and presentation of mapping, including consideration of an index and improvements to precinct-level maps
- Minor editorial changes and typographical corrections
- The targeted consultation has not resulted in changes to the priorities or goals.

25 targeted stakeholders, including state government, education institutions and clubs, and the adjacent six local Councils were invited to review and provide feedback, with the following doing so:

- City of Adelaide
- Minister for Planning
- Office for Design and Architecture SA
- Renewal SA
- University of Adelaide
- City of West Torrens
- City of Norwood, Payneham and St Peters
- City of Unley
- City of Prospect

There was some overlap between phase two and three engagement activities where meetings and interviews with key stakeholders were collaborative opportunities to test and

shape what had already been included in the draft, and to seek specific information where earlier engagement had not given the level of detail required for the Strategy.

# 3. Phase 3 Engagement Plan

The Phase 3 engagement program was designed to collect both broad and detailed feedback from the community. A range of promotional and engagement methods were utilised to obtain views from community members and key stakeholders on the draft APLMS – Towards 2036. By employing various in-person and online techniques, the program accommodated stakeholders' schedules and preferences, ensuring that the feedback was relevant to the draft.

## 3.1 Engagement Objectives

The engagement objectives were shaped by legislation, the City of Adelaide's community consultation policy, previous engagement activities, and feedback from Kadaltilla.

Key objectives were to:

- Introduce the draft Adelaide Park Lands Management Strategy - Towards 2036 to key stakeholders and the community
- Engage with the State Government, City of Adelaide and adjoining councils as active contributors to proposals and outcomes of the APLMS
- Proactively approach a range of communities to obtain diverse insights and values on the Park Lands
- Employ a mix of online and in person engagement techniques that optimise opportunities for communities to influence the project
- Supply timely and relevant information in plain language or visual formats that support meaningful and relevant input from engagement participants
- Obtain broad perspectives from different disciplines such as environmental, social, political, economic, cultural and heritage.

## 3.2 Engagement Outcome

The engagement outcome was:

- A draft APLMS document that has broad support from State Government and Council as well as the broader South Australian community.

## 3.3 Engagement Approach

In developing or amending the APLMS, section 18(4) of the Act requires Kadaltilla to:

> *(a) prepare a draft of the proposal; and*
>
> *(b) refer the proposal to the Minister, the Adelaide City Council, and any State authority or adjoining council that has a direct interest in the proposal; and*
>
> *(c) at a time determined to be appropriate by the Authority, by public advertisement, invite any interested person to make written submissions to the Authority within a period specified by the Authority (being not less than 1 month from the date of publication of the advertisement), and to attend a public meeting to be held in relation to the proposal.*

Early in 2024, confidential targeted stakeholder meetings were held with the intent of testing and refining the feedback that had been provided to-date, and supplementing areas where expert advice would enhance the intent of the APLMS. In addition, during the confidential targeted engagement, 14 submissions were received from:

- City of Norwood Payneham & St Peters
- City of Prospect
- City of Unley
- City of West Torrens
- Department of Climate Change, Energy, the Environment and Water
- KYAC
- Minister for Planning
- Minister for Recreation, Sport and Racing
- Office for Design and Architecture SA
- Planning and Land Use Services
- Renewal SA
- State Planning Commission
- The University of Adelaide
- World and National Heritage Branch

On 23 May 2024, Kadaltilla endorsed the draft APLMS - Towards 2036 for public consultation. The last phase of engagement, Phase 3, commenced for a period of eight weeks from, 17 June to 9 August 2024.

Phase Three engagement activities included:

- In-person:
    - Information booth in Rundle Mall
    - Public Hearing
    - Workshops
    - Key stakeholder information event
- Online:
    - Downloadable draft APLMS – Toward 2036
    - Interactive digital version of the draft APLMS – Toward 2036 using spatial mapping
    - Quick Reference Guides
    - Technical Fact Sheets
    - Information about engagement opportunities
    - Online survey
    - Link to the project team's email and mailing address for written submissions

The key stakeholders engaged during the public consultation included:

- City of Adelaide Council
- Minister for Planning
- State Government agencies
- Adjoining Councils
- Other Local Councils
- Council businesses (e.g. Golf, Aquatic Centre)
- Residential community (including new residents)
- Representative bodies
- Resident Associations and Business precincts
- Education institutions
- Visitors
- Committees - Reconciliation and Access and Inclusion

- Adelaide Economic Development Agency
- City institutions - Zoo, museum, galleries, libraries
- General Public
- Council volunteers
- Council service consumers
- Youth
- Tenure holders

## 3.4 Level of Involvement

The third phase of engagement aimed to refine the draft based on earlier feedback, with a focus on consulting and involving key stakeholders and the community. This phase emphasised collaborative opportunities, particularly where stakeholders could offer specialised expertise.

To effectively engage participants, Phase 3 employed three key methodologies tailored to the stakeholders' level of interest, potential impact, and expertise related to the APLMS. These approaches were designed to address varying degrees of knowledge and technical input, ensuring that all relevant perspectives were considered in the refinement of the strategy.

The three levels of involvement were defined as:

| | **1. Consult** | **2. Involve** | **3. Collaborate** |
|---|---|---|---|
| Goal | Two-way communications designed to obtain feedback on ideas, alternatives and proposals to inform our decision making | Participatory process designed to help identify issues and views to ensure that concerns and aspirations are understood and considered prior to our decision making | Working together to develop an understanding of all issues and interests to work out alternatives and identify preferred solutions for joint decision making |
| Commitment (definition of the goal) | We will explore options, gain feedback and an understanding of your concerns and preferences | We will involve you in the process, so your ideas, concerns and aspirations are reflected in the alternatives developed or the final decision | We will collaborate with you so your advice, innovation and recommendations are included in the final decision that we make together |
| Participant Role | Contribute | Participate | Partner |

## 3.5 Consultation Tools and Techniques

A summary of the consultation tools and techniques used during the consultation is provided below:

| TECHNIQUE / TOOL | PURPOSE/DESCRIPTION |
|---|---|
| Advertisement | To inform and make people more broadly aware of the project, capture paper-based and e-readers (e.g. InDaily, City Business, Carbon Neutral, |

| | |
|---|---|
| | Wellbeing in the City, Your Community, Art in the City, The Next Edition, and North Adelaide Golf Course). |
| Digital Screens | Digital screens that display messages in the City of Adelaide's public foyers and facilities included an invitation to participate. |
| Email Signature Banner | All City of Adelaide email footers included the invitation to find out more about the draft APLMS and participate in the engagement. |
| 'On hold' messages | Callers to the City of Adelaide were broadcast a recorded message encouraging them to find out more about the draft APLMS and how they could provide feedback. |
| Information at CoA Customer Centre and Library | Hard-copy versions of the Fact Sheets were on display, and available to take, at the Council's Customer Service Centre and City Library. |
| Social Media | Posts and updates promoting the consultation. |
| Onsite signage | Attract attention from commuters, visitors and users of the Park Lands as well as people visiting, working or living in the city. |
| A6 Postcard | Inform people of the opportunity to review the draft APLMS, participate in the online survey or find out more about Kadaltilla. Postcards were distributed to 1,000 CoA residents and businesses; placed at over 70 key venues (information booths, community centres and libraries) for people to take. |
| Invitation included in CoA Publications | An invitation to find out more about the draft APLMS and to provide feedback was included in the following publications:<br>- City Business<br>- Carbon Neutral<br>- Wellbeing in the City<br>- Your community<br>- YourSay<br>- Art in the City<br>- The Next Edition<br>- North Adelaide Golf Course |
| OurAdelaide (online engagement) | Online project portal to form the online project interface that provides information to participants and receives feedback and ideas. |
| Distribution Lists | Utilise existing email distributions lists from across the organisation (OurAdelaide, and its predecessor branding "Yoursay Adelaide" and community development etc.) to spread the message to audiences that may be more likely to show interest following Council contact on projects and initiatives. |
| Rundle Mall Public Engagement Booth | On 3 July 2024 a public engagement activation was held in the Rundle Mall as a pop-up information booth.<br>The general public were approached to clarify any questions they have about the Park Lands, and ask them to respond to a series of questions about the Strategy and it's role in managing the Park Lands.<br>People who spoke with a team member were offered a plant or coffee voucher to acknowledge their contribution. |
| Targeted Stakeholder Meetings | Kadaltilla project team members met directly with key stakeholders, including peak bodies, interested groups and individuals. |

## 3.6 Schedule of Consultation Activities

A summary of the timing of the various consultation activities is detailed below:

| DATE | PARTICIPANTS (AUDIENCE) | CONSULTATION ACTIVITY | NUMBER OF ATTENDEES / RESPONSES |
|---|---|---|---|
| 17 June – 9 August 2024 | Open to all | OurAdelaide (previously Yoursay) questionnaire | 74 respondents |

| | | | |
|---|---|---|---|
| 17 June – 9 August 2024 | Open to all | Consultation invited via Facebook, Twitter, LinkedIn, newsletters, digital screens, physical signage, on hold message, coreflute posters in every Park and city square, and postcards distributed citywide and in adjoining Councils | - |
| 20 June 2024 | State Planning Commission | Presentation | 7 attendees |
| 2 July 2024 | City Planning, Development & Business Affairs Committee | Workshop | 9 attendees |
| 3 July 2024 | Open to all | Rundle Mall Information Booth Drop-in Session | Engaged with approximately 300 attendees; 196 people participated in survey |
| 9 July 2024 | City of Adelaide Council | Report | 11 attendees |
| 25 July 2024 | Public Hearing (Kadaltilla Board Meeting) | Public Hearing | 0 attendees |
| 31 July 2024 | Key Stakeholders | Information Event | 65 attendees |
| 7 August 2024 | Community Group Information Session | Informal gathering | 5 attendees |
| 3 September 2024 | Kaurna Yerta Aboriginal Corporation (KYAC) Board | Discussion | 4 attendees |
| 4 September 2024 | City of Adelaide's Reconcilitation Committee Workshop | Discussion | 8 attendees |



Figure 1: Rundle Mall Information Booth


Figure 2: Information Booth team members talking with members of the public about the draft APLMS – Towards 2036



Figure 3: Kadaltilla Board Members talking with members of the public about the draft APLMS – Towards 2036




Figure 4: Key Stakeholders Event for the draft APLMS – Towards 2036



Figure 5: Key Stakeholders Event for the draft APLMS – Towards 2036




Figure 6: Key Stakeholders Event for the draft APLMS – Towards 2036

# 4. Summary of Feedback Received

## 4.1 'What we Heard' Summary

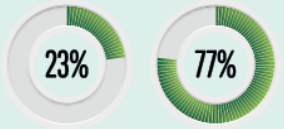


Kadaltilla
Adelaide Park Lands Authority

# Draft APLMS Phase 3 Engagement

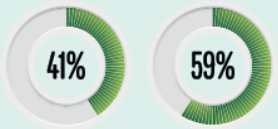
## About the respondents

City of Adelaide resident vs Other



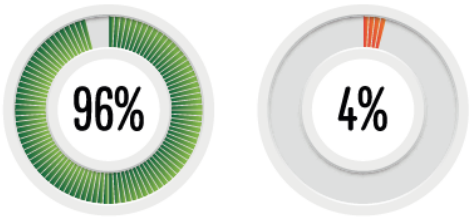

City of Adelaide | Other

Gender (male vs female)



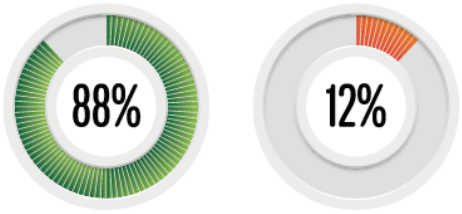

MALE | FEMALE

### Do you support the draft vision?



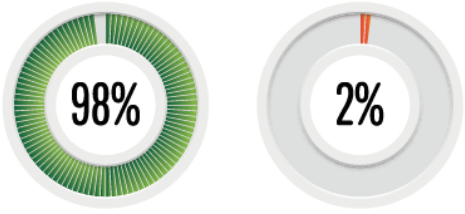

YES | NO

### Do you feel that the draft APLMS Towards 2036 is easy to navigate



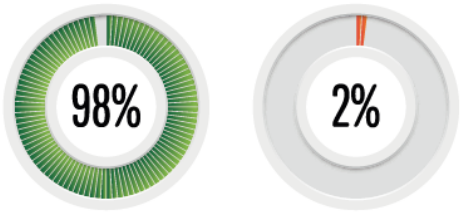

YES | NO

### Do you support the three overarching draft goals?



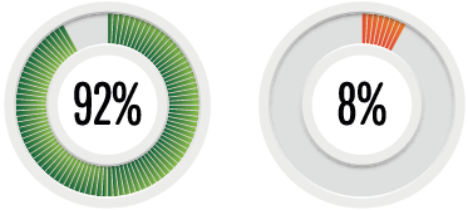

YES | NO

### Do you support the four draft pillars?




YES | NO

### Are you supportive of land that is classed as having a 'Non-Park Lands Purpose' being returned to a 'Park Lands Purpose'?

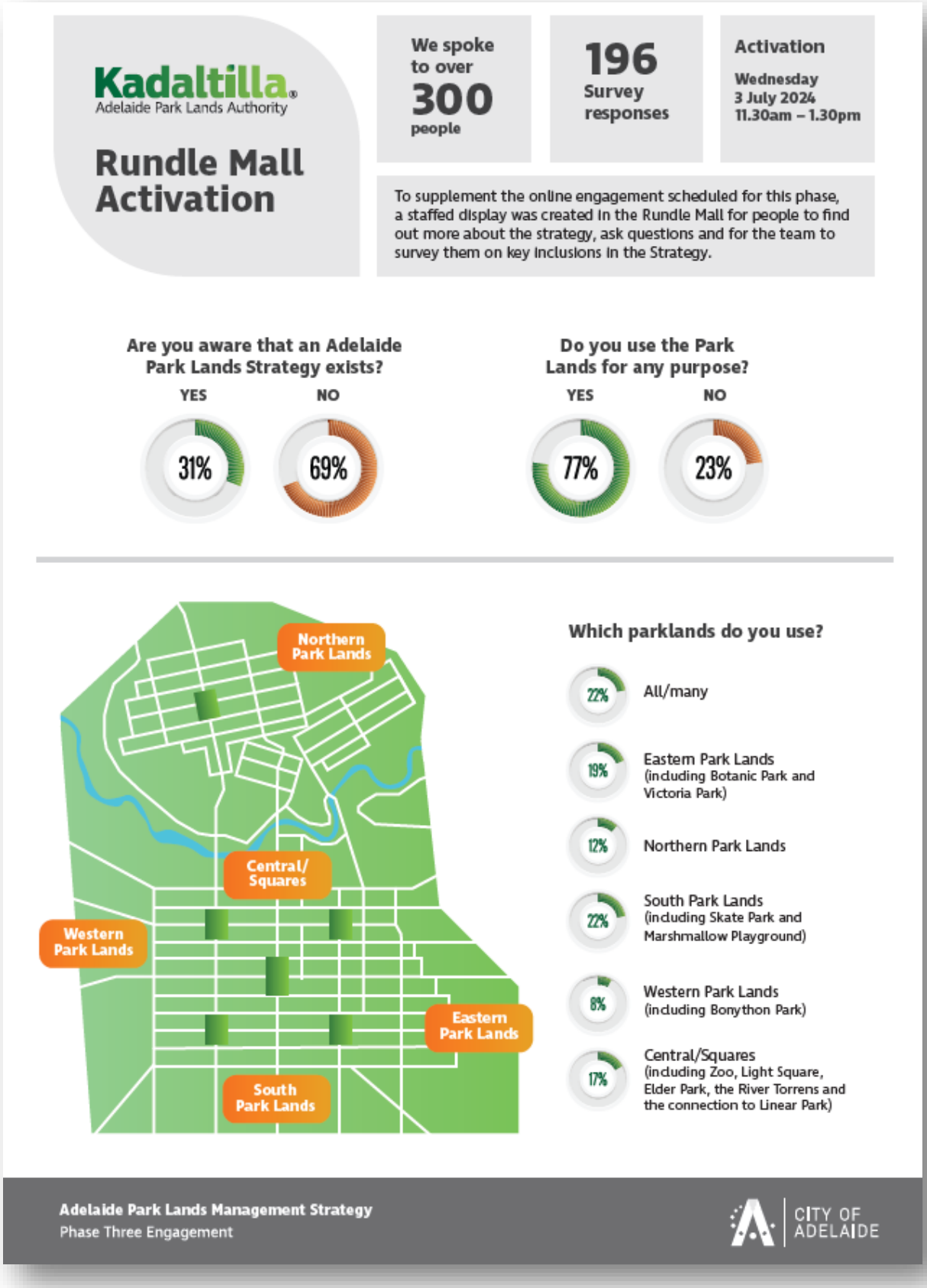



YES | NO

**Adelaide Park Lands Management Strategy**
Phase Three Engagement

CITY OF ADELAIDE

## 4.2 Rundle Mall Pop Up Engagement Summary



## What activity do you use the Park Lands for?*



**Walking 36%**
Includes dog walking



**Playgrounds 11%**



**Sports 17%**
Including mention of soccer, netball and hockey



**Attending events 13%**



**Recreation 13%**



**Swimming pool 3%**

Also mentioned were:
Skating, Running, Bird watching, Cycling, Dog Parks, Enjoying Nature

## If you don't use the Park Lands, is there a reason why?*

**40%** I live too far away

**25%** Not interesting to me

**11%** I don't have the time

Other reasons offered included:

- I'm from interstate,
- I'm new to Adelaide, and
- feeling unsafe

## Do you support the draft vision for the APLMS?




YES




NO/NOT SURE

## Do you support the four pillars of the APLMS?

- Cultural Value
- Environmental Performance
- Management and Protection, and
- Expert Advice




YES




NO/NOT SURE

## About the respondents:

Where do the respondents live:

**18%** City of Adelaide/North Adelaide

**10%** Councils which border the Park Lands

**62%** Greater Adelaide metropolitan areas

**7%** Regional South Australia

**3%** Interstate/overseas




Male




Female

All percentages are rounded to the nearest whole number

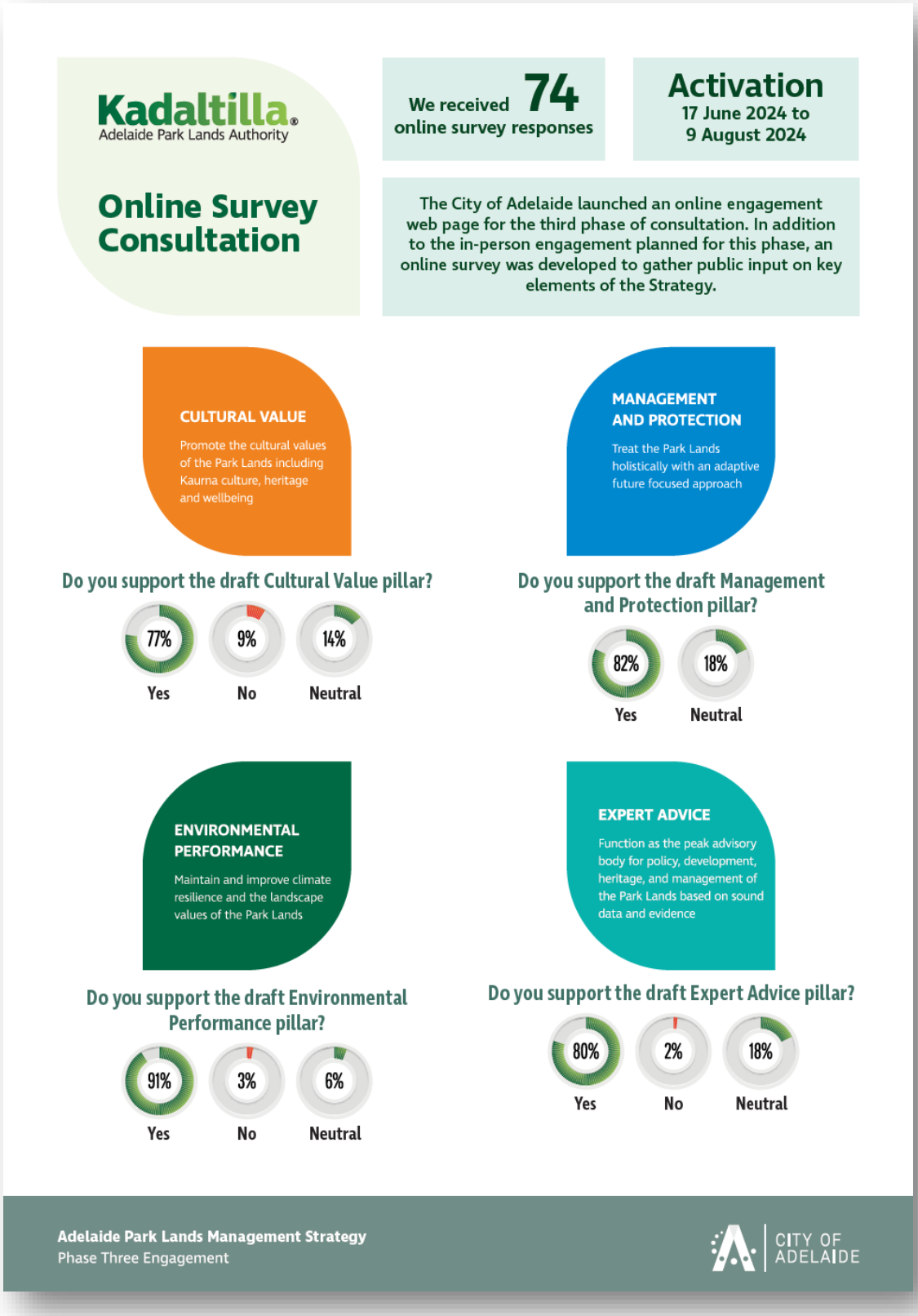
* some respondents declined to provide specific details

**Additional comments people offered about the pillars and their priorities:**

- Environmental protections need to be strengthened
- Emphatically no development on the Park Lands
- Ensure adequate assessments
- Include children in Community Engagement
- Increase focus on native vegetation
- Great Kaurna involvement and leadership
- Keep Park Lands for the public, not for developers
- No increase to school-based sports
- Pillars are too generic, would like more detail
- Prioritise biodiversity
- Prioritise security
- Protect existing trees and memorials.

## 4.3 Online Survey Engagement Summary

The engagement webpage and survey questions are provided in Appendices 4 and 5, with the complete survey responses included in Appendix 6 and summarised below.

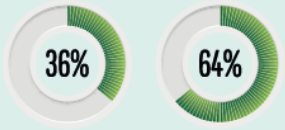


Kadaltilla
Adelaide Park Lands Authority

# Online Survey Consultation

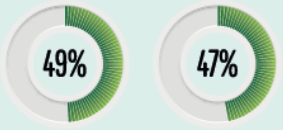
## About the respondents

City of Adelaide resident vs Other



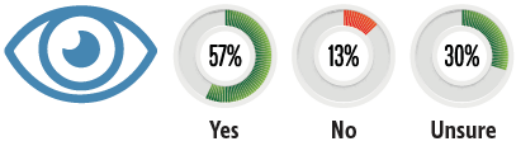

City of Adelaide | Other

Gender (male vs female)



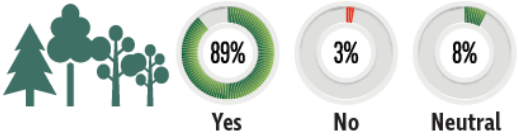

MALE | FEMALE

## Do you support the draft vision?




Yes | No | Unsure

## Do you support the draft Natural Systems, Cultural Landscapes and Climate Resilience overarching goal?



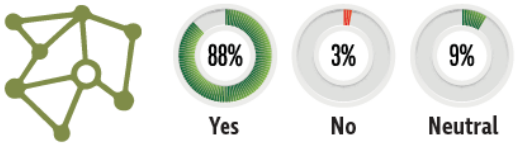

Yes | No | Neutral

## Do you support the draft Places and Spaces overarching goal?



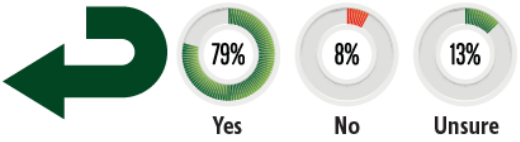

Yes | Neutral

## Do you support the draft Connections and Networks overarching goal?



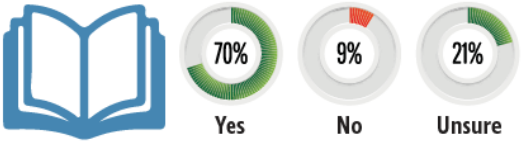

Yes | No | Neutral

## Are you supportive of land that is classed as having a 'Non-Park Lands Purpose' being returned to a 'Park Lands Purpose'?




Yes | No | Unsure

## Do you feel that the draft APLMS Towards 2036 is easy to navigate?




Yes | No | Unsure

**Adelaide Park Lands Management Strategy**
Phase Three Engagement

CITY OF ADELAIDE

# 5. Phase Three Engagement Themes and Recommendations

Based on the feedback from Phase 3 of the public engagement, common themes have been identified and are outlined below, along with 32 recommendations for consideration by Kadaltilla. These recommendations aim to ensure that the stakeholders' views and priorities are accurately reflected in the final document.

The feedback received during Phase 3 has been categorised into themes, with recommendations cross-referenced in the Appendices, allowing respondents to see how their input has been incorporated into these recommendations.

**Built Form**

There was some desire for a more ambitious program to remove unused or under-utilised sporting facilities and other structures

RECOMMENDATION 1
**Strengthen the commitment to returning areas for Park Lands purposes by introducing a new strategy to consolidate buildings in the Park Lands**

**Biodiversity**

There was a strong desire to strengthen strategies for biodiversity, retain existing trees, plant more native species, and Caring for Country.

RECOMMENDATION 2
**Include specific projects and/or strategies that demonstrate a prioritising for protecting nature and biodiversity informed by the Biodiversity Monitoring Program**

**Park Lands Protection and Access**

Respondents were keen to ensure that the Park Lands were kept for Park Land purposes and public access maintained.

RECOMMENDATION 3
**Ensure the APLMS specifically references legislation and policies that create certainty for stakeholders that the Park Lands will be adequately protected**

**Heritage Values**

Respondents highly value the cultural and built heritage of the Park Lands. Pursuing State Heritage Listing and UNESCO recognition were sited as strategies to ensure protection of the Park Lands and to capitalise on the unique environment they provide making Adelaide an enviable place to live, work and visit.

RECOMMENDATION 4
**Consider including direct reference to pursuing State Heritage Listing and progressing with United Nations Educational, Scientific and Cultural Organization (UNESCO) recognition, ensuring consistency of referencing**

**Stormwater Management and Park Lands Access**

Collaborative relationships help maximise access to and use of the Park Lands and to achieve environmental outcomes such as to improve stormwater quality and management, and to improve access to the Park Lands.

RECOMMENDATION 5

**Highlight the collaborative relationship and interaction with adjacent local government bodies in relation to the management of infrastructure and developing projects**

**Pathways**

Respondents were pleased with the progress towards more walking and shared-use paths, with the suggestion of endorsing the concept of an Adelaide Recreational Circuit. Consideration should also be given to using appropriate surfaces that allow water absorption, which reduces the impact of run-off and other unintended consequences of hard surfaces. It was specifically referenced in several submissions that pathways (including those on the boundaries) should not encroach onto existing Park Lands. The 5m promenade specification was questioned as to whether it was appropriate as a standard for all locations.

RECOMMENDATION 6

**Create a strategy that supports improvements to the Park Lands Trail with the aim of creating a continuous loop**

**Park Lands Hubs**

A clearer definition was requested for the Park Lands 'hubs' as there was concern that ambiguity would lead to too broad a definition and increase developments. Include details on how a site would be assessed for designation of a level of hub.

Conversely, sporting activities and major events are the primary reason that many South Australians (and people from elsewhere in Australia and the world) visit the Park Lands. Whilst some people interpret the original intent of the Park Lands as open space only, they have been the venue for sporting, recreational and artistic expressions since their inception. It could be argued that the ongoing viability and relevance of the Park Lands needs to incorporate contemporary expressions. The role these events play in creating connection and support for the Park Lands should not be undervalued, and it was suggested that events should be more prominently reflected, maybe in the pillars.

RECOMMENDATION 7

**Consider further definition or detail on how the Park Lands 'Hubs' will be assigned, and the level of development within these precincts, and the importance of major events to draw people to the Park Lands**

**Increase First Nations representation and environmental practices**

Areas of the Park Lands which reflect how the area would have been pre-colonisation are an important recognition of Kaurna Yerta (country). Protecting and regenerating areas give connection and educate us on the natural environment. Some respondents proposed prioritisation of native plantings and adopting land-management practices that the Kaurna people would have used pre-colonisation.

RECOMMENDATION 8

**Explore how to increase the participation of the Kaurna people, Indigenous plantings and environmental management practices**

**Park Lands Promotion**

New arrivals to South Australia and some visitors were unaware of the Park Lands and the facilities and amenities that they incorporate. For 25% of the respondents to the 2024 survey conducted in the Rundle Mall, the Park Lands were seen as irrelevant or not to have anything of interest to them. Consider references to Adelaide being a "National Park City".

RECOMMENDATION 9
**Create more awareness of the Park Lands and the various ways that people can enjoy them and ensure they remain iconic and a destination of choice for South Australians and visitors**

**Progress Indicators and/or Targets**

For some respondents who were generally supportive of the draft APLMS, they had some uncertainty that there was sufficient clarity around the goals, which they suggest could be rectified by including success indicators. Timeframes should be considered where appropriate.

RECOMMENDATION 10
**Consider including additional targets or progress indicators for the goals**

**Investment Models and How They Will Achieve Goals**

Including more information on the proposed funding models, partnership and opportunities for partnership would help to allay the concerns of some stakeholders about corporations developing facilities and or benefiting from access to the Park Lands.

RECOMMENDATION 11
**Provide examples of funding models and partnerships and how they can help to achieve the goals and strategies in the Strategy**

**Glossary of Terms and Definitions**

Various proponents identified words that they sought clearer definitions for, including, but not limited to:

- Activate / Activation
- Adaptive
- Alternate uses
- Designated for non-park purposes (in relation to areas adjacent to sports fields that may use an area for unstructured activities
- Development and creation of outdoor rooms
- Expert advice
- Fit-for-purpose
- Future-focussed
- Further development
- Hub
- Landbridge
- Landowners in the Adelaide Park Lands
- Management and protection
- Meeting community expectations
- Places that thrive
- Pavilions
- Private investment
- Proposed land bridge

- Significant piece of public art
- Tree canopy cover

RECOMMENDATION 12
**Provide clarification/definitions for terms**

**Community Facilities**
It is acknowledged that a significant number of people interact with and value the Park Lands through engaging in sporting, play and recreational activities. These circumstances highlight examples of where an arbitrary reduction in the footprint of facilities would not be possible or practical. Current and future community-based facilities should be required to be on a 'non-exclusive' and 'shared use' basis. Engagement with the wider community and other users of the Park Lands in these decisions was requested by some parties. Ensure that business cases for proposed developments are substantiated with a clear mandate for need and community desire for such facilities.

RECOMMENDATION 13
**Support the upgrade of community buildings to meet community expectations that include opportunities for communities outside of program times**

**Car Parking**
It was noted that the 5% car parking reduction target had been removed from the draft, and the community expressed a desire for a reduction target to be reinstated.

RECOMMENDATION 14
**Include 5% car parking reduction target and clarify alternative uses, increased greening and reduction of impervious surfaces**

**Kadaltilla's Legislative Context**
There was suggestion that the Authority should be a statutory authority, rather than advisory in nature. The notion of providing 'expert advice' was questioned by several respondents as too vague and not binding.

RECOMMENDATION 15
**Investigate the legislative context in which the Kadaltilla / Adelaide Park Lands Authority operates**

**Greater Focus on CPTED Design**
Increasing safety using Crime Prevention Through Environmental Design (CPTED) principles were strongly encouraged. Some respondents expressed their hesitance to use the Park Lands due to a perception that it is unsafe.

RECOMMENDATION 16
**Strengthen the role of Crime Prevention Through Environmental Design (CPTED) principles and active security measures**

**Horse Agistment Area**

Readers expressed that the current content could be interpreted to support a case either to develop or 'return to nature', which left them unsure if their wishes would be upheld. Note that there were people supportive of keeping the horses, conversely others wanted them removed.

RECOMMENDATION 17
**Recognise the history of the horse agistment area**

**Botanic Gardens Retain in BG&H Board Control**

The Botanic Gardens & Herbarium Board provided a response that they did not support the suggestion of a transfer of control to the City of Adelaide.

RECOMMENDATION 18
**Delete references to transfer of care or control of parcels of land currently part of the Botanic Gardens**

**Specify the Locations Where There Is an Appetite to Create 'Places' and Attractions**

The proposal of an event and destination and its suitability would need to be assessed in light of the location/s being considered in the Park Lands.

RECOMMENDATION 19
**Reword strategies that relate to creating places and attractions to identify specific locations**

**Update Maps and References**

Stakeholders with specialised knowledge of specific areas within the Park Lands contributed updates to accurately identify buildings or facilities and offered suggestions for additional information.

RECOMMENDATION 20
**Consider suggestions from submissions for additional map references or updates**

**KYAC Country Plan**

The KYAC Country Plan scope encompasses the entire determination area, including state national parks. This will be the strategic reference when managing the environment and spaces with the inclusion of interpretive storytelling, Kaurna acknowledgment/visibility and care for spaces. The estimated document launch of the KYAC Country Plan is December 2024.

RECOMMENDATION 21
**Change references from the Kaurna Country Charter to the KYAC Country Plan**

**Ongoing Engagement with the SA Motor Sport Board**

As a significant event convenor, continue ongoing collaboration with the SAMSB on all matters, but specifically referencing their feedback regarding:

- Engage with SAMSB Goal 1: temporary planters, temporary structures, line marking and sporting field optimisation
- Engage with SAMSB re Goal 2: relocating Wakefield Street pedestrian crossing, shared path planning and completion (ensure paths don't impact event vehicle access), improving entry nodes and consideration for temporary event parking
- Engage with SAMSB re Goal 3: consider a broader range of species, consider introduced risk of increased wetlands, consideration for major events when planting.
- Reconsider wording of 'controversial motor racing history', celebrate the history of motorsport in the park, and due consultation relating to the relocation of the Ayrton Senna monument.

RECOMMENDATION 22

**Continued engagement with SA Motor Sport Board in relation to major events scheduled for Victoria Park and considerations for redevelopment**

**Heritage Principle**

Rephrase the principle related to heritage to: *'Promote and allow ongoing use, change, development and maintenance of the Park Lands and City Squares whilst retaining their cultural heritage significance.'* and note the Australian Government's role in providing best-practice advice.

RECOMMENDATION 23

**Reflect the Australian Government's role and suggested re-wording relating to the heritage principle**

**Interactions with Adjoining Councils Supported and Encouraged**

Adjoining Councils expressed a desire for more interaction between the State Government, City of Adelaide and their jurisdictions. This included events and activations in conjunction with infrastructure and long-term planning.

RECOMMENDATION 24

**Identify additional opportunities to interact with adjacent Councils when planning for infrastructure and events/activations**

**Transparency to How Developments Are Initiated**

It was suggested that no 'unsolicited bids' should be received from external parties for the Park Lands.

RECOMMENDATION 25

**Include information on how development opportunities are initiated and if there will be any exclusions (e.g. external unsolicited proposals)**

**Provide Clarity on the Act's Interpretation of the Purpose of the Park Lands**

Some proponents adhere to the suggestion that it is the "*public's long-held desire to establish ways to protect open space and public access to it, free of built form and car parking, to reduce expansion of commercially focussed activities centres on monetising the use of the Adelaide park lands*". Others interpret the purpose of the Park Lands in a way that includes structures and development.

RECOMMENDATION 26

**Include a clear interpretation of the purpose of the Park Lands, to remove any misapprehension about the legality of facilities and development, including times or instances of general public exclusions**

**Water Efficiency/Reuse**

Suggestion of including water efficiency standards to buildings. For new buildings plan to use rainwater run-off in park lands or retrofitting as appropriate.

RECOMMENDATION 27

**Consider how water run-off is currently captured and used in facilities and opportunities for including provision in building renovations/new builds. Review or develop policy**

**Share Produce from Native Edible Plants and Community Gardens**

Provide clarity around who can access the fruits of native plants and output from community gardens.

RECOMMENDATION 28

**Review community gardens and associated policies to ensure there is clarity regarding the sharing of produce from community gardens and/or native plantings**

**Include Sport as an Identified Park Lands Activity**

Whilst it is implied that sporting activities and facilities are a component of the Park Lands, it is often referenced as recreation. Request by some stakeholders to include sport in wording to provide greater clarity.

RECOMMENDATION 29

**Include sport in wording to provide greater clarity**

**Major Event Policy**

Major cultural, sporting and motor-sport events are part of the current calendar in the Park Lands. The amount of time that the public is excluded from areas of the Park Lands prior to, or post an event, should be minimised.

RECOMMENDATION 30

**Agreements with major event organisers should stipulate that the amount of time that the public is excluded from areas of the Park Lands prior to, or post an event, should be minimised**

**Overlay Principles of Good Design into all Goals**

Principles of Good Design are included for Goal 1, and it is suggested to also include them for Goals 2 and 3.

RECOMMENDATION 31

**Include Principles of Good Design in each of the Goals**

**The Northern Area of the Golf Course**

Respondents expressed that the current content could be interpreted to support a case either to develop or 'return to nature', which left them unsure if their wishes would be upheld.

RECOMMENDATION 32

**More clearly define the intention for re-development of the northern area of the Golf Course**

# 6. References

These public documents were referenced in the creation of this report:

- Kadaltilla / Adelaide Park Lands Authority – Adelaide Park Lands Management Strategy Review – Engagement Consultation Report (Phase 1), December 2022
- Adelaide Park Lands Management Strategy Review – Phase One Engagement Progress Report "What We Heard", v1 08/11/2022
- Kadaltilla / Adelaide Park Lands Authority – Board Meeting 22 February 2024 – Presentation: Adelaide Park Lands Management Strategy (APLMS) Phase Three Engagement Plan
- Kadaltilla / Adelaide Park Lands Authority – Board Meeting 23 May 2024 – Draft Adelaide Park Lands Management Strategy – Towards 2036 – Targeted Stakeholder Feedback – Summary Report, May 2024
- City of Adelaide – Council Meeting 17 May 2022 – Presentation: Review of the Adelaide Park Lands Management Strategy (APLMS)
- City of Adelaide – City Planning, Development and Business Affairs Committee – Workshop Report, 4 June 2024: Draft Adelaide Park Lands Management Strategy (APLMS) – Towards 2036

# APPENDIX 1: Phase 3 Engagement: Submissions Received

During the public consultation, we engaged with over 400 people:

- 300 people were spoken to at the Rundle Mall information booth and 196 completed the survey in-person
- 74 responded to the online survey
- 40 people emailed directly with written feedback
- 26 organisations provided written submissions including:
    - City of Adelaide
    - City of Burnside
    - City of West Torrens
    - City of Norwood Payneham & St Peters
    - City of Unley
    - Town of Walkerville
    - Office for Design and Architecture SA
    - Planning and Land Use Services
    - Office for Recreation, Sport and Racing
    - Department of Climate Change, Energy, the Environment and Water
    - Green Adelaide
    - Kaurna Yerta Aboriginal Corporation (KYAC)
    - South Australian Motor Sport Board
    - Botanic Gardens and State Herbarium
    - SANFL
    - The University of Adelaide
    - Australian Institute of Landscape Architects
    - Pulteney Grammar School
    - South Australian Cricket Association
    - The North Adelaide Society Inc.
    - SECRA
    - State Planning Commission
    - Walking SA
    - National Parks and Wildlife Service South Australia
    - The City of Adelaide Reconciliation Committee
    - Adelaide Park Lands Association

## 1. Confidential Targeted Stakeholder Consultation in Early 2024

Early in 2024, confidential targeted stakeholder meetings were held with the intent of testing and refining the feedback that had been provided to-date, and supplementing areas where expert advice would enhance the intent of the APLMS. In addition, during the confidential targeted engagement, 14 submissions were received from:

- City of Norwood Payneham & St Peters
- City of Prospect
- City of Unley
- City of West Torrens
- Department of Climate Change, Energy, the Environment and Water
- KYAC
- Minister for Planning
- Minister for Recreation, Sport and Racing
- Office for Design and Architecture SA
- Planning and Land Use Services

- Renewal SA
- State Planning Commission
- The University of Adelaide
- World and National Heritage Branch

## 2. Community Consultation on the Draft APLMS – Towards 2036 from 17 June 2024

**Introduction to the information included in the following tables**

Stakeholder and community-wide consultation was open from 17 June to 9 August 2024. This section is the feedback and submissions provided by the community, exclusive of survey responses which are provided in Appendix 6.

Many of the stakeholders provided a written submission, which appear in full in Appendix 11, but have been summarised in the following table. The table provides a reference to where the submission includes a question, suggestion or feedback which has been directly reflected in the Recommendations of this report.

The feedback has been grouped into the following categories to assist with understanding the themes and issues that are applicable to groups:

1. Local Government
2. State Government Agencies.
3. User and Advocacy Groups
4. Community

A total of 37 emails were received in direct support of the Adelaide Park Lands Association's submission, which is fully detailed in Appendix 9. Kadaltilla has taken this support into account during its review of the feedback. When an email contained specific comments or suggestions, these have been incorporated into the Community Feedback table and are referenced by a unique number rather than by the sender's name.

Please note that all comments and feedback have been presented exactly as submitted. As a result, there may be variations in spelling, grammar, and syntax that do not adhere to standard conventions. We have deliberately chosen not to edit these elements to preserve the authenticity of each individual's submission. This includes how references to documents, place names, and organizations are presented; for instance, where "parklands" is written as a single word, park names are referenced by number or European name only, or acronyms are not fully capitalised.

## 1. Local Government

| Local Government | Feedback/Comments | Key Feedback | Engagement Response |
|---|---|---|---|
| City of Adelaide | They highlighted several key recommendations for improving the draft APLMS, which include:<br>1. **Investment and Funding Clarity:** Include a reference to the City of Adelaide's commitment to investment in Park Lands infrastructure and outline the total investment required for APLMS priorities and strategies.<br>2. **Park Land Use and Heritage Preservation:** Clearly state the goal of returning hardstand Park Lands to their intended use, emphasise reducing parking, ensure all significant areas and items are designated as heritage items, and recognise and protect significant Kaurna heritage sites.<br>3. **Alternative Uses and Road Management:** Define "alternative" uses of Park Lands that contribute positively to preservation and enhancement, clarify road closure considerations through modelling and consultation with the Department for Infrastructure and Transport.<br>4. **Heritage and Infrastructure:** Enhance interpretation of heritage items and reconsider altering the structure of Wellington Square to preserve heritage elements.<br>5. **Private Funding and Collaborative Funding**<br>**Models:** Include a precise definition of "private funding" excluding consideration from private corporations, review investment wording distinguishing between maintenance and new infrastructure, and clarify | Investment and funding clarity | Refer Recommendation 11. |
| | | Park lands use and heritage preservation | Refer Recommendations 1, 2, and 3. |
| | | Alternate uses and road management | Refer Recommendation 12. |
| | | Heritage and infrastructure | Refer Recommendation 1, 4 and 8. |
| | | Private funding and collaborative funding | Refer Recommendation 12. |
| | | Definition of 'private funding' | Refer Recommendation 4. |
| | | Historical context | Refer Recommendation 11 and 17. |

| Local Government | Feedback/Comments | Key Feedback | Engagement Response |
|---|---|---|---|
| | opportunities and implications of contributions from neighbouring Councils through a new funding model.<br><br>6. **Historical Context:** Provide additional references or details on the historical practice of horse pasturing in Lefevre Park / Nantu Wama (Park 6).<br><br>At a subsequent meeting it was also proposed to no longer allow parking in the Southern Park Lands for the Royal Agricultural Society events. | Royal Agricultural Society events – no parking | Refer Recommendation 14. |
| City of Burnside | Overall, supportive of the work on connectivity, ensuring the community has access to open space. Highlighting the importance of connectivity of working and cycling paths to surrounding suburbs, to ensure active transport is supported and can be encouraged.<br><br>In the Victoria Park Precinct, we value:<br><br>- Inclusion of biodiversity elements and intent to "create new and enhance the existing nodes along key pedestrian access points and strengthen connectivity into the city from neighbouring suburbs".<br><br>- Biodiversity and strongly support increases in the quality of habitat.<br><br>- We recognise that this precinct also provides important public space for active and passive recreation for residents in surrounding suburbs and visitors, including large-scale events. | Create new and enhance existing nodes along key pedestrian access points | Refer Recommendation 6. |
| | | Support increase in quality of habitat | Refer Recommendations 1 and 2. |
| | | Public space important for surrounding suburbs and events | Refer Recommendation 24. |

| Local Government | Feedback/Comments | Key Feedback | Engagement Response |
|---|---|---|---|
| | - We urge the City of Adelaide to ensure that the disturbance of nearby residents and businesses is minimised during events. E.g. we hope that events will be required to develop and promote active and public transport, rather than reliance on private cars, to reduce traffic congestion, parking issues and minimise greenhouse gas emissions. | Minimise disturbance to nearby residents and businesses from major events | Refer Recommendation 29. |
| City of Norwood Payneham & St Peters | Connections between COA and adjoining councils be more clearly illustrated in each of the Precinct Plans. | Connections | Refer Recommendation 14. |
| City of Unley | • Four pillars: Unley encourages Kadaltilla to have an outward focus – collaboration with adjoining councils. | In order to implement the pillars – encourage to collaborate with adjoining councils | Refer Recommendations 5, 6. |
| | • Include Principles of Good Design also to Goal 2 and 3 (as per Goal 1). | Principles of Good Design into Goals 2 and 3 | Refer Recommendation 30. |
| | • Shared activations and events should be considered with adjoining councils. | Shared activations and events with adjoining councils | Refer Recommendation 31. |
| | • Connections and Networks – work more collaboratively with adjacent councils. | Pathways, connections and networks to be joined up with adjoining councils | Refer Recommendation 6. |
| | • APLMS should advocate for more public transport services to the park lands. | More public transport services to service the Park Lands | Refer Recommendation 24. |
| | • Council keen to pursue collaborative opportunities for Priority 7, Greenhill Road Corridor. | Collaboration suggested re Greenhill Road Corridor | Already identified in plans for South East and South West Park Lands. |
| | • Pedestrian/cycling safety – new crossing points, improved visibility and reduce speed limit to 50km/hr. | | |

| Local Government | Feedback/Comments | Key Feedback | Engagement Response |
|---|---|---|---|
| | • Suggestion of some additions/amendments to South East Precinct Plan and South West Precinct Plan maps. | Suggesting more crossing points and reducing speed limit | Refer Recommendation 6. |
| | | Map updates – SE precinct | Refer Recommendation 20. |
| The Town of Walkerville | 1. Places and Spaces –<br>*Recommend a more detailed explanation on how these spaces will serve the needs of both local commnities and visitors. Specifically it would be benefitial to include targeted plans for integrating new recreational and community spaces to cater to a wide range of activities and age groups. We suggest incorporating flexible use areas that can adapt to changing community needs over time.* | Targeted plans for new recreational/community spaces, adaptable to changing needs | Refer Recommendation 7 and 13. |
| | 2. Connections<br>*We propose a more detailed action plan for achieving these objectives, which could include: comprehensive mapping, infrastructure improvements, integration with local networks.* | More detail for pathways and connections with adjoining Councils | Refer Recommendation 6. |
| | 3. Natural Systems, Cultural Landscapes and Climate Resilience<br>*Recommending:*<br>- *Enhance the strategy by incorporating specific measures to protect and restore natural habitats and biodiversity within the Park Lands.*<br>- *Provide more detail on how the cultural landscapes will be preserved and promoted.*<br>- *Develop a comprehensive climate resilience plan that addresses potential impacts such as extreme weather events and temperature changes.* | Develop a comprehensive climate resilience plan | The City of Adelaide and the Government of South Australia have existing policies in relation to this topic. |

| Local Government | Feedback/Comments | Key Feedback | Engagement Response |
|---|---|---|---|
| City of West Torrens | • Stormwater management interface<br>• Connection of pathways between CWTorrens and the Park Lands, CoA | Stormwater<br>Pathways | Refer Recommendation 5.<br>Refer Recommendation 6. |

## 2. State Government Agencies

| Government entity | Feedback/Comments | Key Feedback | Engagement Response |
|---|---|---|---|
| Botanic Gardens and State Herbarium | The Board is not supportive of any proposals to transfer care of control of parcels of Board lands to ACC.<br>*BGSH provided a table of updates to the maps, tables and text in the Strategy to ensure correct references.* | Feedback relating to control of Botanic Gardens | Refer Recommendation 18. |
| Department of Climate Change, Energy, the Environment & Water<br>World & National Heritage Branch | • State where reinstating heritage planting avenues.<br>• Mention the role of the Australian Government and State Government in relationship to World Heritage nomination.<br>• Under the National Heritage subheading – list what the National Heritage values are for Adelaide Park Lands and City Layout.<br>• APLMS lists what it calls 'National Heritage conservation principles'. We have a recommendation on one of the principles: | Detail were reinstating heritage planting avenues | Refer Recommendation 4. |
| | | Include the Australian Government and Government of South Australia's role in submitting for the World Heritage nomination | Refer Recommendation 4. |
| | | List the National Heritage values | Refer Recommendation 4. |

| Government entity | Feedback/Comments | Key Feedback | Engagement Response |
|---|---|---|---|
| | *'Promote and allow ongoing use, change, development and maintenance of the Park Lands and City Squares whilst retaining their cultural heritage significance.'*<br><br>This does not foreground the National Heritage values so should not be referred to as a 'National Heritage Conservation Principle'.<br><br>Recommend removal or it should be rephrased to read 'Ensure the Park Lands and City Squares retain their cultural heritage significance when considering the ongoing use, change, development and maintenance of the place'<br><br>• A point could be added to these principles about seeking best practice National Heritage advice from the Australian Government Department of Climate Change, Energy, the Environment and Water<br><br>• Refer to World Heritage/UNESCO World Heritage Bid consistently.<br><br>• On page 140 – recommend reference to the new Adelaide Park Lands and City Layout Heritage Management Plan and provide a discussion on how this interacts with the other plans of management.<br><br>Each precinct section of the APLMS lists a set of specific considerations and states that these should be considered alongside the Park Lands wide considerations. It would be helpful if the National Heritage values were clearly identified as a Park Lands wide consideration. | Suggestion of rephrasing a principle<br><br>*'Promote and allow ongoing use, change, development and maintenance of the Park Lands and City Squares whilst retaining their cultural heritage significance.'* | Refer Recommendation 23. |
| | | Add to principles about best practice National Heritage advice from Australian Government | Refer Recommendation 4. |
| | | Use consistent convention when referring to World Heritage/UNESCO | Refer Recommendation 4. |
| | | Reference new Adelaide Park Lands and City Layout Heritage Management Plan | Refer Recommendation 20. |
| | | Clearly identify each consideration for individual precincts | Refer Recommendation 4. |
| Green Adelaide | It is suggested that the draft Strategy may make mention of Adelaide being an internationally recognised National Park City. As you may be aware, | Include reference to Adelaide being a National Park City. | Refer Recommendation 4 and 9. |

| Government entity | Feedback/Comments | Key Feedback | Engagement Response |
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| | the National Park City movement is a global movement to create cities worldwide where people and nature are healthier and better connected. Adelaide was recognised as Australia's first National Park City in December 2021. The Adelaide Park Lands play an important role in this status by providing unique spaces for people to connect with nature and each other. Green Adelaide would be pleased to provide further detail and/or specific wording on this matter, if helpful. | | |
| Minister for Recreation, Sport & Racing | Notes that Department of Recreation, Sport and Racing have provided specific feedback. | Feedback was already provided during the early 2024 targeted stakeholder consultation. | Noted. This is a statement that doesn't require an amendment.<br>The feedback provided was incorporated into the draft. |
| National Parks and Wildlife Service SA | We congratulate the team on pulling together a very comprehensive Strategy for the Park Lands, with the goal of increasing community engagement and access in the next 10 years.<br><br>Our key feedback is primarily around the Return Areas Reschedule:<br>- There are a significant number of land parcels owned by the Minister which are listed as investigating these to be transferred to the City of Adelaide. Have any conversations been had with the Minister or Dept to flag these intentions? We think that it's important that the language in the plan makes no guarantee or assumption that this would be approved without having had further strategic discussions.<br>- Site # 14 we believe is the Minister for Climate, Environment and Water and not Transport Minister. | The proposed Return Areas Schedule needs to be consulted with appropriate SA Government representatives<br><br>Return Area Schedule #14: allocate to Minister for Climate, Environment and Water (not Transport). | Refer Recommendations 1, 3, and 13.<br>Consultation is a requirement of the Adelaide Park Lands Act 2005.<br><br>Noted updated to table. |

| Government entity | Feedback/Comments | Key Feedback | Engagement Response |
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| | CR5761/141 – we believe might be the same case. Happy for you to contact our team to work this through. | | |
| Office for Design and Architecture SA | Acknowledged ongoing consultation and input to previous drafts have been included. | Feedback was already provided during the early 2024 targeted stakeholder consultation. | Noted. This is a statement that doesn't require an amendment.<br>The feedback provided was incorporated into the draft. |
| Office of Recreation, Sport & Racing | Goal 1:<br>Strategy 1.1: add in "recreational and sporting needs"<br>Strategy 1.4: add in "responsive to their park setting, are inclusive and meet the needs of their users".<br><br>Regarding Community Buildings, notes regarding accessible and inclusive clubrooms and how these facilities play a role in creating diversity of park users and maximise investment in the Park Lands. | Including 'sporting needs' after 'recreational' in Goal 1, Strategy 1.1 | Refer Recommendation 29. |
| | | Goal 1, Strategy 1.4 – wording change suggestion. | Refer Recommendation 29. |
| | | Community Buildings (club rooms) need accessible and inclusive facilities, creating greater diversity in the range of people who can use facilities and maximise the investment. | Refer Recommendation 13 and 23. |
| Planning and Land Use Services | The commission have included Principles in the draft GARP and included an action to: Investigate options for a new governance and funding model for the Adelaide Park Lands with potential application to other state significant spaces. | Investigate options for a new governance and funding model for the Adelaide Park Lands. | Refer Recommendations 11 and 15. |
| Renewal SA | Pleased on anticipated Bonython Park Master Plan | General comment. | Noted. This is a statement that doesn't require an amendment. |

| Government entity | Feedback/Comments | Key Feedback | Engagement Response |
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| | | | The Master Plan was check for consistency with the draft APLMS. |
| South Australian Motor Sport Board | SAMSB did not receive a response from CoA in relation to the Park 16 Master Plan, which included items which may have a significant impact on SAMSB events:<br>• Significant changes proposed for pathways and ground treatments<br>• New and upgrade park entry nodes<br>• Temporary pump track, activity zone, temporary structures and painted ground surface on the pit garages/paddock area<br>• New playing fields – one south of the Premium Playing Field and another between the East-West paths and the remnant vegetation conservation zone<br>• New play zone in the float park area<br>• Lots of tree planting, some of which may be impractical for event areas and the race circuit<br>• Expansion of the remnant vegetation and butterfly conservation zone by approximately 14,000sqm.<br>GOAL 1<br>Master Plan 2.4.7 – 02 Outdoor gathering space<br>Temporary planters – SAMSB would be interested to know about these<br>Master Plan 2.4.7 – 03 Investigate temporary structures | Engage stakeholders for Park 16 Master Plan | Individual Master Plans outline Stakeholder engagement activities. |
| | | Engage with SAMSB Goal 1: temporary planters, temporary structures, line marking and sporting field optimisation | Refer Recommendation 22. |
| | | Engage with SAMSB re Goal 2: relocating Wakefield Street pedestrian crossing, shared path planning and completion (ensure paths don't impact event vehicle access), improving entry nodes and consideration for temporary event parking | Refer Recommendation 22. |
| | | Engage with SAMSB re Goal 3: consider a broader range of species, consider introduced risk of increased wetlands, consideration for major events when planting. | Refer Recommendation 22. |
| | | Reconsider wording of 'controversial motor racing history', celebrate the history of motor sport in the park and due consultation relating to relocation of Ayrton Senna monument. | Refer Recommendation 22. |
| | | Include targets for all eight strategies for Park 18 | Refer Recommendation 10. |

| Government entity | Feedback/Comments | Key Feedback | Engagement Response |
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| | SAMSB would be interested to investigate mutually beneficial outcomes for CoA and SAMSB<br><br>Master Plan 2.4.7 – 04 Activity zone<br><br>Cost arrangements for line marking for event mode and everyday use.<br><br>Master Plan 2.4.7 – 01 Optimise the number of sporting fields<br><br>SAMSB would like to collaborate on implementation.<br><br>GOAL 2<br><br>Master Plan 2.4.2 – 01 Relocate Wakefield St ped xing<br><br>Relocating may impact pedestrian crossover safety zone to the race circuit<br><br>Master Plan 2.4.1 – 01 Complete continuous pedestrian/cycling path<br><br>Would benefit broader community and minimise temporary impacts of redirections for park activities and construction.<br><br>Master Plan 2.4.2 – 04 Improving entry nodes<br><br>Supportive, seek to collaborate to ease integration of Adelaide 500 entry points to minimise occupation times.<br><br>Master Plan 2.4.1 – 01 – Path hierarchy<br><br>Investigate opportunities for buffer between track and grandstand. Proposed diagonal pathway between Fullarton and Wakefield Roads would impact event service vehicle access.<br><br>Master Plan 2.4.1 – 07 Removal of underutilised paths | Align tree canopy percentage between Park 16 Master Plan and APLMS | Refer Recommendation 10. |

| Government entity | Feedback/Comments | Key Feedback | Engagement Response |
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| | SAMSB not supportive of all removal, in some cases suggesting permanent surfaces.<br><br>Master Plan 2.4.2 – 02 Provide additional Fullarton Road ped xings<br><br>Consideration to temporary event parking, master plan doesn't seem to take into account temporary event parking.<br><br>GOAL 3<br><br>Master Plan 2.4.5 – Celebrate park lands character<br><br>Suggest consideration be given to other fauna species beyond Chequered Copper (Lucia Limbaria), noting reasons for suggesting so.<br><br>Master Plan 2.4.6 – Creek line and wetland<br><br>Proposed creek experience to be given further consideration to the hazards that may be introduced for major event patrons.<br><br>Master Plan 2.4.5 – Enhanced Park Lands Greening<br><br>Plantings need to consider the impact to major events, including Adelaide 500. Propose temporary or relocatable greening.<br><br>Master Plan 2.4.3 – Reveal the narrative of pre- and post-colonial history<br><br>Reconsider wording of "controversial" motor racing history and any relocation of the Ayrton Senna monument would need to be cognizant of the negotiations with Senna Foundation. SAMSB would like to work collaboratively to celebrate motorsport history at the park.<br><br>Master Plan Targets 2.2 | | |

| Government entity | Feedback/Comments | Key Feedback | Engagement Response |
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| | Targets relate only to two of the eight strategies listed in the Park 16 ***are these numbers correct?*** plan is therefore incomplete without any meaningful targets.<br><br>Misalignment of tree canopy percentage between Park 16 Master Plan and APLMS. | | |
| State Planning Commission | Following the Kadaltilla presentation to the Commission on 20 June 2024, the members resolved to:<br><br>- include APLMS principles into the draft GARP.<br><br>- investigate options for a new governance and funding model for the Adelaide Parklands with potential application to other state significant open spaces. | Actions for the Commission mentioned. | Noted. These are actions for the Commission. |
| Walking SA | Proposing route changes for the Park Lands trail.<br><br>Enhancements such as rest points, quality of pavement, wayfinding signage and increasing awareness of the Trail are points highlighted in the submission.<br><br>Suggestions of locations for consideration of upgrade or widening of shared paths.<br><br>Suggestion of a model that sees each park with a perimeter and diagonal pathways.<br><br>Lighting and security upgrades are welcomed by Walking SA.<br><br>Consideration for more focus on the connections and crossings over roadways from the park lands to neighbouring suburbs, making specific reference to the railway line which doesn't have crossings towards the Port Road and across the Ring Road at Kent Town. | Park Lands Trail route changes, enhancements, path widening suggested | Refer Recommendations 5 and 6. |
| | | Suggestion of a network of perimeter and diagonal paths | Refer Recommendations 5 and 6. |
| | | Lighting and security updates already undertaken appreciated. | Refer Recommendation 16. |
| | | Additional crossings over roadways from park lands to neighbouring suburbs suggested, specifically over railway line and across the Ring Road. | Refer Recommendation 5. |

### 3. User and Advocacy Groups (including professional associations and peak bodies)

| Organisation | Feedback/Comments | Key Feedback | Engagement Response |
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| Adelaide Park Lands Association | • Address tensions between the public interest in Open, Green, Public Park Lands and development that would exclude the public.<br>• Clarity on the definition of 'hubs'<br>• Endorse concept of proposed Adelaide Recreation Circuit<br>• Reinstate ambition to reduce car parking<br>• Offering participation to greening areas being returned to park lands use<br><br>The submission received endorsement from 37 APA members who expressed their support via email. | Address tensions between the public interest in Open, Green, Public Park Lands and development that would exclude the public. | Refer Recommendations 26. |
| | | Definition of 'hubs' | Refer Recommendation 12. |
| | | Endorse concept of proposed Adelaide Recreation Circuit | Refer Recommendation 6. |
| | | Reinstate ambition to reduce car parking | Refer Recommendation 14. |
| | | Offering participation to greening areas being returned to park lands use | Refer Recommendation 26. |
| Australian Institute of Landscape Architects – SA Chapter | Congratulate City of Adelaide and Kadaltilla on developing an outward-facing community document, celebrating the importance of the Park Lands for all.<br>• Recommendation 1: Develop a concise Strategy<br>• Recommendation 2: Develop a clear and concise Vision for the future of the Adelaide Park Lands<br>• Recommendation 3: Acknowledgement of First Nations<br>• Recommendation 4: Highlighting and capitalising on the value of green public accessible places | Develop a concise Strategy | Refer Recommendations 10, 19 and 20. |
| | | Enable even greater appreciation of the Adelaide Park Lands and foster greater use, | Refer Recommendations 3 and 23. |
| | | Encourage greater First Nations acknowledgement and inclusion, and the role of the Park Lands in shaping a more climate resilient and greener Adelaide. | Refer Recommendations 8 and 21. |
| | | Highlighting and capitalising on the value of green public accessible places | Refer Recommendations 2 and 3. |

| Organisation | Feedback/Comments | Key Feedback | Engagement Response |
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| Community Group | • Reflect Recent Events: Include information about the recent burn in Park 17.<br>• Partnerships and Support: Acknowledge Firesticks Alliance and Green Adelaide's funding for stakeholder workshops.<br>• Ongoing Representation: Consider KYAC's recommendation to engage an expert.<br>• Document Accuracy: Verify correct language use throughout the document, including the pronunciation/spelling of Yerta/Yarta.<br>• Resource Sharing: Share the NSW Connecting with Country Charter with the committee.<br>• Engagement Tools: Incorporate site visits into the engagement model as they are effective.<br>• Fact Sheet Distribution: Distribute the Kaurna and First Nations draft APLMS fact sheet to committee members.<br>• Seek Committee Support: Ensure the Reconciliation Committee supports the Kaurna Country Charter.<br>• KYAC Involvement: The Caring for Country section needs significant engagement from KYAC, which has established a Care for Country sub-group to oversee the document's development.<br>• Strategic Document Preparation: The Healthy Country sub-group has conducted a workshop, including Kaurna young people, to prepare their strategic document.<br>• Future Involvement: The AOC may have the opportunity to attend sub-group meetings once the development is more advanced. | Check references to, and language related to Kaurna, First Nations, indigenous and other cultural references are correct<br><br>Suggest direct engagement with KYAC in relation to the Caring for Country section | Refer Recommendation 8 and 21. |
| Kaurna Yerta Aboriginal Corporation | Title: KYAC Country Plan<br>Scope: encompasses the entire determination area including state national parks. This will be the strategic | Suggested renaming of the Kaurna Country Charter to the KYAC Country Plan | Refer Recommendation 21. |

| Organisation | Feedback/Comments | Key Feedback | Engagement Response |
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| | refence when managing environment and spaces with the inclusion of interpretive storytelling, Kaurna acknowledgment/visibility and care for spaces. Estimated document launch December 2024.<br><br>Recommendation: KYAC endorse the intent of the Charter. The comment to change the reference from the Charter to the KYAC Country Plan. Agreement to collaborate on the delivery of the KYAC Country Plan on the Park Lands. | | |
| North Adelaide Society Inc, The | The draft APLMS should expressly state to the effect that:<br>• The land use of each park and precinct within the Adelaide Park Lands is as parklands<br>• Vegetation in each park ought to be the subject of an audit and periodic 'vegetation stocktakes' (at least once in the review period of a management strategy).<br><br>The new APLCLMP predates the draft APLMS. *These two documents must work together such that the CLMP must be consistent with the APLMS.*<br>• That the matters of community concern identified during consultation for the Corporation's APLCLMP ought to be reflected in the APLMS.<br>• That the "three predominant themes" ought to be included as objectives / outcomes for the | Audit/vegetation stocktakes | The stocktake of vegetation will occur through Biodiversity Monitoring Program which will be introduced as a new Strategic Project. |
| | | The APLMS and CLMP documents need to interact | The interaction between the documents has been previously considered and there is a high level of interaction between the two documents. |

| Organisation | Feedback/Comments | Key Feedback | Engagement Response |
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| | draft management strategy for the Park Lands:<br>a) The Park Lands will provide valuable open space and environmental landscapes to the city, community and adjoining council areas and should be preserved from major developments.<br>b) The Park Lands will be enhanced with green space and biodiversity that is protected from development, commercialisation and privatisation.<br>c) Culturally and historically significant landscapes and built form will be identified and protected.<br><br>Further consideration be given to the "Adelaide Park Lands Definitions" and inclusion of a glossary of terminology to provide certainty of meaning, ease of interpretation, and assist understanding and intent.<br><br>• Maps and graphics should expressly state what is intended to be depicted and accurately reflect that intent; accurately reflect the area of built form, car parking, hardstand and event areas; and preferably over/underlay the most recently available | Include APLCLMP consultation in APLMS | The major themes from the APLCLMP consultation were considered during the development of the draft APLMS. |
| | | Include 'three predominant themes' as objectives/outcomes | Refer Recommendation 26. |

| Organisation | Feedback/Comments | Key Feedback | Engagement Response |
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| | aerial photograph or electronic depiction of the applicable area; and include their source and date/year<br>• The APLMS should include an appendix of maps that show the map/graphic/pictorial timeline history of movement in boundaries, and of predominant land uses, of the parks or areas of and within the Adelaide Park Lands.<br><br>An effective management strategy for a public asset like the Park Lands should include in an appendix a short history of decisions made by state or local governments that have altered the characterization or use of land within the historically delineated Adelaide Park Lands.<br><br>The "*guiding principles*" and "*pillars*" are largely laudable but ought expressly to include enhancing the fundamental natural and ecological features and landscapes of the Adelaide Park Lands.<br><br>Only "Goal 3" is closest to being an objective, ambition or aspiration. However, it is spatially directed to "places that thrive" (whatever that means). It should instead be aspirational, for example to increase the extent of tree canopy, biodiversity, vegetation and understorey, | Expand glossary/definitions | Refer Recommendation 12. |
| | | Not supportive of development, including 'hubs' | Refer Recommendation 7. |

| Organisation | Feedback/Comments | Key Feedback | Engagement Response |
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| | Goals, objectives or outcomes for the Adelaide Park Lands should include:<br>• The Park Lands will be enhanced with natural verdant tree and ecologically diverse landscape and increased tree canopy, understorey and biodiversity; climate resilient flora and local fauna; and rehabilitate areas to a natural or parkland landscape<br>• The Park Lands will be freely publicly accessible year-round with event, sports, social and cultural spaces, walkways and trails conducive to a parkland environment; and enable people to sit, walk, run, cycle, exercise, play, converse, enjoy, socialise, experience, and participate culturally and safely<br>• The Park Lands will be recognised for their state and world heritage, cultural, and natural values and features; and will be enhanced by the progressive reduction of above ground built-form footprints, hardstand, carparking, and removal or reduction of state government structures and operations.<br>Too many of the strategies are overly reliant on creating various sorts of built form rather than enhancing natural forms, flora, biodiversity, and low impact parkland experiences. | Maps include year references | A significant upgrade for this version of the APLMS is the introduction of an online APLMS with maps.<br>Aerial photography gives the user the ability to compare areas of the park lands over many years – highlighting plantings, development, boundary changes, etc.<br>It would not be practical to produce these images/maps in hardcopy form. |
| | | Include maps that show a timeline of boundary changes | The Online version of the APLMS includes interactive aerial photography and/or maps which enable the viewer to see changes to the park lands over their history. It would not be practical to include such a volume of information and images in the document. |

| Organisation | Feedback/Comments | Key Feedback | Engagement Response |
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| | • The notion of “medium” and “large” “hubs” on the Park Lands is objectionable. It is wholly inconsistent with the principles applicable to management of the Park Lands. They connote scale and permanence better suited to commercial zoned land or precincts and infer revenue raising.<br>• The meaningless and undefined expressions of *activate* and *activation* should be expunged from the draft APLMS.<br>• The suggestion of 5m wide “promenades” anywhere in the Park Lands without rationale and specification for location is, respectfully, disingenuous and destructive.<br>• Design quality says nothing of the natural environment and ecology, nor about minimising and reducing built form and hardstand footprints.<br>• The strategies should include natural form non-black heat sink bitumen path/walkways.<br>• The suggestion of “design of access roads and car parking should complement their Adelaide Park Lands setting, using permeable surfaces rather than black asphalt and avoiding traditional kerbing” is supported (albeit in conjunction with a strategy of progressively reducing car parking) and ought | Appendix of history of decisions that have altered the character of the park lands | The APLMS’s purpose is to outline the priorities and goals for the period going forward.<br>Previous decisions would be referenced in preceding APLMS documents and other publications of the APLA. |
| | | Add include enhancing the fundamental natural and ecological features and landscapes to the goals and pillars | Refer Recommendation 3 and 14. |

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| | to extend to path/walkways.<br>• Strategies directed to “create[ing] places and attractions that set the Adelaide Park Lands apart”; “provid[ing] permanent and temporary infrastructure to attract and service world class events in the Park Lands”; and “strengthen[ing] the role of the Adelaide Park Lands as a regional destination for competitive sport and a variety of active and passive forms of recreation” ought not be generalised but be conditional on location, impact and appropriateness within the proposed Park Lands context. In general strengthening and enhancing the Park Lands vis a vis State and World Heritage values and listing is critically important and would set the Park Lands apart, and whether a “world class event” or having a “regional destination” is conducive to that or to any part of the Park Lands will very much depend on the specific area contemplated.<br>• Any transitional notion as between a Park Land edge and an urban land use should not be within the Park Lands, but rather in the area adjacent that is not Park Lands. That is, no strategy should entail a reduction of parkland land use from the Park Lands nor | Goals, objectives or outcomes should include return to natural landscape, freely publicly accessible at all times and advance state and world heritage status | Refer Recommendation 3. |
| | | Justification of 5m promenades not provided | Refer Recommendation 6. |

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| | entail any increase of hardstand surfaces within the Park Lands. That should equally apply to “edge paths”, an horrendous example of which is along LeFevre Terrace and Whitmore Square, both of which have significantly reduced what is colloquially referred to as ‘green space’ in the sense of space on which planting could or would otherwise occur. Similarly, it is somewhat perverse that the area of hardstand surface is increased by widening heat sink black bitumen and wide concrete paths.<br>• The strategies should include existing (and any future) Park Lands community and ‘not for profit’ based facilities should progressively be required to be on a ‘non-exclusive’ and ‘shared use’ basis.<br>• The strategies should include that where for any reason a tree is approved to be removed from within the Park Lands, the entity (including governmental) seeking the removal will bear the removal and associated cost of the tree payable to e.g., Kadaltilla, calculated in accordance with the methodology in “Tree Valuations in the City of Melbourne”. | Include natural environment in the design quality | Refer Recommendation 3. |
| | | Transitions from edge to urban land use should not be within park lands | Refer Recommendation 6. |

| Organisation | Feedback/Comments | Key Feedback | Engagement Response |
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| | Having regard to its varied experiences of the Corporation's consultation processes and assessment of priorities, and absent transparency of rationale and timing, it remains hesitant about the present consultation and assessment of what are to be the priorities for "Master Planning", save to say the priorities seems excessively focussed on squares and master plans.<br><br>The priorities should have indicative timelines and should include:<br><br>• Progressive removal of black-heat-sink bitumen and immediate use and replacement with light coloured or other appropriate surface, including solar illuminated; and progressively increase the use of movement activated intensified lighting, and path-level LED type lighting (light the path, not the sky).<br>• Cultural and interpretive work and artwork (temporary & longer-term) conducive to a parkland setting. There should be an objective of a specified percentage of Park Lands capital works being for artworks and creative innovations.<br>• Many of the Squares have been the subject of improvement and master (or sub-master) planning and ought not become crammed full of other than 'green' verdant open space and safe pathways (not "promenades"). | View expressed on consultation history. | Noted. This is a statement that doesn't require an amendment. |
| | | Precinct Plans need to be explicit, include detail of conservation and cultural heritage, not include proposal to increase road access or on-park carparking | Refer Recommendation 1 |

| Organisation | Feedback/Comments | Key Feedback | Engagement Response |
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| | • Achieving State Heritage listing by 2026 and World Heritage listing by 2030.<br><br>In the context of a "*management strategy*", each Precinct Plan ought:<br><br>• To be transparent and explicit about its past, current and future proposed desired future strategic parkland character of each park, of the precinct; and indicate the rationale for whatever change is proposed "towards 2036".<br>• Include formal and informal listing of, and conservation and informing about, cultural heritage and points of interest (including about flora and fauna) throughout the precincts and pathways is supported, subject to respectfulness and appropriateness in the context of parklands.<br>• Not include proposals for increasing road access or on-park carparking, rather those should be progressively reduced and opportunities for ecological sustainability, ambulant connections, and permeable surfaces should be supported. Similarly, the management strategy should not include proposals for a "medium/large hub" or to "upgrade and enhance community buildings", as opposed to instead including a preceding assessment or investigation process.<br><br>North Park Lands Precinct (Parks 2-8)<br><br>• Has suffered grievous loss of "significant and regulated" trees, loss of parklands to on-park carparking; and a decrease in freely accessible parklands, none of which was contemplated in previous management | Medium/large hub plans to be proceeded by assessment/investigation | Refer Recommendation 7. |
| | | Parks 2-8: future character should be for enhanced verdant parklands. | Refer Recommendation 3 |
| | | Park 1: 'demand for broader range of recreational and sporting' is unsubstantiated | Refer Recommendation 13. |
| | | 5m promenade between Montefiore Hill and Hill St would require removal of trees and reduction of parkland | Refer Recommendation 6. |

| Organisation | Feedback/Comments | Key Feedback | Engagement Response |
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| | strategies.<br>• Is not in need of an "increase [in] activation of the Precinct by … creating new attractions", as opined in the draft, which also speculates about a "potential … light rail connection" in circumstances where this precinct is already well served by frequent public transport. It is already well used and well served. Public facilities will require appropriate maintenance and periodic improvement.<br>• The future character should be for enhanced verdant parklands with large shady trees and understorey vegetation within open biodiverse woodlands; retaining wide open spaces and historical parkland uses and flora; enabling recreation and socialisation; and progressively reducing on-park carparking and improving ecological sustainability and ambulant connections.<br><br>Golf Links Precinct (Possum Park/Pirltawardli (Park 1))<br>• The assertion "fuel the demand for a broader range of recreational and sporting activities, particularly in the northern sections of the Precinct" is unsubstantiated and speculative.<br>• There is no basis for the proposed a 5m wide "promenade between Montefiore Hill and Hill Street", which would require destruction and removal of trees and understory and result in a reduction of parkland within the park.<br>• It is not known what is contemplated by a "proposed land bridge" nor its physical impact on parklands. Opportunities for safe at-grade parklands conducive pathway (non-heat sink | Definition of proposed land bridge | Refer Recommendation 12. |
| | | Basis for draft to indicate 'enhance and increase usage of the North Adelaide Golf Links | Refer Recommendation 32. |
| | | Proposed wording change regarding remnant vegetation | Refer Recommendation 3. |
| | | Reassertion that future character should be for "enhanced verdant parklands with large shady trees and understorey vegetation within open biodiverse woodlands; retaining wide open spaces and historical parkland uses; enabling recreation and socialisation; and progressively reducing on park carparking and improving ecological sustainability and ambulant connections." | Refer Recommendation 3 and 14. |
| | | Park 27:<br>- Indicating no need to support development of nWCH as state government has sequestered.<br>- Proposed wording change regarding future character | Noted. This is a statement that doesn't require an amendment. |

| Organisation | Feedback/Comments | Key Feedback | Engagement Response |
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| | black bitumen) connections, traffic calming, and progressively reducing on-park carparking are supported.<br>• It is not known what is meant or intended by, or the basis for the draft indicating: "Support enhancement and increased usage of the North Adelaide Golf Links golf courses, clubhouse and supporting facilities to broaden opportunities for social activity and other sporting activities"; and "Investigate opportunities for alternative future uses of all, or part of the North Course".<br>• The proposed: "Assess known areas of remnant vegetation for potential enhanced management" ought to be: "undertake opportunities to revegetate and enhance vegetation and understorey".<br>• The future character should be for enhanced verdant parklands with large shady trees and understorey vegetation within open biodiverse woodlands; retaining wide open spaces and historical parkland uses; enabling recreation and socialisation; and progressively reducing on-park carparking and improving ecological sustainability and ambulant connections.<br>Bonython Park Precinct (Tulya Wardli (Park 27))<br>• That the draft postulates "Support the development of the new Women's and Children's Hospital" for a precinct on the Adelaide Park Lands is extraordinarily disingenuous and contra the legislative principles. In any event, it is unnecessary as the state government has legislatively | | Refer Recommendation 3. |
| | | Parks 12, 26, 27 and Frome<br>- Management strategy should reflect state government's history of sequestration of park lands<br>- Specific wording suggested regarding future character | The APLMS's purpose is to outline the priorities and goals for the period going forward.<br>Refer Recommendation 3 |
| | | Parks 9-12:<br>- Unsubstantiated basis to create medium hub<br>- Include community in engagement over that of licence holders<br>- Specific wording suggested regarding future character | Refer Recommendation 7.<br>Refer Recommendation 13.<br>Refer Recommendation 3 |
| | | Wellington Square/Kudnartu?<br>- Reference to heritage significance and retaining current layout<br>- Unsubstantiated assertion of need to expand activities<br>- Clarity/definition of "strengthen the structure of the Square" | Refer Recommendation 4.<br>Refer Recommendation 7.<br>Refer Recommendation 12. |
| | | Parks 28, 29, Pennington<br>- Small gardens are enjoyed, no basis provided for hub with shelter or any built form<br>- Definition of a 'significant piece of public art' | Refer Recommendation 7.<br>Refer Recommendation 12. |

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| | sequestered the land and determined its land use.<br>• The future character should be to maintain a vibrant area that provides a diverse and accessible range of recreation opportunities, respect and inform about cultural and historical places, cater to a range of users within a structured landscape setting dominated by the River Torrens/Karrawirra Pari, and support the restoration and rehabilitation of the River Torrens/Karrawirra Pari and opportunities for revegetation and enhancing vegetation.<br>Riverbank Precinct (Parks 12, 26, 27 & Frome)<br>• A management strategy that does not evidence the history of sequestration of Park Lands by State Government or its legislative entities is doomed to enable repetition into the future towards 2036 and beyond.<br>• The future character of this State Government Precinct should include enhanced large shady trees and understorey vegetation within open biodiverse woodlands; open spaces conducive to socialisation, public art and community use; creative low/medium scale built form respectful of adjacency with Park Lands; requisite carparking being below ground; progressively improving ecological sustainability and ambulant connections; retain significant and regulated trees; respectful of cultural, heritage and residential adjacency and existing uses; and improve water quality. | - The future land use of current WCH will impact considerations for future<br>- Wording suggested for future character of the area | Refer Recommendation 3.<br><br>The current WCH is not in the Adelaide Park Lands. |
| | | Include dates and identify the relevant government/agency in relation to returning to park lands areas. | Refer Recommendation 1 |
| | | Define ‘landowners in the Adelaide Park Lands’ – is it different from ‘occupiers’? | Refer Recommendation 12. |
| | | Define ‘private investment’ | Refer Recommendation 12. |
| | | Suggestion that the Strategy should specify that unsolicited bids are not to be contemplated. | Refer Recommendation 25. |
| | | Definition for ‘places that thrive’ | Refer Recommendation 12. |
| | | Goals, objectives or outcomes should include return to natural landscape, freely publicly accessible at all times and advance state and world heritage status. | Refer Recommendation 26. |
| | | Define ‘activate’ and ‘activation’ | Refer Recommendation 12. |
| | | Include natural form/non-bitumen pathways and carparks | Refer Recommendation 6. |
| | | Reducing carparking | Refer Recommendation 14. |

| Organisation | Feedback/Comments | Key Feedback | Engagement Response |
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| | North-East Park Lands Precinct (Parks 9-12)<br>• The inclusion of unsubstantiated speculation is not a sound basis on which to include a proposal "to create a medium hub".<br>• The draft proposes confining to "license (sic) holders" any "work" about a "master plan … to address future sport and recreation needs". This precinct and its parks are immediately adjacent to a densely populated residential (heritage) area and small businesses. Those communities have an interest no less relevant than that of licence holders.<br>• The future character should be regenerating and enhancing flora and biodiversity within the River Torrens/Karrawirra Pari corridor; enabling space for recreation, socialisation and playground; supporting historical plantings.<br>Wellington Square (Kudnartu)<br>• As indicated in the draft, the "spatial arrangement and plantings are substantially the same as when the city was laid out by Colonel William Light in 1836 [and] has altered little since it was established, with the same path pattern and style of Victorian tree plantings", which ought to be historically listed as such and have pathways with non-heat sink black bitumen and structural lighting reflective of its history and location within an historic conservation zone.<br>• The assertion in the draft of "expanding the activities on offer" is without substantiation or basis. The Square affords opportunities for activities conducive to its use as a small parkland area within an urban setting and | Regarding creating places and attractions that set the Adelaide Park Lands apart | Refer Recommendation 19. |
| | | Sporting and community use facilities | Refer Recommendation 13. |
| | | Tree plantings | Refer Recommendations 2 and 3. |
| | | View expressed on consultation history. | Noted. This is a statement that doesn't require an amendment. |
| | | Priorities and timelines should be included | Refer Recommendation 10. |

| Organisation | Feedback/Comments | Key Feedback | Engagement Response |
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| | within walking distance of the larger Park Lands and O'Connell Street.<br>• The future character of this square ought to be to retain its historical layout of pathways and continue to provide a high quality formal garden landscape and function as a park responsive to its local historical context and as parkland within a surrounding urban environment in an historic conservation zone.<br>• Rather than "seek[ing] opportunities to reduce bitumen around the Square", it would be preferable to reduce bitumen within the Square, and for that to be an immediate management strategy. That should generally be the case within the Park Lands.<br>• It is not known what is meant by: "Strengthen the structure of the Square and… implementing a central and east-west promenade". There is already an overly wide north south pathway of a width greatly more than what might foreseeably be required within the next generations. The east west path is also of ample width and without need of any "promenade". Rather, the western pedestrian crossing could be improved as it leads to the Helping Hand and is well used by those and other people.<br><br>Gardens Precinct (Parks 28, 29, Pennington)<br><br>• These are small gardens on a significant slope that are quietly enjoyed by users and those who walk between Adelaide Oval and O'Connell Street.<br><br>• There is no basis indicated for a "hub with shelter"28, "pop-up/plug in catering", or any built form, which would tend to dominate what | | |

| Organisation | Feedback/Comments | Key Feedback | Engagement Response |
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| | is otherwise a beautiful garden setting.<br>• Contextual and interesting public art (and creative landscaping) in appropriate locations in consultation with local communities but does not know what is meant or contemplated by "significant piece of public art."<br>• The future land use of the current Women's and Children's Hospital will significantly impact considerations of what the adjacent gardens might continue as or become "towards 2036".<br>• The future character should continue to be attractive and well-designed oases in dense parts of the City, with high quality formal gardens, open vistas across playing fields, to the southern horizon, and towards the city centre, and with structured landscaping.<br>"*Notable return to park land areas*" tables **should** include the date, and in relation to State Government, **should** also refer to the applicable government.<br>"Investment Framework"<br>• Who are "landowners in the Adelaide Park Lands", if different from an "occupier"?<br>• What is contemplated by "private investment", to what purpose, and to meet what management strategy?<br>• The Strategy should specify that unsolicited bids are not contemplated. Any exception would be pre-conditioned on full public disclosure and processes. | | |

| Organisation | Feedback/Comments | Key Feedback | Engagement Response |
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| Pulteney Grammar School | • Highlighting long-standing custodianship of Park 20 and ongoing interest and investment in women's sport.<br>• Commitment to working collaboratively. | Park 20 interest, including women's sport facilities | Refer Recommendation 13. |
| South Australian Cricket Association Ltd | • Snapshot: Sporting Facilities – list codes individually, highlighting where codes collaborate (e.g. Cricket and Football).<br>• Directions & Priorities: include direct reference to sport after 'creativity'.<br>• Strategy 1.1 – include 'and sporting' after 'recreation.<br>• Strategy 1.4 – encourages upgrades to buildings and structures no longer fit for purpose, e.g. gender exclusive, not accessible or unsafe<br>• Strategy 1.7 – add 'sport and' prior to 'recreation'<br>• Strategy 1.8 – supportive, believing areas should be accessible outside of playing/training times<br>• Reference to buildings – notes as per SACA South Australian Infrastructure Strategy 2019-2029, with particular attention to gender inclusive facilities<br>• Seeks clarification regarding areas of the park designated for non-park purposes – consultation suggested to ensure these areas are not informally used for, or associated with, cricket games/training. | Include references to 'sport' in: Directions & Priorities, Strategy 1.1 and Strategy 1.7 | Refer Recommendation 29. |
| | | Endorse Strategy 1.8 that areas should be accessible outside of playing/training times | Support noted. This is a statement that doesn't require an amendment. |
| | | Cricket infrastructure upgrades required to be gender inclusive, accessible and fit for purpose | Refer Recommendation 23. |

| Organisation | Feedback/Comments | Key Feedback | Engagement Response |
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| | | Definition/clarity re areas identified as designated for non-park purposes | Refer Recommendation 12. |
| South Australian National Football League | Include 'sport' alongside 'recreation' for the goals and strategies.<br>Highlighting the role that all football codes, cricket, netball, etc play in encouraging people to engage with the Park Lands and maintain active lifestyles.<br>Noted specific facilities that are no longer fit for purpose or do not meet compliance standards that need investment. Noting that increase in footprint of buildings is often to accommodate contemporary needs, or include changerooms for male and females.<br>Noted that some areas that may be considered un-used are currently directly or indirectly used by clubs, so suggest further consultation on areas classed as having a 'non-Park Lands Purpose". | Include references to sport in goals and strategies.<br>Sport participation is encouraging people to maintain active lifestyles<br>Some facilities are no longer fit for purpose, or suitable for contemporary use (e.g. female changerooms), this may increase the footprint of a building<br>Areas considered unused areas may be informal training or other activities – suggest consultation prior to any change of use | Refer Recommendation 29.<br>Refer Recommendations 13 and 23.<br>Refer Recommendation 12 (designated for non-park purposes) |
| South East City Residents Association | • SECRA supports the recent initiatives made by Council to engage constructively with the SAMSB to resolve shade for people who use Pakapakanthi/Victoria Park all year round.<br>• An intent is not reflected in the draft APLMS to limit the number or size of new buildings in the Park Lands, or to remove or reduce any of the many existing ones.<br>• Seeking further clarity around 'hubs', i.e.: how many of the proposed hubs will be accessible to the | Support increase of shade in Pakapakanthi/Victoria Park for year-round use | Refer Recommendation 2, 3, and 29. |
| | | Suggest including an intent to reduce the number and sizes of buildings | Refer Recommendation 1, 10 and 13. |
| | | Definition of 'hubs' and 'pavilions' | Refer Recommendation 12. |

| Organisation | Feedback/Comments | Key Feedback | Engagement Response |
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| | general public? Will these 'pavilions' (and what is considered a 'pavilion'?) open the floodgates to large permanent structures?<br><br>• SECRA suggests developing new policy about shared walking and cycling paths.<br><br>• SECRA encourages Kadaltilla and the City of Adelaide to advocate where possible for the fast and direct commuters to be allocated separated space on roads, using physical barriers between them and motor vehicles, rather than providing hard paths across the Adelaide Park Lands, although notes that sometimes routes are justifiable.<br><br>• SECRA is concerned that Kadaltilla may not be able to effectively provide protection for the park lands, suggesting it become a statutory authority, rather than being solely advisory in nature. | Develop a shared walking and cycling paths policy | Refer Recommendation 6. |
| | | Provide separate (physical barriers) for shared paths and fast-moving vehicles | Refer Recommendation 31. |
| | | Review Kadaltilla's legislative ability to provide protection for the Park Lands. Does it need to become a statutory authority? | Refer Recommendation 15. |
| The City of Adelaide Reconciliation Committee | • The Reconciliation Committee didn't have any specific feedback to provide on the draft APLMS. | General comment. | Support noted. This is a statement that doesn't require an amendment. |
| The University of Adelaide | • The University provided a copy of their Heritage Management Plan Consultation and their Sports Master Plan for reference. | Ensure consistency with the University's copies of their Heritage Management Plan Consultation and Sports Master Plan | Noted. These plans have been considered in the creation of the draft to ensure consistency. |

## 4. Community

| # | Feedback/Comments | Key Feedback | Engagement Response |
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| 5 | I heartily endorse the submission made by the Adelaide Park Lands Association. No more buildings or bitumen in OUR parks, in fact demolish and remove some or a lot of these buildings and bitumen and return to greenery. Save our heritage. | No new buildings/bitumen, return to greenery. | Support noted.<br>Refer Recommendations 1, 2 and 3. |
| 8 | In Adelaide, we are blessed to be surrounded by our beautiful parklands. They are the lungs of our city, home to treasured wildlife, places of peace and refuge in a time when 'green space' has never been more vital to our mental health. They are the defining characteristic of our city and widely envied by those whose City Fathers lacked such foresight. I'm sick of seeing them being eroded and compromised. I officially endorse the submission presented to you by The Adelaide Park Lands Authority. I urge you to recognise the need to treat the parklands as the treasure they are, before it's too late. | General comment. | Support noted. This is a statement that doesn't require an amendment. |
| 9 | I strongly support the submission made by the Adelaide Parklands Association- it is vital that the Council does whatever is possible to preserve the Parklands and prevent further incursion by building and car parks | Prevent further building/car parks on park lands. | Support noted.<br>Refer Recommendations 1, 2 and 3. |
| 13 | I would like to endorse the proposal for the Parklands as submitted by the Adelaide Park Lands Association. We need to retain the maximum amount of parkland area. Too much encroachment has already happened. Clean up and clear out unused sites, do much more appropriate planting and quiet zones should be encouraged. | Clean up and clear out unused sites.<br>Create Quiet zones and more appropriate plantings. | Support noted.<br>Refer Recommendations 1 and 2. |
| 15 & 16 | As a long-term resident in the city square mile, we wish to endorse the Adelaide Parklands Association parklands management plan. This is a serious voting issue. The City of Adelaide has nothing very interesting to attract visitors & tourists and quality lifestyle investors, without the unique drawcard of being a city built inside a figure eight shaped, continuous belt of green nature parklands. It is of heritage status & a very distinctive attraction ad well as improves wellbeing of everyone able to access and enjoy them. The green nature parklands are our major positive point of difference to other cities worldwide. This is a genuine voting issue. Yes! cost of living squeeze and lack of public + affordable housing are major issues but parklands will tip the balance! I | General comment. | Support noted. This is a statement that doesn't require an amendment. |

| # | Feedback/Comments | Key Feedback | Engagement Response |
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| | reiterate we wish to support the Adelaide Parklands Association parklands management plan. | | |
| 19 | I have read the document "Towards 2036" and am concerned with the lack of protection it offers in regard to control over new building within the Parklands and the lack of planning to remove unused sheds scattered throughout the Parklands. I am also very concerned that the Plan does not include any reference to having the Parklands accepted as a World Heritage UNESCO site. This issue has found great support over the past years amongst counsellors, politicians, planning experts, environmentalists, stakeholders in tourism in South Australia, sporting clubs, heritage experts and people like me who recognise the uniqueness or our Parklands and wish to continue to share it and protect its uniqueness by having it recognised by UNESCO. It is particularly important now more than ever that we gain international recognition, put Adelaide on the tourist map and use this gem to South Australia's advantage. I also fully endorse the Parklands Association's submission to Council on "Towards 2036". Please, please consider and take on board this and the Parkland Association's responses to Council and use the Council's unique and powerful position to protect this valuable gem that is fast disappearing under the weight of misuse for public and private buildings. | General comment. | Support noted. This is a statement that doesn't require an amendment. |
| | | Increase protections from new buildings within the park lands | Refer Recommendation 3. |
| | | Remove unused sheds | Refer Recommendations 1 and 3. |
| | | Reference World Heritage UNESCO bid | Refer Recommendation 4. |
| 21 | I wish to support the submission. A continuous trail would enhance the usage of the parklands. Look at the Tan track in Melbourne parklands. Anything to increase the usage of this unique resource would assist in promotion and recognition of it on world stage. | Encourage usage of the park lands via continuous trails | Support noted.<br>Refer Recommendation 6. |

| # | Feedback/Comments | Key Feedback | Engagement Response |
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| 22 | I endorse the proposal put forward by The Adelaide Parklands Association as I believe our parklands are precious resources greatly appreciated by the Adelaide population at large. The placing of the parklands around the city perimeter by Adelaide's initial designers was a brilliant stroke ensuring green areas, trees, fresh air and recreational area was accessible for those dwelling or working within the city itself, and for all travelling through on their journeys to and fro. Using it as cheap land to build sporting and entertainment facilities for some is a backward and retrograde move and shows contempt for the concept the initial planners had, plus a shrug of indifference towards most of the Adelaide population. The only people satisfied with such moves would be the developers given the land and the handful of club members using the subsequent buildings. The areas around the old railway yards etc could be made so appealing and green and useful for generations to come, like Brisbane has done with their South Bank area, now family friendly, vibrant with the local people and tourists, such a brilliant move. Just thinking of some of the places we have visited during or holidays, Cairns has its famous lagoon area, Townsville has a beautiful development for family relaxation and use. Manly has huge areas of green grass and trees for the public to relax in, Melbourne still has Albert Park (some anyway), Perth has been developed beautifully, and the list could go on. New York has Central Park, I just cannot imagine short sighted government departments carving that up and giving it to self interested parties for their use. London and Paris have conserved huge beautiful, maintained areas around their huge and bustling cities. Why does Adelaide risk greedy snatching up of public land, such as was done across the beachfront in Glenelg some years ago? Why was the land by Festival Theatre given to developers to build another ugly | General comment. | Support noted. This is a statement that doesn't require an amendment. |
| | | Rethink building sporting and commercial enterprises on Park Lands | Refer Recommendations 1 and 3. |

| # | Feedback/Comments | Key Feedback | Engagement Response |
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| | office tower? That could have been a beautiful area developed for our population to stroll through, sit on benches under trees, and relax in. In years to come these short sighted decisions will be seen as infamous. Please rethink the building of sporting and commercial enterprises on our precious fresh air zones. Admittedly our parklands are mainly dry and sparse and not so pretty - the fault of the combined governments who have not provided grassing, benches, pathways, maintenance - but they are open space, have large mature trees providing life sustaining oxygen and absorbing carbon dioxide, and best of all they are available to all to use and appreciate. In our local area we are lucky enough to boast a large green area providing relaxation and recreation, BBQ facilities, fresh air and mature trees full of bird life in the area surrounding Sturt Creek. It also has a wetlands area providing life and shelter for nature. It is a delight to wander through. Please keep our Parklands public areas. | Keep our park lands public areas | Refer Recommendations 3 and 7. |
| 23 | I endorse the submission made by the Adelaide Park Lands Association (copy attached). Further, I would recommend an addition to the strategy of complete removal of all motor vehicle racing events on any part of the park lands. | Add into strategy complete removal of motor sports | Support noted.<br>Refer Recommendation 22 and 29. |
| 24 | I have read the 4 page submission by the Adelaide Parklands Association, and I endorse their opinions. There have been many areas allocated to development of buildings in recent years. It is time to stop, reconsider & make the greening of Adelaide a priority. No more new buildings. Save every existing tree, & plant more native habitats. Reject increased use by schools & commercial interests. I live in the hills & am appreciative of trees, birds & nature every time I lift my eyes to look outside. Such environments are soothing, thoughts are diverted, peace heals, nature can be studied. The parklands give us these gifts & more. Let not any more parkland be removed. Conserve & grow what we already possess - for our enjoyment and the enjoyment of future generations. | General comment. | Support noted. This is a statement that doesn't require an amendment. |
| | | No more new buildings | Refer Recommendations 1, 2 and 3. |
| | | Save every tree and plant more native habitats | Refer Recommendations 2, 3 and 8. |
| | | Reject increased use by schools and commercial interests | Refer Recommendation 3. |

| # | Feedback/Comments | Key Feedback | Engagement Response |
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| 25 | I am emailing to provide feedback for the Adelaide Park Lands Management Strategy. I endorse the four-page submission made by the Adelaide Park Lands Association. In particular, I am concerned about loss of current open space for large new developments that should have been built elsewhere (e.g., new Women's and Children's Hospital and Swimming Centre). I strongly advocate for State Heritage Listing of the park lands. And, I strongly support re-greening of underused bitumen surfaces. | General comment. | Support noted. This is a statement that doesn't require an amendment. |
| | | Loss of open space for new developments (e.g. WCH) | Refer Recommendations 1, 2, and 3. |
| | | Advocate for State Heritage Listing | Refer Recommendation 4. |
| | | Support re-greening under-used bitumen sites | Refer Recommendation 1. |
| 28 | I endorse the submission of the Adelaide Parklands Association, especially with regard to the concerns it expresses re the proposed development of 'hubs' within the parklands for a variety of purposes, including commercial operations, and the failure to mention State Heritage or Unesco listing of the parklands as a desirable and realistic objective. | General comment. | Support noted. This is a statement that doesn't require an amendment. |
| | | Reflect State Heritage/UNESCO listing | Refer Recommendation 4. |
| | | Commercial operations as part of 'hubs' | Refer Recommendation 7. |
| 32 | I am an Adelaide resident and ratepayer, living near Hutt Street. I strongly endorse the submission by the Adelaide Park Lands Association. I especially urge the inclusion of reference to the adoption of State Heritage Listing and anything else that try to impede the State Government's intrusion. It is clear that State politicians see the Park Lands as free space for facilities such as hospitals, schools and police which leaves other space for developers. This is unacceptable and needs to stop to preserve Adelaide's unique design. The recent | Adopt State Heritage Listing | Support noted.<br>Refer Recommendation 4. |

| # | Feedback/Comments | Key Feedback | Engagement Response |
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| | pamphlet by Lucy Hood is a classic example of how politicians will twist the truth. If that was a Harvey Norman brochure, the ACCC would be prosecuting for false advertising. | | |
| 35 | As a someone who frequently visits the city, I would like to contribute to the feedback requested for the Park Lands Management Strategy: "Towards 2036". I would just like to offer my support for the 4-page submission made by the Adelaide Park Lands Association (attached). This is based on website & information passed to me from my community members/workmates. Thank you for your consideration & we hope the matter will be resolved in the best interest of all. | General comment. | Support noted. This is a statement that doesn't require an amendment. |
| 37 | I would like to endorse the 4-page submission made by the Adelaide Park Lands Association in response to the Adelaide Parklands Authority's DRAFT Park Lands Management Strategy: "Towards 2036". As someone who has moved from Perth in 2020, I see the Parklands as a major drawcard to Adelaide. The unique green spaces are important in today's climate – both ecological and material. Research has shown greenery is better for the physical and mental health of the local community. Greenery also lowers the temperature of the area. Once the Parklands are lost, they will not be returned to Parklands, especially if private entities have access to build. Please consider the future of Adelaide on the world stage. | General comment. | Support noted. This is a statement that doesn't require an amendment. |
| | | For climate/environmental protections | Refer Recommendation 2. |
| | | Heritage status and marketing the Park Lands. | Refer Recommendations 4 and 9. |
| Bridgland, J | The author's own summary:<br>• Significant areas of ambiguity make it impossible for respondents to clearly comprehend the council's future intentions in a range of areas.<br>• In particular, some clauses in Goals 1 and 2 feature a number of ambiguous intentions, which embrace multiple controversial matters.<br>• The draft fails to present in simple and clear ways how the city council plans to manage 'hot button' issues that have plagued the South Australian public's park lands concerns for decades, | More detail/definition on intentions, specifically Goals 1 and 2 | See Recommendations 10, 11 and 12. |
| | | Sporting facility increased footprint | Refer Recommendation 23. |
| | | Issues with other development encroaching on park lands - carparking, event management, commercial operations, fencing. | Refer Recommendations 1, 3 and 14. |

| # | Feedback/Comments | Key Feedback | Engagement Response |
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| | including sports club-room footprint expansions, park lands car parking pressures, events management and related commercial operations, and fencing.<br>• The draft also features many unexplained matters, in which the administration's apparent desire for brevity has overwhelmed a respectful obligation to enlighten future interpreters in 'plain English' ways.<br>• The 'OurAdelaide' consultation explanatory material fails to provide adequate contextual Strategy background regarding the evolution of the three previous Strategies adopted since 1999, and how this draft compares with them.<br>• Procedures necessary to underpin some aspirations and management intentions behind this Strategy are not explained but will be critical to assist readers to understand how the procedures would work once the Strategy is endorsed.<br>• The distinction between building 'footprint' and 'fit-for-purpose' footprint is neither provided nor explained, even though its procedural application will be critical to the use of the Strategy over time, and to future park lands site builtform management.<br>• No clear summary is provided to reflect the public's long-held desire to establish ways to protect open space and public access to it, free of built form and car parking, to reduce expansion of commercially focused activities centred on monetising the use of the Adelaide park lands.<br>The absence of a substantial number of overdue Master Plans (pledged but not yet delivered) means that the draft Strategy is empty of material highly relevant to the future park lands management period 2024 to 2036. The lack of these plans illustrates that the draft is essentially a document that is 'hollow in the middle'. This is a major deficit. | Further definitions, in 'plain English' | Refer Recommendations 12 and 14. |
| | | 'OurAdelaide' consultation doesn't include contextual background on previous strategies | The previous Adelaide Park Lands Management Strategies are publicly available online. A comparison between the current APLMS and the draft APLMS – Towards 2036 is publicly available in the Kadaltilla and Council Board Meetings agendas. |
| | | Aspirations and management intentions behind this Strategy not detailed | There are a number of aspirations outlined in the Adelaide Park Lands Management Strategy that require detailed investigations such as the proposed Adelaide Park Lands Offset Scheme. The Strategy provides the basis for these investigations to occur. |
| | | Definition 'footprint', 'fit-for-purpose' | Building footprint was defined on page 19 of the Draft Adelaide Park Lands Management Strategy. |

| # | Feedback/Comments | Key Feedback | Engagement Response |
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| | | | Refer Recommendation 12 for definition of 'fit for purpose' |
| | | Suggestion to include "public's long-held desire to establish ways to protect open space and public access to it, free of built form and car parking, to reduce expansion of commercially focussed activities centres on monetising the use of the Adelaide park lands". | Refer Recommendation 14 and 26. |
| | | Substantial number of Master Plans not delivered, makes this draft 'hollow in the middle' | Where existing Master Plans are in place, they are referenced. Where there is the intent for a Master Plan to be delivered, that is also noted. Master Plans will be an ongoing planned activity to be developed in consultation with the community and relevant stakeholders and have regards to Precinct Planning Considerations. |
| Kiriam, H | • Bridge next to Beaumont Road – issue for cyclists being able to see oncoming traffic.<br>• Introduce Keep Clear Zones for cycling paths where they intersect with major roads (eg Bartells Road). | Feedback about specific cycling / pedestrian access. | Refer Recommendations 6 and 24. |

| # | Feedback/Comments | Key Feedback | Engagement Response |
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| | When cycling on roads, to access the Park Lands, bikes do not trigger light changes which are manually activated. Suggestion of default to pedestrian access at least during the day (eg Greenhill & Fullarton Road intersection). | | |
| Martin, M | • Water efficiency – ensure new (or in some cases existing) buildings adjacent to squares and park lands use their water run-off to water gardens, etc. | Suggestion of water efficiency standards. | Refer Recommendation 27. |
| | • The Living nature of the Park Lands – developing, not just retaining existing biodiversity, using Aboriginal knowledge, develop a policy on how we share produce of the park lands and accessible to all | Develop a policy on how we share produce of the park lands. | Refer Recommendation 28. |
| | • Definition regarding 'activation' – implication is that it is a sporting or big event – needs to reference bush care programs, community gardening, etc | Definition of 'activation' | Refer Recommendation 12. |
| | • Entries and pathways – infrastructure to have a cooling effect, shared paths are not always a good solution and sometimes undermine safety and enjoyment | Pathways, entries to have a cooling effect | Refer Recommendation 6. |
| | • Active Transport Indicators – introducing pathways on the edges of the park lands (reducing the footprint) is a concern | Pathways on the edges of the park lands should not reduce boundaries | Refer Recommendation 6. |
| | • What constitutes a Hub? Definition of hub unclear | Definition of 'hub'. | Refer Recommendation 12. |
| | • Tree Canopy Cover – Definition required, does this refer to all trees, or only those of significant size that provide shelter | Definition of 'tree canopy cover' | Refer Recommendation 12. |
| | • Whitmore Square/Ipparityi – Considerations for development and suggestions of creating outdoor rooms | Define what is meant by 'development and creating outdoor rooms' for Whitmore Square | Refer Recommendation 12. |
| | • South-West Park Lands Precinct – continue to engage with and work together with the locals | Continue engagement with locals | Noted. This is a requirement under the Adelaide Park Lands Act 2005. |

| # | Feedback/Comments | Key Feedback | Engagement Response |
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| | • Edits suggested: Edwards Park (Pg69) not part of the outlined area. The Conservatory in Veale Gardens was demolished in 2016. The Bicentennial Conservatory (Pg69) is in the Botanic Gardens. | Updates to maps. | Refer Recommendation 20. |
| | • Include signage on Nurses Memorial Garden with interpretive signage included Lundie and Veale. | Suggestion to include interpretive signage. | Refer Recommendation 20. |
| | • Prioritise remediation along Greenhill Road – create enjoyable spaces for residents and office workers. | Prioritise remediation along Greenhill Road | Greenhill Road is already identified as a priority, refer to the South West and South East Park Lands Precinct Plans. |
| | • Don't pave all walkways, some that remain natural give a greater sense of nature and variety. | Pathway surface, natural is ok sometimes. | Refer Recommendation 6. |
| | • Walyu Yarta community garden and key biodiversity areas create opportunities to expand knowledge. Create opportunities for people to help nurture nature. | Community Gardens and biodiversity areas create educational and beneficial areas. | Refer Recommendation 28.<br>The APLMS envisages community participation |
| | • Attendees of events at Showgrounds don't always use the allocated temporary parking at the netball courts. | Keep temporary event parking within allocated boundaries. | Refer Recommendation 14. |
| | • Positive improvements include wetlands in the SE and locals doing plantings in the eastern park lands. | Positive to include community in plantings. | Support noted. This is a statement that doesn't require an amendment. |

# APPENDIX 2: The Adelaide Park Lands and Governance

The Adelaide Park Lands is owned by the people of South Australia, under the care of both the City of Adelaide and the Government of South Australia. The following summarises the legislative environment which governs how the Park Lands are protected, managed and developed.

### The Adelaide Park Lands

The Adelaide Park Lands are a nationally and internationally recognised network of parks, along with the City Layout, are inscribed on the Australian National Heritage List. Today the Adelaide Park Lands consist of 29 individual Parks and six City Squares, all with a variety of different features and facilities that form the heart of the Metropolitan Open Space System for Greater Metropolitan Adelaide. Forming a cohesive network of open spaces, the Park Lands are managed as a whole, in precincts and at an individual park scale.

The Adelaide Park Lands are a much-loved natural asset that must be protected for future generations, with picturesque landscapes of high biodiversity and heritage value, arts and music festivals, rich cultural heritage, major sporting and cultural events.

### Kadaltilla / Adelaide Park Lands Authority (Kadaltilla)

The Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) is the principal advisor to the City of Adelaide and the Government of South Australia on the protection, management, enhancement, and promotion of the Adelaide Park Lands. Kadaltilla is established pursuant to section 5 of the *Adelaide Park Lands Act 2005 (SA)* and operates as a subsidiary of the City of Adelaide, pursuant to section 42 of the *Local Government Act 1999 (SA).* Kadaltilla acts in accordance with its Charter and the *Adelaide Park Lands Act 2005 (SA).*

Kadaltilla's Strategic Plan 2024–2028 includes the following guiding principles and pillars:

#### Guiding Principles

- Preserve and strengthen the integrity of the Adelaide Park Lands
- Promote the values of the Adelaide Park Lands – as Adelaide's defining feature, and an internationally unique asset
- Partner with Council and the state government to advocate the benefits of the Adelaide Park Lands
- Advise Government at all levels on the management and usage of the Adelaide Park Lands for the benefit of all South Australians.

#### Pillars

Figure 7: Kadaltilla Strategic Plan Pillars




**The *Adelaide Park Lands Act 2005 (SA)***

Since 2005, the Park Lands has received protection through the *Adelaide Park Lands Act 2005 (SA)* (the Act). Kadaltilla provide advice on the Adelaide Park Lands to State and local government.

The Act identifies a key function of Kadaltilla as being:

> *To ensure that the interests of South Australians are taken into account, and that community consultation processes are established, in relation to the strategic management of the Adelaide Park Lands.*

**The Adelaide Park Lands Management Strategy (APLMS)**

The Adelaide Park Lands Management Strategy (APLMS) has been developed by Kadaltilla and sets the strategies, projects and planning considerations that will be used by Kadaltilla, the City of Adelaide, the Government of South Australia, cultural institutions, and community stakeholders to guide decisions relating to the Adelaide Park Lands.

The APLMS takes into account a range of trends and changes affecting the Adelaide Park Lands, climate, population growth in the City of Adelaide and Greater Adelaide, increasing demand for use, and public recognition of their uniqueness and need for protection.

A primary purpose of the APLMS is to identify goals, set priorities and identify strategies with respect to the management of the Adelaide Park Lands.

# APPENDIX 3: Phase 3 Engagement: APLMS Fact Sheets

A total of 13 fact sheets were prepared to support the engagement for the draft APLMS – Towards 2036.

To communicate the way previous feedback had influenced the updates to the draft APLMS, six Quick Reference Guides were prepared on the themes from those responses:

- Access and Connectivity, 3 pages
- Biodiversity and Greening, 3 pages
- Enhancements and Protections, 4 pages
- Events and Spaces, 3 pages
- Kaurna and First Nations, 3 pages
- Recreation and Sport, 3 pages

A set of seven supplementary Technical Fact Sheets were prepared, and likely to be of interest to a more focussed stakeholder:

- Access Roads and Car Parking, 1 page
- Adelaide Park Lands Gold Course and Surrounds, 2 pages
- Adelaide Park Lands Investment, 1 page
- Community Buildings, 1 page
- Legislative Context and Interactions, 1 page
- What's Changed, 2 pages
- Who are Kadaltilla and what is the APLMS, 3 pages

These Quick Reference Guides and Technical Fact Sheets are reproduced in the following pages for reference.

Quick Reference Guides -



Adelaide Park Lands Management Strategy — Towards 2036

# Access & Connectivity

## Opportunities to improve access and connectivity to the Adelaide Park Lands.

The ***Adelaide Park Lands Management Strategy – Towards 2036*** will support people to walk or cycle to the Adelaide Park Lands and enjoy safe and pleasant surroundings along the way.

With a strategic focus to improve the Adelaide Park Lands Trail through improved connections and crossings, the strategy will encourage active transport, enhanced amenity and improved safety.

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# Access & Connectivity

## Highlights

The Strategy uses a spatial planning approach for to explain the variety of ways in which safe and legible connections and movement into and through the Adelaide Park Lands are provided, allowing users to access the diversity of activities and attractions that are on offer.

## Strategies

***The Adelaide Park Lands are a network of connected parks***

**Strategy 2.1** Improve the Adelaide Park Lands Trail linking all parks and providing a pleasant and convenient cycling and walking route.

***The Adelaide Park Lands connect the city to the inner suburbs***

**Strategy 2.2** Connect the Adelaide Park Lands with the hills, coast and metropolitan open space network.

**Strategy 2.3** Improve public and active transport connections with Adelaide Park Lands.

**Strategy 2.4** Improve safety, universal design and connectivity within and to the Adelaide Park Lands.

***The Adelaide Park Lands are easily identifiable***

**Strategy 2.5** Develop an identifiable landscape character for Adelaide Park Lands edges (urban address).

**Strategy 2.6** Create a strong, cohesive overall Adelaide Park Lands identity.

***The Adelaide Park Lands invite exploration and are safe and easy to access and move around in, day and night***

**Strategy 2.7** Install wayfinding signage enhancing the legibility of paths and connections across the Adelaide Park Lands.

**Strategy 2.8** Develop a network of bicycle parking and bicycle hire facilities across the Adelaide Park Lands.

**Strategy 2.9** Establish shared walking and cycling paths throughout the Parks that include safe connections and crossing points.

**Strategy 2.10** Create a path network within each park that complements the landscape character and desired use of the park.

**Strategy 2.12** Incorporate smart technology in priority locations across the Adelaide Park Lands

**Strategy 2.14** Enhance the Adelaide Park Lands Trail.

**Strategy 2.15** Provide lighting to support safe movement throughout the Adelaide Park Lands balanced with preservation of environmental values and biodiversity.

## Priorities

The Strategy seeks to improve access and connectivity to the Adelaide Park Lands through the following priorities:

**Greenhill Road Corridor**
Provide improvements to the Greenhill Road Corridor including an expanded east-west walking and cycling connection, wayfinding and storytelling, safer road crossings, shade and amenities.

**Great Connections**
Improve pedestrian and cycling networks with regular and safe crossing points, amenity along the route and path lighting.

**The Urban Address**
Provide an increased level of amenity and attraction along Adelaide Park Lands frontages to both the city and inner-rim suburbs with a focus on park entries to encourage and entice further exploration deeper into the parks.

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# Access & Connectivity

**Lights, Lights, Lights**
Provide wildlife appropriate lighting along key paths, at recreation hubs, sporting ovals and the urban address to support increased night-time use and improve safety.

**Shade Avenues**
Reinstate heritage planting avenues and review opportunities for new avenue planting to provide shade for users.

**Wayfinding and Interpretation**
Continue to install wayfinding and interpretive signage across all parks as necessary, particularly when associated with other park upgrades, including opportunities for the expression of Kaurna culture.

**Adelaide Park Lands Trail**
Enhance the Adelaide Park Lands Trail through wayfinding, safer road crossings, shade for users and incorporate storytelling and amenities along the way.

## Investment opportunities

Access and connectivity projects identified in the Strategy include completion of existing priorities and exploration of new opportunities, including:

- Park Lands Trail improvements
- Victoria Park/Pakapakanthi (Park 16) Master Plan implementation
- Bonython Park/Tulya Wardli (Park 27) Master Plan including Kate Cocks Park/Port Road Development
- Greenhill Road Corridor
- Northern Park Lands Master Planning





Adelaide Park Lands Management Strategy — Towards 2036

# Biodiversity & Greening



## Adelaide Park Lands rich biodiversity aids ecological connectivity, protecting against climate change, disease, and pests

The ***Adelaide Park Lands Management Strategy – Towards 2036*** improves biodiversity and delivers on further greening the Adelaide Park Lands. The strategies and priorities protect our remnant vegetation or undertake native revegetation.

With a strategic focus on enhancing ecological connectivity and facilitating movement of animals and plant material (eg seed), the Adelaide Park Lands will be more resilient to threats presented as climate change, disease, and pests, and ensure an enjoyable place to rest and play.

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# Biodiversity & Greening

## Strategy Highlights

***The Adelaide Park Lands celebrate biodiversity***

**Strategy 3.4** Through Biodiversity Sensitive Urban Design enhance biodiversity in the Adelaide Park Lands and provide food resources and habitat for targets species.

**Strategy 3.5** Continue to protect and seek to expand Key Biodiversity Sites.

**Strategy 3.6** Seek opportunities to improve the condition of remnant vegetation.

**Strategy 3.7** Participate and lead in global urban biodiversity initiatives and research.

***The Adelaide Park Lands are water sensitive, with healthy watercourses***

**Strategy 3.8** Enhance the ecological health of Adelaide Park Lands watercourses, including water quality improvement.

***The Adelaide Park Lands are climate resilient***

**Strategy 3.9** Ensure sustainable water use across the Adelaide Park Lands.

**Strategy 3.10** Strengthen the Adelaide Park Lands' role in developing a climate resilient city.

**Strategy 3.11** Design and manage the Adelaide Park Lands to be resilient to increased use due to population growth.

**Strategy 3.12** Retain and strengthen distinctive mature tree species through succession planting.

**Strategy 3.13** Seek opportunities to increase greening and tree canopy, including through community participation.

**Strategy as 3.14** Understand the risks for tree species and biodiversity from pests, diseases and climate change and develop adaptation responses.



Government of South Australia | CITY OF ADELAIDE | Kadaltilla. Adelaide Park Lands Authority

Adelaide Park Lands Management Strategy — Towards 2036

# Biodiversity & Greening

## Priority Highlights

Ecological health and connectivity of biodiversity within the Adelaide Park Lands:

**Kaurna Country Charter**
The Kaurna People's connection to country is ongoing. There are opportunities to seek the advice and participation of the Kaurna People in management of biodiversity in the Park Lands. This will improve management outcomes, and will enable acknowledgment and celebration of the Kaurna People's culture and ongoing connection to country.

**Restore Riparian Corridors**
Realign and naturalise creek networks to improve water quality, biodiversity movement and fauna habitat. Incorporate opportunities for informal recreation and nature play, boardwalks and walking trails, and wayfinding and interpretive signage.

**Strategic Water Resources**
Improve the sustainable sourcing and use of water throughout the Adelaide Park Lands for sport, recreation, planting, amenity and cooling.

**Greening and Canopy Cover**
Increase tree canopy cover, reduce hard surfaces in the Adelaide Park Lands, prioritising areas that are the most vulnerable to heat and where tree canopy is at risk from climate change.






## Investment opportunities

Priority projects have been identified to guide future investment in the enhancement and protection of the Adelaide Park Lands. Biodiversity and greening projects include completion of existing priorities and exploration of new opportunities, including:

- Park Lands Trail improvements
- Increasing greening and canopy cover
- Northern Park Lands Master Planning
- River Torrens/Karrawirra Pari Restoration

Have your say by 9 August 2024

Read the full management strategy, or the other Strategy Highlight documents:

Access & Connectivity | Enhancements & Protections | Events & Spaces | Kaurna & First Nations | Recreation & Sport





Adelaide Park Lands Management Strategy — Towards 2036

# Enhancements & Protections

## Partnering to preserve and celebrate our precious Adelaide Park Lands

The ***Adelaide Park Lands Management Strategy – Towards 2036*** sets a long-term vision for the Adelaide Park Lands by setting goals and identifying priorities that will guide the protection and enhancement of this National Heritage Listed Landscape through the next decade.
The Strategy sets out a long-term vision for our city's open space, and secures this future and responds to the critical challenges of:

- Embedding Kaurna culture
- Respecting and acknowledging the past
- Improving climate resilience
- Learning from management of parks across the world.

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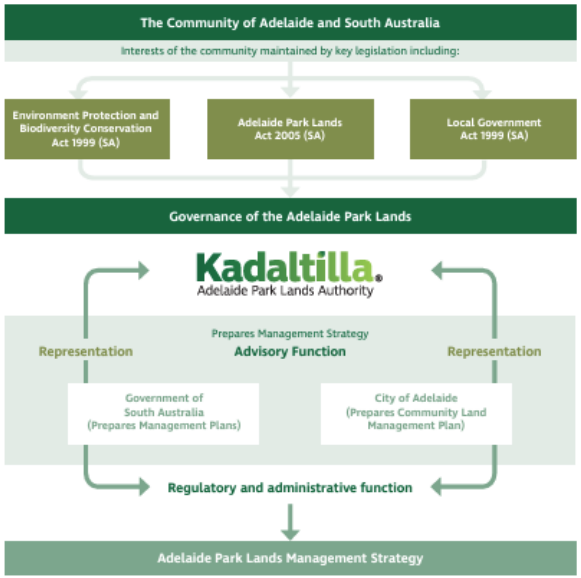


# Enhancements & Protections

## Governance

The governance of the Adelaide Park Lands is shared between the Government of South Australia and the City of Adelaide.

The Kadaltilla/Adelaide Park Lands Authority (Kadaltilla) is the principal advisor to the City of Adelaide and the Government of South Australia on the protection, management, enhancement, and promotion of the Adelaide Park Lands. Kadaltilla is established pursuant to section 5 of the *Adelaide Park Lands Act 2005* (SA) and operates as a subsidiary of the City of Adelaide, pursuant to section 42 of the *Local Government Act 1999* (SA). Kadaltilla acts in accordance with its Charter and the *Adelaide Park Lands Act 2005* (SA).




Government of South Australia | CITY OF ADELAIDE | Kadaltilla. Adelaide Park Lands Authority

# Enhancements & Protections

## Kadaltilla/Adelaide Park Lands Authority

Kadaltilla/Adelaide Park Lands Authority is responsible for preparing the Adelaide Park Lands Management Strategy.

The Strategy sets the strategies, projects and planning considerations that will be used by Kadaltilla/Adelaide Park Lands Authority, the City of Adelaide, the Government of South Australia, cultural institutions, and community stakeholders to guide decisions relating to the Adelaide Park Lands.

## The APLMS

The Strategy relates to all land managed by state agencies, authorities and City of Adelaide in the Adelaide Park Lands Plan and aims to:

1. Protect the integrity of the Adelaide Park Lands National Heritage Values
2. Manage the Adelaide Park Lands in an environmentally and financially sustainable manner
3. Increase the community's use of the Adelaide Park Lands
4. Ensure the Adelaide Park Lands are widely accessible to the public
5. Safeguard and celebrate the natural, cultural and recreational values of the Adelaide Park Lands
6. Improve the quality of landscapes and facilities
7. Improve the community's awareness of the natural and cultural heritage of the Adelaide Park Lands through interpretation.

Using a spatial planning approach and focusing on key themes identified through stakeholder and community consultation, the Strategy provides a bold vision towards 2036 for the overall enhancement and protection of the Adelaide Park Lands.

The Strategy takes into account a range of trends and changes affecting the Adelaide Park Lands, including: climate, population growth in City of Adelaide and Greater Adelaide, and increasing demand for use. It also takes into account a growing demand for their protection due to public recognition of their uniqueness.

The Strategy responds to the critical challenges of:

- Embedding Kaurna culture
- Respecting and acknowledging the past
- Improving climate resilience
- Learning from management of parks across the world.

## Heritage

The Strategy recognises that enhancing heritage provides the opportunity to increase awareness and protection of the Adelaide Park Lands to ensure values are retained into the future.

**Cultural Heritage**
Respecting Kaurna people's rights as Native Title holders, relationships with Country and taking a First Nations lens to planning and managing the Adelaide Park Lands as Country benefits community health and wellbeing, education, cultural knowledge protection, and ecological resilience.

The Adelaide Park Lands Management Strategy – Towards 2036 supports Kaurna people Caring for Country and returning traditional practices such as cultural burning for management of the Adelaide Park Lands. These traditional practices will be guided by Kaurna with support from the City of Adelaide.

**World Heritage**
The City of Adelaide, in partnership with Adelaide Hills Council (representing councils across the Mount Lofty Ranges) is working on a joint bid for World Heritage Status for the Adelaide Park Lands and City Layout, along with the rural settlement landscapes of the Mount Lofty Ranges.



Government of South Australia | CITY OF ADELAIDE | Kadaltilla. Adelaide Park Lands Authority

Adelaide Park Lands Management Strategy — Towards 2036

# Enhancements & Protections

**National Heritage**
The Adelaide Park Lands and City Layout is widely regarded as a masterwork of urban design and signifies a turning point in the settlement of Australia.

The Adelaide Park Lands and City Layout were inscripted on the National Heritage list in November 2008.

**State Heritage**
The South Australian Heritage Council has recommended the Adelaide Park Lands, Squares and City Layout be recommended to the Minister for Planning for State Heritage Area consideration.

State and Local heritage items are found throughout the Adelaide Park Lands.

## Strategic Planning Context

The Government of South Australia and City of Adelaide are required to prepare Management Plans for the Adelaide Park Lands.

The City of Adelaide **Community Land Management Plans** (CLMP) for the Adelaide Park Lands set out objectives, policies and proposals for management of the Adelaide Park Lands, states performance targets and measures, provides information on any restrictions to public use or movement through the Adelaide Park Lands, and includes specific information on relevant policies for the granting of leases and licenses.

Development in the Adelaide Park Lands is assessed against the state government's **Planning and Design Code.**

The State Planning Commission is progressing the **Greater Adelaide Regional Plan** (GARP) that outlines a commitment to building on the **Metropolitan Open Space System** (MOSS) framework.

The City of Adelaide's **City Plan** links with this Strategy to identify opportunities and areas of the Adelaide Park Lands that will need to respond to increased population and visitation.

## Priority Highlights

The following priorities will enhance and protect the Adelaide Park Lands:

**Kaurna Country Charter**

Co-develop a Kaurna Country Charter with input from Kaurna People, City of Adelaide and Government of South Australia to inform decision making for the Adelaide Park Lands that provides guidance to support the implementation of a Connecting with Country Framework.

**Restore Riparian Corridors**

Realigning and naturalising creek networks to improve water quality, biodiversity movement and fauna habitat. Incorporate opportunities for informal recreation and nature play, boardwalks and walking trails, and wayfinding and interpretive signage.

**Strategic Water Resources**

Improve the sustainable sourcing and use of water throughout the Adelaide Park Lands for sport, recreation, planting, amenity and cooling.

**Greening and Canopy Cover**

Increase tree canopy cover, reduce hard surfaces in the Adelaide Park Lands, prioritising areas that are the most vulnerable to heat and where tree canopy is at risk from climate change.

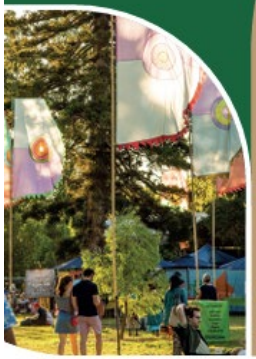
**UNESCO World Heritage Bid**

Recognised as one of the most complete examples of nineteenth-century colonial planning, achieving UNESCO World Heritage status for the Adelaide Park Lands and City Layout would bring international recognition and attention to our region, be a source of local, state and national pride, and boost optimism and investment.

Have your say by 9 August 2024

Read the full management strategy, or the other Strategy Highlight documents:

Access & Connectivity | Biodiversity & Greening | Events & Spaces | Kaurna & First Nations | Recreation & Sport





Adelaide Park Lands Management Strategy — Towards 2036

# Events & Spaces

## Enhancing event areas and open spaces to support a diverse range of events and activities

The ***Adelaide Park Lands Management Strategy – Towards 2036*** reflects and supports a diverse range of environmental, cultural, recreational and social values and activities that should be protected and enhanced.

As the venue for many of Adelaide's and South Australia's premier events and tourist attractions, the Adelaide Park Lands are critical to promoting and enhancing the social, cultural and economic life of the city.

Government of South Australia | CITY OF ADELAIDE | Kadaltilla Adelaide Park Lands Authority



# Events & Spaces

**Events**
With a dynamic cultural life, Adelaide has an enviable reputation as one of the world's most liveable cities. It hosts a year-round calendar of events and activities that delight, inspire and engage local, national and international audiences.

The Adelaide Park Lands' diverse range of beautiful open spaces host major events through to small-scale community events and weddings.

**Hubs**
A hierarchy of small, medium and large hubs is defined to identify appropriate levels of amenity to be provided.

**Small hubs** provide basic amenities and are typically located along paths, at path intersections, or adjacent open space where informal recreation may occur.

**Medium hubs** provide amenities and facilities to cater for large gatherings and are typically located for ease of access and are destinations within the Adelaide Park Lands in their own right.

**Large hubs** are significant destinations within the Adelaide Park Lands intended to attract large numbers of people and generate high levels of activity.

**Formal Parks and Playspaces**
Formal Parks and playspaces offer high levels of amenity to attract users and encourage them to stay, providing places for respite with comfort and facilities, and areas for activity, play and amusement. They are well connected to the surrounding suburbs and the city and generally include sustainably irrigated open space for activity and play opportunities.

## Strategy Highlights

***The Adelaide Park Lands are a place to meet and enjoy diverse experiences***

**Strategy 1.1** Create a network of activity hubs (small, medium and large) attracting visitors and tourists and supporting the recreational needs of people of all ages, abilities and cultures.

**Strategy 1.2** Create places and attractions that set the Adelaide Park Lands apart.

**Strategy 1.3** Promote the Adelaide Park Lands as a visitor and tourist destination.

***The Adelaide Park Lands will host diverse events, from small to large, in more places more often***

**Strategy 1.4** Support activation of the Adelaide Park Lands by upgrading and enhancing buildings and structures responsive to their park setting.

**Strategy 1.5** Create spaces to accommodate cultural, sporting, artistic and recreational events of varying types and sizes.

**Strategy 1.6** Provide both permanent and temporary infrastructure to attract and service world class events in the Park Lands.

***The Adelaide Park Lands are Adelaide's hub for sport and recreation***

**Strategy 1.7** Strengthen the role of the Adelaide Park Lands as a regional destination for competitive sport and a variety of active and passive forms of recreation.

**Strategy 1.8** Optimise the community use of sport and recreation areas outside formal game and training times.



Government of South Australia | CITY OF ADELAIDE | Kadaltilla Adelaide Park Lands Authority

# Events & Spaces

## Priority Highlights

The Strategy seeks to enhance event areas and open spaces to support a diverse range of events and activities through the following priorities:

**Light Square/Wauwi Master Plan**
Deliver a master plan for Light Square/Wauwi that explores connection and care for country, improved tree canopy, succession planting, heritage values, transport, walking and cycling connectivity, events, adjacent uplift and future uplift potential, climate change mitigation, artwork and cultural celebrations, smart technology and increased residential population and changing demographics.

**Helen Mayo Park/Tulya Wardli (Park 27C)**
Deliver a master plan and commence return of Helen Mayo Park/Tulya Wardli (Park 27C) to an Adelaide Park Lands destination connecting the North Terrace Health and Education Precinct and Karrawirra Pari to the city.

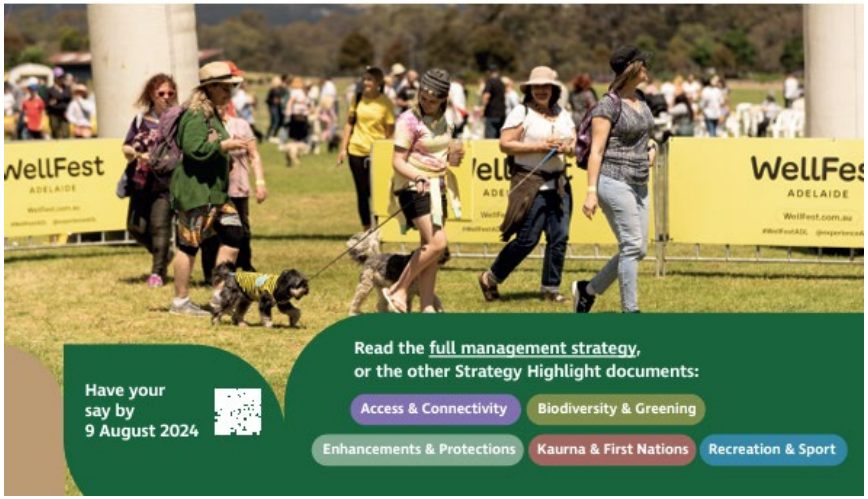
**Victoria Park/Pakapakanthi (Park 16) Implementation**
Commence the staged implementation of the Victoria Park/ Pakapakanthi (Park 16) Master Plan in collaboration with the local community, stakeholders and land managers to improve accessibility and amenity throughout Victoria Park/Pakapakanthi (Park 16).

**Bonython Park/Tulya Wardli (Park 27) Master Plan**
Deliver a master plan for Bonython Park/Tulya Wardli (Park 27) that provides improvements to the broader Precinct including Kaurna culture, greening, playspaces, connectivity and integration with the New Women's and Children's Hospital.

## Investment opportunities

Priority projects have been identified to guide future investment in the enhancement and protection of the Adelaide Park Lands. Events and spaces projects include completion of existing priorities and exploration of new opportunities, including:

- Light Square/Wauwi Master Plan
- Helen Mayo Park/Tulya Wardli (Park 27C)
- Victoria Park/Pakapakanthi (Park 16) Master Plan implementation
- Bonython Park/Tulya Wardli (Park 27) Master Plan including Kate Cocks Park/Port Road Development





Adelaide Park Lands Management Strategy — Towards 2036

# Kaurna & First Nations



## Promoting the cultural values of the Adelaide Park Lands and respecting Kaurna culture, heritage and wellbeing

The ***Adelaide Park Lands Management Strategy – Towards 2036*** will provide opportunities for ongoing connection to Country for Kaurna and other First Nations peoples and provide places to share their rich and abiding cultures with visitors and the South Australian community.

Listening to Kaurna people and integrating Kaurna knowledge into the planning, design and management of the Adelaide Park Lands respects Kaurna people's rights as Native Title holders and their relationship with Country.

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# Kaurna & First Nations

Kaurna people's rights, knowledge and living cultures are respected and valued recognising that the Adelaide Park Lands are part of Country and can be accessed and used by First Nations peoples to support their connection and reconnection with Country for cultural, social, spiritual and economic purposes.

With a strategic focus on promoting cultural values of the Adelaide Park Lands and respecting Kaurna culture, a Kaurna Country Charter will be co-developed with input from Kaurna People, City of Adelaide and Government of South Australia to inform decision making for the Adelaide Park Lands that provides guidance to support the implementation of a Connecting with Country Framework.

The Adelaide Park Lands Management Strategy – Towards 2036 supports Kaurna people who are Caring for Country and returning traditional practices such as cultural burning for management of the Adelaide Park Lands.

Kadaltilla is a traditional Kaurna word meaning ***green place.***

*Kaurna Yerta and its people will be represented in interpretive signage, public art, the creation of Kaurna cultural places and playspaces will consider Kaurna culture and heritage.*

Listening to Kaurna people and integrating Kaurna knowledge into the planning, design and management of the Adelaide Park Lands respects Kaurna people's rights as Native Title holders and their relationship with Country. We will take a First Nations lens to planning and managing the Adelaide Park Lands as Country benefits community health and wellbeing, education, cultural knowledge protection, and ecological resilience.

A Kaurna cultural burn was held at Carriageway Park in Tuthangga (Park 17) of the Adelaide Park Lands on Friday 14 May 2021. The burn was the first cultural burn in an Australian capital city and the first on Kaurna Yerta (Country) since European colonisation.





Government of South Australia | CITY OF ADELAIDE | Kadaltilla Adelaide Park Lands Authority

# Kaurna & First Nations

## Strategy Highlights

**Strategy 1.1** Create a network of activity hubs attracting visitors and tourists and supporting the recreational needs of people of all ages, abilities and cultures.

**Strategy 1.5** Create spaces to accommodate cultural, sporting, artistic and recreational events of varying types and sizes.

**Strategy 3.1** Recognise, promote and protect sites of Kaurna cultural heritage and significance and work with Kaurna to provide education to the community about these sites.

**Strategy 3.2** Provide a positive visitor experience of sites of cultural significance.

**Strategy 3.3** Establish a range of natural, ornamental and cultural landscapes celebrating the diversity of the Adelaide Park Lands.

## Priority Highlights

**Kaurna Country Charter**
Co-develop a Kaurna Country Charter with input from Kaurna to inform decision making for the Adelaide Park Lands that provides guidance to support the implementation of a Connecting with Country Framework.

**Amazing Art**
Consider permanent and temporary displays of art including art trails and interactive artworks across the Adelaide Park Lands.

**Wayfinding and Interpretation**
Continue to install wayfinding and interpretive signage across all parks as necessary, particularly when associated with other park upgrades, including opportunities for the expression of Kaurna culture.

**Adelaide Park Lands Trail**
Enhance the Adelaide Park Lands Trail through wayfinding, safer road crossings, shade for users and incorporate storytelling and amenities along the way.

## Investment opportunities

Priority projects have been identified to guide future investment in the enhancement and protection of the Adelaide Park Lands. Projects of importance to the Kaurna people include completion of existing priorities and exploration of new opportunities, including:

- Helen Mayo Park/Tulya Wardli (Park 27C)
- Park Lands Trail improvements
- Bonython Park/Tulya Wardli (Park 27) Master Plan including Kate Cocks Park/Port Road Development
- Golden Wattle Park/Mirnu Wirra (Park 21 West)
- River Torrens/Karrawirra Pari Restoration



Have your say by 9 August 2024

Read the full management strategy, or the other Strategy Highlight documents:

Access & Connectivity | Biodiversity & Greening | Events & Spaces | Enhancements & Protections | Recreation & Sport



Adelaide Park Lands Management Strategy — Towards 2036

# Recreation & Sport



## The Adelaide Park Lands is the home of metropolitan sport

The ***Adelaide Park Lands Management Strategy – Towards 2036*** identifies opportunities to strengthen the role of the Adelaide Park Lands as a regional destination for competitive sport and recreation with a strategic priority to redevelop community buildings so that they support sport and recreation in the Adelaide Park Lands and meet community expectations.

Facilities within the Adelaide Park Lands will include a mix of sports fields, cricket pitches, courts, walking and cycling trails, riparian corridors, formal and open spaces and playgrounds.

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# Recreation & Sport

**Community buildings**
Community buildings will support a range of community organisations including sport and recreation clubs, community education and community service providers.

Places and spaces within the Adelaide Park Lands will respond to the needs of growing and changing communities in the city and neighbouring suburbs to create great destinations for all South Australians to enjoy.

## Strategy Highlights

***The Adelaide Park Lands are a place to meet and enjoy diverse experiences***

**Strategy 1.1** Create a network of activity hubs attracting visitors and tourists and supporting the recreational needs of people of all ages, abilities and cultures.

**Strategy 1.4** Support activation of the Adelaide Park Lands by upgrading and enhancing buildings and structures responsive to their park setting.

**Strategy 1.5** Create spaces to accommodate cultural, sporting, artistic and recreational events of varying types and sizes.

***The Adelaide Park Lands are Adelaide's hub for sport and recreation***

**Strategy 1.7** Strengthen the role of the Adelaide Park Lands as a regional destination for competitive sport and a variety of active and passive forms of recreation.

**Strategy 1.8** Optimize the community use of sport and recreation areas outside formal game and training times.

***The Adelaide Park Lands are a network of connected parks***

**Strategy 2.1** Improve the Adelaide Park Lands Trail linking all parks and providing a pleasant and convenient cycling and walking route.

**Strategy 2.3** Improve public and active transport connections with Adelaide Park Lands.

***The Adelaide Park Lands invite exploration and are safe and easy to access and move around in, day and night***

**Strategy 2.14** Enhance the Adelaide Park Lands Trail.

**Strategy 2.15** Provide lighting to support safe movement throughout the Adelaide Park Lands balanced with preservation of environmental values and biodiversity.



Government of South Australia | CITY OF ADELAIDE | Kadaltilla. Adelaide Park Lands Authority

# Recreation & Sport

## Priority Highlights

The Adelaide Park Lands will continue to provide for sport and recreation opportunities and prioritise open accessible spaces for the public to enjoy outside of programmed sport and recreation times.

The following priorities will support increased activation of the Adelaide Park Lands:

**Adelaide Aquatic Centre Integration**
A new Adelaide Aquatic Centre will be built immediately south of the existing facility at Denise Norton Park/Pardipardinyilla (Park 2) in the northern Adelaide Park Lands as an all electric, sustainable and contemporary aquatic facility. The intergeneration and connectivity of the new facility with the wider Adelaide Park Lands will be a key priority and deliverable of master planning for the Northern Park Lands.

**Helen Mayo Park/Tulya Wardli (Park 27C)**
Deliver a master plan and commence return of Helen Mayo Park/Tulya Wardli (Park 27C) to an Adelaide Park Lands destination connecting the North Terrace Health and Education Precinct and Karrawirra Pari to the city.

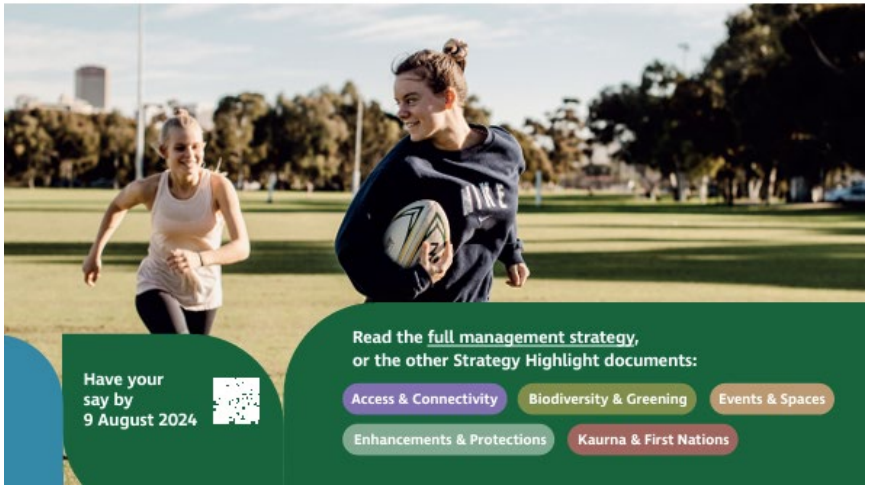
**Community Buildings**
Upgrade prioritised buildings within the Adelaide Park Lands to offer purpose-designed, safe and accessible facilities, whilst also providing multi-function spaces for flexible community use.

**Victoria Park/Pakapakanthi (Park 16) Implementation**
Commence the staged implementation of recommendations within the Victoria Park/Pakapakanthi (Park 16) Master Plan in collaboration with the local community, stakeholders and land managers to improve accessibility and amenity throughout Victoria Park/Pakapakanthi (Park 16).

## Investment opportunities

Priority projects have been identified to guide future investment in recreation and sport projects including:

- Adelaide Aquatic Centre Development
- Community Buildings
- Victoria Park/Pakapakanthi (Park 16) Implementation



Technical Fact Sheets -



The **Adelaide Park Lands Management Strategy – Towards 2036** has been developed by Kadaltilla/ Adelaide Park Lands Authority in accordance with the requirements of the *Adelaide Park Lands Act 2005* to prepare a Management Strategy to determine the Adelaide Park Lands directions and priorities.

The following is a direct extract from the Strategy.

To view the whole document, or see this section in context, please visit: **cityofadelaide.com.au/draft-aplms**

## Access Roads and Car Parking

The second goal of the Strategy is to enhance connections and networks, and as such it addresses car parking by indicating that car parking is to be provided on, and adjacent to, the Adelaide Park Lands only where the need has been demonstrated and no reasonable alternative exists.

By improving the Adelaide Park Lands pathways, lighting and signage active transport is encouraged.

Reducing existing car parking on council-managed land is an overarching target for the Strategy. This will be investigated as asset renewal is being investigated for a Precinct.

Access roads and car parks will allow for restricted vehicular access into the Adelaide Park Lands with car parking accommodated in some locations. Car parking and access roads will be integrated into the landscape with sensitivity, incorporating trees and other plantings, as well as Water Sensitive Urban Design techniques.

The Statutory Principles of the *Adelaide Park Lands Act 2005* must be observed, these include:

- The Adelaide Park Lands should be held for the public benefit of the people of South Australia, and should be generally available to them for their use and enjoyment (recognising that certain uses of the Park Lands may restrict or prevent access to particular parts of the Park Lands).
- The State Government, state agencies and authorities, and the City of Adelaide, should actively seek to co-operate and collaborate with each other in order to protect and enhance the Adelaide Park Lands.
- The interests of the South Australian community in ensuring the preservation of the Adelaide Park Lands are to be recognised, and activities that may affect the Park Lands should be consistent with maintaining or enhancing the environmental, cultural, recreational and social heritage status of the Park Lands for the benefit of the state.

The design of access roads and car parking should complement their Adelaide Park Lands setting, using permeable surfaces rather than black asphalt and avoiding traditional kerbing. Car parks will be designed to be flexible encouraging multiple uses, such as market stalls, events, street court sports and recreation.

The inclusion of a Return Areas Schedule in the Strategy highlights the commitment to continue to identify land within the Adelaide Park Lands that is considered as having 'Non-Park Lands Purpose' and offers limited to restricted public access. It is a key priority that this land be returned to a 'Park Lands Purpose'.

Hardstand areas (which include informal and formal car parking, or former sporting surfaces and facilities) that are no longer considered fit for purpose will be investigated to be return to public accessible green space (Park Lands Purpose).



The **Adelaide Park Lands Management Strategy – Towards 2036** has been developed by Kadaltilla/ Adelaide Park Lands Authority in accordance with the requirements of the *Adelaide Park Lands Act 2005* to prepare a Management Strategy to determine the Adelaide Park Lands directions and priorities.

The following is a direct extract from the Strategy.

To view the whole document, or see this section in context, please visit: **cityofadelaide.com.au/ draft-aplms**

# Adelaide Park Lands Golf Course & Surrounds

The Golf Links Precinct occupies the area bordered by War Memorial Drive, Park Terrace, Jeffcott Road, Barton Terrace, Mills Terrace, Strangways Terrace, Railway lines and Montefiore Road.

North Adelaide Golf Course developed early in the twentieth century, expanded in the 1920s, and further extended northwards in the 1940s. A smaller Par 3 course to the south was added in the 1960s. The area is highly significant to the early history of Adelaide's establishment, being located on one of the main transport routes from Port Adelaide.

The Strategy guides the establishing better facilities and connections as an important way of encouraging people to stay longer and explore the diverse cultural and natural landscapes that characterise Possum Park/ Pirltawardli (Park 1).

The landscape is predominantly irrigated golf fairways and greens set amongst an open woodland.

Greater variety is proposed through the introduction of Formal Parks and an urban address to the edges of the Precinct.

There is currently very little access around or through the golf links. A number of key connections are proposed providing links to North Adelaide, Bonython Park/Tulya Wardli (Park 27) and Bowden. Formalised edge paths are provided for improved pedestrian amenity.

## Drivers for Change

Expanding resident and worker populations in Bowden and Brompton, and a maturing population in North Adelaide will fuel the demand for a broader range of recreational and sporting activities, particularly in the northern sections of the Precinct. The Bowden Urban Village development, extension of the Adelaide Aquatic Centre and revitalisation of the Riverbank is likely to attract more people (local residents and visitors) into the Precinct. Establishing better facilities and connections will be an important way of encouraging people to stay longer and explore the diverse cultural and natural landscapes that characterise Possum Park/ Pirltawardli (Park 1).

## Precinct Considerations

The Precinct contains cultural heritage landscape and contributory features such as exotic species, avenues and corridors. Guidance for planning at the Precinct level and should be considered along with the Adelaide Park Lands wide planning considerations for projects which include:

- Golf course use and layout
- Succession planting between the golf course fairways to strengthen ecosystem processes,improve biodiversity values, and increase visual amenity
- Explore opportunities to naturalise the drainage line along Park Terrace to increase wildlife movement, and improve safety and appearance





- Manage car parking availability for park visitors including users of golf courses and tennis facilities
- Provide a promenade between Montefiore Hill and Hill Street linking to the North Adelaide Golf Course clubrooms
- Strengthen connection from Ward Street across the Golf Course connecting to Bonython Park/Tulya Wardli (Park 27) via a proposed land bridge
- Connect Childers Street to the North Adelaide Railway Station, café and beyond to the community facilities in Bonython Park/Tulya Wardli (Park 27) and Bowden
- Support enhancement and increased usage of the North Adelaide Golf Links golf courses, clubhouse and supporting facilities to broaden opportunities for social activity and other sporting activities
- Investigate opportunities for alternative future uses of all, or part of the North Course
- Assess known areas of remnant vegetation for potential enhanced management.





The **Adelaide Park Lands Management Strategy – Towards 2036** has been developed by Kadaltilla/ Adelaide Park Lands Authority in accordance with the requirements of the *Adelaide Park Lands Act 2005* to prepare a Management Strategy to determine the Adelaide Park Lands directions and priorities.

The following is a direct extract from the Strategy.

To view the whole document, or see this section in context, please visit: **cityofadelaide.com.au/draft-aplms**

## Adelaide Park Lands Investment

The implementation of this Strategy will be overseen by Kadaltilla in conjunction with the City of Adelaide and the Government of South Australia and involve the participation of many delivery partners, including Kaurna Yerta Aboriginal Corporation, Government of South Australia departments, agencies, adjoining local councils, volunteers and the broader community.

The Statutory Principles of the *Adelaide Park Lands Act (2005)* highlight that partnerships are critical in the care, development and investment of the Park Lands including:

- The State Government, state agencies and authorities, and the City of Adelaide, should actively seek to co-operate and collaborate with each other in order to protect and enhance the Adelaide Park Lands.
- The interests of the South Australian community in ensuring the preservation of the Adelaide Park Lands are to be recognised, and activities that may affect the Park Lands should be consistent with maintaining or enhancing the environmental, cultural, recreational and social heritage status of the Park Lands for the benefit of the state.

The Strategy takes into account a range of trends and changes affecting the Adelaide Park Lands, including: climate, population growth in City of Adelaide and Greater Adelaide, and increasing demand for use. It also takes into account a growing demand for their protection due to public recognition of their uniqueness.

Clear pathways for investment in the Adelaide Park Lands are embedded in the priorities, directions and goals of the Strategy. These will include an investigation, through an amendment to the Planning and Design Code, the introduction of an Adelaide Park Lands Open Space Offset Scheme or Adelaide Park Lands Overlay to unlock investment in the Adelaide Park Lands. This initiative would apply to future developments that will rely on the Adelaide Park Lands for open space provision but are not located within the City of Adelaide.

Partnerships will be actively pursued with the following parties:

- City of Adelaide
- Government of South Australia
- Community organisations and Sporting clubs
- Private investors
- Councils who share boundaries with the City of Adelaide
- Philanthropists
- Volunteers

Priority projects have been identified to guide future investment in the enhancement and protection of the Adelaide Park Lands. Projects should leverage state and federal investment in community infrastructure to address societal change, population increase and the need for climate resilience.



The **Adelaide Park Lands Management Strategy – Towards 2036** has been developed by Kadaltilla/ Adelaide Park Lands Authority in accordance with the requirements of the *Adelaide Park Lands Act 2005* to prepare a Management Strategy to determine the Adelaide Park Lands directions and priorities.

The following is a direct extract from the Strategy.

To view the whole document, or see this section in context, please visit: **cityofadelaide.com.au/draft-aplms**

# Community Buildings

The Adelaide Park Lands Management Strategy – Towards 2036 explains that one of the three overarching goals is to:

> Support activation of the Adelaide Park Lands by upgrading and enhancing buildings and structures responsive to their park setting.
>
> *Strategy 1.4, under Goal 1 (Places and Spaces)*

Community buildings in the Adelaide Park Lands consist predominantly of sports and recreation facilities, public amenity buildings, and small-scale structures. These facilities are extensively used by community sports and recreation groups, schools and the public.

As community buildings reach the end of their useful life and no longer respond to community needs, consideration of the future of these buildings and how the redevelopment or refurbishment of these buildings can best serve user groups and the public will be imperative.

Sharing resources, services and facilities through collaboration will help create more sustainable and efficient community buildings, as well as provide opportunities to increase diversity of activity and maximise investment in the Adelaide Park Lands.

The Strategy will ensure that buildings are activated throughout the day and evening, providing spaces for people to play, learn and interact with the Adelaide Park Lands. Public amenities should integrate and complement their Adelaide Park Lands setting and where appropriate be incorporated into Community Buildings.

Within the Adelaide Park Lands, the designs for new buildings, and upgrades to existing buildings, must respond to their site and context to enable the development to sit comfortably within and enhance the broader experience of its park setting.

Design quality not only relates to the 'look and feel' of buildings and places, but also to how successfully they meet the needs of the people who use and experience them. High-quality design helps to improve our quality of life, attract investment and reduce our impact on the environment.

The ODASA Principles of Good Design principles should be considered for development within the Adelaide Park Lands to enrich the human experience, enhance environmental quality and reinforce local character.

Priority projects have been identified to guide future investment in the enhancement and protection of the Adelaide Park Lands. Projects should leverage state and federal investment in community infrastructure to address societal change, population increase and the need for climate resilience. Policies for two parks have been identified as priorities, they are Golden Wattle Park/Mirnu Wirra (Park 21 West) and Mary Lee Park (Tulya Wardli (Park 27B).



The **Adelaide Park Lands Management Strategy – Towards 2036** has been developed by Kadaltilla/ Adelaide Park Lands Authority in accordance with the requirements of the *Adelaide Park Lands Act 2005* to prepare a Management Strategy to determine the Adelaide Park Lands directions and priorities.

The following is a direct extract from the Strategy.

To view the whole document, or see this section in context, please visit: **cityofadelaide.com.au/draft-aplms**

# Legislative Context & Interactions

The Adelaide Park Lands Management Strategy – Towards 2036 references the following planning policy documents as relevant to the management and development of the Park Lands:

## Management Plans for Adelaide Park Lands

The City of Adelaide Community Land Management Plans (CLMP) for the Adelaide Park Lands set out objectives, policies and proposals for management of the Adelaide Park Lands, states performance targets and measures, provides information on any restrictions to public use or movement through the Adelaide Park Lands, and includes specific information on relevant policies for the granting of leases and licences (*Local Government Act 1999*).

## Planning and Design Code – Adelaide Park Lands Zone

Development in the Adelaide Park Lands is assessed against the state government's Planning and Design Code.

The Adelaide Park Lands Zone provides the legislative planning framework and regulations for development within the Adelaide Parks Lands. The Zone covers all of the Adelaide Park Lands, and includes an Aquatic Centre subzone for part of Denise Norton Park/ Pardipardinyilla (Park 2).

## Greater Adelaide Regional Plan (GARP)

The State Planning Commission is progressing the Greater Adelaide Regional Plan (GARP) that will replace the current plan, known as the 30-Year Plan for Greater Adelaide.

Once implemented, the GARP will allow for a holistic view of growth for the Greater Adelaide Region which must be considered in the planning for the Adelaide Park Lands, as an open space system for all South Australians.

## City of Adelaide – City Plan

City Plan is an urban design and strategic planning process that outlines the spatial vision, goals, and strategies for future sustainable growth and development across the City of Adelaide into the next decade.

The City Plan links with this Strategy to identify opportunities and areas of the Adelaide Park Lands that will need to respond to increased population and visitation.

## Metropolitan Open Space System

The underpinning strength of open space in Adelaide is the Metropolitan Open Space System (MOSS) which is a network of parks and open spaces located throughout metropolitan Adelaide.



The **Adelaide Park Lands Management Strategy – Towards 2036** seeks to promote a balanced approach to decision-making around the Adelaide Park Lands, but ensures we are always striving to retain their natural, social and recreational values.

Towards 2036 maintains the following from the 2015–2025 strategy:

- A spatial planning approach to the inclusion of Hubs, movement types
- Precinct Plans
- The core Strategies from the 2015–2025 APLMS have been reviewed and contemporised.

## What's Changed

Below is a summary of the changes and inclusions which have been introduced into the Towards 2036 Strategy:

### New:

| Topic | The new strategy (Towards 2036) includes: |
|---|---|
| Align the structure of the document for easier reference to the *Adelaide Park Lands Act 2005* | The document is now easier to navigate, and is presented in three sections:<br>• Part A – Background, governance, consultation<br>• Part B – Priorities, directions and goals<br>• Part C – Implementation, partnerships and investment |
| Summarising the current state and amenities provided and how the community uses them | The Strategy now includes an Adelaide Park Lands Snapshot.<br><br>Having an appreciation of how the Park Lands are being used helps to understand the context for the priorities and projects outlined in the Strategy. |
| Introduction of a Caring for Country section | As the Strategy aims to promote the cultural values of the Adelaide Park Lands and respect Kaurna culture, heritage and wellbeing, it is important that is represented as a priority in the document. |
| Introduction of key Adelaide Park Lands Definitions | This document is for all South Australians. We've sought to provide clarity and consistency when referencing the Adelaide Park Lands. |
| Community Building section | Community buildings on the Park Lands are used to support sport, recreation and community learning. The Strategy includes the guidelines and recommendations for development and evaluation of our facilities. |
| How will we know that the Goals are being achieved? | The new version of the strategy introduces indicators, targets and baselines for each Goal, providing greater confidence to the community that the purpose of the Strategy is being achieved. |
| New Government of South Australia and Council project priorities | Priority projects for future investment in the Adelaide Park Lands include:<br>• Adelaide Aquatic Centre Development<br>• Bonython Park/Tulya Wardli (Park 27) Master Plan<br>• Community Buildings<br>• Greenhill Road Corridor<br>• Helen Mayo Park/Tulya Wardli (Park 27C)<br>• Kaurna Country Charter<br>• Light Square/Wauwi Master Plan<br>• New Women's and Children's Hospital linkage<br>• Strategic Water Resources |





| Topic | The new strategy (Towards 2036) includes: |
|---|---|
| Partnerships, Planning and Investment Section | It is important to understand the context in which decisions about the Park Lands are made. The strategic priorities of the Government of South Australia and the City of Adelaide, as the custodians of the Park Lands are guided by:<br>• The Greater Adelaide Regional Plan<br>• Metropolitan Open Space System<br>• The Adelaide City Plan. |
| Introduction of a Return Areas Schedule | There are areas of the Park Lands that can be investigated to be returned to a 'Park Lands Purpose'.<br>There are ongoing efforts to identify land within the Adelaide Park Lands that is currently considered as having a 'Non- Park Lands Purpose' and offers limited or restricted public access. |
| Inclusion of an Investment Framework | The Strategy seeks to be a practical and effective tool for the balanced approach to decision-making around the Adelaide Park Lands. Identifying investment opportunities, pathways and assessment criteria guides the way the projects included in the Strategy will be delivered. |

### Changes:

| Topic | The current version (2015–2025) | The new strategy (Towards 2036) |
|---|---|---|
| Closely align the structure of the document to be in line with the *Adelaide Park Lands Act* | Insights and initiatives are themed according to Outcomes, Strategies and Actions | In the new document, initiatives are represented as Goals, Strategies and Priorities |
| Vision Statement updated | Inspiring growing numbers of residents, workers and visitors, the Park Lands will continue to provide a myriad of recreational and sporting opportunities and events for everyone to enjoy, enhancing physical and mental well-being and cementing Adelaide's place as one of the planet's most liveable cities. There will be a balanced approach to a diverse range of environmental, cultural, recreational and social values, activities and developments. All resources will be protected and enhanced. | Located on Kaurna Yerta, the Adelaide Park Lands support our environment, provide connections to nature and offer places for people to participate in events, cultural experiences and recreational activities. We will work together to enhance and protect the Adelaide Park Lands for future generations. |

Find out more, or share your feedback



# Kadaltilla/Adelaide Park Lands Authority

The Kadaltilla/Adelaide Park Lands Authority (Kadaltilla) is the principal advisor to the City of Adelaide and the Government of South Australia on the protection, management, enhancement, and promotion of the Adelaide Park Lands.

Kadaltilla is established pursuant to section 5 of the *Adelaide Park Lands Act 2005 (SA)* and operates as a subsidiary of the City of Adelaide, pursuant to section 42 of the *Local Government Act 1999* (SA). Kadaltilla acts in accordance with its Charter and the *Adelaide Park Lands Act 2005* (SA).

On 11 May 2023, the Minister approved a change to Kadaltilla's Charter so that it would be branded as the 'Kadaltilla/Adelaide Park Lands Authority'(Kadaltilla).

## Governance

Governance of the Adelaide Park Lands is shared between state government and the City of Adelaide. Kadaltilla/Adelaide Park Lands Authority is the principal advisor to the state government and the City of Adelaide on the Adelaide Park Lands and is responsible for preparing the Adelaide Park Lands Management Strategy.

## Membership

Pursuant to section 6 of the *Adelaide Park Lands Act 2005* (SA), membership of the Kadaltilla/Adelaide Park Lands Authority comprises:

- The Lord Mayor (as Presiding Member) or, if the Lord Mayor chooses not to be a member of Kadaltilla, a person appointed by the City of Adelaide (as the Presiding Member)
- Four other members appointed by the City of Adelaide
- Five members appointed by the Minister (one of whom will be the Deputy Presiding Member).



**Dr Jane Lomax-Smith AM**
Presiding Member



**Elinor Walker**
Deputy Presiding Member



**Justyna Jochym**



**Mitzi Nam**



**Ashley Halliday**



**Allison Bretones**



**Ben Willsmore**



**Stephanie Johnston**



**Craig Wilkins**



**Keiran Snape**





## Functions

Within the Governance and Planning Framework, Kadaltilla was established to undertake the following Functions, as set out in the *Adelaide Park Lands Act 2005* (SA):

1. To undertake a key policy role with respect to the management and protection of the Adelaide Park Lands
2. To prepare, and as appropriate, to revise the Adelaide Park Lands Management Strategy in accordance with the requirements of the *Adelaide Park Lands Act 2005* (SA)
3. To provide comments and advice on any management plan prepared by the Adelaide City Council or a State Authority under the *Adelaide Park Lands Act 2005* (SA) or the *Local Government Act 1999* (SA) that relates to any part of the Adelaide Park Lands; and to monitor and, as appropriate, to provide comments, advice or reports in relation to the implementation or operation of any such plan
4. To provide comments or advice in relation to the operation of any lease, licence or other form of grant of occupation of land within the Adelaide Park Lands
5. On the basis of any request or on its own initiative, to provide advice to the Adelaide City Council or to the Minister on policy, development, heritage or management issues affecting the Adelaide Park Lands
6. To promote public awareness of the importance of the Adelaide Park Lands and the need to ensure that they are managed and used responsibly
7. To ensure that the interests of South Australians are taken into account, and that community consultation processes are established, in relation to the strategic management of the Adelaide Park Lands
8. To administer the Adelaide Park Lands Fund
9. To undertake or support other activities that will protect or enhance the Adelaide Park Lands, or in any other way promote or advance the objects of the *Adelaide Park Lands Act, 2005* (SA).

## Adelaide Park Lands Management Strategy

The Adelaide Park Lands Management Strategy (the Strategy) has been developed by Kadaltilla/Adelaide Park Lands Authority and sets the strategies, projects and planning considerations that will be used by Kadaltilla/Adelaide Park Lands Authority, the City of Adelaide, the Government of South Australia, cultural institutions, and community stakeholders to guide decisions relating to the Adelaide Park Lands.

Using a spatial planning approach and focusing on key themes identified through stakeholder and community consultation, the Strategy provides a bold vision 'Towards 2036' for the overall enhancement and protection of the Adelaide Park Lands.

The Strategy relates to all land managed by state agencies, authorities and City of Adelaide in the Adelaide Park Lands.

Statutory Principles for planning the future of the *Adelaide Park Lands Act 2005* (the Act) are outlined in the Strategy and must be observed.

The Strategy takes account of a range of trends and changes affecting the Adelaide Park Lands, climate, population growth in the City of Adelaide and Greater Adelaide, increasing demand for use, and public recognition of their uniqueness and need for protection.

The Strategy secures this future and responds to the critical challenges of:

- embedding Kaurna culture
- respecting and acknowledging the past
- improving climate resilience
- learning from management of parks across the world.



## Guiding Principles

- Preserve and strengthen the integrity of the Adelaide Park Lands
- Promote the values of the Adelaide Park Lands – as Adelaide's defining feature, and an internationally unique asset
- Partner with Council and the state government to advocate the benefits of the Adelaide Park Lands
- Advise Government at all levels on the management and usage of the Adelaide Park Lands for the benefit of all South Australians.

## Pillars

Figure 1: Kadaltilla Strategic Plan Pillars



# APPENDIX 4: Phase 3 Engagement: Online Engagement Webpage

The online engagement webpage was hosted on the City of Adelaide website: https://www.cityofadelaide.com.au/community/get-involved/consultation-aplms-towards-2036/

It opened on 17 June 2024 and closed on 9 August 2024.

The engagement website included:

- The web page
- The survey
- Introduction video
- FAQs
- Park Lands photos
- Staff contact details
- Copies of any supporting documentation

Stakeholders were invited to share their feedback through email submissions or by completing the online survey. The feedback gathered from these channels is documented in Appendices 1 and 6.






The Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) has undertaken a review of the existing Adelaide Park Lands Management Strategy 2015-2025 (APLMS) with a bold vision for the overall enhancement and protection of the Adelaide Park Lands.

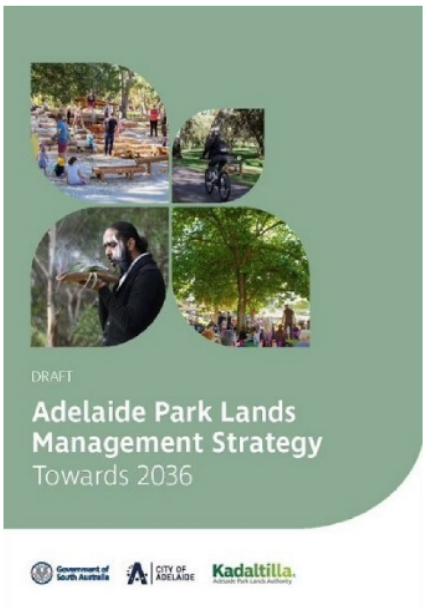
The APLMS is a joint State Government and Council owned document, which is prepared and maintained on their behalf by Kadaltilla.

Government of South Australia

Kadaltilla
Adelaide Park Lands Authority

CITY OF ADELAIDE

## Draft APLMS "Towards 2036"




View interactive draft APLMS (49 MB) (pdf)

View print-only draft APLMS (52 MB) (pdf)

The draft APLMS sets out a long-term vision for our city's open space and guides us in ways to protect and manage them through the next decade.

**The following fact sheets have been created as a quick reference guide on how the draft APLMS "Towards 2036" addresses each of the below major themes:**

- Access & Connectivity
- Biodiversity & Greening
- Events & Spaces
- Recreation & Sport
- Kaurna & First Nations
- Enhancements & Protections

## NEW! APLMS Goes Digital

An interactive PDF of the draft APLMS has been produced with digital mapping to provide an interactive user experience.

View digital map

Click the leaf on pages 63 and 145 to see the digital maps.

## Timeline and key dates

**17 June 2024**

Consultation opens

**3 July 2024 – Wednesday – 11:30 am to 1:30 pm**

Visit us at Rundle Mall to give your feedback. Free coffee and plant giveaways!

**25 July 2024 – Thursday – 4:30 pm**

Public Hearing – Kadaltilla Board Meeting

**9 August 2024**

Consultation closes

## How to participate

1. **Read through the above fact sheets - download the full Draft APLMS if you need more information**
2. **For even more information, refer to our additional resources below**
3. COMPLETE ONLINE SURVEY

**OR**

1. **Download and go through our full engagement pack**
2. **Complete the included survey and return by email, post, or in person**

**Contact us - if you have questions or need help with your submission**

## Additional resources

- APLMS What We Heard Report - February 2023.pdf (26.7 MB) (pdf)
- APLMS Engagement Report - February 2023.pdf (19.5 MB) (pdf)
- APLMS Phase 3 Engagement Plan.pdf (987 KB) (pdf)
- Adelaide Park Lands Management Strategy 2015–2025
- Kadaltilla / Adelaide Park Lands Authority website
- Kadaltilla / Adelaide Park Lands Authority Strategic Plan 2023-2028
- *Adelaide Park Lands Act 2005*
- See map of Adelaide Park Lands

## Where we're at

In 2022 and 2023 a comprehensive review commenced with over 2,500 stakeholder and community participants providing input. Find out more about the engagement process and outcomes in the What We Heard and Engagement Report. We gained insights into how the community values and uses the Park Lands and the opportunities they see and future visions.

**As a result of the comprehensive review, key changes introduced include:**

1. **Stronger alignment with the Act to meet statutory requirements, including:**
    1. Inclusion of Principles from the Act
    2. A 'Return to Park Lands' section that identifies opportunities for State Government managed land to be transferred to City of Adelaide and key terminology regarding Park Lands uses
    3. Inclusion of land tenure schedule.
2. **Recognition of key achievements and integration of contemporary focus areas into the APLMS.**
3. **Consolidation of actions as identified through stakeholder consultation into principle-based descriptions that guide decisions and activities within the Adelaide Park Lands by City of Adelaide, State Government and landowners.**
4. **Updated major projects to be costed for implementation.**
5. **Alignment with strategic documents including:**
    1. Greater Adelaide Regional Plan
    2. Metropolitan Open Space System
    3. City of Adelaide City Plan (in development)
    4. Kadaltilla Strategic Plan 2023 – 2028
    5. City of Adelaide Strategic Plan 2024-2028
    6. City of Adelaide Community Land Management Plan (CLMP) for the Adelaide Park Lands
6. **Consideration of governance, funding and investment pathways for the Adelaide Park Lands**

## The Kadaltilla / Adelaide Park Lands Authority (Kadaltilla)

The Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) is the principal advisory body to both the City of Adelaide and the State Government on the protection, management, enhancement, and promotion of the Adelaide Park Lands.

Kadaltilla is skills based including expertise across biodiversity/environment, recreation/open space, cultural heritage, landscape design/ park management, tourism/ events, indigenous culture/ reconciliation, financial and local government.

Kadaltilla comprises a Presiding Member (the Lord Mayor), and four other members appointed by Council and five members appointed by the Minister for Planning.

The development and review of the Adelaide Park Lands Management Strategy is one of Kadaltilla's key responsibilities under Section 18 of the *Adelaide Park Lands Act 2005* (the Act).

## Frequently asked questions

### What is the Adelaide Park Lands Management Strategy (APLMS)?

The Adelaide Park Lands Management Strategy 2015 -2025 (APLMS) provides a framework for the important and ongoing advisory role of the Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) on Park Lands policy and projects. Kadaltilla is committed to the protection and enhancement of the Park Lands as a globally recognised park system which surrounds and permeates the city, and which are central to its identity.

The APLMS also guides the decision making and funding contributions of both the City of Adelaide and the State Government.

### What is the difference between the APLMS and the Community Land Management Plan (CLMP)?

The Adelaide Park Lands Management Strategy (APLMS) is an aspirational document which identifies what Kadaltilla / Adelaide Park Lands Authority, Council and the State Government are trying to achieve at a strategic level.

The Community Land Management Plan (CLMP) identifies how the land will be used and managed.

These two documents must work together such that the CLMP must be consistent with the APLMS.

### Why is the APLMS being revised?

The *Adelaide Park Lands Act 2005* requires that Kadaltilla undertake a comprehensive review of the Management Strategy at least once every 5 years.

### Do you have any summary documents or technical fact sheets on the draft APLMS?

Yes, the below documents summarise different themes from the draft APLMS:

- Fact Sheet – What's Changed
- Fact Sheet – Who are Kadaltilla & What is the APLMS
- Fact Sheet – Adelaide Park Lands Golf Course & Surrounds
- Fact Sheet – Legislative Context & Interactions
- Fact Sheet – Adelaide Park Lands Investment
- Fact Sheet – Community Buildings
- Fact Sheet – Access Roads and Car Parking

## How has stakeholder feedback shaped this new version?

**Engagement To-Date**

In early 2022, a comprehensive review of the APLMS was commenced in line with the Act. The purpose of Phase 1 was to test the vision, outcomes and priorities contained in the APLMS 2005-2015 and explore new ideas and opinions to inform the review.

Phase 1 engaged with 18 stakeholder groups representing three distinct communities categorised by their level of interest, impact, and knowledge.

Methods of engagement were tailored to each stakeholder group, including workshops, Kadaltilla Board meetings, online surveys (Your Say Adelaide), advisory/reference groups and public forums. This strategic and comprehensive approach successfully captured community feedback across three levels of involvement (consultation, involvement, and collaboration) relevant to the knowledge base, areas of interest and technical capacity of each group.

Phase 1 included feedback from over 2,500 community engagement participants over a nine-month consultation window, including:

- **246 people** participated in person
- **438 responses** received in person
- over **2,500 individual responses** received via post, email, social media or Your Say.

Engagement gained insight into how communities value and use the Park Lands and actively sought input about issues and opportunities with the current APLMS and future visions for the Park Lands.

Consultation Themes and Investigation Areas reflect the analysis of a thorough consultation phase that represents a wide variety of stakeholders. Feedback indicated that the vision, outcomes, and priorities of the APLMS remain relevant, appropriate and important. The analysis also revealed key areas to focus on in future investigations.

Phase 2 of the APLMS strengthened the representation of under-represented stakeholders and groups and engaged with seven main stakeholder groups. The draft APLMS was further informed by Phase 2 where the opportunity was also taken to test and shape early project ideas and respond to, and build upon, an overarching vision for the APLMS.

## What's the best way to provide feedback?

You can complete the short survey on this page.

You may also like to share your feedback by attending the public hearing at the Kadaltilla Board meeting on 25 July 2024, 4:30 pm. Remember to ***request to appear as a deputation at the meeting*** in advance if you intend on doing this.

## How will I know if my feedback has been received?

All feedback, including survey responses, submissions and other correspondence will be acknowledged in writing via email.

## What will Kadaltilla do with my feedback?

The Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) will consider all of the feedback it receives as part of the current engagement. The information gathered via the survey and drop-in sessions will inform the development of a revised draft APLMS.

### What are the next steps after public consultation?

In accordance with section 18(4) of the Adelaide Park Lands Act 2005, in order to vary the APLMS, Kadaltilla must prepare a draft of the proposal and then refer the proposal to the Minister for Planning, the City of Adelaide, and any State authority or adjoining council that has a direct interest in the proposal, which is the purpose of this engagement.

As the variations made to the draft APLMS are not considered of minor significance, public consultation is anticipated to be undertaken from April 2024 as per section 18(5) of the Act with any interested persons invited to make written submissions to Kadaltilla and attend a public meeting to be held in relation to the proposal.

In accordance with sections 18(6)-(8) of the Act, following consultation Kadaltilla will amend the draft APLMS and furnish copies of the report to the Minister for Planning and the City of Adelaide for them to confer on the APLMS and either adopt the proposal with or without amendment, or refer the proposal back to the Kadaltilla for further consideration.

In the event the APLMS is adopted, the requirements of sections 18(9)-(10) of the Act will then be progressed, which include the Minister within six sitting days after the APLMS is adopted, causing copies of the APLMS to be laid before both Houses of Parliament, and the City of Adelaide and the Minister ensuring copies of the revised APLMS are kept available for public inspection.

Based on the above, it will be recommended that the APLMS be varied by the substitution of a new APLMS, in accordance with section 18(12) of the Act, and Kadaltilla will undertake a comprehensive review of the APLMS at least once every 5 years, in accordance with section 18(14) of the Act.

## Background

### 17 February 2023 update

Our invitation to help shape the future of the Adelaide Park Lands resulted in a strong response from the community and stakeholder groups. This valuable feedback is helping to identify key issues and opportunities that will inform the priorities and projects for inclusion in the revised APLMS.

Among the feedback were the following messages about the future of the Adelaide Park Lands:

- Enhance connections, access and movement.
- More and higher quality social infrastructure.
- Create a better path network.
- More native flora and fauna.
- Create more attractions / destinations.
- Make better use of smart technology.
- Recognise and celebrate Kaurna culture and heritage.
- Inclusive sporting facilities.
- Cater for diversity / multi-cultural / all access.
- Adapt to climate change.

A comprehensive summary of the engagement results is provided in the APLMS Engagement Report and Progress Report.

## 5 September 2022 update

*The initial engagement phase has now concluded. Thank you for all your valuable comments and emails regarding this project!*

**Project Information**

Kadaltilla is the principal advisor to Adelaide City Council and the State Government on the protection, management, enhancement and promotion of the Adelaide Park Lands.

The Adelaide Park Lands Management Strategy (APLMS) identifies the actions, projects and 'big moves' that set the future direction of the Park Lands. The management of the APLMS is one of Kadaltilla's key responsibilities under the *Adelaide Park Lands Act 2005*. The review of the APLMS is now underway.

**How you can Participate**

Community feedback is being sought at the following key stages:

- *July - August 2022*: Initial engagement with the community and key stakeholder groups to help Kadaltilla determine the focus of the revised Strategy.
- *20 August 2022:* Kadaltilla Community Forum at the Adelaide Zoo, Plane Tree Centre (10:00 am - 3:00 pm).
- *February - April 2023 (TBC)*: Consultation on the draft revised APLMS.

If you'd like to be kept up to date with community and stakeholder engagement activities in relation to the review of the APLMS, please provide your details under 'Stay Informed'.

## How can I provide my feedback?

There are several ways in which you can provide feedback:

### In Person

**3 July 2024 – Wednesday – 11:30 am to 1:30 pm**

Visit us at Rundle Mall to give your feedback. Free coffee and plant giveaways!

### Public Hearing Kadaltilla Board Meeting

**25 July 2024 – Thursday – 4:30 pm**

***Note: To speak to the Kadaltilla Board, you must request to appear as a deputation at the meeting.***

### Online

Contribute your feedback by completing our short survey.

### Email

Your comments to: kadaltilla@cityofadelaide.com.au

### Phone

Call us on: (08) 8203 7974

## Written Submissions

All written submissions should be addressed to:

APLMS Consultation, Park Lands, Policy & Sustainability
GPO Box 2252, Adelaide SA 5001

or

Delivered to the City of Adelaide Customer Centre:
25 Pirie Street, Adelaide SA 5000

## ALL SUBMISSIONS MUST BE RECEIVED BY FRIDAY 9 AUGUST 2024

TAKE THE SURVEY

**All submissions will be provided to Council and may be publicly available**

(without any identifying information of respondents).

## What happens next?

We will acknowledge your feedback either by email or in writing.

***Thank you for your interest in the future of the Adelaide Park Lands!***

## Need more information?

Contact Kadaltilla / Adelaide Park Lands Authority Advisor, Alison Ackland

(08) 8203 7974

kadaltilla@cityofadelaide.com.au

# APPENDIX 5: Phase 3 Engagement: Online Engagement Survey Questions

## Adelaide Park Lands Management Strategy Towards 2036

* 1. **What is your name?**

* First name

* Last name

* 2. Year of birth

* 3. What is your gender?

- ◯ Female
- ◯ Male
- ◯ Other (specify)

* 4. **What is your address?**

* Residential address

* Suburb

* Post Code

* 5. What is your email address?

* 6. **Are you a City of Adelaide resident?**

- ◯ Yes
- ◯ No

7. The draft Adelaide Park Lands Management Strategy (APLMS) Towards 2036 Vision is:

*Located on Kaurna Yerta, the Adelaide Park Lands support our environment, provide connections to nature and offer places for people to participate in events, cultural experiences and recreational activities. We will work together to enhance and protect the Adelaide park Lands for future generations.*

**Do you agreement with the vision of the draft APLMS Towards 2036?**

- ◯ Yes
- ◯ No
- ◯ Unsure

Please help us understand your response by providing a comment.

## Adelaide Park Lands Management Strategy Towards 2036

8. We have four pillars that will help guide the Kadaltilla / Adelaide Park Lands Authority. **To what extent do you support each of these pillars?**

| | Strongly Support | Support | Neutral | Somewhat support | Do not Support |
|---|---|---|---|---|---|
| **Cultural Value** Promote the cultural values of the Adelaide Park Lands, including Kaurna culture, heritage and wellbeing | ◯ | ◯ | ◯ | ◯ | ◯ |
| **Environmental Performance** Maintain and improve climate resilience and the landscape values of the Adelaide Park Lands | ◯ | ◯ | ◯ | ◯ | ◯ |
| **Management and Protection** Treat the Adelaide Park Lands holistically with an adaptive, future-focussed approach | ◯ | ◯ | ◯ | ◯ | ◯ |
| **Expert Advice** Function as the peak advisory body for policy, development, heritage and management of the Adelaide Park Lands, based on sound data and evidence | ◯ | ◯ | ◯ | ◯ | ◯ |

Please help us understand your response by providing a comment.

9. We have identified three overarching goals in the draft APLMS Towards 2036 (page 31)

**To what extent do you support each of these goals?**

| | Strongly support | Support | Neutral | Somewhat support | Do not support |
|---|---|---|---|---|---|
| **Places and Spaces** Places of activity, creativity and tranquillity for everyone that support our changing lifestyles, health and wellbeing; offer diverse landscapes and natural beauty and provide a range of recreational, sensory and stimulating experiences. | ◯ | ◯ | ◯ | ◯ | ◯ |
| **Connections and Networks** A system of connected and legible places and spaces enabling safe movement via paths and trails linking the city to the suburbs, hills and coast. | ◯ | ◯ | ◯ | ◯ | ◯ |
| **Natural Systems, Cultural Landscapes and Climate Resilience** Places that thrive in the face of a changing climate and celebrate Adelaide's unique natural and cultural heritage. | ◯ | ◯ | ◯ | ◯ | ◯ |

Please help us understand your response by providing a comment.

10. 'Return Areas' continue to identify land within the Adelaide Park Lands that is currently considered as having a 'Non-Park Lands Purpose' and offers limited or restricted public access. It is a key priority that this land be returned to a 'Park Lands Purpose'.

Areas that are classified as having a 'Non-Park Lands Purpose' which could be returned to a 'Park Lands Purpose' include:

- Land that is currently under the care, control or management of the Crown or a State Authority that could be transferred to the care, control and management of the City of Adelaide to allow for increased public access
- Hardstand areas that are no longer considered fit for purpose and could be returned to publicly accessible green space.

You can read more about our return areas schedule on pages 146-148

**Are you supportive of land that is classed as having a 'Non-Park Lands Purpose' being returned to a 'Park Lands Purpose'?**

- ◯ Yes
- ◯ No
- ◯ Unsure

11. **Do you feel that the draft APLMS Towards 2036 is easy to navigate?**

- ◯ Yes
- ◯ No
- ◯ Unsure
- ◯ Please help us understand your response by providing a comment

12. **Do you have any additional feedback on the draft APLMS Towards 2036?**

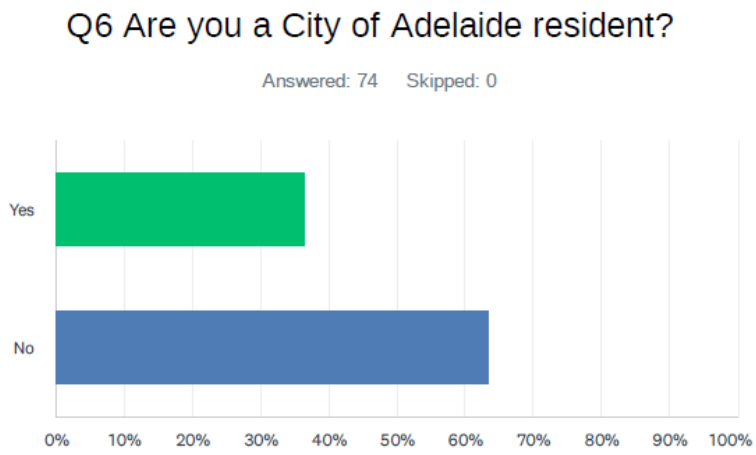
# APPENDIX 6: Phase 3 Engagement: Online Engagement Survey Responses

The City of Adelaide hosted an online engagement webpage for the third phase of consultation, with a survey open from 17 June to 9 August 2024.

A total of 70 valid responses were received during this period. Although 74 responses were initially recorded, four were identified as either tests or invalid/spurious data.

*Note: During this engagement, the City of Adelaide's online engagement platform was undergoing a transition to new branding and a new back-end system—from Yoursay Adelaide to OurAdelaide. To ensure data integrity, the survey was hosted on SurveyMonkey, as neither the Yoursay nor OurAdelaide platforms were available throughout the engagement.*

As names and contact details have been excluded from this report, the responses reflecting participants' feedback on the draft Strategy begin with Question 6 of the survey.

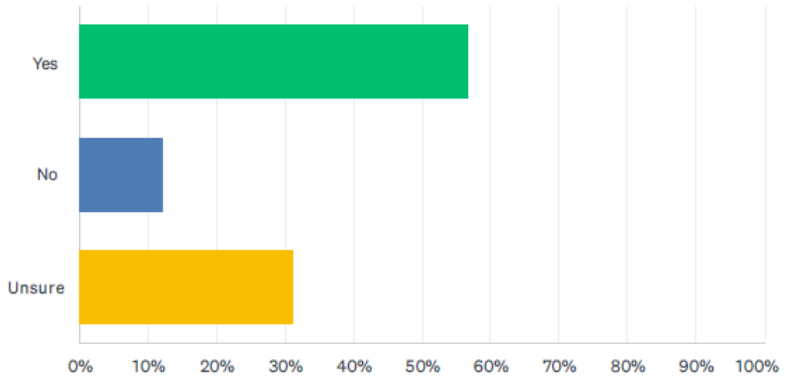



| ANSWER CHOICES | RESPONSES | |
|---|---|---|
| Yes | 36.49% | 27 |
| No | 63.51% | 47 |
| TOTAL | | 74 |

**Engagement Note on the Residency Question:** We appreciate community members who indicated whether they reside within the City of Adelaide or elsewhere. This question was included not to suggest that some opinions hold more weight than others, but to reassure the City of Adelaide, one of our key partners, that a significant number of their ratepayers participated in the feedback process.

## Q7 The draft Adelaide Park Lands Management Strategy (APLMS) Towards 2036 Vision is:Located on Kaurna Yerta, the Adelaide Park Lands support our environment, provide connections to nature and offer places for people to participate in events, cultural experiences and recreational activities. We will work together to enhance and protect the Adelaide park Lands for future generations.Do you agreement with the vision of the draft APLMS Towards 2036?

Answered: 74 Skipped: 0




| ANSWER CHOICES | RESPONSES | |
|---|---|---|
| Yes | 56.76% | 42 |
| No | 12.16% | 9 |
| Unsure | 31.08% | 23 |
| TOTAL | | 74 |

Comments from respondents who answered 'Yes' to this question:

| Verbatim Response | Key Feedback | Engagement Response |
|---|---|---|
| Absolutely agree. Excellent steps forward working with the Kaurna community. Thank you for your commitment to our mob, cultural knowledges and inclusion. | Support provided. | Noted. This is a statement that doesn't require an amendment. |
| Adelaide's Parklands are unique and precious. They are for public use - not for private profit and need to be preserved for their natural and important beauty and support of wildlife. | Retaining park lands. | Refer Recommendations 1, 2 and 3. |
| As a frequent user of the Victoria Park precinct I am very please to see the high priority ranking for the Elm Avenue upgrade as it has so much potential but is so tired and tree well past their best years. I would like to see a side sealed walking /cycling path through the middle of the promenade and some benches for seating. Thank you. | Victoria Park comments.<br><br>Pathways and amenity upgrades. | Refer Recommendation 29.<br><br>Refer Recommendation 6. |
| But I do not support large, intrusive, noisy events. One if several such examples is car racing. On the other hand, events such as the gathering of vintage cars and their owners should be permitted. | Not supportive of car racing, but of gathering of vintage cars. | Noted. Refer Recommendation 29. |

| | | |
|---|---|---|
| I am in general agreement with much of it however I would note that events and organised activities account for by far the greatest visitor numbers to the parklands. | Supportive of events occurring. | Noted. This is a statement that doesn't require an amendment. |
| I approve of the idea of enhancing and protecting the Adelaide Parklands for future generations'. However 'places for people to participate in events, cultural experiences and recreational activities' is open to possibilities of exploitation | Suggest greater clarity regarding development to preclude possibility of exploitation | Refer Recommendations 1, 2, 3, 11 and 29. |
| I believe we have a responsibility to care and protect the parklands for the future. It is an environment that is becoming of increasing importance and value with time and its future requires protection and work. | Protection of Park Lands needed. | Refer Recommendation 3.. |
| I do not support the use of indigenous language to identify places | Noted. | Noted. This is a statement that doesn't require an amendment. |
| I do, but want to see more focus on indigenous ownership, care and connection to the land | Greater connection needed. | Refer Recommendation 8 and 21. |
| It covers the most critical elements that need enhancement and protection | Noted. | Noted. This is a statement that doesn't require an amendment. |
| The Adelaide park lands are a vital asset and are worth preserving | Protection of Park Lands needed. | Refer Recommendation 3.. |
| The focus on the Kaurna culture, the many uses and purposes of the park lands, and the acknowledgement of our role as custodians of the park lands for future generations is to be commended. | Acknowlgement of Kaurna culture | Refer Recommendation 8. |
| The parklands are so unique and so critical to Adelaide. We need to get this right and spend the right time on this. | Protection of Park Lands needed. | Refer Recommendation 3.. |
| They need more trees in Adelaide not just the city | Further greening needed. | Refer Recommendation 2. |
| Vision is clear and the final statement aligns well with a positive future for the Parklands. The first statement seems to describe the current use and feel of the Parklands rather than identify a preferred future state. | Comment regarding prioritisation of environmental purpose over public enjoyment | Refer Recommendations 2 and 3. |

Comments provided by people who responded 'No' to this question:

| Verbatim Response | Key Feedback | Engagement Response |
|---|---|---|
| • Significant areas of ambiguity make it impossible for respondents to clearly comprehend the council's future intentions in a range of areas. • In particular, some clauses in Goals 1 and 2 feature a number of ambiguous intentions, which embrace multiple controversial matters. • The draft fails to present in simple and clear ways how the city council plans to manage 'hot button' issues that have plagued the South Australian public's park lands concerns for decades, including sports club-room footprint expansions, park lands car parking pressures, events management and related commercial operations, and fencing. • The draft also features many unexplained matters, in which the administration's apparent desire for brevity has overwhelmed a respectful obligation to enlighten future interpreters in 'plain English' ways. • The 'OurAdelaide' consultation explanatory material fails to provide | These comments are a repeat of the Bridgland, J submission. | Refer to the responses provided in that section. |

| | | |
|---|---|---|
| adequate contextual Strategy background regarding the evolution of the three previous Strategies adopted since 1999, and how this draft compares with them. • Procedures necessary to underpin some aspirations and management intentions behind this Strategy are not explained, but will be critical to assist readers to understand how the procedures would work once the Strategy is endorsed. • The distinction between building 'footprint' and 'fit-for-purpose' footprint is neither provided nor explained, even though its procedural application will be critical to the use of the Strategy over time, and to future park lands site built-form management. • No clear summary is provided to reflect the public's long-held desire to establish ways to protect open space and public access to it, free of built form and car parking, to reduce expansion of commercially focused activities centred on monetising the use of the Adelaide park lands. The absence of a substantial number of overdue Master Plans (pledged but not yet delivered) means that the draft Strategy is empty of material highly relevant to the future park lands management period 2024 to 2036. The lack of these plans illustrates that the draft is essentially a document that is 'hollow in the middle'. This is a major deficit. | | |
| I don't agree with sporting clubs being able to add more permanent infrastructure. There is not enough protection of the parklands in the strategy. | Increase protections. | Refer Recommendations 7 and 13. |
| I think it's focus, in parts, is out of step with most of society and panders to the select few. | Noted. | Noted. This is a statement that doesn't require an amendment. |
| Please refer to the Adelaide Parlands Association response | Noted | Noted. The Adelaide Park Lands Association response is included in Appendix 1. |
| Reference to natural habitats for animals is lacking. Also, it's Yarta" (no "e" in Kaurna language) | For references to natural habitats for animals – | Refer Recommendations 2 and 8.<br><br>*Regarding spelling, noted. Kaurna Yerta Aboriginal Corporation are represented on our board and we have followed the spelling as per their convention.* |
| The vision expresses a priority for an environmental purpose, and only loosely refers to the purpose of the park lands, as expressed on page 19, namely: • Adelaide Park Lands that provide for publicly accessible open space for the benefit of the people of South Australia and are generally available to them for their use and enjoyment • Adelaide Park Lands that support a diverse range of environmental, cultural, recreational and social values and activities. | Include clearer definition of the purpose of the park lands. | Refer Recommendations 1 and 26. |

Comments provided by people who responded they were 'Unsure" to this question:

| Verbatim Response | Key Feedback | Engagement Response |
|---|---|---|
| Addition of more exotic trees (moreton bay figs, plane trees, oaks and elms) would greatly improve our city parklands | Planting suggestions. | Refer Recommendation 1. |
| Agree but there is a typo - "P"ark also insert "all of" after protect. I like the 4 aspects of the vision statement - environment, connection with nature, participation and protection. It aligns with the APA strategy - explore, protect, inspire and restore. | Spelling mistake. | Noted and already corrected. This is a statement that doesn't require an amendment. |

| | | |
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| However all of the events (whether recreational or cultural) should not compromise other aims such as the connection with nature or our environment. | | |
| Agreement? I'll have to read it | Noted. | Noted. This is a statement that doesn't require an amendment. |
| Haven't read it best to make sure | Noted. | Unable to decipher what this comment is in relation to. |
| I agree with it but not sure that I "agreement" with it. If Council paid for this survey, it should get a refund. If it was prepared by Council, someone should receive some instruction. A start like this does not inspire confidence. | Noted. | Typographical error in the survey question noted. |
| I agree with the thrust but "events" should be "environmentally responsible" events. Plus make it clear that does not mean building an events stadium | Include 'environmentally responsible' as a requirement of events. | State Government legislation now precludes single use plastic for take-away foods which was previously an environmental impact from events. |
| I love the wildness of the area - I am concerned about heaps of lights - for the sake of wildlife and also light pollution for sky watchers | Impact of development | Refer Recommendations 1 and 3. |
| I would like to see Park 20 amenities upgraded so that sporting Changerooms support female participation in sport (currently sharing facilities with male players) | Changerooms for female sporting participants where previously not provided. | Refer Recommendation 23. |
| It's a lot to take in. | Noted. | Noted. This is a statement that doesn't require an amendment. |
| No (more) buildings on the Parklands. No removing mature trees to plant buildings for private enterprises. | Resists additional buildings or removal of trees. | Refer Recommendations 1, 2, 3 and 13. |
| One can only hope that trees are kept and trees that are suitable to the area which they are planted in are always a part of our environment. Trees are life. | Resists removal of trees. | Noted. Refer Recommendations 2 and 3. |
| Please provide more protection for wild birds. Pigeons get extremely mistreated by a lot of folks. Maybe some signs discouraging people from harming them, punishable with a fine or something? | Habitat for birds. | Refer Recommendation 1 and 2. |
| The intention for the land on which the Riverside Rowing Club sits is unclear to me. | Greater clarity of the intent of the site requested. | Refer Recommendation 20. |
| There needs to be a greater focus on the Park Lands being space that is properly available and supported by facilities that allow a wider range of users. I'm concerned about the lack of forward thinking in terms of growing demand for good quality sporting facilities. There seems to be no acknowledgement of the boom in female participation and providing the most basic facilities required. | Sport facilities development, including inclusive change rooms | Refer Recommendations 7, 13, 16, 23 and 29. |
| Too much of the parklands are being taken over for buildings and other uses other than recreation | Not supportive of development | Refer Recommendations 2, 3 and 13. |
| Walking with interstate guests last weekend around the new wetlands we all had the same thought. Why is this area and around Victoria Park so devoid of trees. Our summers are getting hotter, we do need more trees as do the wildlife the wetlands are attracting | Additional shade in Victoria Park | See Recommendation 29. |
| what is the APLMS | Noted. | Refer to the Kadaltilla website or the draft |

| | | |
|---|---|---|
| | | APLMS – Towards 2036 Consulation Webpage. |

## Q8 We have four pillars that will help guide the Kadaltilla / Adelaide Park Lands Authority. To what extent do you support each of these pillars?

Answered: 63 Skipped: 11

| | STRONGLY SUPPORT | SUPPORT | NEUTRAL | SOMEWHAT SUPPORT | DO NOT SUPPORT | TOTAL | WEIGHTED AVERAGE |
|---|---|---|---|---|---|---|---|
| Cultural ValuePromote the cultural values of the Adelaide Park Lands, including Kaurna culture, heritage and wellbeing | 50.79% 32 | 23.81% 15 | 14.29% 9 | 1.59% 1 | 9.52% 6 | 63 | 1.95 |
| Environmental PerformanceMaintain and improve climate resilience and the landscape values of the Adelaide Park Lands | 74.60% 47 | 14.29% 9 | 6.35% 4 | 1.59% 1 | 3.17% 2 | 63 | 1.44 |
| Management and ProtectionTreat the Adelaide Park Lands holistically with an adaptive, future-focussed approach | 57.14% 36 | 19.05% 12 | 17.46% 11 | 6.35% 4 | 0.00% 0 | 63 | 1.73 |
| Expert AdviceFunction as the peak advisory body for policy, development, heritage and management of the Adelaide Park Lands, based on sound data and evidence | 52.46% 32 | 21.31% 13 | 18.03% 11 | 6.56% 4 | 1.64% 1 | 61 | 1.84 |

Comments provided by respondents who generally responded that they 'Supported or Strongly Supported' the four pillars:

| Verbatim Response | Key Feedback | Engagement Response |
|---|---|---|
| Our Parklands provide the best open space for us all. I strongly object to them being used as a land bank by Governments and other organisations. I disapprove of Bartels Rd being closed for through traffic. How does a car race fit with our environmental credentials? | Against government undertaking major development on park lands.<br><br>Major event impacts.<br><br>Environmental focus. | Refer Recommendations 2, 7 and 15.<br><br>Refer Recommendation 29.<br><br>Refer Recommendations 1 and 2. |
| I would favor seeing the park lands favor local plant species and I would not want any land given up for more structures other than subtle shelters and appropriate refurbishments. Unsure what data and evidence you will be using for your policy development | Local indigenous plantings.<br><br>No more land for new developments. | Refer Recommendations 1, 2 and 8.<br><br>Refer Recommendations 19, 23 and 26 |
| Not certain about what is meant in these terms for Adaptive, Future-focussed? What may the ramifications be? | Definitions for 'adaptive' and 'future focussed' | Refer Recommendation 12. |
| So far APLA have ignored 'sound data and evidence'. | | Noted. |
| "Adapting" and "future focus" is often used to modernise parklands to accommodate human needs. Nature needs to be given space to do its thing and be protected from human activity too. | Definitions for 'adaptive' and 'future focussed' | Refer Recommendation 12. |
| are the experts all gonna be white? or are we going to see indigenous people at the forefront of the panel providing expert advice and care? | First Nations representation | Refer Recommendation 8. |
| The parklands need to ultimately be respectful, engaging, comfortable, environmentally sound and beautiful. Let's try and get there! | | Refer Recommendations 1, 2, 3, 7, 8, 9 and 13. |

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|---|---|---|
| I strongly agree with all, but Cultural Value can be improved as follows: 'Promote *and protect* the cultural values of the Adelaide Park Lands, including Kaurna culture, heritage and wellbeing' | Noted additional suggestion of inclusions to Cultural Value. | Refer Recommendation 8. |
| I'm devasted by the value given to the parklands by the state government and decisions re developments. Strategies to ensure this trend is stopped and the parklands are valued are vital. | Against government undertaking major development on park lands. | Refer Recommendation 15. |
| It is vital to recover and retain the Adelaide park lands as open green space freely available to all. | Noted. | Refer Recommendation 3 and 26. |
| None of these guides sounds open to development and destruction - too much of which has already had grave impacts on the parklands. | It has been interpreted that this comment is supportive of efforts to retain or return to park lands use. | Refer Recommendation 3 and 26. |
| Please see additional comments in emailed letter "Adelaide Park Lands Management Strategy Towards 2036 - SANFL response" | Noted. | Noted. This is a statement that doesn't require an amendment. |
| The Adelaide Park Lands (APL) do require a recognized peak body, given the Adelaide Park Lands disparate legislative foundation. I have suggested previously that this may be better undertaken through the creation of a statutory authority under the Local Government Act in a similar way to the Adelaide Economic Development Authority. This would enable the Kadaltilla to fulfill the full range of policy, development, heritage and management functions as required by the Act and to be appropriately funded. A re configuration of the management of the Adelaide Park Lands may contribute towards greater public confidence and for the CoA to become a more credible custodian. A more radical idea establishes a new paradigm giving legal status to trees, creeks, animals seen as "natural objects" in the environment through a guardian, Kadaltilla, as proposed in the influential essay "Should Trees Have Standing - Towards Legal Rights for Natural Objects" allowing our APL to be seen very differently and strongly orientated towards its cultural values. Certainly, there is an opportunity to in the draft APLMS Towards 2036 to consider the most effective way to manage the amazing legacy of the APL and to deliver a modern and appropriate management structure within this time frame. I respectfully suggest that such an initiative should be placed within the LM opening remarks. | Review Kadaltilla's legislative standing. | Refer Recommendation 15. |
| The cultural significance of the Park Lands cannot be overstated. The role of Kadaltilla as advisory body and advocate is crucial. | Review Kadaltilla's legislative standing. | Refer Recommendation 15. |
| The pillars are closely aligned with the City of Charles Sturt Community Vision and Open Space Strategy. | Noted. | Noted. This is a statement that doesn't require an amendment. |
| These 4 pillars are clearly well thought out and are appropriately articulated. | Noted. | Noted. This is a statement that doesn't require an amendment. |
| They should all be a given. | Noted. | Noted. This is a statement that doesn't require an amendment. |
| whilst all the pillars are important, the management of, and protection of, the Park Lands is so important as we need a body to have the overarching strategy and direction to protect and maintain, and develop only where appropriate | Review Kadaltilla's legislative standing. | Refer Recommendation 15. |
| May need more input from community including indigenous and historical scholars | Input from experts. | Refer Recommendations 4 and 8. |

| | | |
|---|---|---|
| Adaptive, future-focussed could be interpreted to build a wind farm etc | Definitions for 'adaptive' and 'future focussed' | Refer Recommendation 12. |
| I use the park lands for walking as exercise. I completely agree with the new wetlands area which is extensively used. I don't agree with the state government taking sections of the park lands for commercial use. | Against government undertaking major development on park lands. | Refer Recommendation 15. |
| I am concerned that the majority of users of the parklands are not being appropriately recognised. By far the majority of visitors to the parklands are to events. I don't see a lot of talk about how best to treat this major function of the parklands. It would be a monumental mistake in my view to have a parklands authority that did not have a set of plans and policies in place to deal with events, given they are such a key part of what the public uses the parklands for. It baffles me that events and the authorities approach to them are not one of the key pillars. | Further clarity/definition of Park Lands 'Hubs'. | Refer Recommendations 7 and 12. |
| As I stated in an earlier comment, trees are life, and therefore must always be maintained and kept wherever possible. | Noted. | Refer Recommendations 1 and 2. |
| As long as expert advice isn't attached to vested interests eg business/development ventures. The Parklands should be maintained at all costs - not further built upon. | Definition of 'expert advice' and 'further development'. | Refer Recommendation 12. |
| Strike[s] the balance between the anti everything views of the Park Lands group and the need for public use in keeping with the 21st century lifestyles rather than only the views of a nineteenth century Englishman ( as good as those views were) | Noted. | Interpreted as supportive of the draft APLMS. |
| The current approach does not appear to be either adaptive or future-focused. Goals around growing the city population do not align with what appears to be a lack of intent when it comes to proper useable space in the Park Lands, particularly in terms of sport and recreation. Community buildings are not adequate to deal with future expansion and the boom in female participation across a number of sports. All efforts needs to reflect the views and goals of the entire community, not just those who wish to keep the Park Lands for their own benefit. | Definition of 'adaptive' and 'future focussed.<br><br>Community building upgrades. | Refer Recommendation 12.<br><br>Refer Recommendations 13 and 23. |
| The four pillars should align more closely to achieving the purpose of the park lands, as expressed on page 19 Namely: • Adelaide Park Lands that provide for publicly accessible open space for the benefit of the people of South Australia and are generally available to them for their use and enjoyment • Adelaide Park Lands that support a diverse range of environmental, cultural, recreational and social values and activities. On their own, the pillars are make a useful contribution, but they are missing the key point, and are overtly conservative in their composition. They should include pillars such as: - "Improve public accessibility via multiple modes and additional connection points to city streets and key feeder pathways to adjacent suburbs." - "Ensure the park lands provide a diverse range of environmental, cultural, recreational and social activities and experiences for a greater number of South Australians to enjoy." The expressed purpose for the park lands, as expressed on page 19, does not stipulate it should be a national or a conservation park, yet the vision reads as if this is the primary vision for the Kadatilla strategy. This is contrary to the expressed purpose and risks perpetuating a misplaced perception that the park lands are not for people to use, including but not limited to organised sport, and that they are only for the few, not the many. The purpose statement is exceedingly clear that their purpose is for all South Australians, not just nearby residents, or decision makers of one council. | Definitions and purpose of the park lands | Refer Recommendation 26. |

| | | |
|---|---|---|
| The vision should be re-written to reflect a closer alignment to achieving the clearly stated purpose. | | |
| Some of the current activities being promoted in our parklands have outgrown the space used and should not be accommodated as they detract and restrict the public's access to our parklands through long periods of time during the year. I draw attention to the Velo car race and the accompanying motor sport activities. The noise and damage due to the ever growing bitumen is destroying the core values of our parklands as a tranquil and welcoming natural setting. These events should be moved to the dedicated motor sport facilities at Talem bend. Etc. | Concern that major events, including motor sport, reduces public's access to the park lands for long periods of time.<br><br>Authority to manage Park Lands events as one of the pillars. | Refer Recommendations 3, 15, 22 and 29. |

Comments provided by respondents who generally responded that they were 'Neutral' to the four pillars:

| Verbatim Response | Key Feedback | Engagement Response |
|---|---|---|
| Fundamentally, these pillars are unlikely to have much opposition due to their incredibly vague nature. There is extraordinary scope for interpretation here, so the pillars don't really tell us much about the priorities of Kadaltilla. In order to offer my support, I would need to understand more about what each pillar means in practise. | | Noted. This is a statement that doesn't require an amendment. |
| These "pillars" are essentially motherhood statements. In relation to the draft Strategy, it is not a matter of whether respondents support them (who wouldn't?), it is a matter of whether the draft Strategy presents a clear and comprehensive action plan to see them supported in a transparent, fully funded and well-structured way. The draft Strategy does not do this. See attached submission. | | Noted. This is a statement that doesn't require an amendment. |
| I don't know what you have in mind under Management and Protection. Who or what is meant to function as the peak advisory body? Advisory to whom? | Definition 'management and protection' | Refer Recommendations 12. |
| Dont focus so much on the Kaurna side of things but more making the parklands enjoyable for people as that is what will make people enjoy the parklands and want to go there more often. | Prioritise infrastructure that will attract people to the park lands. | Refer Recommendation 7. |
| More trees for all the obvious reasons. | More trees. | Refer Recommendations 1 and 2. |
| Very good 👍 please let me know if you have any questions or concerns regarding my freedom of information Act of the same crutch | | Noted. This is a statement that doesn't require an amendment. |

Comments provided by respondents who generally responded that they 'Somewhat support' or 'Do not support' the four pillars:

| Verbatim Response | Key Feedback | Engagement Response |
|---|---|---|
| Need to be willing to take action on things. | | Refer Recommendation 3. |
| It should focus on all owners of the parklands, not a select few. It doesn't belong to indigenous members of society, for instance, at the exclusion of others. It definitely doesn't belong to the Adelaide Parklands Authority! World heritage status - come on - that is a gross waste of rates/taxpayer dollars. No discussion of cleaning up the: crime, public safety or homelessness issues (that I could see). | Access to park lands<br><br>Safety | Refer Recommendations 1, 3, 6, 7 and 13.<br><br>Refer Recommendation 16. |

## Q9 We have identified three overarching goals in the draft APLMS Towards 2036 (page 31)To what extent do you support each of these goals?

Answered: 63 Skipped: 11

| | STRONGLY SUPPORT | SUPPORT | NEUTRAL | SOMEWHAT SUPPORT | DO NOT SUPPORT | TOTAL | WEIGHTED AVERAGE |
|---|---|---|---|---|---|---|---|
| Places and SpacesPlaces of activity, creativity and tranquillity for everyone that support our changing lifestyles, health and wellbeing; offer diverse landscapes and natural beauty and provide a range of recreational, sensory and stimulating experiences. | 65.08% 41 | 30.16% 19 | 4.76% 3 | 0.00% 0 | 0.00% 0 | 63 | 1.40 |
| Connections and NetworksA system of connected and legible places and spaces enabling safe movement via paths and trails linking the city to the suburbs, hills and coast. | 61.90% 39 | 23.81% 15 | 9.52% 6 | 1.59% 1 | 3.17% 2 | 63 | 1.60 |
| Natural Systems, Cultural Landscapes and Climate ResiliencePlaces that thrive in the face of a changing climate and celebrate Adelaide's unique natural and cultural heritage. | 66.67% 42 | 20.63% 13 | 7.94% 5 | 1.59% 1 | 3.17% 2 | 63 | 1.54 |

Comments provided by respondents who generally responded that they 'Supported or Strongly Supported' the four pillars:

| Verbatim Response | Key Feedback | Engagement Response |
|---|---|---|
| Let's not skimp out here ... let's do what we can to make this the most amazing place in Australia. | | Refer Recommendation 4. |
| Oaks Elms Plane trees add so much beauty | | Noted. This is a statement that doesn't require an amendment. |
| definitely want to see safer trails, and more variety in walking trails across the city. also more spaces for community to gather, maybe even some outdoor working spaces w PowerPoints or something to encourage people to work outside? | Walking trails / pathways / event spaces | Refer Recommendations 6 and 7. |
| Each of these goals are important. I feel that a lot of people take the Park Lands for granted, so keeping a focus on developing and 'marketing' the Park Lands is part of ensure it is treasured and protected into the future | Increase awareness raising and 'marketing' the park lands to be used and protected. | Refer Recommendation 9. |
| I cycle through the Park Lands to work. Climate cool pathways make it possible to keep cycling through summer. | Pathways | Refer Recommendation 6. |
| I regularly cycle through the parklands and love the improvements eg wetlands, spaces for recreational activities for everyone, and plantings. | | Noted. This is a statement that doesn't require an amendment. |
| Leave them as they are, they are perfect as they are | | Refer Recommendations 3 and 4. |
| Making more open spaces and even adding tennis courts which is something that won't really take up as much room as a soccer pitch or footy oval would and even adding pickleball or paddle courts which are both sports becoming quite popular. And more off leash areas for dogs. West terrace is currently the only OPEN space for dogs to run around with out a leash. However I do | Additional community facilities | Refer Recommendations 7 and 13. |

| | | |
|---|---|---|
| quite like the dog parks located on south terrace and North Adelaide they are very good. | | |
| Spell out to support a continuous bike/walking loop. Get rid of unnecessary bitumen | Remove unnecessary bitumen, upgrade pathways | Refer Recommendations 1 and 6. |
| Strongly support the goal of connections and networks, to improve the safety and accessibility of park spaces and particularly to and from buildings such as clubrooms that are currently poorly lit and offer no clear line of site between the road, footpath, parking options and ovals. | Support for pathways and connections | Refer Recommendation 6. |
| The goals are succinct whilst providing adequate detail on the purpose and future possibilities within the park lands. | | Noted. This is a statement that doesn't require an amendment. |
| These are all items I think the Park Lands should serve. | | Noted as support for the goals. |
| These three goals are self-evident and encompass what are identified as essential aims | | Noted. This is a statement that doesn't require an amendment. |
| Well known diplomat who played the wall accept the same crutch | | Unable to decipher what this comment is in relation to. |
| Agree with these as goals. Unfortunately, much of the supporting material and what has been put forward by the elected body does not reflect this or allow for it to happen. | Unsure what is being referred to as 'material and what has been put forward by elected body'. | Refer Recommendations 3 and 11. |
| I support the three goals, and particularly the order they are written in. Goal 1 is generally good and well written. Sporting uses are supported in the community consultation phase, and Goal 1's strategies address this fairly well. However none of the proposed indicators require activity levels to be measured, benchmarked or increased. If this goal is serious, and the strategies are important, then the indicators should measure success, or the reporting on them reveal otherwise and lead to corrective actions. For example, how much organised sport is being played? What can the existing playing surfaces sustain? How can activity levels be sustainably increased? How will this be measured? What new opportunities for organised sport should be explored? What other sporting and recreation uses are occurring? Could these levels be sustainably increased? How? How measured? Goal 2 is generally good and well written. Note however the Park Lands Trail, which is often referred to as an asset, is listed at number 14 of 15 strategies. This is unfortunate because it is very much underwhelming in many locations, meandering in odd ways, stitching together routes across existing paths without a clear purpose, and wayfinding is not easy unless you are prepared to stop at each intersection and read the detailed maps. Not great on a bike or if running. It should and could be a great asset if it was designed as a great and leafy promenade generally through the central zones of each park, easy to intuitively navigate and a great experience on any day. As opposed to a mystery tour with head scratching and unattractive deviations away from desire lines. Goal 2 seems to get lost in procedural or lower order matters like path heirarchy and distinctions that see tertiary to purpose, vision and strategy. Instead, this section should be rewritten a "connection strategies" to draw a focus on identifying where and how South Australians are to find and experience all the park lands have to offer, and aspire to in the future. How do locals within the city and surrounding it access the park lands? Is it only at major traffic lit intersections? Why? Are some streets/suburbs | Community facilities<br><br>The Park Lands Trail needs its own section. Revisit the network of walking and shared-use paths to work towards a coordinated plan and incorporate natural crossing points and access to public transport.<br><br>Greening and canopy growth is supported, but suggested only where reduction of hard surfaces, not on median and other locations. Include indicators or measures of how tree canopy will be increased.<br><br>'Return to nature' Park 6's horse agistment areas<br><br>Reforestation of the northern golf course | Refer Recommendation 13<br><br>Refer Recommendation 6.<br><br>Refer Recommendations 1, 2 and 10.<br><br>Refer Recommendation 17.<br><br>Refer Recommendation 32. |

| | | |
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| too far from a crossing point? Could this be improved? If an activity zone is designed to host large numbers, has their arrival been considered? Does public transport or car parking availability work for that arrival point? Similarly, within the park lands, are the connections optimal? Do they provide logical connection routes, to encourage greater use? Are there walking/running/cycling loops so users can safely experience the parklands and without having to cross a main road or to return back along the same path? There is reference to the high use paths being lit, which is supported, and all should be shady in summer. To this end the indicators are deficient. They should include items such as "develop clear connection routes within, to and from the park lands (from ACC and surrounding LGA's) to maximise access and enjoyment by a greater number of South Australians (this ties directly to strategy, goal and purpose of park lands). Another could be "Identify gaps or deficiencies in key connections and develop strategies to remedy them." And "Ensure key areas of use and enjoyment are serviced by high quality connections, public transport and available car parking (in or adjacent, or within acceptable walking distance), and that these connections, transport and parking are provided at the density required to meet the anticipated demand." The Park Lands Trail needs its own paragraph and indicators. It could be such a desirable asset but few people know about it, hardly anyone uses it as a trail. An indicator should developed to measure use, and to improve attraction levels and useability. Goal 3 is mostly okay but may be missing an opportunity to link to objectives in other places, such as Green Adelaide's vision and strategy, and Planning SA's vision for growth in tree canopy cover in metro Adelaide. For example, the proportion of canopy cover in most parks is quite low. In some parks it's equivalent to surrounding suburbia, which is dominated by built form. The park lands could play a much greater role in increasing metro canopy cover, particularly by converting low use areas into urban forest areas. The northern golf course and Park 6's horse agistment areas are ripe for reforestation, noting in particular that horses are an introduced species and would be suppressing natural regrowth. Medians in roads crossing the park lands, and perimeter paths could also accomodate more trees in many places. Under priorities, page 52, greening and tree canopy growth is supported, but the priority unnecessarily targets a reduction in hard surfaces to achieve this. Delete these words and the priority still reads well, and avoids a clear conflict of interest with achieving Goal 1, for the access and enjoyment of South Australians. Noting the importance of greening and increasing canopy cover, the stated indicators do not refer to tree canopy cover, nor do they directly address any of the top three strategies. This should be remedied. | | |
| Common sense approach. | | Noted. This is a statement that doesn't require an amendment. |
| I feel there is a risk we could lose the current park land feel with major lighting and more pathways | Protect park lands feel | Refer Recommendations 1, 2, 3, 4 and 9. |
| I would like to see greater and safer connection between the parks. Ideally road crossing should be seperated from traffic with tunnels or bridges, allowing for continues running, walking and riding and giving active transport users a quicker journey through the parklands and around the city. As a fist step towards this vision, pedestrians and active transport users should be prioritised over and above vehicle traffic when crossing over | Support for planned pathway network and safety upgrades | Refer Recommendation 6 and 16. |

| | | |
|---|---|---|
| roads between the parks. This would improve and encourage greater and wider use of our parklands. It would be a great tourist attraction, longest continuous uninterrupted park running/walking trail, etc. | | |
| Planting and protection of indigenous plants using Aboriginal knowledge and traditions. | Indigenous plantings and implementing indigenous land management principles. | Refer Recommendation 8. |
| The provision of 'a range of recreational, sensory and stimulating experiences' may include motor car racing and the continued hijacking of parklands for private sporting clubs. | Noted concern regarding sporting club and major event usage. | Refer Recommendation 7 and 22. |
| Definitely need more activation of spaces for value for money and safety of all. Permanency of structures in Victoria Park for motor sports or the like. See how well the facilities in Albert Park, Vic are used for major and minor events all year. Not this ridiculous, costly and disruptive bump-in/bump-out debacle. Makes Adelaide look like a joke. Also no mention of permanent sealed car park between Anzac and Goodwood at the netball courts where thousands of cars and residents drive and park each week. As well as the Royal Adelaide Show crowds. | Victoria Park and major events<br><br>Carparking | Refer Recommendations 22 and 29<br><br>Refer Recommendations 14. |
| When will the foxes be eradicated? | | Noted. This is a statement that doesn't require an amendment. |
| I LOVE the parklands. What I love the most are the large trees and open green spaces. Whilst I support new landscaping ideas , I think it is more important to care for and maintain the beautiful un landscaped parts of the parklands. I would warn against over designed spaces that incorporate a lot of hard surfaces. Older people like me and younger ones like my grandchildren love having big open spaces to play.( not always playgrounds and designed spaces. Wild spaces are the best. | Supportive of retaining trees, additional plantings and landscaping, but avoiding large hard surfaces. Natural play spaces. | Refer Recommendations 3, 4 and 6. |
| Continued development of accessible cycling/walking paths through the parklands would be valuable | Shared paths | Refer Recommendation 6. |
| I support these things, but primarily the focus needs to be on public green spaces. There are enough sporting ovals and sporting facilities. The parklands should be wilder, with more trees and plants. There are missed opportunities for existing spaces to be re-greened. | More undeveloped space in park lands. | Refer Recommendations 1, 2 and 3. |
| Please see additional comments in emailed letter "Adelaide Park Lands Management Strategy Towards 2036 - SANFL response" Goals are supported with inclusion of 'sport' alongside 'recreation' | | Refer Recommendation 29. |
| Trees were here before settlement, and need to continue to be in place as long as there is our ability to enjoy them and be protected by their being. | Retaining trees and new plantings | Refer Recommendations 1 and 2. |

Comments provided by respondents who generally responded that they were 'Neutral' to the four pillars:

| Verbatim Response | Key Feedback | Engagement Response |
|---|---|---|
| These "goals" are essentially motherhood statements. In relation to the draft Strategy, it is not a matter of whether respondents support them (who wouldn't?), it is a matter of whether the draft Strategy presents a clear and comprehensive action plan to see them delivered in a transparent, fully funded and well-structured way. The draft Strategy does not do this. See attached submission. | Further clarity / definitions. | Refer Recommendation 12. |

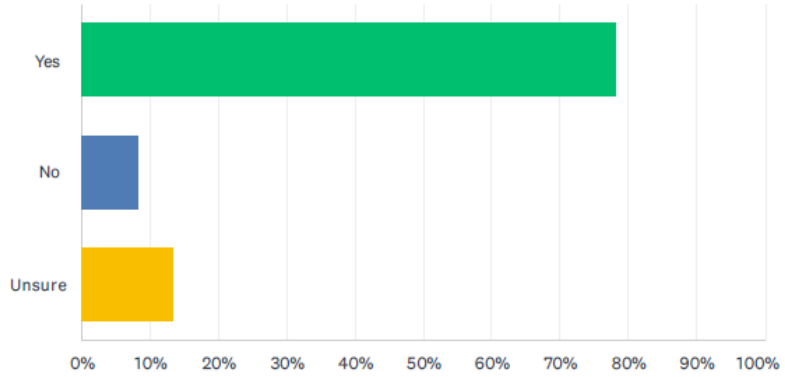
| | | |
|---|---|---|
| These goals aren't specific, measurable or time-bound. This makes them focus areas, not goals. Again, the lack of specificity makes them hard to support, as I actually don't understand what the tangible actions will be for each. | Targets | Refer Recommendation 10. |
| Covering the parklands with asphalt so 'athletes' don't get their shoes dirty while walking from their cars to the sports ground is not smart. Bicycle and walking paths don't need to be concreted. Other more natural surfaces (eg dirt or a porous material) should be used. (Yes, you will have dirty shoes occasionally.) | Pathways and surfaces | Refer Recommendation 6. |

Comments provided by respondents who generally responded that they 'Somewhat support' or 'Do not support' the four pillars:

| Verbatim Response | Key Feedback | Engagement Response |
|---|---|---|
| We should not treat the parklands as a thoroughfare. The establishment of concreted pathways is unnecessary and exaggerated. Some of the natural paths, that are being concreted over, were very accessible and suitable even for prams and manual wheelchairs. Concrete paths take away the character of the natural environment. They are also a terrible surface for running and jogging (damaging for joints). | Preference for flexible/permeable surfaces for walking and shared-use paths | Refer Recommendation 6. |

Q10 'Return Areas' continue to identify land within the Adelaide Park Lands that is currently considered as having a ‘Non-Park Lands Purpose’ and offers limited or restricted public access. It is a key priority that this land be returned to a ‘Park Lands Purpose’.Areas that are classified as having a ‘Non-Park Lands Purpose’ which could be returned to a ‘Park Lands Purpose’ include: Land that is currently under the care, control or management of the Crown or a State Authority that could be transferred to the care, control and management of the City of Adelaide to allow for increased public access Hardstand areas that are no longer considered fit for purpose and could be returned to publicly accessible green space. You can read more about our return areas schedule on pages 146-148Are you supportive of land that is classed as having a ‘Non-Park Lands Purpose’ being returned to a ‘Park Lands Purpose’?

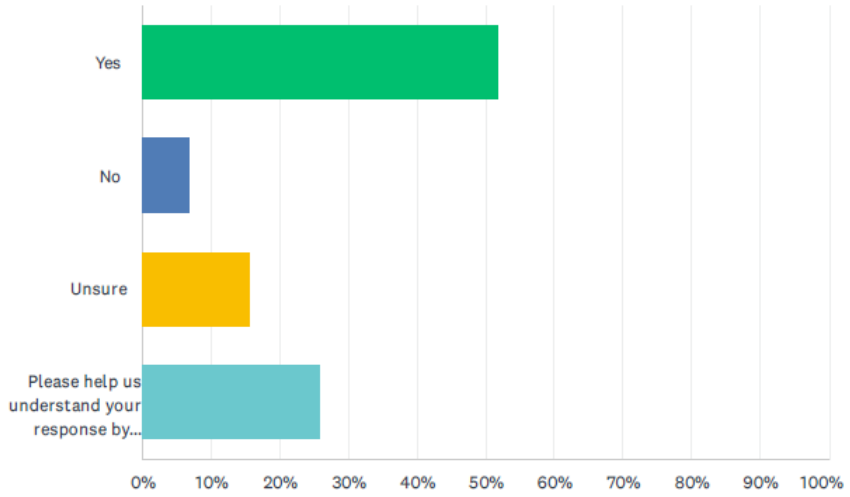
Answered: 60 Skipped: 14




| ANSWER CHOICES | RESPONSES | |
|---|---|---|
| Yes | 78.33% | 47 |
| No | 8.33% | 5 |
| Unsure | 13.33% | 8 |
| TOTAL | | 60 |

## Q11 Do you feel that the draft APLMS Towards 2036 is easy to navigate?

Answered: 58 Skipped: 16




| ANSWER CHOICES | RESPONSES | |
|---|---|---|
| Yes | 51.72% | 30 |
| No | 6.90% | 4 |
| Unsure | 15.52% | 9 |
| Please help us understand your response by providing a comment | 25.86% | 15 |
| TOTAL | | 58 |

Comments provided by respondents to this question (note: it was not mandatory to provide a comment):

| Verbatim Response | Key Feedback | Engagement Response |
|---|---|---|
| I believe that the park lands surrounding the city be only used for recreation | Park lands for recreation | Refer Recommendations 1, 2, 3 and 4. |
| I find it easy to navigate | | Noted. This is a statement that doesn't require an amendment. |
| I think it needs to be available in simpler terms and more needs to be discussed on social media | More issues relating to the park lands on social media | Refer Recommendation 9. |
| It is written in corporate speak that makes it hard to understand the actual intent | | Noted. This is a statement that doesn't require an amendment. |
| It's a huge document, so appreciate the effort to take it online and do the fact sheets, like any strategy or policy document however, it's hard for people to really feel compelled to read into it - even tho we know it's important | | Noted. This is a statement that doesn't require an amendment. |
| It's very high level and could be used to implement vastly different outcomes. It should have clearly defined objectives that the public can discuss and not generic values. | | Refer to "The APLMS Strategy" section which explains the purpose of the strategy and the subservient policies and procedures which |

| | | |
|---|---|---|
| | | provide the detail you may be looking for. |
| My response to this is biased, having worked on the document. | | Noted. This is a statement that doesn't require an amendment. |
| No guidance on what buildings will be built. 'Private' buildings should provide toilets accessible to the public as part of their privileged lease. | Access to facilities | Refer Recommendations 3, 7 and 13. |
| No HTML5 3D hardware detected | | Indicates user device was not compatible with interface. |
| Returning non park land purpose could be returned however always look at options and benefits of alternative uses first. Draft plan easy to navigate for those with plenty of time and detail interest however it would benefit with having an APLMS for dummies document too - maybe not called that. | Alternate use for structures if no longer required. | Refer Recommendations 1, 2 and 3. |
| SA Government proposals to take any more of the Parklands for its buildings should be strenuously resisted. | Resist more large government owned buildings | Refer Recommendation 2, 3, 4 and 15. |
| Splitting up the sections that load separately make it harder to piece together. | | Noted. This is a statement that doesn't require an amendment. |
| The details as shown mostly appear clear and concise but the aims concerning sports and recreation are in danger of becoming overly emphasised/over dominant in respect to other aims as articulated. | Ensure balanced representation of all users of the park lands. | Refer Recommendations 1, 2, 3, 4 and 7. |
| The Plan is well laid out, however the draft 'interactive' document does not seem to have any interactive elements which would certainly simplify the reading process and make a large and comprehensive plan much easier to navigate. Print maps within the document could also include additional information to give greater context to the space, including street names and key locations of interest. The Adelaide Park Lands Precincts ArcGIS map is a great tool and very helpful to access information about key sites of personal interest without having to filter through a document. Satellite imagery layer would be helpful under a more transparent overlay of Strategy elements for those who aren't as clear with where things are located. | | Noted. This is a statement that doesn't require an amendment. |
| There is too much clutter in the document before the three core goals appear (pp 32, 44, 48). This is supposed to be an action plan, but there is no evidence presented that it is one. There are no "achieve by" schedules, no Key Performance Indicators, there is no funding allocated. Moreover, the significant extent of ambiguity contributes to the navigation problem. | | Noted. This is a statement that doesn't require an amendment. |

## Q12 Do you have any additional feedback on the draft APLMS Towards 2036?

Answered: 35 Skipped: 39

| Verbatim Response | Key Feedback | Engagement Response |
|---|---|---|
| The Riverside Rowing Club (RRC), established in 1943, has a deep historical and cultural significance in the Adelaide community. Originally founded as the South Australian Railways Institute Rowing Club, it has a rich legacy that connects it to the broader history of rowing in the region, including ties to the famous Murray Cods and the 1919 Peace Regatta. Over the decades, the club has not only promoted the sport of rowing but has also contributed significantly to the social fabric of Adelaide. The RRC provides a wide range of community services, including supporting veterans through a dedicated rowing program, offering learn-to-row courses that engage the public with the Adelaide Parklands, and sponsoring school rowing programs like that of St Ignatius School. The club's facilities, including a boat shed, gymnasium, and a function center, are vital to its operations. These facilities not only support the club's rowing activities but also serve as a hub for social events, fundraisers, and community gatherings. The club also relies on a boat landing maintained by the Adelaide City Council for launching and retrieving boats, underlining its integration into the local infrastructure. The club has expressed a willingness to collaborate to ensure that, should redevelopment occur, the club can continue to offer its community services and maintain financial viability. The RRC underscores the importance of retaining its facilities to continue promoting rowing and contributing to the community's social capital, bringing the River Torrens and the Adelaide Parklands alive through active engagement. In summary, the Riverside Rowing Club is more than just a sports facility; it is a cornerstone of the Adelaide community, fostering physical activity, community spirit, and historical continuity in the heart of the city. Its presence adds vibrancy to the Adelaide Parklands, and its loss would be a significant detriment to the community it serves. | Highlighting the history of the club. | Refer Recommendation 13. |
| sporting facilities on the parklands that support female participation. The plan does not acknowledge the need to increase square meterage of facilities to allow for female users to have their own accessible Changerooms. | Increased participation by providing accessible and female change rooms. | Refer Recommendations 13 and 23. |
| I loved the maps! It was also interesting to read the Return Areas, as this highlights some of Council's ambition. Any positive vision should be communicated clearly and loudly. | | Noted. This is a statement that doesn't require an amendment. |
| it needs more of an indigenous focus | Increased indigenous input. | Refer Recommendation 8. |
| I hope to see the strategy "increase greening and tree canopy" to be seriously put into action | Measures / targets for increased greening | Refer Recommendations 2, 3 and 10. |
| I'm glad there is a commitment to asking the community for their opinion. | | We appreciate you saying so. Kadaltilla and the engagement team have made considerable efforts to engage and ensure community views are incorporated into this Strategy. |

| | | |
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| We need greater protection for our public parklands and the state government should not longer be able to take and rezone parts of the parklands to build public infrastructure on. The public is black mailed and leveraged into supporting large building projects on our parklands with a false narrative that implies new infrastructure has to be built on parkland sites or not built at all. This binary argument is false when many other city land sites could be purchased for infrastructure projects. Recent examples of this abuse of the parklands by the state government show that we need greater protection to prevent the continual land grabs and parklands losses for future generations. This is my primary concern with the lack of detail in this draft. | Kadaltilla's legislative standing / protections for park lands. | Refer Recommendations 3 and 15. |
| The Parklands should be open and free to everyone. The Parklands in the Eastern side of the city are too often and for too long fenced off . | | Refer Recommendations 1, 2 and 29. |
| You have to listen to the people more, not be blinded by the past. It's clear reading this document, you haven't. "Use of the parklands BY ALL" should be the focus. This means: more infrastructure, more parking, increased safety, no-one living there (temporary or permanent), dry zones, permanent sporting venues, more activation of unused spaces. The parklands belongs to ALL people, not the select few (whatever happened in the past) and NOT the Adelaide Parklands Authority and their blinkered views. | Park lands are for everyone | See Recommendations 1, 2, 3, 8, 9, 13 and 26.. |
| I am not confident of the SA Government (Labor or Liberal) will recognise that they must stop 'stealing' park lands to build massive and inappropriate structure like hospitals, swim centres and large sporting structures | Kadaltilla's legislative standing / protections for park lands. | Refer Recommendations 3 and 15. |
| Plenty. This respondent has a 29-page submission to contribute, but this online survey does not provide a mechanism to attach this pdf submission. Please record that this respondent will seek a way to deliver this by the 9 August 2024 deadline. | | Noted, and included in Appendix 9. |
| Sort out the foxes and rats. | | Noted. This is a statement that doesn't require an amendment. |
| I would like to see work towards faster assembly and disassembly of temporary infrastructure for fee paying events - in particular related to the extended restrictions related to motorsport festivals, everything else seems to get set up and down much more quickly | Major event policy recommendations | Refer Recommendations 22 and 29. |
| Appreciate the opportunity provide feedback. | | Noted. This is a statement that doesn't require an amendment. |
| Endorse State Heritage listing. Stop giving the State Government excuses to steal more Park Lands | Endorse Heritage listing | Refer Recommendation 4. |
| The City of Charles Sturt (CCS) supports the draft APLMS Towards 2036, and acknowledges the inclusion of key information, including the role of the Kaurna people in managing the land, as well as tree canopy and river health, which have a direct 'flow on' impact to CCS and our community. The acknowledgement of growth is important, including Bowden Urban Village. CCS recognises the importance of the western park lands for our community, including connections via the Outer Harbor & Gawler greenways, open space, sport and recreation facilities, dog parks and the Adelaide Aquatic Centre. CCS is interested in providing input into future projects, including master plans at Park 27 and Park 27C. | CCS provided a submission which is able to be viewed in Appendix 9. | Refer appendix 1 for individual responses to points raised by Council |
| It's pretty high level and sometimes vague. At times I didn't understand what you have in mind. I'm suspicious of "create a strong, cohesive, overall Adelaide Park Lands identity". | Request for greater clarity. | Refer Recommendation 12. |

| | | |
|---|---|---|
| Hopefully we will go on having parks that vary a lot from each other. | | |
| Well done | | Noted. This is a statement that doesn't require an amendment. |
| To achieve Strategies 1.1-1.6 I'd like to suggest the establishment of the: 1. Adelaide Park Lands International Garden Design Series - Building on Himeji Garden, it would consist of a number (6-12) of formal gardens throughout the Park Lands focusing on different garden design styles from around the world e.g. French, Italian, Persian, Indian, Chinese etc. They could be similar sizes to Himeji or if larger could also facilitate event spaces or a culturally inspired restaurant/cafe. 2. Adelaide Park Lands International Art Park Series - In many parks around the world unique outdoor art galleries have become great tourist attractions whilst retaining greenery and open space, e.g. Vigeland Park, Oslo; Park Guell, Barcelona; Millennium Park, Chicago; Gardens by the Bay, Singapore etc. These two ideas could be established in multiple locations throughout Parks South, West and North Park Lands to increase tourist visitations to these parts of the Park Lands. | Suggestion of events | Refer Recommendation 11. |
| I endorse the 4-page submission made by the Adelaide Park Lands Association. It is important first and foremost to retain the parks in as natural a state as possible with minimal interference from built structures. There are already enough and caution needs to apply such that the parklands are not overrun by buildings under the guise of providing for recreational pursuits | Retain park lands in natural state | Refer Recommendations 1, 2, 3 and 4. |
| I was just wondering about the homeless and visiting Aboriginal population that are often sleeping rough in the park lands. Would there be space or opportunity for them to continue sleeping rough if the non-park land was re-zoned as park land purpose. It would be good to be able to give some options for those who chose not to stay within the confines of a building. I am not sure how that would work but it would be good if the Council, at least considered it. | Use of the park lands by Aboriginal visitors and homeless population | Managed under CoA and SA Government policies |
| The Park Lands are indeed something that need to be properly protected. However, this does not mean development and activity that attract people to them need to be opposed. They are ideas that can-exist. More people need to recognise that different outcomes can be equally pursued at the same time. | Pursue balanced protection and development for all | Refer Recommendation 3, 7, 9 and 13. |
| There is a lot of detail provided that is not questioned in this survey, which is disappointing. Firstly, the priorities listed on page 55, show only one new and one achieved in the northern park lands precinct. Both were initiated by parties outside ACC and both were funded by the State. This indicates a lack of diversity of focus by those governing decision making over the park lands. Equally, the draft strategy does not seek to identify areas of underinvestment or a deficiency in aspiration on page 55. Secondly the concept of precinct as expressed on page 63 is very much supported. However the obvious opportunity to involve nearby communities in decision making is lost. For example, within each precinct there are heavy users and leasees of facilities. Adjoining each precinct are thriving councils where many South Australians live. More so than within the ACC. These are the users, or are aspirant users, and could very much be involved in caring for and guiding investment in "their" precincts. This model should be investigated to make the governance model more inclusive and to hear directly from | Explaining the purpose of the APLMS and how it interacts with other documents. | Refer to "The APLMS Strategy" section which explains the purpose of the strategy and the subservient policies and procedures which provide the detail you may be looking for. |
| | Investment in the Park Lands is not just by AOC | – Refer Recommendation 11 and to Investment Framework which outlines a shared vision and investment. |

| | | |
|---|---|---|
| locals about connectivity, amenity, and new ideas. The West precinct has a very low level of canopy cover, and large elements not used as sporting fields, yet there is no target expressed for canopy cover. Overall the precinct seems to lack purpose and connection to adjoining residential areas. Why would they go there? What is there to enjoy? The South West precinct contains parking areas that are of strategic importance to the state economy and the success of one of the state's largest collection of flexible indoor venues at the Showgrounds. This use does not appear to be about to change, therefore the strategy should embrace the use, and do a better job of catering for it, including planting vastly more trees. The park lands trail is very indirect and the proposed new route is supported. Connection to southern suburbs is generally poor, in terms of connecting to park features once having crossed Greenhill Road. South East contains many attributes to be highlighted and enjoyed. It also contains much land that could be forested. The park lands trail should be re-routed more centrally, to a new mid block tram and road crossing. Connections to the south are generally lacking outside of main road crossings. Vic Park precinct could accomodate significantly more trees in the SE corner, vastly more. Connectivity to surrounding suburbs is weak outside of formal crossings, which are a very long way apart. The highest "people" amenity is at the built facilities and crossing Fullarton road is very difficult in this area, leading to an over-reliance on the slip lane car parking, which is therefore incredibly important at this location. East precinct is very highly serviced and this is a level of service which should be a template for other precincts. It is a joy to be in, to traverse, to look at, to host events in and to enjoy. It probably hosts one of the higher user densities, and thereby appears to meet the "purpose" of the park lands, as stated on page 19, most closely. It is a model that should be repeated elsewhere. The strategy does not allocate a precinct to the area occupied by the Botanic Gardens etc and this should be remedied. There is much to like and also much to consider for improvement in this precinct. Such as the park lands trail and how it skirts rather than traverses the rich content of this precinct. Similarly, impacts on water quality and other connection paths is not commented on, and should be. Particularly the relative lack of east west connections to surrounding suburbs. The Northern precinct is an area of great deficit of enjoyment and vision. The fallback or default position is to convert as much to vegetation as possible. This is difficult to reconcile with the feedback provided in the public consultation phase. Equally evident, here and in every precinct, is a deliberate avoidance of showing or highlighting any organised sporting fields. This is shameful and reveals appears to indicate these uses and their leasees and user groups are of no value to those who have drafted this strategy. This should be remedied throughout the document, as it appears to be in direct contravention to achieving the purpose of the park lands, as expressed on page 19. Other uses in this precinct appear to be supported even though they are at odds with other strategic objectives. Maintaining horses on such a large land parcel is in direct | Future engagement | Ongoing engagement is part of Kadaltilla's remit and community views are regularly represented by council members at meetings and workshops. |
| | Other themes and reference to the recommendations which addresses these comments follow:<br><br>Trees/plantings | Refer Recommendation 2 and 3. |
| | Parking areas | Refer Recommendation 14. |
| | Park Lands Trail | Refer Recommendation 6. |
| | Connections to the East | Refer Recommendation 5. |
| | Water quality – Rec 5.1 | Refer Recommendation 5. |

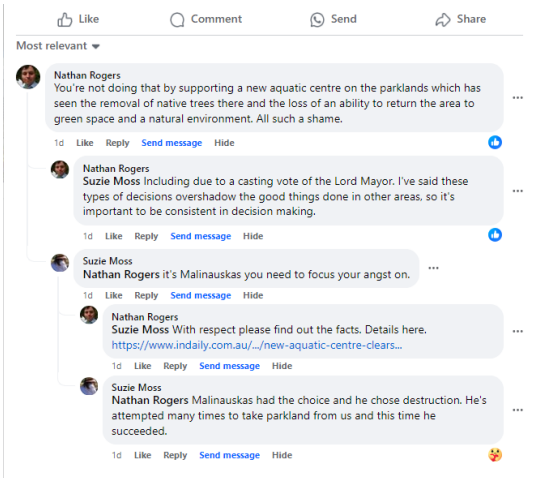
| | | |
|---|---|---|
| conflict with increasing native species, tree cover, restoring the environment, protecting and improving water courses, and maximising enjoyment by south Australians. I support the review of the northern golf course, and the need for a specific strategic plan for the north park lands, however I do not agree it needs to wait until the new aquatic centre is delivered. It should be done concurrently. Other precincts on the perimeter similarly lack vision for connections to surrounding suburbs, or things for thier residents to enjoy. On other matters in the draft strategy: - the page on partnerships expresses a very narrow view of potential partners. It also reveals ACC prepare yet another management plan all on their own which can be driven by their own objectives and not take into consideration the need to govern and manage the park lands on behalf of all South Australians. - the strategy nominates 4 hectares per 1000 people as adequate open space. Where is this target drawn from? A reference should be included. The information provided is helpful to an extent, but would be more helpful if it genuinely addressed the need for open space for metro Adelaide and if the combined area of the inner councils meets the target, if the park lands area is considered as an asset for the broader area of South Australians, not just those residing within its perimeter. - the governance model in use doesn't reflect the above. - reference is made to how the park lands make Adelaide so liveable, but this thin analysis is easily questioned by noting Melbourne rates much higher on almost all global measures., with much less open space. - utilisation rates indicate "enjoyment" rates but are not referred to in the analysis or objectives. It would be better if the strategy nominated some targets for utilisation, per precinct. - a small note suggests developments in surrounding councils could have their open space contributions funnelled into investing in the park lands. This idea has merit subject to the proposed investments servicing and being easily accessed by the residents in the developments making the contributions. Thank you for the opportunity to make a detailed submission. | Northern Golf Course/Horses | Refer Recommendation 17 and 32. |
| | Suggesting own section for Botanic Gardens. | Directly addressed in "Botanic Estate Lands and Adelaide Zoo Precinct" section. |
| | Suggests a broader interpretation of potential partners | Refer Recommendation 11. |
| | Include targets | Refer Recommendation 10. |
| I would like to thank you for the changes made to the APLMS recognizing the considerable community input to the initial drafts. Two further matters are the need for more diverse funding of the APL perhaps using the Adelaide Park Lands Fund and the Planning and Development Fund already established under legislation. Further private funding of the APL through a Foundation or similar should also be investigated. Secondly activities and events held on the APL should be aligned to or further the vision of the APLMS rather than largely commercially orientated when alternative venues are available. | Investment suggestions | Refer Recommendation 11. |
| As an event organiser that has run events in the parklands for around twenty years I love them. The council has continued to improve them and make them beautiful. The new work in them is often excellent and improves usability. The only concerns I have would be that events are continued to be valued in the parks designated for event use. That does sometimes contradict the desire for more trees. Many events needs open space to be able to exist and planting trees in what is often scant open areas seriously restricts what event organisers can do. | Definition of 'hubs' and their purpose | Refer Recommendation 7 and 12. |
| The Parklands need support to just be in their natural, beautiful state. They do not need publicity or activities so that they can be to be 'better utilised' - they are not there for commercial ventures or to somehow make money. | Retain natural beauty. | Refer Recommendations 2 and 3. |

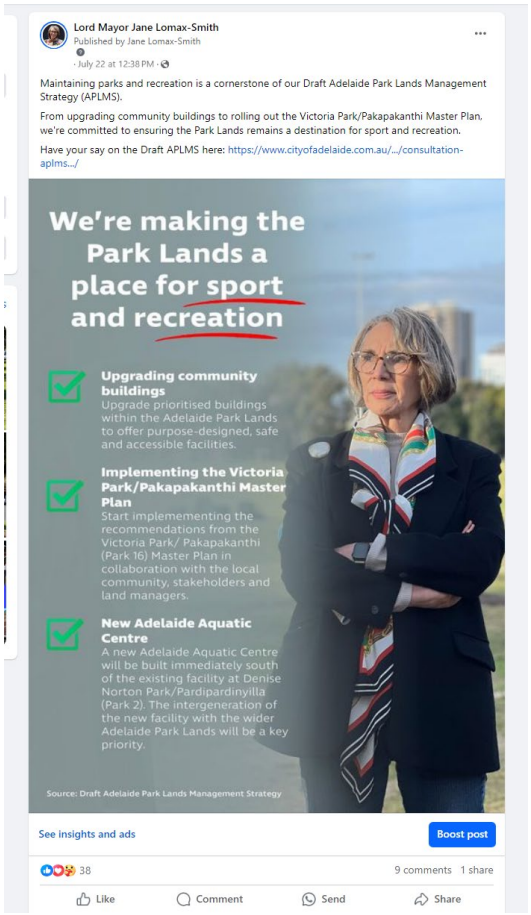
| | | |
|---|---|---|
| Any Return Areas being explored must be specifically consulted on with existing formal, informal and nearby users to identify impacts of return to Park Lands Purpose and those remediation for potential impacts included in any project planning and budgeting. Please see additional comments in emailed letter "Adelaide Park Lands Management Strategy Towards 2036 - SANFL response" | SANFL submission is included in Appendix 9 and specific responses provided. | SANFL submission is included in Appendix 9 and specific responses provided in Appendix 1. |
| Suggestion to manage pigeons in the city, peacefully and humanely. ● Pigeons are appreciated in many cultures, so many people loves them and enjoy having company with them. There are many people who feed them and unfortunately many pigeon lovers get many abuses by sick head people for feeding the pigeons. City of Adelaide is belong to everyone and all citizens have right to enjoy green areas. Feeding pigeons is a good therapy for elders, children, lonely people and even office people who come to the green areas for their breaks, therefore these places should be for everyone to enjoy, being bully and abusive towards people who love pigeons is so shallow minded. WHAT CITY OF ADELAIDE CAN DO? 1. City of Adelaide can either provide pigeon houses in the green areas for the pigeon and hire two staff members to constantly monitor the pigeon houses and remove the eggs and replace with the fake eggs to control the pigeon populations and also clean up the facilities. The pigeon houses are in many cities of Germany, Denmark, Switzerland and ... 2. If building pigeon houses are not possible at this stage, Council can provide automatic retail kiosks around the green areas to sell bags of OvoControl seeds to the people who love to feed the pigeons, by this method the pigeon populations get undercontrol without hurting and killing the birds and also the people who love the pigeons, enjoy their time. (https://www.evicom.com.au/garrards-adelaide) ● Introducing pigeons as pests causing some people reach to the fact that they are allowed to hurt them by kicking them and running over them, this sick mentality has to stop, all living creatures should have respect and right to live regardless of the bad reputations. WHAT CITY OF ADELAIDE CAN DO? 1. City of Adelaide can install the signs around the city to stop kids ran over them for fun and set up penalties for offenders. I am looking forward to hearing from you as all citizens should enjoy the new development plans of Adelaide and not just specific groups. | | Refer to CoA policies/procedures around indigenous animals and non-indigenous pest control. |
| It is concerning to see increasing numbers of homeless people living in the parklands. Can they be assisted to find emergency accommodation…. | Use of the park lands by homeless people | Managed under CoA and SA Government policies |

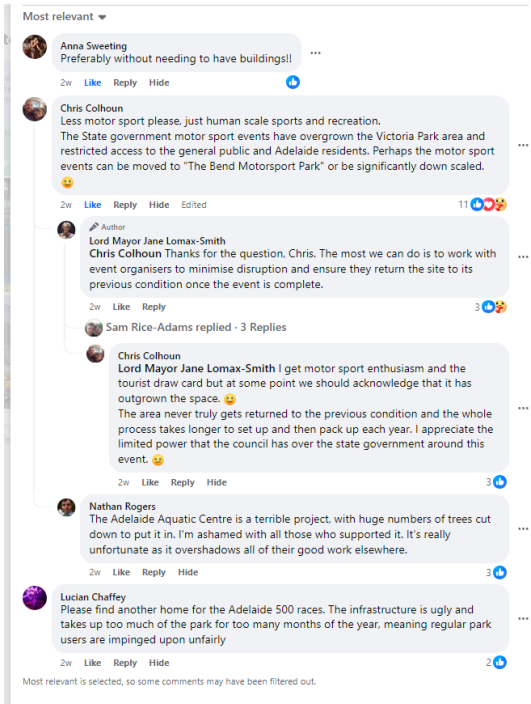
# APPENDIX 7: Phase 3 Engagement: Social Media

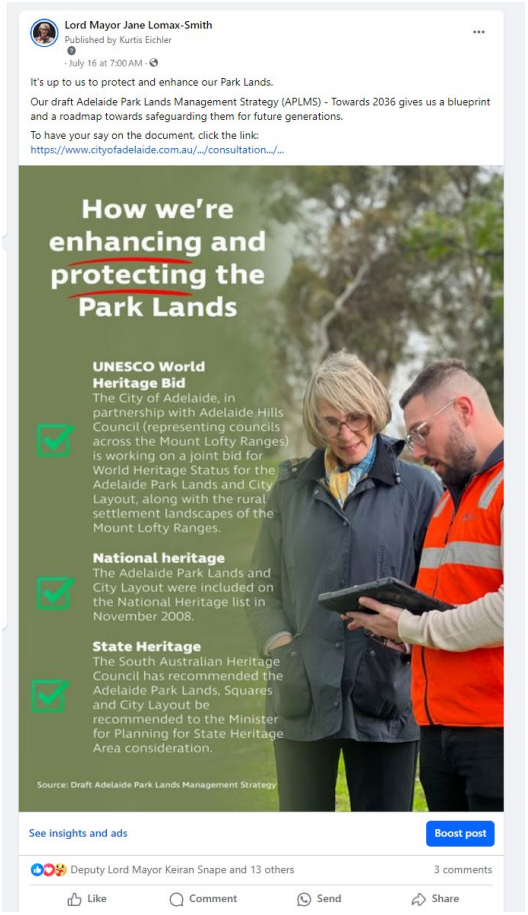
## 1. Social Media (Facebook) posts hosted the Lord Mayor's Facebook page and responses

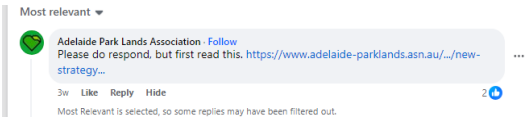


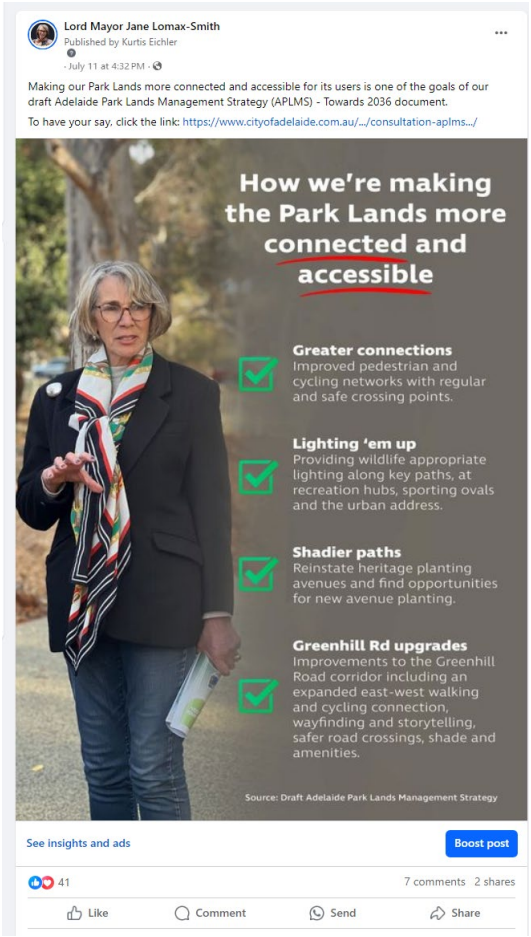



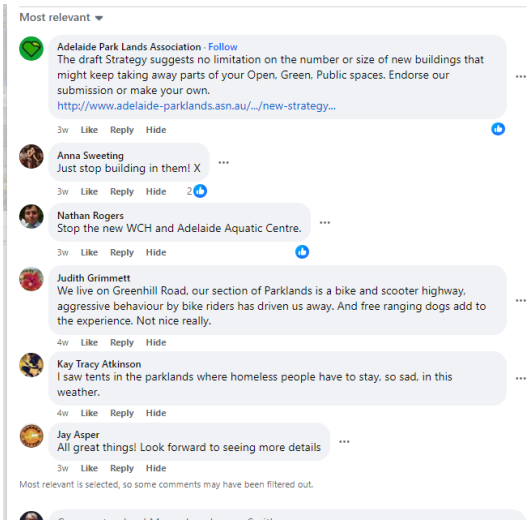

Lord Mayor Jane Lomax-Smith
Published by Jane Lomax-Smith
· July 22 at 12:38 PM ·
Maintaining parks and recreation is a cornerstone of our Draft Adelaide Park Lands Management Strategy (APLMS).
From upgrading community buildings to rolling out the Victoria Park/Pakapakanthi Master Plan, we're committed to ensuring the Park Lands remains a destination for sport and recreation.
Have your say on the Draft APLMS here: https://www.cityofadelaide.com.au/.../consultation-aplms.../
We're making the Park Lands a place for sport and recreation
Upgrading community buildings
Upgrade prioritised buildings within the Adelaide Park Lands to offer purpose-designed, safe and accessible facilities.
Implementing the Victoria Park/Pakapakanthi Master Plan
Start implememenging the recommendations from the Victoria Park/ Pakapakanthi (Park 16) Master Plan in collaboration with the local community, stakeholders and land managers.
New Adelaide Aquatic Centre
A new Adelaide Aquatic Centre will be built immediately south of the existing facility at Denise Norton Park/Pardipardinyilla (Park 2). The intergeneration of the new facility with the wider Adelaide Park Lands will be a key priority.
Source: Draft Adelaide Park Lands Management Strategy
See insights and ads
Boost post
38
9 comments 1 share
Like
Comment
Send
Share


Most relevant
Anna Sweeting
Preferably without needing to have buildings!!
2w Like Reply Hide
Chris Colhoun
Less motor sport please, just human scale sports and recreation.
The State government motor sport events have overgrown the Victoria Park area and restricted access to the general public and Adelaide residents. Perhaps the motor sport events can be moved to "The Bend Motorsport Park" or be significantly down scaled.
2w Like Reply Hide Edited 11
Author
Lord Mayor Jane Lomax-Smith
Chris Colhoun Thanks for the question, Chris. The most we can do is to work with event organisers to minimise disruption and ensure they return the site to its previous condition once the event is complete.
2w Like Reply 3
Sam Rice-Adams replied · 3 Replies
Chris Colhoun
Lord Mayor Jane Lomax-Smith I get motor sport enthusiasm and the tourist draw card but at some point we should acknowledge that it has outgrown the space.
The area never truly gets returned to the previous condition and the whole process takes longer to set up and then pack up each year. I appreciate the limited power that the council has over the state government around this event.
2w Like Reply Hide 3
Nathan Rogers
The Adelaide Aquatic Centre is a terrible project, with huge numbers of trees cut down to put it in. I'm ashamed with all those who supported it. It's really unfortunate as it overshadows all of their good work elsewhere.
2w Like Reply Hide 3
Lucian Chaffey
Please find another home for the Adelaide 500 races. The infrastructure is ugly and takes up too much of the park for too many months of the year, meaning regular park users are impinged upon unfairly
2w Like Reply Hide 2
Most relevant is selected, so some comments may have been filtered out.

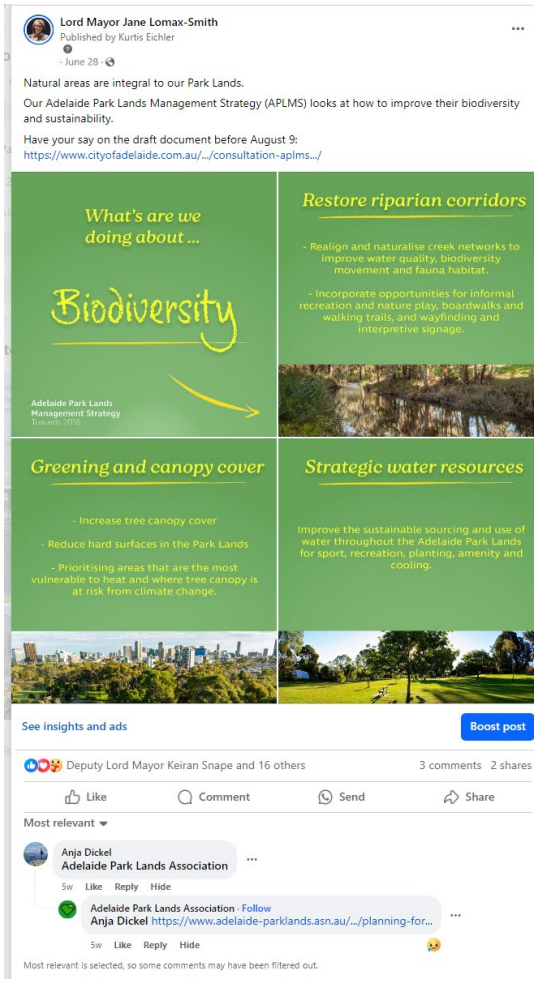

Lord Mayor Jane Lomax-Smith
Published by Kurtis Eichler
· July 16 at 7:00 AM ·
It's up to us to protect and enhance our Park Lands.
Our draft Adelaide Park Lands Management Strategy (APLMS) - Towards 2036 gives us a blueprint and a roadmap towards safeguarding them for future generations.
To have your say on the document, click the link:
https://www.cityofadelaide.com.au/.../consultation.../...
How we're enhancing and protecting the Park Lands
UNESCO World Heritage Bid
The City of Adelaide, in partnership with Adelaide Hills Council (representing councils across the Mount Lofty Ranges) is working on a joint bid for World Heritage Status for the Adelaide Park Lands and City Layout, along with the rural settlement landscapes of the Mount Lofty Ranges.
National heritage
The Adelaide Park Lands and City Layout were included on the National Heritage list in November 2008.
State Heritage
The South Australian Heritage Council has recommended the Adelaide Park Lands, Squares and City Layout be recommended to the Minister for Planning for State Heritage Area consideration.
Source: Draft Adelaide Park Lands Management Strategy
See insights and ads
Boost post
Deputy Lord Mayor Keiran Snape and 13 others
3 comments
Like
Comment
Send
Share

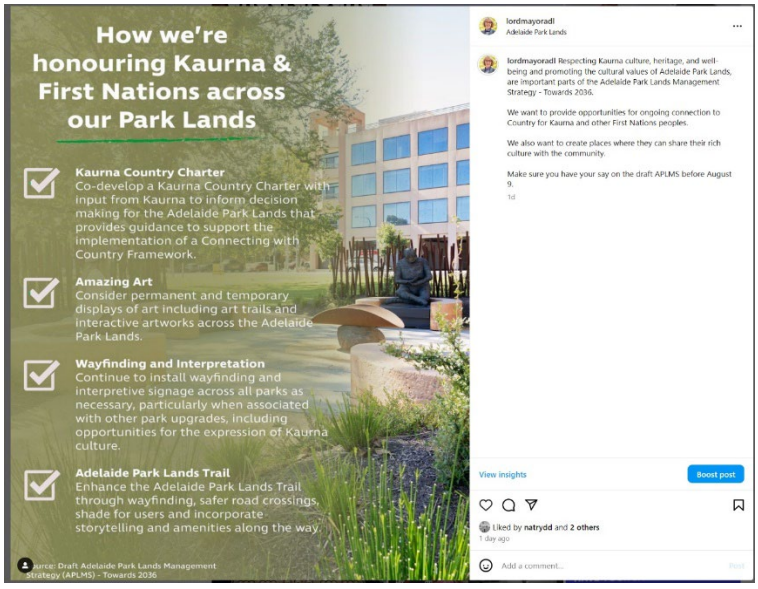

Most relevant
Adelaide Park Lands Association · Follow
Please do respond, but first read this. https://www.adelaide-parklands.asn.au/.../new-strategy...
3w Like Reply Hide
Most Relevant is selected, so some replies may have been filtered out.

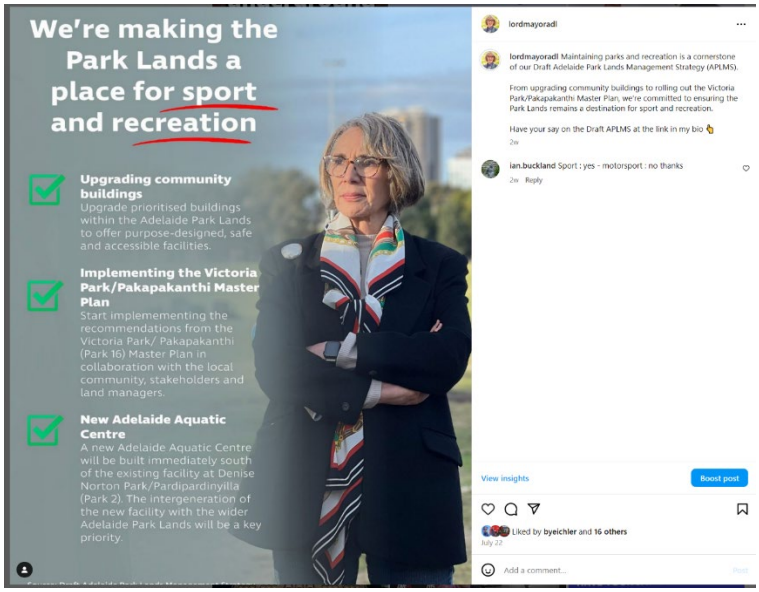

Lord Mayor Jane Lomax-Smith
Published by Kurtis Eichler
· July 11 at 4:32 PM ·
Making our Park Lands more connected and accessible for its users is one of the goals of our draft Adelaide Park Lands Management Strategy (APLMS) - Towards 2036 document.
To have your say, click the link: https://www.cityofadelaide.com.au/.../consultation-aplms.../
How we're making the Park Lands more connected and accessible
Greater connections
Improved pedestrian and cycling networks with regular and safe crossing points.
Lighting 'em up
Providing wildlife appropriate lighting along key paths, at recreation hubs, sporting ovals and the urban address.
Shadier paths
Reinstate heritage planting avenues and find opportunities for new avenue planting.
Greenhill Rd upgrades
Improvements to the Greenhill Road corridor including an expanded east-west walking and cycling connection, wayfinding and storytelling, safer road crossings, shade and amenities.
Source: Draft Adelaide Park Lands Management Strategy
See insights and ads
Boost post
41
7 comments 2 shares
Like
Comment
Send
Share

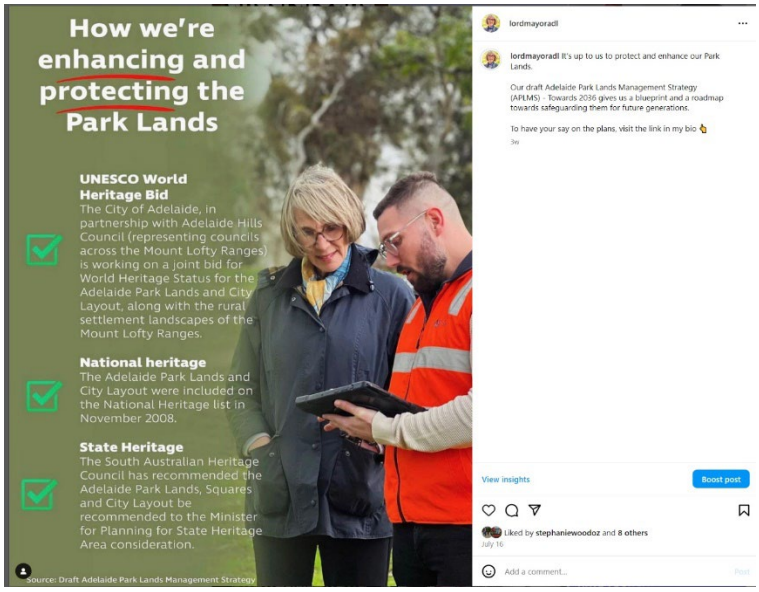

Most relevant
Adelaide Park Lands Association · Follow
The draft Strategy suggests no limitation on the number or size of new buildings that might keep taking away parts of your Open. Green. Public spaces. Endorse our submission or make your own.
http://www.adelaide-parklands.asn.au/.../new-strategy...
3w Like Reply Hide
Anna Sweeting
Just stop building in them! X
3w Like Reply Hide 2
Nathan Rogers
Stop the new WCH and Adelaide Aquatic Centre.
3w Like Reply Hide
Judith Grimmett
We live on Greenhill Road, our section of Parklands is a bike and scooter highway, aggressive behaviour by bike riders has driven us away. And free ranging dogs add to the experience. Not nice really.
4w Like Reply Hide
Kay Tracy Atkinson
I saw tents in the parklands where homeless people have to stay, so sad, in this weather.
4w Like Reply Hide
Jay Asper
All great things! Look forward to seeing more details
3w Like Reply Hide
Most relevant is selected, so some comments may have been filtered out.

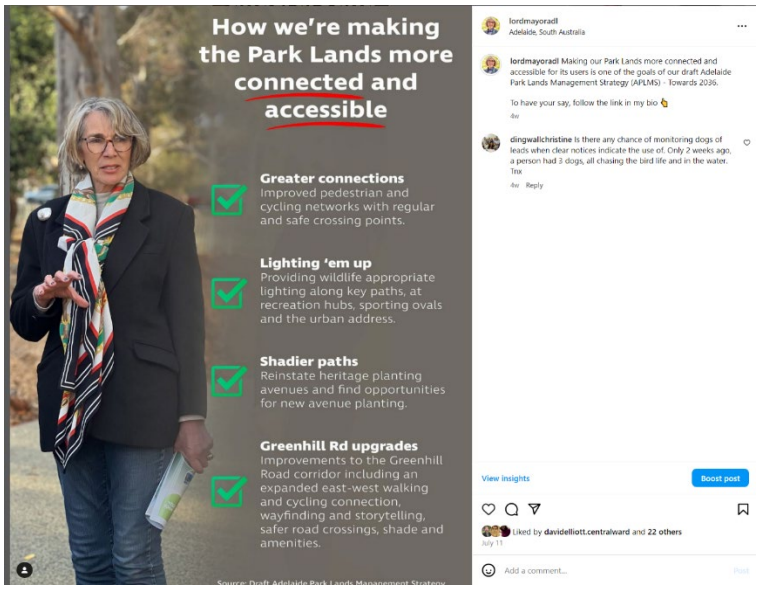

Lord Mayor Jane Lomax-Smith is at Rundle Mall.
Published by Kurtis Eichler
· July 3 · Adelaide, SA ·
Protecting the Park Lands is vital if we want Adelaide to be a city where people want to live.
Almost 200 people have dropped by our Draft Adelaide Park Lands Management Strategy (APLMS) stand in Rundle Mall to have their say, get a free coffee voucher and grab a free plant.
See insights and ads
Boost post
17
10 comments

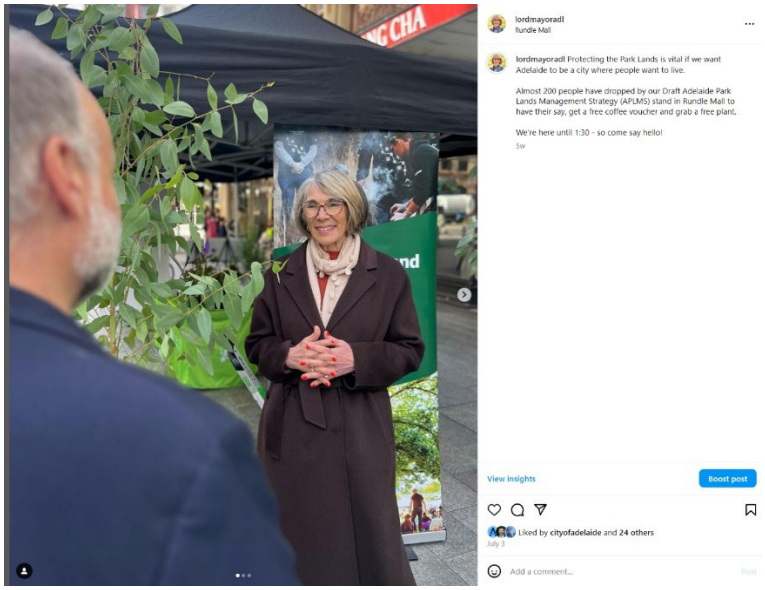

Lord Mayor Jane Lomax-Smith
Published by Kurtis Eichler
· June 28 ·
Natural areas are integral to our Park Lands.
Our Adelaide Park Lands Management Strategy (APLMS) looks at how to improve their biodiversity and sustainability.
Have your say on the draft document before August 9:
https://www.cityofadelaide.com.au/.../consultation-aplms.../
What's are we doing about ...
Biodiversity
Adelaide Park Lands Management Strategy Towards 2036
Restore riparian corridors
- Realign and naturalise creek networks to improve water quality, biodiversity movement and fauna habitat.
- Incorporate opportunities for informal recreation and nature play, boardwalks and walking trails, and wayfinding and interpretive signage.
Greening and canopy cover
- Increase tree canopy cover
- Reduce hard surfaces in the Park Lands
- Prioritising areas that are the most vulnerable to heat and where tree canopy is at risk from climate change.
Strategic water resources
Improve the sustainable sourcing and use of water throughout the Adelaide Park Lands for sport, recreation, planting, amenity and cooling.
See insights and ads
Boost post
Deputy Lord Mayor Keiran Snape and 16 others
3 comments 2 shares
Like
Comment
Send
Share
Most relevant
Anja Dickel
Adelaide Park Lands Association
5w Like Reply Hide
Adelaide Park Lands Association · Follow
Anja Dickel https://www.adelaide-parklands.asn.au/.../planning-for...
5w Like Reply Hide
Most relevant is selected, so some comments may have been filtered out.

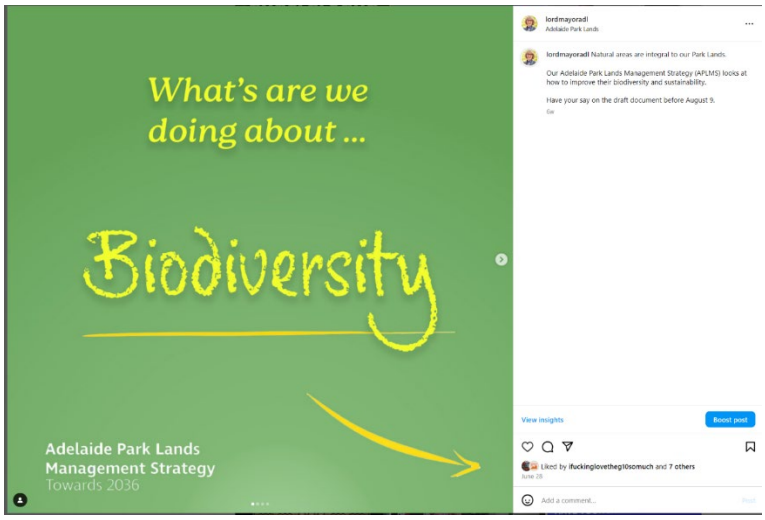

How we're honouring Kaurna & First Nations across our Park Lands
Kaurna Country Charter
Co-develop a Kaurna Country Charter with input from Kaurna to inform decision making for the Adelaide Park Lands that provides guidance to support the implementation of a Connecting with Country Framework.
Amazing Art
Consider permanent and temporary displays of art including art trails and interactive artworks across the Adelaide Park Lands.
Wayfinding and Interpretation
Continue to install wayfinding and interpretive signage across all parks as necessary, particularly when associated with other park upgrades, including opportunities for the expression of Kaurna culture.
Adelaide Park Lands Trail
Enhance the Adelaide Park Lands Trail through wayfinding, safer road crossings, shade for users and incorporate storytelling and amenities along the way.
Source: Draft Adelaide Park Lands Management Strategy (APLMS) - Towards 2036
lordmayoradl
Adelaide Park Lands
lordmayoradl Respecting Kaurna culture, heritage, and well-being and promoting the cultural values of Adelaide Park Lands, are important parts of the Adelaide Park Lands Management Strategy - Towards 2036.
We want to provide opportunities for ongoing connection to Country for Kaurna and other First Nations peoples.
We also want to create places where they can share their rich culture with the community.
Make sure you have your say on the draft APLMS before August 9.
1d
View insights
Boost post
Liked by natrydd and 2 others
1 day ago
Add a comment...


We're making the Park Lands a place for sport and recreation
Upgrading community buildings
Upgrade prioritised buildings within the Adelaide Park Lands to offer purpose-designed, safe and accessible facilities.
Implementing the Victoria Park/Pakapakanthi Master Plan
Start implemementing the recommendations from the Victoria Park/ Pakapakanthi (Park 16) Master Plan in collaboration with the local community, stakeholders and land managers.
New Adelaide Aquatic Centre
A new Adelaide Aquatic Centre will be built immediately south of the existing facility at Denise Norton Park/Pardipardinyilla (Park 2). The intergeneration of the new facility with the wider Adelaide Park Lands will be a key priority.
lordmayoradl
lordmayoradl Maintaining parks and recreation is a cornerstone of our Draft Adelaide Park Lands Management Strategy (APLMS).
From upgrading community buildings to rolling out the Victoria Park/Pakapakanthi Master Plan, we're committed to ensuring the Park Lands remains a destination for sport and recreation.
Have your say on the Draft APLMS at the link in my bio
2w
ian.buckland Sport : yes - motorsport : no thanks
2w Reply
View insights
Boost post
Liked by byeichler and 16 others
July 22
Add a comment...


How we're enhancing and protecting the Park Lands
UNESCO World Heritage Bid
The City of Adelaide, in partnership with Adelaide Hills Council (representing councils across the Mount Lofty Ranges) is working on a joint bid for World Heritage Status for the Adelaide Park Lands and City Layout, along with the rural settlement landscapes of the Mount Lofty Ranges.
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State Heritage
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Source: Draft Adelaide Park Lands Management Strategy
lordmayoradl
lordmayoradl It's up to us to protect and enhance our Park Lands.
Our draft Adelaide Park Lands Management Strategy (APLMS) - Towards 2036 gives us a blueprint and a roadmap towards safeguarding them for future generations.
To have your say on the plans, visit the link in my bio
3w
View insights
Boost post
Liked by stephaniewoodoz and 8 others
July 16
Add a comment...


How we're making the Park Lands more connected and accessible
Greater connections
Improved pedestrian and cycling networks with regular and safe crossing points.
Lighting 'em up
Providing wildlife appropriate lighting along key paths, at recreation hubs, sporting ovals and the urban address.
Shadier paths
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Greenhill Rd upgrades
Improvements to the Greenhill Road corridor including an expanded east-west walking and cycling connection, wayfinding and storytelling, safer road crossings, shade and amenities.
Source: Draft Adelaide Park Lands Management Strategy
lordmayoradl
Adelaide, South Australia
lordmayoradl Making our Park Lands more connected and accessible for its users is one of the goals of our draft Adelaide Park Lands Management Strategy (APLMS) - Towards 2036.
To have your say, follow the link in my bio
4w
dingwallchristine Is there any chance of monitoring dogs of leads when clear notices indicate the use of. Only 2 weeks ago, a person had 3 dogs, all chasing the bird life and in the water. Tnx
4w Reply
View insights
Boost post
Liked by davidelliott.centralward and 22 others
July 11
Add a comment...




## 2. Social Media (Facebook) posts hosted on the City of Adelaide's Facebook page and responses

**City of Adelaide**
July 3 ·

🌳 Our draft 'Adelaide Park Lands Management Strategy – Towards 2036' (APLMS) is now available for your feedback!

This strategy outlines our vision for the next decade, focusing on protecting and enhancing our beautiful open spaces.

🎯 Goal 1: 'Places and Spaces' aims to make the Adelaide Park Lands a vibrant hub for all which includes:

🌟 Hosting diverse events, big and small, more often and in more places.
⚽ Making the Park Lands the go-to spot for sport and recreation.
🤝 Creating spaces where everyone can meet and enjoy a variety of experiences.

Take a look at our strategy and share your thoughts by Friday, 9 August 2024:
https://brnw.ch/21wL5Mr

Don't forget to join us today at Rundle Mall, in front of Gong Cha, from 11:30 am to 1:30 pm for a FREE coffee and plant giveaway! 🍵🌿 Drop by our session to connect and share your thoughts on our Draft APLMS – Towards 2036.

#Adelaide #AdelaideParkLands #APLMS2036 #GreenSpaces



11

**City of Adelaide**
June 27 ·

🍵 FREE Coffee and Plant Giveaway! 🌿

Swing by Rundle Mall next Wednesday 3 July from 11:30 am to 1:30 pm for our drop-in session on the 'Adelaide Park Lands Management Strategy – Towards 2036' (APLMS).

Share your ideas on how we can keep our cherished Park Lands thriving for years to come! ... **See more**



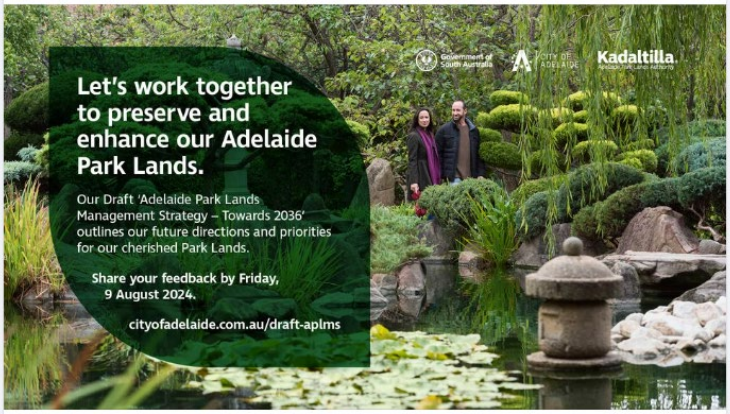

16 2 shares

City of Adelaide
June 17 ·

🌳 Working together to preserve and celebrate our Adelaide Park Lands!

The Adelaide Park Lands are one of Adelaide's most precious features. Protecting and enhancing our Nationally Heritage Listed landscape has to be thoughtful and purposeful.

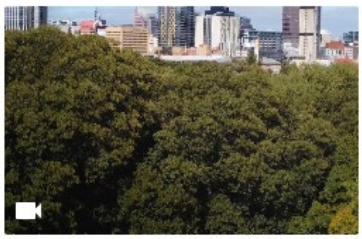
We've developed a draft 'Adelaide Park Lands Management Strategy - Towards 2036' (APLMS) to guide us in ways to ensure our iconic Adelaide Park Lands remain a cherished space for everyone to enjoy. ... See more




8 5 shares

City of Adelaide
30 Jul 9:56 AM APLMS 2036

Our draft "Adelaide Park Lands Management Strategy - Towards 2036...



| | |
|---|---|
| Video views | 1,43K |
| Reach | 6,32K |
| Clicks | 75 |
| Impressions | 6,45K |
| Likes | 62 |

City of Adelaide
27 Jun 9:00 AM APLMS 2036

FREE Coffee and Plant Giveaway! ...



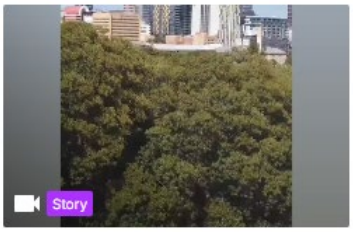

| | |
|---|---|
| Video views | 550 |
| Reach | 1,86K |
| Clicks | 35 |
| Impressions | 1,95K |
| Likes | 17 |

City of Adelaide
3 Jul 9:39 AM APLMS 2036

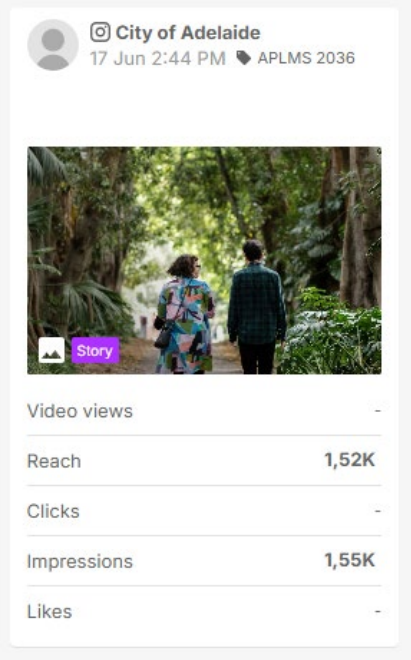



| | |
|---|---|
| Video views | - |
| Reach | 1,04K |
| Clicks | - |
| Impressions | 1,07K |
| Likes | - |

City of Adelaide
17 Jun 3:25 PM APLMS 2036




| | |
|---|---|
| Video views | - |
| Reach | 1,19K |
| Clicks | - |
| Impressions | 1,19K |
| Likes | - |



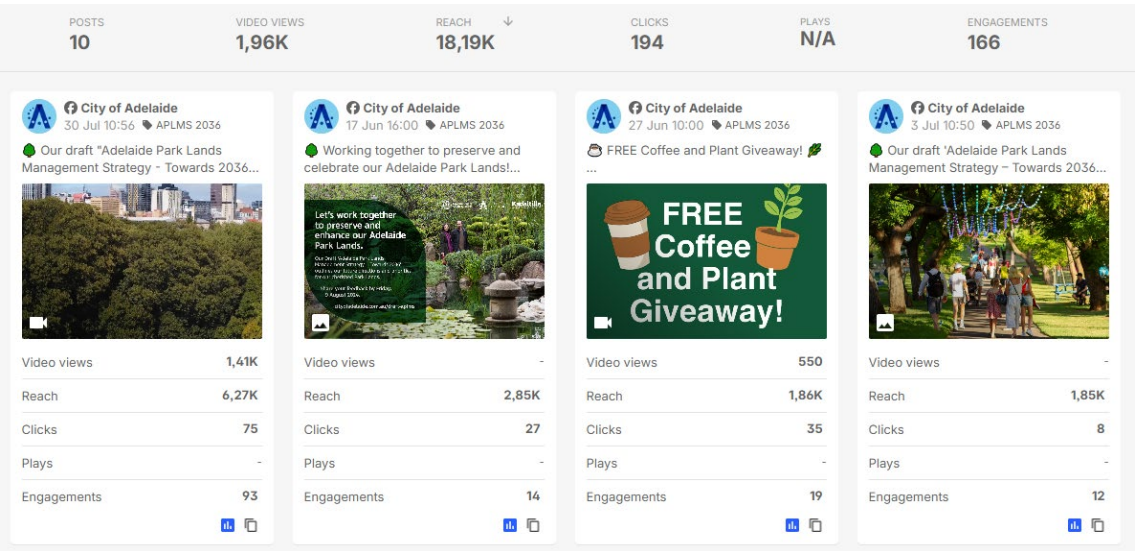

## 3. Stats for social media posts (free and paid) and digital display ads

Campaign period: 17 June 2024 - 9 August 2024

Total clicks from paid ads and organic socials to webpage: 1,136

Reach from organic social posts: over 18,000

Total number of events (interactions) users had on page: 12,471.



## 4. Stats for Engagement Webpage (hosted on CoA's Website)

Total number of views between 17 June and 9 August 2024: 2,903

Peak views on:

- 2 July at 128 views
- 22 July at 97 views.

Top 3 sources of web traffic come from:

1. Google Display Ad,
2. Facebook Ad and
3. Google organic searches (may be attributed to our physical assets i.e. postcards, posters, banners etc)

Total webpage views: 2,908

PDF link clicks: 989

PDF file downloads: 967.

# APPENDIX 8: Phase 3 Engagement: Signage

## 1. APLMS Postcards






## 2. APLMS Coreflute Posters









# APPENDIX 9: Formal Letter Submissions Received

Adelaide Park Lands Association

c/o Affinity Business Advisers
Level 1, 458 Morphett Street
Adelaide SA 5000
secretary@adelaide-parklands.asn.au

ABN 19 706 384 386

# Submission

**Draft Adelaide Park Lands Management Strategy: "Towards 2036"**

https://www.cityofadelaide.com.au/community/get-involved/consultation-aplms-towards-2036/

## OPEN, GREEN PUBLIC – PROTECT & RESTORE?

The Objectives of the Adelaide Park Lands Association ("APA") specified in the Association's Constitution, relevantly include "to ensure that:

> "i) the Park Lands are reserved as a place for public recreation, leisure and enjoyment;
>
> "ii) the public, so far as practicable, has free and unrestricted access to and use of the Park Lands;
>
> "iii) the Park Lands are preserved and maintained to give priority to biodiversity, including gardens, grassland, water, wetlands, trees and other vegetation rather than buildings, fences or artificial surfaces;
>
> "iv) alienated areas of the Park Lands are restored to Park Lands
>
> "v) the open space character of the Park Lands as a place dividing the City of Adelaide from the suburbs is preserved;
>
> "vi) the Park Lands are preserved and maintained in a manner that enhances their special place in the design of the City of Adelaide;
>
> "vii) the amenity of the Park Lands is not impaired by inappropriate development on Park Lands."

APA simplifies and portrays the general thrust of these Objectives with the slogan "Open, Green, Public" and the diagram that appears on the last page of this submission.

Consistent with these Objectives, we undertake activities that we characterise under four broad headings: "Explore", "Inspire", "Protect" and "Restore."

It follows, therefore that the Association supports any new or amended legislation, policy or plan that would advance these Objectives. Conversely, of course, APA would be critical of moves to hinder or thwart these Objectives.

The Draft *Park Lands Management Strategy: Towards 2036* includes some elements which would tend to thwart or hinder some of these APA Objectives, (e.g. Objectives ii, iii, and vii); as well as some elements that would assist in progressing Objective iv. To simplify our response, we refer below to our broad aims of "Protect" and "Restore."

# PROTECT

## Part B “Priorities, Directions, Goals."

This is the Part where we would hope to see reflected an ambition to PROTECT the Adelaide Park Lands from repeated incursions of private facilities, including more and more State infrastructure, sports club function centres etc.

The language of the three high-level "Goals" in Part B is uncontroversial, although somewhat vague. However, their meaning becomes clearer when the "goals" are broken down into multiple "strategies". Even though there are already dozens of different privately-leased sports buildings on the Park Lands, the first four draft strategies call for a new "network of activity hubs" including "upgrading and enhancing buildings and structures."

Strategy 1.6 calls for more "permanent infrastructure". A "hierarchy of hubs" is envisaged and on page 18, the draft Strategy calls for "a forecast of major projects .... to guide staged investment."

There are suggestions for better "design principles" for new buildings, "redevelopment or refurbishment" of existing buildings, but **there is no goal or strategy or even aspiration to PROTECT Open, Green, Public space** from a multiplicity of new such buildings.

That is to say, there is **no "Goal" or "Strategy" to limit the number or size of new buildings, much less any ambition to remove or reduce any of the dozens of existing ones.**

On the contrary, the document explicitly envisages:

- "Medium hubs" which may include Clubroom/**multi-use facility**; and
- "Large hubs" which may include: "Pavilions or other multi-use built form to service sporting **clubrooms**, community groups and **commercial operations** (café)"

There is a wide range of features that might be included in a "hub" so that the term "hub" itself is almost devoid of meaning. In practice, this Strategy might be relied upon to justify (within proposed new "hubs") anything that is perceived to be expedient at the time.

As an aside, it is disappointing that the document does not contain any Strategic Priority to progress long-delayed State Heritage listing of the Park Lands.

## "Connections and Networks"

Under this heading the document endorses a strategy to "improve safety, universal design and connectivity" and another to "establish shared walking and cycling paths throughout the Parks that include safe connections and crossing points." It calls for "safety upgrades to all road crossings".

There are references elsewhere in the document to the possibility of pedestrian bridges across some roadways (Donald Bradman Drive, Glover Avenue, page 34). However the document stops short of endorsing the concept of the **Adelaide Recreation Circuit** - a proposed all-weather, unbroken, illuminated full loop running /cycling/walking trail.

By uniting the entire garland of Park Lands, this concept has the potential to become a world-unique active tourism destination. The Draft Strategy could be improved by acknowledging community support for the concept and including it on the wish-list of future projects.

## Car parking

A disappointing omission from the Draft Strategy is the abandonment of a previous ambition to reduce car parking on the Adelaide Park Lands.

The current Park Lands Management Strategy 2015-2025 has an "Action" to "Reduce car parking on the Park Lands by 5% in the period to 2025." This has been dropped from the new *"Towards 2036"* document. Instead the draft document proposes (on page 23) that "car parking and access roads will be integrated into the landscape with sensitivity."

## Goal 3: Natural Systems, Cultural Landscapes, and Climate Resilience

Under this heading APA welcomes the various proposed strategies to protect and promote biodiversity and Kaurna culture.

In particular, APA welcomes Strategy 3.13 to "Seek opportunities to increase greening and tree canopy, including through community participation." It is hoped that this Strategy would lead to belated approval of APA's long-awaited ambitions to re-green one or more bitumen sites within the Park Lands. https://www.adelaide-parklands.asn.au/blog/2023/10/28/back-to-square-one-on-restoration.

# RESTORE

The *Adelaide Park Lands Act 2005* provides that the Management Strategy must include: "any plans or feasible options for increasing public access... for recreational purposes."

It is pleasing to note that the draft Strategy *"Towards 2036"* has a wish-list of sites that might be returned to 'Open, Green, Public' over the next decade or longer, by removal of bitumen or other hard-stand surfaces. At least eight sites have been identified for potential return as a "high priority" over the next "one to five years".

These sites (numbered 3, 9, 10, 11, 12, 13, 15, and 17) are hard surfaces no longer needed for their previous purposes. However there are no buildings on any of these sites that are identified for removal, to enable Park restoration. The only building identified on any of these sites (at Site 13) which is no longer needed for its previous purposes, has been identified as suitable not for removal but for "adaptive re-use".

Nevertheless, APA would be delighted to work with the City Council and other volunteer groups, to re-green one or more of the sites identified.

# SUMMARY

The draft Park Lands Management Strategy: *"Towards 2036"* disappointingly fails to address the tensions between the public interest in Open, Green, Public Park Lands and the ever-present sectional demands for more and larger private facilities that would exclude the public.

The concept of Park Lands "hubs" is so broadly defined as to be devoid of meaning. The ambiguity seems to offer carte blanche to sectional interests to stake an unlimited number of future ambit claims on Park Lands real estate.

While endorsing "safer crossing points" over Park Lands roads, the document disappointingly stops short of endorsing the concept of the proposed Adelaide Recreation Circuit to unite the Park Lands.

It is also disappointing to see the abandonment of a previous ambition to reduce car parking on the Adelaide Park Lands.

However, it is is pleasing to see at least eight bitumen ("hard-stand") sites identified for potential return as a "high priority" over the next "one to five years" and APA welcomes Strategy 3.13 to "Seek opportunities to increase greening and tree canopy, including through community participation."

Shane Sody, President



20 July 2024

# About the Adelaide Park Lands Association

Our Association was founded in 1987 as a non-profit community based organisation - a 'watchdog' to guard Adelaide's greatest treasure: the world-unique, National Heritage-listed Adelaide Park Lands.

But we are much more than a watchdog. We offer a focal point for South Australians to explore, be inspired by, protect and restore the Open Green Public spaces that are matched nowhere else in the world.

Our support comes from a broad cross-section of the South Australian community, across the political spectrum - people who Love Your Park Lands, as Open, Green, Public spaces.

On 7 July 2024, our newsletter subscription list contained 4,061 active subscribers.

Our following on Facebook was 6,435, and on Instagram 1,621. Our list of full (paid-up) members contained more than 600 names.

These numbers do not include sponsors, donors and subscribers to separate feeds for our Adelaide Park Lands Art Prize competition.

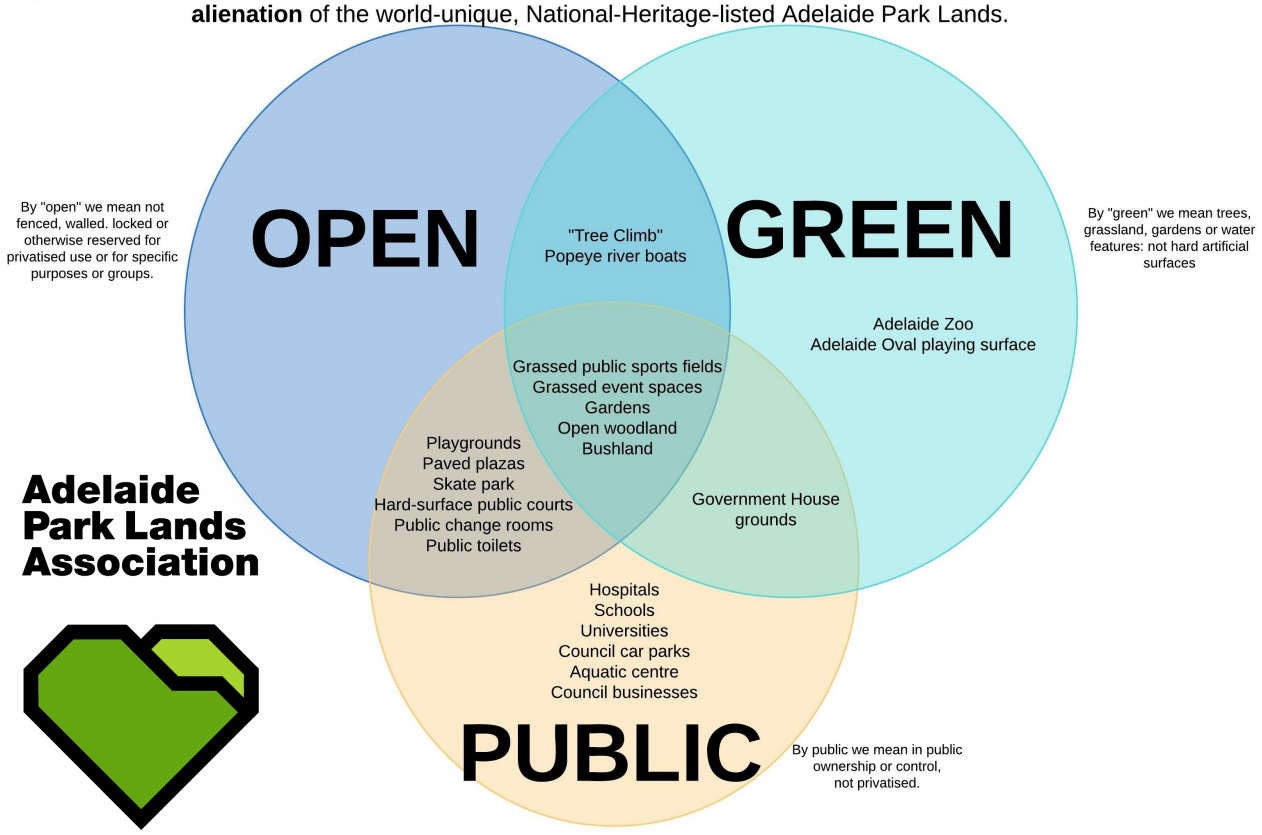
We "Explore, Inspire, Protect, Restore"
www.adelaide-parklands.asn.au/what-we-do




We simplify our Constitutional Objectives with this diagram:

## PARK LANDS ARE OPEN, GREEN, PUBLIC (at least 2 out of 3)

If a proposed building or other permanent land use can't fit into at least two of these overlapping circles, then it's an **alienation** of the world-unique, National-Heritage-listed Adelaide Park Lands.




Adelaide Park Lands Association

www.adelaide-parklands.asn.au

# Bridgland: 9 August 2024: response to Adelaide City Council's 'OurAdelaide' public consultation on the draft *Adelaide Park Lands Management Strategy, Towards 2036*.

This draft Strategy, the third in 14 years, is a politically driven expression of 2005 park lands legislation that vests the state with unfettered control over how the Adelaide park lands are managed and the way in which their open spaces are continuously exploited for economic purpose.

It does not represent a shareholder vision. The shareholders are the people of South Australia. It is a *stakeholder* vision. The stakeholders are the state ministers, their planning bureaucracy, state development agencies, and inner-city local government corporations.

Evolution of the past Strategy versions, since 2010, ostensibly written and delivered by a subsidiary of the Adelaide City Council, has in fact been directed and controlled through the iron grip of the state government.

The periodic presentation for public comment of each evolving draft version has been a disingenuous practice, because nothing arising from public responses of the past has ever influenced the ultimate content of each version. We know this from hard experience since 2010, when the state government, through the Adelaide Park Lands Authority, delivered its new version to replace the original 2000–2037 vision of 1999. The content of the subsequent 2010 version, and later the 2016 version, established a pattern and a practice that is now being repeated with this 2024 version.

This current draft is obviously not a shareholder vision. The people of South Australia do not hunger for more major infrastructure projects on the park lands, or sports-focused, private, pavilion projects, or facilities enabling the monetisation of the park lands via commercial operations across the parks' most desirable landscapes. That these outcomes continue to appear as aspirations presented in each consecutive draft illustrates aspects of the *stakeholders'* vision and the power of the state to enable that vision. The 'stakeholders' are outnumbered in the millions by the shareholders, but the stakeholders have the law on their side. And who wrote the law? Today, everything can be traced back to 2005 when state parliament claimed to deliver a shareholder vision for the legislated 'protection and enhancement' of the Adelaide park lands. The truth is that parliament delivered a *stakeholder* model in which the Adelaide park lands in the 21st century exist to serve a series of economic purposes. This 2024 draft Strategy presents the clearest contemporary example.

**There are at least nine sound reasons to reject this draft, noting that the state planning minister has already endorsed it ahead of the public consultation phase. This will have the effect of compromising the draft's author, the city council, because it will restrict its capacity to respond to, and ultimately reflect, likely alternative views from the South Australian public – the shareholders.**

SUMMARY

- Significant areas of ambiguity make it impossible for respondents to clearly comprehend the council's future intentions in a range of areas.

- In particular, some clauses in Goals 1 and 2 feature a number of ambiguous intentions, which embrace multiple controversial matters.

- The draft fails to present in simple and clear ways how the city council plans to manage 'hot button' issues that have plagued the South Australian public's park lands concerns for decades, including sports club-room footprint expansions, park lands car parking pressures, events management and related commercial operations, and fencing.

- The draft also features many unexplained matters, in which the administration's apparent desire for brevity has overwhelmed a respectful obligation to enlighten future interpreters in 'plain English' ways.

- The 'OurAdelaide' consultation explanatory material fails to provide adequate contextual Strategy background regarding the evolution of the three previous Strategies adopted since 1999, and how this draft compares with them.

- Procedures necessary to underpin some aspirations and management intentions behind this Strategy are not explained, but will be critical to assist readers to understand how the procedures would work once the Strategy is endorsed.

- The distinction between building 'footprint' and 'fit-for-purpose' footprint is neither provided nor explained, even though its procedural application will be critical to the use of the Strategy over time, and to future park lands site built-form management.

- No clear summary is provided to reflect the public's long-held desire to establish ways to protect open space and public access to it, free of built form and car parking, to reduce expansion of commercially focused activities centred on monetising the use of the Adelaide park lands.

- The absence of a substantial number of overdue Master Plans (pledged but not yet delivered) means that the draft Strategy is empty of material highly relevant to the future park lands management period 2024 to 2036. The lack of these plans illustrates that the draft is essentially a document that is 'hollow in the middle'. This is a major deficit.

**Overview**

South Australia is witnessing the same park lands exploitation disappointments that prevailed ahead of the 1999 *Adelaide Park Lands Management Strategy Report 2000-–2037,* published by the City of Adelaide when Dr Lomax-Smith was Lord Mayor at that time. That Strategy Report aimed to address these disappointments. It did not see out its 36-year vision and was made redundant within 10 years.

Twenty-five years later, in the latest version, again under the leadership of Dr Lomax-Smith, the city council and the state are pursuing a management approach in which the focus relies on enabling state and/or commercial development projects and use of associated facilities across the park lands.

This Strategy represents a missed opportunity. The city council could alternatively choose to adopt a fresh, disciplined and unequivocally clear management approach, via its draft version of this statutory park lands policy instrument prescribed under the *Adelaide Park Lands Act 2005*. It could, once and for all, create statutory instrument policy through this Strategy that fully protects the open-space landscape integrity of the state's globally renowned public-realm asset – the Adelaide park lands. That this draft will not do this signals that the council continues to choose a 'business as usual' pathway.

**Under this proposed draft:**

- **Permanent infrastructure development projects and "built form and associated facilities" in the park lands will continue to be encouraged and endorsed.**
- **Related commercial activities will continue to be encouraged.**
- **More widespread car parking in the park lands will be endorsed as recreational and other sport-related pressures grow and the council accedes to these pressures.**
- **Unexplained "alternative uses" for sections of the park lands may be adopted.**[1]
- **Selected private investment in the park lands will be encouraged, and several clubs are to be in receipt of direct city council (ratepayer funded) contributions to expand their sports facilities, leading to new or extended lease periods.**

[1] Adelaide Park Lands Authority, Agenda, 23 May 2024, Item 6.2, draft *Adelaide Park Lands Management Strategy, Towards 2036*, for public consultation, 'Implications', 2. "Consideration of alternative uses for the northern part of the City of Adelaide Golf Course", page 17, and also point 13.2, page 20.

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**"A 37-year vision**

"It is a matter long forgotten, but the 1999 Strategy Report was intended to survive, operationally intact, until 2037, the 200th anniversary of the creation of Colonel William Light's 1837 Adelaide City Plan. That intention was driven by Adelaide Lord Mayor, Dr Jane Lomax-Smith, the leader of the Strategy management committee and the advisory group. The *Park Lands Management Strategy Report* featured actions, priorities and timelines, as well as "a plan indicating how much of the overall strategy should be achieved by 2037." A strong theme was that there was a new energy to pursue a trend towards park lands 'social enterprise', as opposed to 'commercial enterprise'. In her preface to the Strategy, Dr Lomax-Smith, wrote:

> "The Management Strategy reflects the broad consensus of our community; that the park lands are of outstanding value, helping to define Adelaide physically, culturally and emotionally, in ways both obvious and subtle; that there should be no further commercial development within them and that they must be protected and enhanced into the future."[2]

The "no further commercial development" intention spoke of the prevailing sentiment, widely shared."

– Bridgland: *Pastures of plenty* © 2024, 'The first Park Lands Management Strategy Report', Chapter 11, extract from pages 111–12. The book can be found today and read and downloaded free through www.adelaideparklandssecrets.com

The Adelaide City Council's June 2024 draft *Adelaide Park Lands Management Strategy, Towards 2036* fails to reflect publicly sought after protections of the park lands as a contemplative landscape place – as opposed to a series of state or commercial development project sites and associated facilities. It is ironic that the City of Adelaide's Lord Mayor as at 2024 is the same person who 25 years ago presided over and vigorously pursued the objectives of the original *Adelaide Park Lands Management Strategy Report* of 1999. That report featured a maturity year of 2037, comprising a series of plans aimed at reducing exploitation of the park lands.

**The critical consequence of 2005 legislation**

The difference between then and now is that six years after the council's adoption of the 1999 *Strategy Report* the Labor state government passed new legislation, the *Adelaide Park Lands Act 2005*, whose ambiguous provisions regarding the content of any future *Adelaide Park Lands Management Strategy* version would enable the frustration of attainment of the open-space, landscape-focused aspirations reflected in that council-authored 1999 pre-legislation policy document.

Section 18 (3) of the *Adelaide Park Lands Act 2005* begins with: "(3) The management strategy must— (a) in relation to each piece of land within the Adelaide Park Lands owned, occupied or under the care, control or management of the Crown, a State authority or the Adelaide City Council –" Unfortunately, two clauses that follow on do not sit well together.

- "(ii) provide information about the State Government's or the Council's (as the case may be) plans for the use and management of the land into the future; and

[2] In: Hassell, *Park Lands Management Strategy Report: Directions for Adelaide's Park Lands 2000–2037*, 10 November 1999, Preface, [Footer] Executive summary, page ii.

- "(iii) identify any plans or feasible options for increasing public access to the land for recreational purposes (taking into account the existing or proposed use of the land);

**The problem that arises from this section of the Act**

The intent of clause (iii) – "increasing public access" – is effectively overwhelmed by the intent of clause (ii), which provides complete freedom to the Adelaide Park Lands Authority to encourage land-use allowances that would deliver the government's and the council's "plans for the use and management of the land". If the Authority chooses to do so, in some cases its proposed plans could restrict public access because management of the park lands open space landscape character could become compromised. In the case of this 'Strategy to 2036' version, the Authority encourages expansion of built-forms under long-term leases of land, the traditional terms of which have meant that the public are not ordinarily free to randomly access that land. The same result arises in relation to licensed areas under the lease, areas to which the public are not ordinarily free to access at any time.

In summary, it has been the *silences* in s18 of the Act that have allowed a post-2005 Adelaide City Council, via its subsidiary the Adelaide Park Lands Authority, the freedom to create content in subsequent Strategy documents *as it thinks fit*.[3]
In this way, the aspirations of Dr Lomax-Smith's 1999 non-legislated blueprint were compromised as soon as the replacement Strategy was adopted (in 2010) under the provisions of s18 of the new Act, and again when the subsequent Strategy was adopted in 2016.
To some examples: compromises evident in the draft 2024 'Strategy to 2036' will include:

- "pavilions or other multi-use built form to service sporting club rooms, community groups and commercial operations (café)".
- "Provide both permanent and temporary infrastructure to attract and service … events…"
- "Temporary or permanent stage/bandstand/ampitheatre".
- "car parks for multiple users, such as market stalls, events, street court sports and recreation".
- Northern golf course "[unexplained] future uses".
- "… upgrading and enhancing buildings and structures responsive to their park setting".
- "Allowing private investment in the park lands" (sports buildings, etc).
- "Highest priority projects for community buildings".
- "Enhance[d] built form and associated facilities to service both sporting and community needs".

Of particular concern has been the importation of wording embedded in the recently approved Community Land Management Plan (20 October 2023) which wording appears to have been crafted to allow expanded footprint of new or replacement sports buildings using a new way of measuring – and managing – it. This appears to have altered a previous procedural approach. It appears that this approach has been created to deliver expanded footprint approvals for several projects, but how the

[3] Always noting that this discretion had to comply with the views of the minister in whose portfolio the Act resided, and always did.

mechanism is to operate is unexplained, because this Strategy focuses on content, not process.[4]

**Who is the author of this submission?**

This author, a ratepayer of the city, is familiar with the recent history of the evolution of this Strategy document, beginning with the 1999 version. It was followed by two later versions: in 2010 and 2016. Each has been studied in detail.[5]

**The public consultation approach as at July 2024**

It is not made clear to respondents, but this draft is an outcome of a series of 'filter stages', commencing with a group of unidentified persons chosen by the state government whose minutes of deliberations and other records are not publicly available (see footnote 26 on page 28). The state's planning minister (in whose portfolio the *Adelaide Park Lands Act 2005* resides) was then consulted in detail in the months leading up to the release of the draft. It was only after that procedure that the minister gave "endorsement to proceed to public consultation".[6] Curiously, one matter revealed in council's Attachment A on page 12 preceding the draft, an 'Adelaide Park Lands Open Space Offset Scheme', is not revealed in the draft and therefore remains unexplored. This appears to be a major lapse in consultation due process. This is further discussed in this submission: see Chapter F: 'Unexplained aspects'.

**The history of evolution of this Strategy**

It is notable that the city council has not invested any documentation effort during its July/August 2024 public consultation period to address and explain the Strategy's evolutionary pathway. Moreover, it also has not invested any effort in explaining the practical linkages with the October 2023 *Community Land Management Plan* (CLMP), the second of the two land-use policy instruments specified under the *Adelaide Park Lands Act 2005*.[7]

---

[4] Further explanatory detail appears in this submission, in **Appendix 3**.

[5] Bridgland: *Pastures of plenty* © 2024, Relevant chapters: 11. 'The first Park Lands Management Strategy Report'; 35. 'Towards the second Adelaide Park Lands Management Strategy'; 36. 'The 2010 Adelaide Park Lands Management Strategy'; 37. The Adelaide Park Lands Landscape Master Plan'; 38. 'Private investment in the park lands'; 39. Public investment in the park lands; 40. 'The 2016 revolution' (a study of the 2016 Strategy); 41. 'The silent abandonment of a unique park lands master plan'; 42. The new 'urban address narrative'. The book can be found today and read and downloaded free through www.adelaideparklandssecrets.com

[6] 23 May 2024 Adelaide Park Lands Authority, Agenda, 23 May 2024, Item 6.2: found on page 12 of introductory matter preceding the actual draft Strategy, 'Attachment A: Targeted Stakeholder Consultation – Summary Report: point 3: Minister for Planning'.

[7] Useful background to this document, see: Bridgland: *Pastures of plenty* © 2024, Relevant chapters: 5. 'A brief introduction to Adelaide's park lands administrative machinery' (see the sections on the CLMP and the Strategy); and the observations in that work's Appendix 11: 'Community Land Management Plan'. Explore: www.adelaideparklandssecrets.com

It is not good enough to simply provide Figure 2 (governance) on page 24 of the draft, or a 'YourSay/Our Adelaide' link to the October 2023 CLMP as if that satisfies a need to explain its key place in the park lands management policy framework, and its legislated relationship with the Strategy. Unfortunately, the council appears contented with this approach.

DISCUSSION

**A. Contemporary context**

Few respondents to this consultation will recall the city council's controversy in 2023 while the *Community Land Management Plan* (CLMP) draft was being discussed ahead of its endorsement (on 20 October 2023). It was eventually endorsed, but only via the casting vote of the Lord Mayor.
The extent of dissatisfaction had been such that the elected member vote had become stuck at 4-all. The endorsed CLMP version (20 October 2023) is riddled with ambiguity, with management-direction content likely to enable a culture of heightened commercial activity, expanded built form, and expanded car parking and fencing across the park lands' landscapes. In short, a series of economic priorities.

Under the *Adelaide Park Lands Act 2005*, a CLMP must be "consistent" with any future update of the *Adelaide Park Lands Management Strategy*. But in October 2023 there was no Strategy update version available because the council was running years behind schedule. (In a major compromise, driven by sustained state government pressure, the council did it all backwards: first endorsing the CLMP, and now, six months later, in the middle of 2024, flagging endorsement of the Strategy). The late emergence of the current draft Strategy (through the Adelaide Park Lands Authority, released on 23 May 2024 and open to public comment from 17 June to 9 August) now means that its authors are crafting its contents to be "consistent" with that CLMP.[8]

In a 2023 deputation to the council, the author of this submission described that CLMP version as a proxy document to a park lands zone development plan (today called the Planning and Design Code), and unless the current draft Strategy is amended, it will also fulfil the same purpose. Since the publication of the 2010 Strategy (a product of the 2005 legislation) the *Adelaide Park Lands Management Strategy* has become a proxy a planning document, linked to SA's planning legislation with which the 2005 park lands Act interacts. Few South Australians realise this. Many are entranced by the Strategy's pretty pictures and maps, but the Goals lists and their 'enabling' clauses are where the real intentions are revealed. These intentions are development focused – economic purpose priorities.

In the council's crafting of the current 2024 version, it has once again written it to enable this planning proxy purpose. The council's proposed (but unexplained) procedure to create a metric to measure built-form footprint expansion is a classic example. (This is explored in detail in **Appendix 3**, at points 2–4.) Worse, there is no reference to a critically required distinction between 'footprint' and 'fit-for-purpose' footprint. (This matter is also explored in **Appendix 3** at point 4.)

[8] Before the final 20 October CLMP sign-off, the minutes of the Council of 10 October 2023 required council staff who were preparing the draft Strategy to transfer the CLMP's "management directions" to the draft Strategy, and requested that the definition of "footprint" in the council's Adelaide Park Lands Building Design Guidelines "be expressly specified in the [future] Adelaide Park Lands Management Strategy". The relevance of the need for footprint concept procedural assessment explanations, which would be critical to the Strategy, is discussed in this submission in **Appendix 3** (see points 2–4).

**B. The operational context**

It is notable during the draft's June/July/August 2024 public consultation period the city council did not make clear the circumstances under which this Strategy should be read and will operate. The following are important contextual facts. For example:

- The Strategy is an 'action plan', but multiple ambiguities overwhelm many intended 'actions' and leave the reader unclear about explicit intentions.[9]
- The council authors instead imply that it is more a general philosophical guide to future concepts and ideas for the park lands.
- There are no deadlines stated for the achievement of any of the actions, merely a concluding end-date or 'shelf life' for the Strategy, ending in 2036.
- The extent of ambiguity for a document that claims to be close to a 'final' version should be of significant concern to all South Australians.
- The Strategy is not funded.
- The likely costs arising from its aspirations are not even scoped.
- There are only very limited allotted and therefore guaranteed state government funding grants to support each one of its aspirations. Most have no allocations.[10]
- Even though it is an 'action plan', there are no 'Performance Measures' presented as part of the draft Strategy document (otherwise known as Key Performance Indicators).
- Readers cannot know how the council will annually measure and assess progress to 2036.[11]
- While it appears to commit the city council to achieve certain things, the lack of an action plan schedule suggests that there is no firm commitment behind objectives. This applies especially to pledges to create unscoped Master Plans.

Additional features are noted in **Appendix 4**. They cover: • Who will actually pay? • Why did the 'Stakeholders' get preferential access to the draft before the park lands shareholders, the South Australian public? • Why were the identities of persons who crafted this Strategy, members of a Project Steering Committee, kept anonymous?

**C. The 'enabling' content**

Despite the attractiveness of multiple pages of coloured photos and maps, there are three particularly critical Goals pages in this draft whose content will enable the council (and the state government) to endorse park lands development-related policy and action: page 34 'Places'; page 42 'Connections, networks'; and page 48 'Natural systems'. These might be labelled as 'core policy'

[9] These are explored in detail later in this submission. Look for the heading G: 'Ambiguities'.
[10] Only two were claimed to exist by the council, recorded in a council Finance and Governance Committee budget summary of 18 June 2024 (page 56): 'Community Sports Buildings', Parks 27B and 21West: State Government Funding of $100,000 towards each building.
[11] At APLA's 23 May 2024 meeting, the draft Strategy attached to the agenda paper was the first publicly released version, but the agenda (Item 6.2) did not contain an executive summary of performance measures to apply to the Strategy during its 2024–2036 shelf life.

statements. Certain statements among them are 'enabling' clauses. Their presence will enable council and state administrators to use them as endorsements for planning and development project purposes, such as built form, expanded footprints related to these forms, car parks and allowances for car access into the park lands, fencing, and other commercially related activities. (This approach was replicated in each of the 2010 and 2016 Strategy versions.) However, few respondents in 2024 will comprehend the planning-related intent. Many will not have previously seen a draft Strategy. (The last Strategy consultation, for the 2016 version, occurred in 2015, nine years ago.) Moreover, few respondents also will have responded in detail to the council's July 2023 public consultation phase on the 'companion' park lands document, the draft *Community Land Management Plan*, which was endorsed on 20 October 2023. Had more done so, they may have concluded the bleeding obvious – that there is similar 'enabling' content in that, commonly referred to when an applicant seeks council or state assessment indulgence regarding proposed park lands built form, footprint expansion related to these forms, expanded car parking allowances, expanded fencing and multiple other commercially related matters. Future development applicants, having examined the CLMP wording, will then look for supporting Strategy policy material.[12] They'll find it on those three pages (page 34 'Places'; page 42 'Connections, networks'; and page 48 'Natural systems').

**D. The draft is released too early**

Key matters unresolved as at the commencement of the public consultation phase (17 June 2024) are summarised in **Appendix 3** of this submission. These almost certainly will have major bearing on the ultimate version of the Strategy. In short, the author of this submission notes that:

- Council updates that would better inform the draft Strategy, relating to multiple overdue **park lands community buildings policy** amendments and overdue **lease and licence policy** amendments, were not resolved at the time the public consultation commenced (17 June 2024). This is a 'red flag' matter because those policies will be central to the future implementation of the ultimate Strategy.
- There appears to be an unexplained proposed new area assessment metric and related procedure under contemplation by council's administrators, regarding built-form **footprint** expansion for future park lands buildings and other facilities proposals. But it was not well explained.
- There are important but unaddressed matters regarding car parking on the park lands – important caveats in the previous 2016 Strategy version (2015–2025). These caveats have been omitted from this version, without explanation.

These matters are fully explored in **Appendix 3**. Their critical relevance means that the draft has been released too early, because when fresh explanatory material is provided by council's administration, each could trigger subsequent amendment of the 17 June draft document – after the public consultation phase has concluded on 9 August. If that occurs, public respondents will likely not see the consequential, consolidated final-version until after it is formally endorsed. This is evidence of poor

[12] **Appendix 2** in this submission contains an extract from Bridgland's July 2023 critique of the draft CLMP.

public consultation management procedure and a failure of due process. Respondents ought to have the right to demand a repeat consultation phase if this occurs. But on past performance, the city council will probably deny it, simply because, legally, it only has to satisfy the one-time-only requirements of the *Local Government Act 1999* regarding 'public consultation'.

**E. Failure to deliver Master Plans**

The draft Strategy adopts a similar approach to that which applied to the 2010 *Adelaide Park Lands Management Strategy*, *Towards 2020* with regard to referencing one conceptual Master Plan that did not exist at the time. This approach has been replicated with the 2024 version. But this time the '2036' draft version refers to *multiple* plans yet to be created, some of which will obviously take years to emerge.

*Recent history*

The 2010 Strategy was endorsed in that year with a pledge that a major 'whole of park lands' Master Plan would be subsequently created. This would turn out to be the late-2011 *Adelaide Park Lands Landscape Master Plan*. It proved to be the central element of the 2010 Strategy in landscape policy terms. Importantly, however, this was the only Master Plan necessary for that Strategy. It aimed to 'unify' park lands policy across the whole of the landscape estate in terms of the park lands zone policy areas. It endured as formal policy for five years, until the replacement 2016 Strategy (2015–2025) was formally endorsed, at which time that Master Plan was very suddenly dumped. The public was not informed of its demise. It had cost a fortune. Nothing replaced it.[13]

*Current 2024 arrangement*

The 2024 draft 'Strategy to 2036' was circulated for public comment from 17 June 2024, for eight weeks. There was no detail in the draft as to when its pledged Master Plans would be delivered (eight, among which are plans for Hurtle, Hindmarsh, Whitmore and Wellington Squares: see draft pages 38–39). The number of plans promised is substantial. Some, such as plans for Parks 27 and 27C, will embrace a large area of the park lands and their policy effect is certain to be significant. The absence of these plans at the release of the draft Strategy, as well as a schedule timeline for their fully costed delivery, represents a major failure in council park lands policy management terms, a serious flaw of the draft. As it stood at release in June 2024, the draft Strategy was like the metaphorical false woodpile – hollow in the middle.

Given that there is no formal budget funding allocated for delivery of all aspects of this Strategy, the Strategy could be likened to a half-empty blueprint masquerading as an information-rich, costed and achievable management action plan for the future. But the absent Master Plans illustrate that this is a grossly

[13] See: Bridgland: *Pastures of plenty* © 2024, Relevant chapter: 41. 'The silent abandonment of a unique park lands master plan'. The chapter can be found in the book *Pastures of plenty*, and read and downloaded free through www.adelaideparklandssecrets.com

misleading picture. Moreover, if after 12 years nothing has been delivered by 2036, there is no consequence for the council, or its subsidiary, the Adelaide Park Lands Authority.

*The administrative consequence of the pledge to deliver Master Plans*

The pledge to deliver future Master Plans essentially segments sections of the park lands zone into modular policy areas. Such segmentation highlights a model of great political convenience, but not of shareholder (city ratepayer and/or taxpayer) convenience, because those reading the draft Strategy as it currently stands cannot anticipate what the contents of each Master Plan will be, or whether a new Master Plan might suddenly be amended under ministerial instruction, or be suddenly deleted (as occurred to the 2011 Landscape Master Plan the day the 2016 Strategy was endorsed by the council as formal policy). Such a policy model allows for easy ministerial manipulation, which could be imposed by the park lands minister at his/her discretion, and without public notice. If the minister doesn't like a particular plan, or wishes to change any aspect of it, it will be much easier to fiddle with. (It will also be easier for the council's administration to take such instruction and act on it, again with no lawful requirement to give notice to the public about any sudden change.)

*Other flaws*

The proposed segmentation of sections of the park lands by attaching Master Plans to them should require the authors to identify clear thematic policy links between the contents of the 2024 Strategy (as found in the Goals 1, 2 and 3; page 34 'Places'; page 42 'Connections, networks'; and page 48 'Natural systems') and the likely contents of the plans. However, given that most of the plans don't yet exist in public form, respondents to the draft in July/August 2024 could not be assured about what these links might be, or whether these links would ever be established. (This is just another negative legacy of the Council's wasted years between 2022 and 2024, when these plans ought to have been finalised so that they could be included in this five-year update to the Strategy, delivering a comprehensive, whole-of-park-lands management vision.) The Park 16 (Victoria Park) plan was still in draft during the draft Strategy consultation period and its final public consultation phase had not begun. The same circumstances applied to a draft Light Square plan. Neither would arrive for formal council or ministerial endorsement until long after the close of the draft Strategy consultation.

*One practical example of a guessing game encouraged*

A proposed Master Plan for the North Park Lands is apparently to feature 'new content' (the draft's words) relating to the potential for "alternative future uses of all, or part of, the North (golf) Course" (not explained) and/or a plan to "return to park lands of roads."[14] But at August 2024, as the Strategy

[14] APLA 23/5/24 agenda, Attachment A, 'Consultation summary table', page 11.

consultation period was closing, there was no hint of the "new content". This was not only ambiguous, but also disingenuous.

*Another curious example*

Thirteen years ago, in 2011, the council budgeted $1.7m for a master plan for Park 27, with a particular focus on greening Helen Mayo Park adjacent to Torrens Lake. It was partially pursued in 2012: contamination adjacent to the rail yard was capped, and some landscaping commenced. The council appears to have either forgotten the particulars of that master plan or doesn't like it anymore. This Strategy version throws no light on this matter, but should.

**F. Unexplained aspects**

Much of the discussion below is further explored under a subsequent heading 'G: Ambiguities'. However, these comments are relevant at this heading. It was claimed that a public hearing at an Adelaide Park Lands Authority board meeting was to be held on 25 July 2024. While some verbal explanations were likely to be expressed by council or other expert staff at this meeting, little of the Strategy content delivered at that time would have contributed to the preferred level of transparency that should be afforded to persons who could not attend this meeting or otherwise observe the meeting content online.

Other unexplained aspects found in the draft include:

1. "Allowing private investment in the park lands" (pages 9,10, Attachment A: Consultation Summary Table, APLA Agenda, 23 May 2024)
2. "Highest priority projects for community buildings" (10, ditto).
3. "Return to park lands of roads" (11, ditto)
4. "Provide both permanent and temporary infrastructure to attract and service … events…" (34)
5. "pavilions or other multi-use built form to service sporting club rooms, community groups and commercial operations (café)" (36)
6. "Temporary or permanent stage/bandstand/ampitheatre" (36)
7. "car parks for multiple users, such as market stalls, events, street court sports and recreation" (page 44)
8. "Enhance built form and associated facilities to service both sporting and community needs" (74, point 23)
9. "Investigate opportunities for alternative future uses of all, or part of, the North (golf) Course" (90).

Of particular concern is a lack of explanatory material relating to park lands car parking, especially to the omission of important caveats found in the previous 2016 Strategy version (at page 21), which have not been copied over to the new draft. These sought, in additional clauses, policy to minimise car parking. For example: "Reduce car parking in the park lands by 5% in the period to 2025"; "return under-utilised car parks in the park lands"; and "Improve existing car parks in the park lands to: • provide car parking layouts that minimise the total area of park lands used" (page 21 of the 2016 Strategy). Moreover, in this 2024 draft Strategy a pledge to

"define [car parking] reduction targets to 2036" (page 45 in the 2024 draft) remains undefined and unspecified, and in this version of the draft Strategy council's administration do not commit to providing such definitions at any future date. This is a major deficit and must be addressed by adding to the draft comprehensive reduction targets, and specifying 'achieve by' dates, in the document.

**Aspects *not* found in the draft – but should be**

Reference in a council attachment preceding the actual draft[15] is made to a matter that remained unexplained during the public consultation period. This is an "Adelaide Park Lands Open Space Offset Scheme", arising from "proposed amendments to the Planning and Design Code" (see source below: footnote). Council's administration comment noted that the council would "… further discuss the proposed amendments to the Planning and Design Code, that seek to introduce an Adelaide Park Lands Open Space Offset Scheme or Adelaide Park Lands Overlay". The administration comment then went on to note: "Public consultation will allow for further input into this approach" (see source below: footnote). It should be obvious that, given the silence in the draft about this matter, public consultation could not possibly allow for further input.

What this appears to suggest is that planning matters of some complexity and relevance to a contemporary Strategy were being discussed behind closed doors. Because of that they were not revealed in the draft document, with the public being quarantined from any participation in commenting on their likely consequences. This is a major lapse in draft Strategy public consultation due process. This is especially the case if an "Adelaide Park Lands Open Space Offset Scheme or Adelaide Park Lands Overlay" has major land-use consequences across the land within the 2005 legislation's Adelaide Park Lands Plan. The nine matters listed in this submission (see list previous page) all have land-use consequences. The silence within the draft about this 'Offset Scheme' brings the tally to 10 matters that have not been adequately explained.

**G. Extensive ambiguities**

It is never 'best practice' that a long-term, ministerially driven city council park lands draft policy document with significant future city budget ramifications is riddled with ambiguity at public consultation stage. But on the basis of this respondent having explored and responded in detail to previous Strategy versions (2010 and 2016), it is clear that a common, long-term council habit is to insert ambiguities into drafts for public consultation, and then fail to explain them. Sometimes the ambiguity relates to a procedure that is evolving behind the scenes, and could be of great convenience to future administrators.

Ambiguities include:

1. An example in an Adelaide Park Lands Authority (APLA) agenda of 23 May 2024 (Item 6.2: first public release date of the draft Strategy) where notes

[15] 23 May 2024 Adelaide Park Lands Authority, Agenda, 23 May 2024, Item 6.2: found on page 12 of introductory matter preceding the actual draft Strategy pages, 'Attachment A: Targeted Stakeholder Consultation – Summary Report: point 3: Minister for Planning'.

appeared relating to consistency between the CLMP and a Strategy (relating to increases in building footprint). The page 12 APLA discussion in that agenda item (Stakeholder feedback) is the source of the ambiguity. (More explanation appears in **Appendix 3 of** this submission, paragraphs under points 2 and 3).

2. A second example appears in the draft Strategy on page 24, under strategy 1.4: "Support activation of the Adelaide park lands by upgrading and enhancing buildings and structures responsive to their park setting". This repetition of identical ambiguous wording lifted from the 2016 Strategy ties in with a council intention to selectively enable redevelopment of sports buildings. The term "enhancing" (a code word for 'expanding') is obviously and deliberately ambiguous. The sentence is an 'enabling' clause in a planning sense; however, the Strategy is not a Planning and Design Code document. There is a significant difference between the idea of 'activation' (more sport and events activity in a recreational sense) and the idea of built-form development and expansion of footprint (in a legal planning sense). Moreover, 'responsive to their park setting' is architectural jargon that is meaningless.
3. A third example relates to proposed car parking policy on park lands, also imported from the previous (2016) Strategy. However, key previous Strategy caveats, seeking reduction of car parking, are missing. (See detailed discussion in this submission in **Appendix 3**, paragraph, point 5.)
4. A fourth example refers to 'Goal 2 connections and Networks', strategy 2.5, page 42, which states 'Develop an identifying landscape for the park lands edges (urban address)". This statement is not only meaningless to most public readers, but it also pledges nothing tangible to them. What is "an identifying landscape" meant to be? Its ambiguity clearly has corporation purpose, but one not explained on page 42. It needs comprehensive explanation. This is a construct based on a notion that residential and commercial zones development adjacent to the park lands zone boundaries should impose a planning consequence on the landscapes of adjacent park lands. In reality, this is code wording for an existing and future planning construct labelled as "the urban address". If there is any practicable intention behind the wording it obviously relates to the master planning promised, but not at this time delivered, in this Strategy draft.[16] But all of this is beyond most respondents' comprehensions and as such reflects a high-order planning contemplation unreasonably thrown at the responding public, without explanation. They are assumed (by council) to understand 'the code wording'. What is it really enabling? On the basis of historic park lands adaptations already made, for

[16] Revealingly, the matter is well described in the Attachment A paper contained in the APLA 23 May 2024 Agenda paper, preceding the agenda's copy of the draft Strategy document. (Attachment A is a paper the respondents likely to comment on the draft Strategy will almost certainly never see or read because it is not included in the 'Attachment B' draft. In that Attachment A (page 13) Renewal SA summarised the need for the park lands to be adapted for a "significant increase in the resident and working population utilising the park lands from … projects (particularly from Bowden, the former Brompton Gasworks and the former West End Brewery site". Renewal SA noted that the draft Strategy "has recognised this and has proposed to prepare the Bonython Park Master Plan (Strategic Priority 6)." Given that the West End brewery residential development and the master plan don't yet exist, the curious public are left completely in the dark at the time of the draft Strategy June–August 2024 consultation. This is a major consultation flaw.

example, to the western park lands adjacent to Bowden Village (a state development project west of park lands, rezoned as a residential zone in 2012), the 'identifying landscape' in the park lands opposite became a permanent playground, community garden, other hard-stand recreational facilities, and associated hard-stand car parking facilities, provided at city ratepayers' expense, even though the Bowden Village development is in the City of Charles Sturt. Its ratepayers paid nothing; city ratepayers paid for it. The matter reappears on page 44, where one of the 'Priorities' reads: "Provide an increased level of amenity and attraction along Adelaide park lands frontages …" These words are highly ambiguous, and need to be clarified. (See also point 9 below: related matter.)

5. A fifth example of ambiguity is found at Goal 2 strategy 2.11: "Provide car parking on and adjacent to the Adelaide park lands only where need has been demonstrated and no reasonable alternative exists." But neither the "demonstrated need" nor the "no reasonable alternative" is quantified or explained. Such explanation is warranted, perhaps with discussion about the **procedure** that might establish how the "demonstrated need" will be established and the words "no reasonable alternative" are to be assessed. The current wording in this draft simply reproduces the same ambiguity that now exists in the October 2023-endorsed *Community Land Management Plan* (CLMP), the 'management-direction' companion to this Strategy. The full revision of the CLMP, concluded in October 2023, delivered an updated perspective, in which more expanded car parking in the park lands is now allowed, but the new policy wallows in ambiguity. For example, in the CLMP, the 'purpose for which the land is held' policy refers to a range of park lands objectives, including provision of: **"Public facilities, furniture and amenities** *Including but not limited to: public toilets, dog parks, play spaces, courts, pitches, fields, skate park infrastructure, lighting, benches, shelters, bike racks, BBQs, drinking fountains, signage, exercise equipment, fencing,* ***car parking that supports the use of the Adelaide Park Lands.****"* Under the council's November 2023 draft *Park Lands Community Buildings (Sport and Recreation) Policy,* the statement "car parking will not be permitted on the park lands" cannot now be applied as policy, because the new CLMP now endorses park lands car parking, albeit in a most ambiguous way.
6. In an example linked to 5 above, the car parking policy is further expanded in the draft Strategy on page 44. The particularly ambiguous wording of the paragraph is underlined (in this submission) as follows. "Access Roads and Car Parking "Access roads and car parks will allow for restricted vehicular access into the Adelaide Park Lands with car parking accommodated in some locations. Car parking and access roads will be integrated into the landscape with sensitivity, incorporating trees and other plantings, as well as Water Sensitive Urban Design techniques." The subject matter of access roads is blended in with the subject matter of car parking. This is disingenuous policy wording. It goes on: "The design of access roads and car parking should complement their Adelaide Park Lands setting, using permeable surfaces rather than black asphalt and avoiding traditional kerbing. Car parks will be designed to be flexible encouraging multiple uses, such as market stalls, events, street court sports and recreation." Again, the blending of subject matter is disingenuously ambiguous. The topics of access roads and car parking should be presented separately so that they can be explored separately.

**7.** A seventh example relates to fencing (associated with car parking), with draft policy content appearing on page 44. The particularly ambiguous wording is underlined below. "Car parks will be designed to be flexible encouraging multiple uses, such as market stalls, events, street court sports and recreation. Consideration should be given to low scale, open and discrete fencing options. Where possible, fencing for temporary activation of a park should be temporary in order to maximise community access to the Adelaide Park Lands. Heritage fencing may be maintained to preserve heritage connections." It would appear that a future initial creation of a new car park is to lead to market stalls and events, which could lead to a demand for new fencing surrounding discrete areas whose area, or total allowance period, are not qualified in the Strategy and left ambiguously so. This needs clear explanation.

**8.** An eighth example relates to built form in the 'Precinct Considerations' on page 74, 'Places and Spaces' (and, in particular, point 23 on that page): "Enhance built form and associated facilities to service both sporting and community needs". This statement is a repetition of clauses found in previous Strategy versions, favoured by council and state administrators because it is a key enabling clause for future planning applications. It is ambiguous because the term 'enhance' is ambiguous, yet at the same time it suggests activity that enables at park lands development assessment stage anything that a state, community or commercial applicant might seek. In today's context, it is actually code wording enabling the council's preferential bid to fund replacement of two existing club rooms with two much larger sports clubrooms, in Parks 27B (west park lands) and 21West (south park lands).[17] This clause is crucial to each upgrade bid, and will be drawn on to support the redevelopment bid for the two clubrooms, each of which are to feature a major footprint expansion. But the Strategy is not a planning document; it is not an adjunct to the Planning and Design Code under the 2016 planning legislation. Despite that, this is how council's administrators seek to present the Strategy to support assessment and approval of the projects.

**9.** A ninth example relates to Goal 'strategies' that do not sit easily with each other. This matter expands on bullet point 4 above, and relates to the 'urban address' construct. In Goal 2 (page 42), two strategies are presented (2.5 and 2.13) each of which relates to this 'urban address' notion. Each envisages necessary adaptations to certain sites to deliver supporting management responses ("identifiable landscape character" and in 2.13, "large tree species" etc). But in Goal 3, (page 48) strategy 3.11 encourages managers to be "resilient" to the consequences of "population growth" on the park lands. In other words, to be alert to and perhaps even resist that growth influence, to somehow find the means to manage the implied negative consequences. Strategy 3.11 is too ambiguous (and *resilient* is the wrong word). Moreover, the ambiguity discounts the *realpolitik* of state political pressure on the city council to adopt park lands design and landscape features supportive of the urban address construct. (It has already occurred near Bowden Village, as referred to in bullet point 4 of this list.)

**10.** A tenth example relates to the text about 'Hubs' (pages 34–37). Goal 1's strategy 1.1 (page 34) reads: "Create a network of activity hubs …" Three

[17] This is confirmed in the early pages of the draft, under Attachment A 'Consultation summary table' in the 'Administration comments' under point 4 (two new community buildings: Parks 27B and 21 West).

> pages (35–37) follow, devoted to explaining to readers what hubs are about, but nowhere in the document is there any explicit detail about where future small, medium or large hubs will be located. This contrasts with the former (2016) Strategy, which featured significant detail, park by park, precinct by precinct, identifying 'Key Moves'. (This draft uses the words 'New Moves', but these refer to photo images, and some of the images illustrate park lands sites that are not so new.) It is probable that council staff today will respond by pointing out that a significant number of Master Plans are envisaged, and when those are revealed the hub type and location will be revealed. However, there are various plans already in existence, and the plans for Park 16 (Victoria Park) and Park 14 (Rymill Park) are now complete as drafts for future consultation, yet the Strategy's authors still do not identify the locations of the hub types in the Strategy document. Council authors may suggest that readers access those Master Plans, but their contents are not revealed in the Strategy. This matter highlights the tactical use of ambiguity by park lands administrators. In the 2016 version, much detail was revealed. But in the 2024 (current draft) version, everyone has to wait until all will be revealed. Moreover, even if it is never revealed during the 12-year period to 2036, there are to be no consequences for the council or APLA, its subsidiary.

All of these ambiguities need to be clarified. Use of clear, plain English would be a good start. If this cannot be achieved, or if the ambiguity exists to deliberately flag development-project-related policy, or to deliberately avoid committing the council to future conceptual projects (such as exact location, size, explicit purpose of hubs and budget allocations), they should be deleted.

Remember – the Strategy is not a Planning and Design Code document. It does not arise from the *Planning, Development and Infrastructure Act 2016*, as does the Code. It arises from the *Adelaide Park Lands Act 2005*, in which section 18 (3) states at (ii): "provide information about the State Government's or the Council's (as the case may be) plans for the use and management of the land into the future; …"

## Appendix 1

**Adelaide Park Lands Act 2005**
Version 19.3.2021—Adelaide Park Lands Act 2005 Management of Adelaide Park Lands—Part 4 Adelaide Park Lands Management Strategy—Division 1 Published under the Legislation Revision and Publication Act 2002 p13

Section 18

(4) The Authority must, in relation to a proposal to establish or vary the **management strategy—**

(a) prepare a draft of the proposal; and
(b) refer the proposal to the Minister, the Adelaide City Council, and any State authority or adjoining council that has a direct interest in the proposal; and
(c) at a time determined to be appropriate by the Authority, by public advertisement, invite any interested person to make written submissions to the Authority within a period specified by the Authority (being not less than 1 month from the date of publication of the advertisement), and to attend a public meeting to be held in relation to the proposal.

(5) Subsection (4)(c) does not apply if the proposal relates to a variation of the management strategy that is, in the opinion of the Authority, of minor significance.
(6) The Authority may, on the basis of any consultation undertaken or submissions received under subsection (4) (or as it thinks fit), amend the proposal.
(7) The Authority must then prepare a report on the matter (incorporating the proposal, as finalised by the Authority) and furnish copies of the report to—
(a) the Minister; and
(b) the Adelaide City Council.

(8) The Minister and the Adelaide City Council must confer on the report (and proposal) and may then— (a) adopt the proposal with or without amendment; or (b) refer the proposal back to the Authority for further consideration and, if appropriate, amendment and then subsequently adopt the proposal, with or without amendment, after taking into account any report or recommendation from the Authority.
(9) The Minister must, within 6 sitting days after a proposal is adopted under subsection (8), cause copies of the management strategy (with any amendments) to be laid before both Houses of Parliament.

(10) The Minister and the Adelaide City Council must ensure that copies of the management strategy are kept available for public inspection— (a) in the case of the Minister—at an office designated by the Minister; (b) in the case of the Adelaide City Council—at an office of the Council designated by the Council.
(11) A State authority and the Adelaide City Council must provide such information as the Authority may reasonably require for the purposes of preparing or revising the management strategy under this section.
(12) For the purposes of this section, the management strategy may be varied by the substitution of a new management strategy.
(13) The Authority must prepare the management strategy within 2 years after the commencement of this section. (14) The Authority must undertake a comprehensive review of the management strategy at least once in every 5 years.

**Appendix 2**

**Key document policy supporting 'economic purpose' in the Adelaide park lands**

Extract from Bridgland's submission to the city council in July 2023 regarding its draft *Community Land Management Plan* (page 12) and references to park lands *facilities*

[Subsequent note: The Council resolved on 20 October 2023 to endorse the CLMP, but before that meeting and vote, on 10 October it agreed to remove the word 'ancillary' "where it related to public facilities, furniture and amenities". This arose from "feedback detailed in the Consultation Summary Report presented in Attachment A to Item 7.5 on the Agenda for the meeting of the City Planning, Development and Business Affairs Committee held on 3 October 2023."]

The practical effect of this removal of the word 'ancillary' is yet to become clear.

**EXTRACT AS AT JULY 2023**

**"13. New, embedded 'contemplation' statement ('ancillary' and 'facilities')**
An ambiguous new statement has been introduced to this draft CLMP, and it repeats across the document, under each of the 40 references to parks or sites. It reads: *"Providing facilities, furniture and amenities ancillary to park uses".* This did not appear in previous CLMPs as an embedded, universal 'contemplation' and it should not appear in this CLMP. Alarmingly, this sentence is stated in the draft as the "Purpose for which the land is held". Then, in repeated park or site references, the 'Management Proposals' are stated to "support proposals that are consistent for which the land is held". This delivers a circular proposition – that the Adelaide park lands are in future to be a site focused on the provision of "facilities, furniture and amenities" because that is (apparently) the purpose of the land. This is not only wrong, but highly misleading because it implies that the CLMP is some sort of development plan (or in the current language, a version of a planning code).
This 'contemplation' focus falls on what is defined as 'development' under the 2016 state planning legislation (the *Planning, Development and Infrastructure Act 2016*). However, it is alien to the future management direction for the Adelaide park lands. It should not be focused on what is essentially a Planning and Design Code function. Instead, the focus should be on presenting a park lands management-direction statutory guideline, mapping (among other things) leases across the park lands, not simply a guideline enabling allowances for "*facilities, furniture and amenities ancillary to park uses".* But the draft at July 2023 claims that this is the "purpose for which the land is held".
If this statement is retained for each of the 40 parks or sites, the planning-related consequences could be profound, because it would be seen as the CLMP's principal 'contemplation' and, as such, would be widely exploited in subsequent planning assessment contexts."

[End note: unfortunately, the wording was retained.]

**Appendix 3**

**Five outstanding matters requiring extensive explanation, including procedural explanations**

At 23 May 2024 (the Adelaide Park Lands Authority's date of approval to soon commence public consultation of the draft Strategy) there were sound reasons as to why endorsement of the proposed draft of the *Adelaide Park Lands Management Strategy Towards 2036* should have been delayed until certain matters had been publicly clarified. The following ambiguities ought to be clearly and unambiguously addressed in an update to the draft Strategy, because some matters that could be critical to the life of the Strategy remained unresolved as at the commencement of the July/August 2024 consultation.

**1. Council policy that will better inform the draft was not yet resolved: draft Park Lands Community Buildings (Sport and Recreation) Policy, and draft Lease and Licensing policy**

Re: City Council's City Community Services Committee, Agenda Item 7.3, 7 May 2024, 'Park lands community buildings investment plan' pp 14-18.

This agenda item noted that, because of council administration policy management activity in recent months about related matters (evolving park lands community buildings (sport and recreation) policy, and evolving park lands lease and licence policy) two fresh rounds of community consultation still needed to be conducted. Moreover, before that occurred, administration had pledged to deliver on 4 June 2024 to committee elected members responses to outstanding, unresolved park lands matters, as requested by them previously. No doubt the looming commencement of the draft Strategy public consultation phase was a major impetus. However, this meeting (and resolution of issues) did not occur.[18]
There were 11 complex matters still not addressed by administration as at 7 May relating to the community buildings policy, and another nine complex matters about council's lease and licence policy.[19] Alarmingly, in the 7 May committee agenda, council's administration highlighted that the arising revised versions of each policy (at a date not yet known) "will substantially differ" from previously consulted versions. This would have effect on the contents of any arising version of the APLM

[18] No public evidence exists that this information was delivered on 4 June.
[19] A workshop was scheduled for 2 July 2024 – in the middle of the draft Strategy's public consultation period. It originally aimed to tease out and address the problematic 'tensions' in terms of community buildings (and in relation to the contents of a future draft APLM Strategy). Instead it heard elected members' broad concerns about draft content. Those more detailed issues, flagged in the 7 May agenda, had included: the need to clearly define the terms 'no net loss of park lands'; "footprint and hardstand are not necessarily interchangeable", "define fit for purpose"; "introducing common rooms in new community buildings may create more car parking demand"; "minimise footprint by excluding common areas and kitchens". The fact that Strategy wording regarding these matters was obviously still going to evolve *after* the document had been released for public comment illustrates the council's draft management chaos existing at the time. Would public respondents get to see a subsequently updated draft Strategy version before it is approved by the council, and then the minister? Doubtful.

Strategy. Endorsement of the draft Strategy for public consultation has therefore been premature.

While this might be obvious to some public respondents, council's administration on 7 May had created a fresh rationale to address the lack of action and instead proposed a more convenient solution. In the ordinary (logical and practicable) administrative course of city council business, fine-detail park lands policy matters under the control of the relevant park lands landlord (the council) should be resolved before a 'big picture' statutory policy instrument such as the Strategy is updated to accurately reflect them. But in a 'cart-before-the-horse' manoeuvre, on 7 May council's administration argued that the Strategy content should instead inform the future policy. Administration advised: "The Draft Park Lands Community Buildings (Sport and Recreation) Policy and Draft Park Lands Lease and Licence Policy need to be considered in the context of the APLMS to ensure consistency with this overarching park lands strategic document."[20]

This might be practicable were the draft Strategy to be explicit on such policy matters, but it was not. When released on 23 May (and after public consultation began on 17 June) it immediately became clear that it was riddled with ambiguous and/or unexplained statements and, as such, could not possibly inform the policy complexities. This reflected a highly chaotic level of documentation management.

**2. Apparent inconsistency between CLMP content ('fit for purpose' and consequential potential of expanded footprint across the park lands of proposed new or replacement buildings)**

An apparent inconsistency between the draft June 2024 draft Strategy, and the Community Land Management Plan (CLMP), endorsed on 20 October 2023, was highlighted by the planning minister in his early 2024 feedback about the draft (as recorded in the 23 May 2024 Adelaide Park Lands Authority's agenda, Item 6.2: found on page 12 of introductory matter preceding the actual draft Strategy, 'Attachment A: Targeted Stakeholder Consultation – Summary Report: Minister for Planning'.)

This regarded a "fit for purpose" definition, potentially encouraging approval of an increase in the footprint area of proposed buildings in the park lands.

In the minister's feedback, he had pointed out that the CLMP, signed off in October 2023, noted that there shall be no increase in building footprint across the Adelaide park lands. But he appeared to misread what appears to have been a subtle but critical revision of the intent prior to the 20 October 2023 CLMP version (and since captured in the final approved version of the CLMP in a table), such that new wording introduced a new 'whole of park lands' metric concept, something that did not previously exist. To put it another way, as long as *total footprint across the park lands* did not increase, it was apparently acceptable to approve any individual park lands sports building development application (refurbishment or total replacement) that featured a new, expanded footprint. In essence, the CLMP table implied that *individual* footprint site measurement was no longer the key determinant for assessment and approval. Instead, assessment would draw on a new metric, *total footprint across the park lands*.

[20] City Community Services Committee, Agenda Item 7.3, 7 May 2024, point 24, page 18.

Please see the CLMP table extract reproduced below.

**EXTRACT: CLMP OCTOBER 2023**

**SECTION 10: OVERARCHING OBJECTIVES, TARGETS AND MEASURES FOR THE ADELAIDE PARK LANDS**

**"This section outlines the overarching objectives, targets and measures that apply to each park (as relevant) within the Adelaide Park Lands under the care, control and management of the CoA...**
**PLEASE NOTE:**

- **The overarching objectives, targets and measures are not listed in any particular order.**
- **If there are inconsistencies between the park specific management statements (including objectives, targets and measures) and the overarching management statements, the park specific management statements take precedence."**
-

*Extract below from: Table 2 (page 19) The overarching objectives, targets and measures*

| | | |
|---|---|---|
| **Sporting buildings and facilities (leases and licences)** | **OBJECTIVE**<br>**O15** To support the provision of community sports buildings and facilities that are fit for purpose Park Lands setting and of high-quality so as to complement the land context when viewed from all perspectives<br>The replacement of an existing building should be considered in the context of the **overall building footprint in the Park Lands and not increase total footprint across the Adelaide Park Lands** | **T15.1** To support upgrades to community sports buildings (where viable) and construction of new community sports buildings that are fit for purpose, and which maximise community participation and diversity of physical activity but to **not result in a net increase of built form footprint across the Adelaide Park Lands** |

**3. Related footprint matter to point 2 above:**
**Future park lands new or expanded buildings: unexplained proposed new area assessment measurement metric**

The above matter (noted at point 2) prompted a council administration response in the draft Adelaide Park Lands Authority 23 May 2024 **Strategy** Stakeholder discussion (on page 12) challenging the minister's obvious (and quite reasonable) assumption. In appearing to confirm the conclusion noted above (at point 2) the council's administration responded:

"Inconsistency between the APLMS and the CLMP will therefore only occur if the *total footprint* of buildings is increased across the park lands *as a whole*."

This implies that council's administration appear to assume that if a proposed particular building footprint area is approved to be expanded in an upgrade project, then somewhere else in the park lands the footprint sum will reduce to compensate for it. How is this to occur? The council does not say. Its apparent mechanism to monitor this miraculous result is to be a new and speculative measurement metric, derived from a novel approach "in the context of the *overall* building footprint". This metric is new, unexplored, untested, and at odds with all previous Strategies (1999, 2010, 2016) in which footprint assessment has always been made on the basis of the specific site and the specific proposed built form for that site – not against a new sum tally comprising "total footprint across the park lands".

While this 'whole of park lands footprint area tally' concept is not stated in the draft Strategy's desired page 34 *Goal 1 Places and Spaces,* policy strategies 1.4 and 1.6, each makes clear that 'buildings and structures' (1.4) and 'permanent and temporary infrastructure' (1.6) are preferred outcomes for the park lands. Enabling these two strategies from now on appears to not be based on a footprint area measure of the specific *individual* proposed built form for that specific site, but instead in the context of a total park lands footprint sum "across the Adelaide park lands <u>*as a whole*</u>".[21] How this **procedure** will be exercised and managed (and especially transparently managed) is not explained, but the ambiguity is significant and needs substantial clarification in the draft Strategy.

**4. Related footprint matter – definition of 'footprint' and 'fit for purpose footprint'**

A further issue related to **procedure** (but not a procedure spelled out in the Strategy) arises in regard to how administrators are in the future to define building 'footprint' as it interacts with a contemporary architectural 'fit-for-purpose' footprint. The assumption put about by council administrators has been that these concepts are interchangeable, but that is misleading. For example, a park lands building replacement project may have an existing footprint area of x, but architects and their park lands clients may argue that to satisfy contemporary building code purposes, which require that the building be legally 'fit for purpose' in terms of access arrangements, toilet numbers, changing facilities and in disability discrimination terms, then the future footprint area must be significantly increased to, say, x plus 2. Moreover, elected member chatter during the Strategy's public consultation phase implied that the 'code' concept is in itself a code word. For example, if the code is not related to the building code, then there appears to be another type of code, perhaps a series of 'fit-for-purpose' sporting codes arising from and relating to each individual sport, including (for example) those prescribed by netball, soccer, football,

[21] Quoted from a council administration response to the minister's query: 23 May 2024 Adelaide Park Lands Authority, Agenda, 23 May 2024, Item 6.2: found on page 12 of introductory matter preceding the actual draft Strategy, 'Attachment A: Targeted Stakeholder Consultation – Summary Report: Minister for Planning'.

cricket and other sport industry peak bodies. The Strategy throws no light on this, but ought to address this ambiguity for the reason below.

In the Strategy there are very few specific references to the 'fit-for-purpose' concept, but where there is reference it is used as a type of code jargon, because in practice it talks of the 'x plus 2' adaptation. A good example appears on page 70 (item tag 20 on that page) of the draft Strategy where it refers to redeveloped built form: "Redevelop built form and associated facilities to service both sporting and community needs that are contemporary and fit for purpose." The explanatory **procedural** approach cannot be found in the Strategy. Architecturally, it is instead found in the council's publication *Adelaide Park Lands Building Design Guidelines* Principle 5 (Footprint) that features an objective (5.1) which reads:

"Balance a minimal footprint with fit-for-purpose needs".[22] Again, what does 'fit for purpose' really mean? It is not explained in the draft Strategy, and not included in the definitions that appear on its list on its page 19. This deficit needs to be addressed in the draft.

Moreover, in reality there is to be no future 'balance', no equitable compromise arising from the *Adelaide Park Lands Building Design Guidelines*. The critical clarification in those *Guidelines* reads: "The expansion of footprint can be justified for the inclusion of change rooms and toilet facilities for gender diverse and disabled uses, while other facilities can be incorporated in floor areas". To put this another way, unless these change rooms and toilet facilities for gender diverse and disabled users are provided, the subsequent building upgrade would not be 'fit for purpose'. In summary, especially regarding upgrades of old park lands club rooms and other facilities, the 'fit for purpose' construct will prevail in practice. (Moreover, the ambiguous 'minimal' footprint concept to which the *Guidelines* refer is merely Town Hall architectural semantics.)

## 5. Car parking in the park lands: previous Strategy caveats missing, policy wording likely to trigger unquantified consequences that are not described

Council's administration had in May 2024 copied a car parking policy statement from the previous (2015–2025) Strategy (page 21 of that former Strategy version) to be re-endorsed and adopted in the new 2024 draft Strategy. Administration proposes to adopt the same policy wording in the new draft Strategy at 2.11 (p 42): "Provide car parking on the Adelaide park lands only where need has been demonstrated and no reasonable alternative exists." However, omitted from the new draft are other meaningful and qualifying caveats found in the previous (2015–2025) Strategy version (at page 21), which sought in myriad additional clauses ways to minimise car parking in the park lands. These included "Reduce car parking in the park lands by 5% in the period to 2025"; "return under-utilised car parks in the park lands"; and "Improve existing car parks in the park lands to: • provide car parking layouts that minimise the total area of park lands used." (page 21) Moreover, in this 2024 Strategy

[22] As found in a 2023 council City Community Services Committee agenda, (Rymill Park kiosk reburbishment) recommendation 2, Item 7.2, Attachment A, which was all copied to a Council agenda of 14 November 2023, on page 94.

draft a pledge to "define [car parking] reduction targets to 2036" (page 45)[23] remains unspecified, and administration does not commit in this draft to providing definitions at any future date to any future version of the Strategy.

Further, in the draft 2024 Strategy, related car parking policy wording has been expanded to include car parking allowances for "market stalls, events, street court sports and recreation" (page 44).[24] These ambiguously described matters could lead to significantly expanded park lands car parking activity in the park lands, and to an unquantified extent. The likely consequences to 2036, coupled with this version's high level of ambiguity regarding myriad other matters, is of major concern. If the council's administration has any idea what the specific consequences will be, and how it plans to manage them, it is not revealing the detail in the background information informing the public about this draft Strategy. This includes the 'YourSay/OurAdelaide' documentation released on 17 June. It appears to be a guessing game. This is a major failure of due process.

[23] Page 45 table, extract: "Target: Investigate long stay Adelaide Park Lands parking and define reduction targets to 2036".

[24] Page 44, extract: Access Roads and car parking; Fencing: "Car parks will be designed to be flexible encouraging multiple uses, such as market stalls, events, street court sports and recreation."

**Appendix 4**

Continuation of chapter B: **The operational context**

More unaddressed questions relating to the creation of this draft Strategy.

- The South Australian public has not been told, but if any of the proposed Master Plans are created, only the 26,000 ratepayers of the city will pay the associated costs. The 'YourSay/OurAdelaide' briefing did not mention this, but should have.
- None of the local government corporations surrounding the City of Adelaide will be required to pay for anything contemplated in this Strategy.
- Despite this, in April 2024 these corporations were labelled by the council as 'stakeholders', and their contributions during the non-public consultation period (January to early May 2024) were given preferential attention, leading to Strategy content amendments before the public was allowed access to the draft.
- Most 'stakeholders' listed were entirely happy with the contents of the draft, because it either had high potential to deliver on their particular aspirations for the park lands, or cost them nothing, in which case it represented no threat to their relevant government legislative portfolios, administrative domains, or surrounding local government domains (and budgets).
- The ratepayers of the city (intimately involved shareholders of the park lands estate given that the city council has custodianship of 74% of the total area of park lands and ratepayers pay more than $20m annually for its maintenance and operations) were relegated to 'last on the list' in the consultation phases.
- Under the *Local Government Act 1999*, the city council is required to consult with these shareholders, but has no legal obligation to take any notice of any feedback they provide, or make any subsequent amendments to the content.
- On the basis of close scrutiny of the public consultation outcomes of the 2010 and 2016 draft Strategies, it is highly likely that rational, soundly based public critiques will be similarly ignored by the city council's administrators in charge of delivery of the ultimate Strategy. This general indifference is empowered by the *Local Government Act 1999*.[25]
- The council has been bound by, and committed to, various invisible restrictions applying to major potential revisions of the draft, enforced through the authority conferred by the state government via a shadowy 'Project Steering Committee' whose members have not been identified.[26]

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[25] See: Bridgland: *Pastures of plenty* © 2024, Relevant chapter: 48 'The consultation lark', as found on: www.adelaideparklandssecrets.com

[26] As the draft reveals at '2. Background', page 4: "A Project Steering Committee representing targeted stakeholders has been overseeing the review process informed by over 12 months of engagement activities with representatives from State and Local Government, including adjoining Councils." (Source: Adelaide Park Lands Authority Agenda 23 May 2024, Item 6.2), draft Strategy: "2. Background", page 4). The key influencing agencies, those most invested in outcomes arising from the draft Strategy were: Minister for Planning, Office for Design and Architecture, Renewal SA (the state's land development agency), and four inner city local governments: West Torrens; Norwood, Payneham and St Peters; Unley; and Prospect. (See '4. Who we heard from', page 5.) However, the full listing of 'targeted stakeholders' totalled

- This is similar to a body, a Project Advisory Group', that was formed in 2014 when the 2016 Strategy was being crafted, to ensure that the draft delivered what state and local government politicians desired.[27] It is evidence that, while the city council claims to be the author and manager of this statutory policy instrument, in fact the state government is fully in control of its contents, aided and abetted by surrounding council corporations, and its 'group' activity has delivered the contents that we see today.
- Further evidence of state government meddling in this draft emerged in early 2024 regarding confidentiality orders applied to Strategy related matters under which the planning minister was involved in Strategy content negotiations.[28] These occurred before public release of the draft. While these orders are in place (for a likely very long time) the public cannot know the details of the negotiations or what the "sensitive" matters were about. On the assumption that the minister had been satisfied in his negotiations, this delivers yet another reason why the contents of the draft are highly unlikely to be subject to publicly initiated amendment after the consultation period.
- These matters summarise a procedure where the public, the key *shareholders* of the park lands estate, 'can look, but can't influence' the contents.

more than 20. Most had nothing to contribute and were silent, because they were obviously satisfied with the content.

[27] As a city councillor once noted at the time: "*These people, unelected to the role, unknown to most South Australians and meeting behind closed doors ever since, have become known among insiders by the somewhat unattractive acronym of PAG – the Project Advisory Group."* As found in: Bridgland, © 2024 *Pastures of Plenty*, Appendix 20, containing an opinion essay by a city council elected member, authored and published in December 2016.

[28] 5 March 2024: City Planning, Development and Business Affairs Committee, Item 9: Exclusion of the public, 10.1, Draft Adelaide Park Lands Management Strategy, s 90 (3) and (j) of the Act. Order to exclude: "This item contains material provided on a confidential basis which the state government has requested be considered in confidence on the grounds that the details of the request are sensitive in nature and the release of this information prematurely may be misleading. The disclosure of information in this report could reasonably be expected to prejudice the position [of] any negotiations between the City of Adelaide and the state government."

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2 August 2024

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Dear Alison,

**Re: Submission from the Board of the Botanic Gardens and State Herbarium on the Consultation for the APLMS**

On behalf of the Board of the Botanic Gardens and State Herbarium I would like to thank you for the opportunity to provide detailed comment on the Adelaide Park Lands Management Strategy (APLMS) on behalf of the Board of the Botanic Gardens and State Herbarium (BGSH).

Overall, we are pleased to support the broad intent of the Strategy to balance diversity of activity with the sustainability and resilience of the Park Lands, and note that it is developed with awareness of the BGSH's plans and strategies for the management of those parts of the Park Lands vested in the care and control of its Board.

With regard to the proposed investigation of transfers of ownership raised in the document, the BGSH Board understands that the Park Lands Act calls for the strategy to identify lands under the care, control or management of the Crown or a State authority and "provide information about its suitability for use as park lands under the care, control and management of the Adelaide City Council, or through transferring the land to the Council, and, if appropriate, a program for its future use as park lands".

In the cases listed in the document relating to lands under the care and control of the BGSH, the Board is not supportive of any of the proposals (p104/105, p163/164) to transfer care of control of parcels of Board lands to ACC. Under the Botanic Gardens and State Herbarium Act, the Board may not divest or be divested of interest in lands allocated to it except in pursuance of resolution of Houses of Parliament. The parcels of land flagged in the document are currently actively used and maintained by the BGSH for our visitors and event stakeholders. The Board has no intention of seeking to divest its interest in them and would oppose such proposals.

There are some relatively minor additional comments we would make in the details of the text and maps and these are detailed in the table below.

The Botanic Gardens and State Herbarium team would be very pleased to meet with the ACC team to go through any of these comments in detail and to provide advice and assistance in developing the precinct-specific content that relates to our work.

We commend the ACC team on the development of a detailed and comprehensive document and look forward to working with you on its further development.

Yours sincerely

**Michael Harvey**
Director

**BGSH Detailed Comments on APLMS**

| SECTION | PAGE | BGSH COMMENT |
|---|---|---|
| Adelaide Park Lands map | **P4** | On the map, the Mistletoe Park label is incorrectly positioned. It would be more accurate for the text label saying Mistletoe Park to be placed directly under the Bundeys Paddock (9) label. |
| Existing Uses of the Adelaide Park Lands | **P16** | Suggest Adelaide Botanic Garden (ABG) and Botanic Park should also be recognised for their key biodiversity and conservation contributions to the Park Lands. The Botanic Estates are highly species diverse and contain significant remnant trees. |
| | **P16** | It should be stated that the Parklands Authority does not govern the ABG & Botanic Park, which are separately governed by a Ministerially appointed Board and the BGSH Act. |
| Goal 2 – Connections and Networks | **P42** | As the Parklands trail traverses land which is managed by the BGSH Board, is there scope for the BGSH to apply for funding support to develop and maintain its part of the trail to that same standard as other sections of the trail? |
| Goal 3 – Natural Systems, Cultural Landscapes and Climate Resilience | **P48** | Suggest that the ABG & Botanic Park biodiversity and conservation contributions should also be mentioned here – an opportunity to flag the inclusion of key scientific research and collections via the State Herbarium and South Australian Seed Conservation Centre, both situated within the grounds of the ABG. |
| | **P50** | Suggest the listing of Water Features/Water Use also includes the ABG First Creek Managed Aquifer Recovery and Storage System and Main Lake. |
| | **P50** | If needed, ABG has State Heritage listed buildings, which could be cited as examples: Palm House, Goodman Building, Tram Barn, North Lodge, Bicentennial Conservatory. |
| | **P50** | ABG & Botanic Park (Tainmuntilla) have significant cultural heritage, so could be specifically included in the Cultural Heritage section (we note that this point is made on p102). |
| In Progress | **P57** | 8 – reference "Adelaide Botanic Gardens Master Plan" (remove s from existing "Gardens" – correct name is Adelaide Botanic Garden). |
| Riverbank Precinct | **P97** | As above - remove s from existing "Gardens" – correct name is Adelaide Botanic Garden (Lot Fourteen section) |
| | **P98** | Re the reference to sight between the university and the Adelaide Botanic Garden, it should be noted that these sight lines are now greatly reduced due to the extension of the Adelaide Botanic High School. |
| Botanic Estate Lands and Adelaide Zoo Precinct | **P102** | Suggest the ABG and Botanic Park context section could be expanded slightly to flag that the sites contain cultural and social heritage landscapes and contributory features such as heritage listed buildings and sites (eg Speakers' Corner, former Asylum sites, exotic and native species, avenues, corridors and the vulnerable species colony of the Grey-headed Flying-fox).<br>It could also highlight the extensive public programming and educational outcomes provided by BGSH which contributes to state's wellbeing, educational and conservation goals. |
| Precinct considerations | **P104/ 105** | Some of the numbers in the triangles do not match up with the relevant text: |

| | | |
|---|---|---|
| | | On map<br>• 1 is correct with text<br>• 2 is correct with text<br>• 3 should be relocated to centre of map<br>• 4 is Hackney Rd area – proposed transfer not supported<br>• 5 text references interface projects where marker 6 is located (suggest that this marker should be duplicated with one close to Botanic Rd – the proposed Lot Fourteen interfaces are at both locations)<br>• 6 is not referenced in text but is at a Lot Fourteen interface location |
| | **P104** | See note above re removing "s" from Adelaide Botanic Gardens |
| | **P105** | Suggest the blue 'riparian' zone indicated misses all of First Creek and could be expanded to include it. |
| | **P104** | Connections and Networks 4 – we are very supportive of the point re safe crossing areas and suggest also adding a requirement for more public transport connections, as bus connections to the ABG and Botanic Park were lost due to Obahn tunnel. |
| | **P104** | Places and Spaces 4 – The Board does not support this statement that these is such an opportunity. This is a critical part of Botanic Park and contains key infrastructure, is part of the WOMAD contract footprint, has important living collections maintained by BGSH. |
| | **P104** | Places and Spaces 5 – The Board is very supportive of progress in these interface areas. |
| Return Areas Schedule | **P147** | Line 16 – need to clarify – this is described as Park 11 Botanic Park, for which the custodian is the BGSH Board, not the Corporation of the City of Adelaide.<br>The Board does not support the proposed investigation of transfer of ownership from Board to ACC. The rationale of for the opportunity is redundant as there is public access/interface already provided. |
| Appendix A | **P161** | Suggest check ownership of parcel F41835A6 Cr5807/966. If this is part of Botanic Park the custodian is BGSH Board, or does this refer to the slim parcel of land adjacent to Botanic High School? |
| | **P163** | H105100S574 proposed transfer of ownership from Board to ACC. Per notes above, BGSH Board do not support this proposal. |
| | **P164** | Opportunity of for the Hackney Road carpark land to be transferred to the ACC. Parcel H105100S640 (PART) Cr57561652. Per notes above, BGSH Board does not support this proposal. |
| General | | Through document, plant species names should be italicised. |
| General | | We note that the document uses both "Governors" and "Board" when describing holders of BGSH lands. This may be reflective of the land titles, however we suggest that, for consistency with our current Act, "Board" is the correct term to use throughout the document. |

# DRAFT ADELAIDE PARK LANDS MANAGEMENT STRATEGY – TOWARDS 2036

Council Submission

2 July 2024

CITY OF ADELAIDE

# ACKNOWLEDGEMENT OF COUNTRY

The City of Adelaide acknowledges that we are located on the traditional Country of the Kaurna people of the Adelaide Plains and pays respect to Elders past, present and emerging.

We recognise and respect their cultural heritage, beliefs and relationship with the land. We also extend that respect to visitors of other Aboriginal Language Groups and other First Nations.

# DOCUMENT PROPERTIES

## Contact for enquiries and proposed changes

If you have any questions regarding this document or if you have a suggestion for improvements, please contact:


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## Record Details

**HPRM Reference:**

**HPRM Container:**

## Version History

| Version | Revision Date | Revised By | Revision Description |
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# INTRODUCTION

On 23 May 2024, the Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) endorsed the draft Adelaide Park Land Management Strategy (APLMS) – Towards 2036 for the purposes of public consultation, which is being undertaken from 17 June to 9 August 2024.

At its meeting on 4 June 2024, Council noted that a workshop will be held with Council Members at the City Planning, Development and Business Affairs Committee (CPDBAC). This workshop was held on 2 July 2024 to gather feedback on the draft APLMS – Towards 2036.

This draft submission on the draft APLMS summarises the feedback provided by CPDBAC at that meeting.

Council Members were invited to respond to key questions:

1. What are Council Members' views on the draft APLMS – Towards 2036?
2. What feedback do Council Members have for consideration by Kadaltilla on the draft APLMS – Towards 2036?

Following the conclusion of the public consultation period, the draft APLMS will be presented to Kadaltilla in September/October 2024 for approval. Following approval by Kadaltilla, the draft APLMS will be sent to Council and the Minister for Planning seeking adoption of the draft APLMS with or without amendment.

This submission provides the Council's response to the draft Adelaide Park Lands Management Strategy – Towards 2036.

# 1. COUNCIL FUNDING ALLOCATION FOR COMMUNITY BUILDINGS

For the current financial year and the duration of this Council's term, the Council has approved a Business Plan and Budget that allocates 1.5% of the total budget specifically for improvements to community buildings located in the Park Lands. This allocation signifies a substantial commitment by the Council to enhance these facilities. It is important that this commitment is clearly reflected in the draft APLMS. The inclusion of this information in the APLMS will underscore the Council's dedication to maintaining and improving community infrastructure within the Park Lands, ensuring that these spaces continue to serve the needs of the community effectively.

**Recommendation:**

- Include reference to the City of Adelaide's commitment to investment in Park Lands infrastructure.
- Consider the inclusion of an understanding of the total investment required to undertake the work for the priorities and strategies outlined in the APLMS.

# 2. CAR PARKING

The current APLMS states that Council wants to see a reduction in parking by 5%, acknowledging that this target has not yet been achieved. In contrast, the draft APLMS fails to mention a car parking target, and potentially suggests an increase in car parking.

The current APLMS sets a clear goal of reducing parking by 5%, though it acknowledges that this target has not yet been met. This objective highlights the Council's commitment to minimizing car usage and promoting more sustainable transportation options within the Park Lands.

However, the draft APLMS does not include a specific target for car parking reduction. Instead, it potentially implies an increase in car parking availability. This omission and potential shift in focus could undermine the original intent of promoting a greener, more pedestrian-friendly environment in the Park Lands. It is crucial for the draft APLMS to align with the established goals of reducing car dependency to ensure consistency in the Council's vision for sustainable park management.

**Recommendation:**

- The draft APLMS should clearly articulate the Council's objective to restore hardstand areas of the Park Lands to their intended use as open green spaces, with a specific emphasis on reducing parking within the Park Lands.

## 3. HERITAGE ITEMS

Council Members expressed strong endorsement for the transfer of heritage items from the Community Land Management Plans (CLMPs) into the draft APLMS. It was observed that in the North Park Lands, specifically in Parks 8-10, there were items previously recommended for heritage listing that are now included as historical items in the draft APLMS. Among these are gate posts which were part of the original Park Lands when they were established, including those associated with the War Memorial. This inclusion underscores the Council's commitment to preserving and highlighting the rich historical and cultural heritage of the Park Lands, ensuring these significant elements are protected and celebrated for future generations.

**Recommendation:**

- Include a more active interpretation of the heritage items to enhance understanding and appreciation of the Park Lands' rich history and cultural value.

## 4. KAURNA SITES

Council Members noted the presence of significant Kaurna sites within the Park Lands that are related to early European settlement and hold substantial cultural importance to the Kaurna people. These sites should be recognised and considered as heritage items to honour and preserve the historical and cultural legacy of the Kaurna community.

**Recommendation:**

- Ensure that all areas and items of significance are considered as heritage items.

## 5. GOLF COURSE – NORTHERN AREAS

The draft Adelaide Park Lands Management Strategy (APLMS) indicates an intention to explore alternative uses for the northern area of the golf course. Council Members expressed a desire for the inclusion of a clear definition of "alternative uses" to specify the intended activities or purposes for this area. Providing a detailed definition will help ensure transparency and prevent any potential confusion or misinterpretation regarding the Council's plans for the northern part of the golf course

**Recommendation:**

- Consider including language that defines "alternative" uses of Park Lands or uses that contribute positively to the Park Lands' preservation and enhancement.

## 6. ROAD CLOSURE – LEFEVRE ROAD

While supporting the investigation of return of hardstand to open green space, Council Members highlighted the considerable volume of traffic currently using Lefevre Road. It is crucial to thoroughly assess the implications for traffic flow if these vehicles were redirected to alternative routes. Understanding these potential consequences is essential for making informed decisions that balance the restoration of Park Lands' functions with the practicalities of traffic management.

**Recommendation:**

- Clarify that any considerations for road closure, including Lefevre Road, would undergo modelling and consultation with the Department for Infrastructure and Transport to ensure thorough qualification and assessment.

## 7. WELLINGTON SQUARE

Council Members noted that the draft APLMS proposes structural alterations to the square, which currently stands as the last remaining square in its original established form. Council considers these proposed changes to be contradictory to the current objective of the APLMS, which aims to preserve and maintain heritage elements within the Park Lands. The Council emphasises the importance of safeguarding historical integrity and advocates for strategies that respect and uphold the original design and character of such significant cultural assets.

**Recommendation:**

- Reconsider altering the structure of Wellington Square in order to retain heritage elements.

## 8. PRIVATE INVESTMENT FUNDING

Council Members noted the inclusion of a "private investment" section in the draft APLMS and expressed the need for clarification. It is essential to specify that the intended source of this investment is community clubs rather than private corporations. This distinction aims to safeguard the Park Lands from corporate interests and ensure that any financial contributions align with community-oriented goals and values. Clarifying this point will reinforce the commitment to preserving the Park Lands as public, community-focused spaces.

**Recommendation:**

- Include a clear definition of “private funding” to exclude any consideration of funding from private corporations, aligning with the intended scope of the draft APLMS.

## 9. INVESTMENT IN THE PARK LANDS

While the draft APLMS includes an investment section, there is a need for clarity on how these investments align with the outlined priorities. Nevertheless, Council Members offered positive feedback, especially regarding the inclusion of Part C in the draft APLMS and its accompanying investment framework. There is a suggestion to consider acknowledging the necessity of a new funding model to secure the investments needed for the protection and enhancement of the Park

Lands. This would ensure that financial strategies are robust and aligned with the overarching goals of the APLMS.

**Recommendation:**

- Review the wording concerning investment in the Park Lands, clarifying the distinction between maintenance and investment in new infrastructure.
- Consider enhancing clarity regarding opportunities and implications for contributions from others, including neighbouring Councils, through the implementation of a new funding model.

## 10. NORTH PARK LANDS PRECINCT – HORSE PASTURING

Given the historical significance of horses being located in Lefevre Park / Nantu Wama (Park 6) and its importance to certain individuals, it is crucial to explore how this can be appropriately recognised and acknowledged within the draft APLMS. This could involve incorporating provisions that respect and honour the cultural and recreational practices associated with horses in the Park Lands, ensuring their continued relevance and accessibility for those who value this aspect of the area's heritage.

**Recommendation:**

- Consider including more references or providing additional details regarding the historical practice of horse pasturing in Lefevre Park / Nantu Wama (Park 6).

## 11. SUMMARY

Council Members commended the progress made and the high quality of the presented document. They highlighted several key recommendations for improving the draft APLMS, which include:

1. **Investment and Funding Clarity:** Include a reference to the City of Adelaide's commitment to investment in Park Lands infrastructure and outline the total investment required for APLMS priorities and strategies.
2. **Park Land Use and Heritage Preservation:** Clearly state the goal of returning hardstand Park Lands to their intended use, emphasise reducing parking, ensure all significant areas and items are designated as heritage items, and recognise and protect significant Kaurna heritage sites.
3. **Alternative Uses and Road Management:** Define "alternative" uses of Park Lands that contribute positively to preservation and enhancement, clarify road closure considerations through modelling and consultation with the Department for Infrastructure and Transport.
4. **Heritage and Infrastructure:** Enhance interpretation of heritage items and reconsider altering the structure of Wellington Square to preserve heritage elements.
5. **Private Funding and Collaborative Funding Models:** Include a precise definition of "private funding" excluding consideration from private corporations, review investment wording distinguishing between maintenance and new infrastructure, and clarify opportunities and implications of contributions from neighbouring Councils through a new funding model.
6. **Historical Context:** Provide additional references or details on the historical practice of horse pasturing in Lefevre Park / Nantu Wama (Park 6).

These recommendations aim to strengthen the APLMS by addressing clarity, inclusivity of cultural heritage, financial planning, and historical preservation within the Park Lands.

16 August 2024

Kadaltilla / Adelaide Park Lands Authority
Via email to Alison Ackland: A.Ackland@cityofadelaide.com.au

**Submission on Draft Adelaide Park Lands Management Strategy**

The City of Burnside places great strategic importance on place making and environmental sustainability. Council's Strategic Community Plan, 'Burnside 2030', includes several priorities that demonstrate this commitment:

- Master planning our precincts and open spaces;
- Functional and attractive streets, spaces and neighbourhoods that are green and cooling;
- Balancing protection of character and heritage with planned growth;
- Healthy habitats and biodiversity preserved and enhanced; and
- Enhance canopy cover and greening.

We commend Kadaltilla on the development of a new Management Strategy for the Park Lands, particularly the consultative approach to this work. Thank you for the opportunity to provide input as the plan was developed. We provide some comments on the draft below.

Overall, we support the work on connectivity, ensuring the community has access to open space. We highlight the importance of connectivity of walking and cycling paths to surrounding suburbs, to ensure active transport is supported and can be encouraged.

In the Victoria Park Precinct, we value the inclusion of biodiversity elements and the intent to, "Create new and enhance the existing nodes along key pedestrian access points and strengthen connectivity into the city from neighbouring suburbs." We value biodiversity and strongly support increases in the quality of habitat. We recognise that this precinct also provides important public space for active and passive recreation for residents in surrounding suburbs and visitors, including large-scale events. We urge the City of Adelaide to ensure that the disturbance of nearby residents and businesses is minimised during events. For example, we hope that events will be required to develop and promote active and public transport, rather than reliance on private cars, to reduce traffic congestion, parking issues, and minimise greenhouse gas emissions.

Thank you again for the opportunity to provide input to the development of the Management Strategy.

Kind Regards

**Dr Philip Roetman**
Environmental Sustainability Manager

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City of Norwood Payneham & St Peters

22 April 2024

Dr Jane Lomax-Smith AM
Lord Mayor
Presiding Member Kadaltilla / Adelaide Park Lands Authority
GPO Box 2252
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CHIEF EXECUTIVE'S OFFICE

Dear Lord Mayor

**DRAFT ADELAIDE PARK LANDS MANAGEMENT STRATEGY**

Thank you for your letter dated 4 March 2024, regarding the Draft Adelaide Park Lands Management Strategy (the draft Strategy) and for the opportunity to review the draft document before it is publicly released.

As outlined in my previous correspondence dated 27 March 2024, the Council considered the draft Strategy in confidence, at a Special Council Meeting held on 8 April 2024. At that meeting, the Council resolved to firstly congratulate Kadaltilla and all those involved in the development of the draft *Adelaide Park Lands Strategy – Towards 2036*. In doing so, the Council acknowledged the significance of this document, not only for the City of Adelaide and adjoining Councils, but also for the broader community of South Australia.

As part of its resolution, the Council also requested that the connections between the Adelaide Park Lands and adjoining suburbs, be more clearly illustrated on each of the Precinct Structure Plans contained in the draft Strategy, to reinforce the importance of having safe and accessible connections from the adjoining suburbs to the Adelaide Park Lands. In particular, the Council expressed its desire to collaborate with the City of Adelaide, Kadaltilla and the Department for Infrastructure and Transport, to facilitate improved pedestrian linkages into and out of the Adelaide Park Lands, with a particular emphasis on enhancing pedestrian access from the adjoining suburbs situated east of Hackney Road and Dequetteville Terrace.

In addition, whilst not directly related to the draft Strategy, the Council also requested that the City of Adelaide work with the Department of Infrastructure and Transport, SA Motorsport Board and other organisations, to ensure that closure of connecting roads through the Victoria Park and the East Park Land precincts occurs only for major events and for the minimum durative time necessary.

In conclusion, I would like to once again extend my congratulations to you and Kadaltilla on the development of this comprehensive document and thank you for the opportunity to provide feedback.

Yours sincerely

Mario Barone PSM
**CHIEF EXECUTIVE OFFICER**

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League of Historical Cities

Community Well-being is...
Social Equity
Cultural Vitality
Economic Prosperity
Environmental Sustainability

THE CITY of Unley

7 August 2024

Dr Jane Lomax-Smith AM
Lord Mayor
Presiding Member, Kadaltilla / Adelaide Park Lands Authority

Via email: j.lomax-smith@cityofadelaide.com.au

Dear Lord Mayor

**Re: Draft Adelaide Park Lands Management Strategy**

The City of Unley has appreciated the opportunity for our staff to be part of the Project Steering Committee and to assist in the review of the Adelaide Park Lands Management Strategy (APLMS).

The document sets out a robust and detailed long-term vision to protect and enhance the parklands, in anticipation of the impacts of climate change, population, and open space demand. The City of Unley has the lowest amount of public open space, and the Adelaide Park Lands, which defines our northern boundary, provides a much-loved destination for our community and their quality of life.

Further to our letter dated 15 March, staff have provided a further review of the document and its relevance to our own established strategic directions. In response to the questions posed in the online survey, please see responses below:

**APLMS Vision**

The vision set out in the strategy is holistic and encompassing of the many different values of the Adelaide Park Lands. For many residents of the City of Unley, and the growing number of commuters who walk or ride through the City of Unley daily into the CBD for school or work, the parklands provides a unique setting that connects the surrounding neighbourhoods of Greater Adelaide with the CBD.

**Four Pillars**

The four pillars of Cultural Value, Environmental Performance, Management and Protect and Expert Advice are strongly supported. Of particular interest to the City of Unley is the promotion of wellbeing for our adjacent residents and growing business community working, as well as improving climate resilience.


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The City of Unley would encourage Kadaltilla to continue to support the outward focus of the Adelaide Parklands, improving local connections and increasing activation and amenity towards the surrounding communities to realise the value of the Parklands for Greater Adelaide.

**Three Goals**

The three goals reflect the value of the Parklands to the City of Unley. The **Principles of Good Design** (page 34) are referenced with *Goal 1 Places and Spaces,* and it may be appropriate to apply these principles to Goals 2 and 3 as well. In recognition of the importance of good design in preserving and enhancing the quality of the Adelaide Park Lands. Alternatively, as the State Government's definition of good design, it could benefit from elevation to inform all of the APLMS.

Regarding *Places and Space*, the Council is working to increase its urban biodiversity and the long-term opportunity to connect the Foothills with the Parklands through the open space network and linear trails across the City of Unley.

In addition, support for shared activation and events with neighbouring Councils and communities should be considered.

Regarding *Connections and Networks*, the Council is willing to work more collaboratively with the City of Adelaide, as well as with the State Government, to explore opportunities to increase safe movement across Greenhill Road and movement through the South Parklands, in particular, expanding safe and efficient north/south crossings and east/west pathways.

The APLMS should advocate for improved public transport services to the Parklands, accessing the outside edges, as well as the internal CBD streets, to provide a practical alternate to the increasing car parking demand requirements of the adjacent sporting and business precincts.

The Council would support further opportunities for collaboration regarding the adaptation and future activation of the edge of the southern parklands adjacent to Greenhill Road – identified as **Priority 7, Greenhill Road Corridor.** The Council is keen to pursue opportunities to work together to improve the amenity and accessibility along the Greenhill Road edge, balanced with the need for increased car parking to manage the demand of the adjacent sporting and business precincts.

This commitment has been demonstrated by past decisions of Council to engage with the City of Adelaide regarding Greenhill Road.

The indicator 'Safe road and path crossing points' should consider the following:

- include new pedestrian and cycle crossings at key bicycle network junctions on the surrounding DIT road network, as well as improved pedestrian accessibility at all existing intersections.
- Extend the 50km/hr speed limit within the city to include the roadways passing through the park lands. The City of Unley are advocating for speed changes to the key DIT roadways leading to the parklands from the south (to 50km/hr).

In addition, the indicator 'Connectivity with surrounding bicycle networks' should also consider the planned progress by the City of Unley for connection with Joslin Street and Roberts Street.

Regarding *Natural Systems, Cultural Landscapes and Climate Resilience*, the co-funded Brownhill Keswick Creek Stormwater Projects recently completed in the South Parklands (Victoria Park/ Pakapakanthi / Park 16, and Creek Works in Blue Gum Park/ Kurangga / Park 20) are an important demonstration of quality design outcomes, providing increased value to the amenity of the Parklands, as well as greater protection to the downstream neighbourhoods in response to increasing pressures as a result of a changing climate.

**Returning of Land**

The Council is supportive of initiatives that will see land that is classified as having a 'Non-park Lands Purpose' being returned to a 'Park Lands Purpose'.

In March 2023, the Council unanimously supported a motion that demonstrated Unley's recognition and support of the importance of the Adelaide Parklands to the City of Unley. The motion included:

- Support investigation of the addition of the Adelaide Park Lands to the State Heritage register.
- Recognise the environmental significance of the Adelaide Park Lands and importance to residents of the City of Unley for both recreation and wellbeing.
- Request that SAPOL and the State Government investigate alternative sites for the Mounted Operations Unit and associated buildings and structures that do not impact areas of high biodiversity value nor result in the alienation of publicly accessible Park Lands.
- Request a briefing by ACC staff to the City of Unley's Elected Members on the Adelaide Park Lands Management Strategy 2015-2025, highlighting opportunities for projects and further engagement in the review process in the vicinity of Greenhill Road, which would provide amenity to residents from both cities, as well as outline opportunities for Council to further engage in the City Council's current review of the Strategy.

**APLMS Presentation**

The structure and graphical representation of the document is easy to read and understand and is recognised as a refinement of the previous study. The ongoing commitment to the strategic directions set out in the previous APLMS is encouraged.

The City Council is commended for the initiative to create an interactive PDF of the draft APLMS. The digital mapping provides greater understanding of the long-term plans for the precinct and set a new benchmark in open space planning.

The City Council would be encouraged to share the platform with the neighbouring Council to extend long term planning, for the parklands and surrounding suburbs, to ensure more co-ordinated and strategic decision making by State Government, as well as local governments.

**Other Comments**

The following comments are provided for further consideration:

- **South East Precinct Plan**
  - Edge Paths to be shown along Greenhill Road
  - Urban Address to incorporate off-road cycle movement, footpaths, on-street parking provision (sport and business parking demand) and improved public transport accessibility.

- **South West Precinct Plan**
  - Additional north / south path connections required to improve walking and cycling connections across Park Lands between the City and Joslin Street Active Transport Connections.
  - It is requested that the proposal to investigate the removal of the tennis courts (no 19) will consider the views of the adjacent City of Unley residents.
  - Pedestrian Crossing points at Greenhill Road / ANZAC Road intersection required to support the proposal for a fenced off-leash dog park (no 22).
  - Edge Paths to be shown along Greenhill Road.
  - Urban Address to incorporate off-road cycle movement, footpaths, on-street parking provision (sport and business parking demand) and improved public transport accessibility.

Should you have any queries regarding this matter, please contact Ben Willsmore, General Manager, City Shaping via bwillsmore@unley.sa.gov.au or 8372 5111.

Yours sincerely

**Peter Tsokas**
Chief Executive Officer

Cc: APLMS Consultation, Park Lands, Policy & Sustainability
kadaltilla@cityofadelaide.com.au

Alison Ackland, Kadaltilla / Adelaide Park Lands Authority Advisor
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City of **West Torrens**
Between the **City and the Sea**

16 July 2024

Mr Michael Sedgman
Chief Executive Officer
City of Adelaide
GPO Box 2252
ADELAIDE SA 5001

Dear Michael,

**RE: Adelaide Park Lands Management Strategy - Towards 2036**

The City of West Torrens acknowledges the key role that the Adelaide Park Lands play in providing unique spaces for events, cultural experiences, recreational activities, and connection to nature. On this basis the City of West Torrens welcomes the opportunity to collaborate with the City of Adelaide on projects arising from the Adelaide Park Lands Management Strategy (the Strategy).

The Adelaide Park Lands border a diverse range of activities and suburbs within the City of West Torrens which necessitates a range of different responses. From our perspective, areas requiring the most thought are the Bonython Park Lands Precinct and the West Park Lands Precinct. Given the potential for significant residential development along Port Road at Thebarton, the City of West Torrens is keen to collaborate with the City of Adelaide on matters concerning the Bonython Park/Tulya Wardli (Park 27) including recreational uses, playing surfaces and active transport.

An important role that the Park Lands provides is the control and management of stormwater flows for critical rainfall events through the strategically located earth mounding and levee structures. These works protect the downstream stormwater systems within the City of West Torrens and hence reduce the risk of flooding within the Council. The City of West Torrens requests that greater emphasis is placed on maintaining these works for all the Park Lands and that any stormwater quality improvements undertaken also includes the objective of treating stormwater directed to the Local Government drainage system discharging to the west.

A project of interest identified in the Strategy is the encouragement and facilitation of active transport with construction of new connections including a bridge to the South Australian Sports Institute. During discussions with Department for Infrastructure and Transport on various road projects the City of West Torrens has advocated for improvements to the Sir Donald Bradman Drive rail overpass to facilitate greater active transport usage and connect into the West Adelaide Bikeway. Council welcomes discussion and collaboration between all interested parties on achieving these outcomes.

The City of West Torrens deeply values the vibrant communities that operate within the City of Adelaide and seeks to foster our shared visions for growth and prosperity through sustainable partnerships, community initiatives, and investments that enrich the social fabric and economic vitality of our two cities.

Should you require any additional information or clarification, please do not hesitate to contact Shanti Ditter, General Manager Communities on 8416 6261 or SDitter@wtcc.sa.gov.au

Yours sincerely,



**Angelo Catinari**
**Chief Executive Officer**
**City of West Torrens**

**The Corporation of the Town of Walkerville**

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Contact Officer: James Kelly, Group Manager Assets & Infrastructure

6 August 2024

**Alison Ackland**
**Kadaltilla / Adelaide Park Lands Authority Advisor**
**2nd Floor 25 Pirie Street**
**Adelaide, South Australia, 5000**

Dear Alison,

**Re: Feedback on Draft Adelaide Park Lands Management Strategy (APLMS) – Toward 2036**

I am writing on behalf of the Walkerville Council to provide our feedback on the draft Adelaide Park Lands Management Strategy (APLMS) – Toward 2036. We appreciate the opportunity to review and contribute to this pivotal document. Below, we offer our input on key areas: places and spaces, connections and networks, and natural systems, cultural landscapes, and climate resilience.

**1. Places and Spaces:**

Walkerville Council acknowledges and supports the strategy's focus on enhancing the quality and functionality of the Park Lands. The emphasis on creating diverse and accessible places is commendable. However, we recommend a more detailed exploration of how these spaces will serve the needs of both local communities and visitors. Specifically, it would be beneficial to include targeted plans for integrating new recreational and community spaces that cater to a wide range of activities and age groups. We suggest incorporating flexible use areas that can adapt to changing community needs over time.

**2. Connections and Networks (Cycling and Pedestrians):**

Improving connectivity through cycling and pedestrian networks is crucial for enhancing access to the Park Lands and promoting active transport. We strongly support the strategy's goals in this area but propose a more detailed action plan for achieving these objectives. This could include:

- **Comprehensive Mapping:** Develop a detailed map that identifies existing and proposed cycling and walking routes, with a focus on connecting key destinations within the Park Lands to surrounding neighbourhoods, including Walkerville.
- **Infrastructure Improvements:** Outline specific infrastructure enhancements, such as dedicated bike lanes, pedestrian crossings, and wayfinding signage, to improve safety and convenience.
- **Integration with Local Networks:** Ensure that the Park Lands network is well-integrated with local cycling and pedestrian routes. Collaboration with neighbouring councils, including Walkerville, will be essential to create a seamless and comprehensive active transport network.

**3. Natural Systems, Cultural Landscapes, and Climate Resilience:**

We commend the strategy's attention to natural systems and cultural landscapes. Walkerville Council is particularly interested in how the strategy addresses climate resilience and the preservation of natural and cultural assets. We offer the following recommendations:

- **Natural Systems:** Enhance the strategy by incorporating specific measures to protect and restore natural habitats and biodiversity within the Park Lands. This could involve targeted conservation projects, partnerships with environmental organisations, and monitoring programmes to track ecosystem health.
- **Cultural Landscapes:** Provide more detail on how cultural landscapes will be preserved and promoted. This might include initiatives to highlight and maintain significant cultural sites and involve local heritage groups in planning and management efforts.
- **Climate Resilience:** Develop a comprehensive climate resilience plan that addresses potential impacts such as extreme weather events and temperature changes. This should include strategies for managing water resources, increasing green cover, and incorporating sustainable practices in park management.

In conclusion, Walkerville Council supports the overarching goals of the draft Adelaide Park Lands Management Strategy – Toward 2036 and is enthusiastic about collaborating on its development. We believe that addressing these key areas will greatly enhance the strategy's effectiveness and ensure that the Park Lands remain a vibrant and sustainable asset for all.

Thank you for considering our feedback. We look forward to further discussions and are available to provide additional input as needed.

Yours sincerely



James Kelly
**Group Manager Assets and Infrastructure**

Department of Climate Change, Energy, the Environment and Water
**DCCEEW**.gov.au

**From:** Harvey, Caitlin <Caitlin.Harvey1@dcceew.gov.au>
**Sent:** Tuesday, May 21, 2024 11:30 AM
**To:** Alison Ackland <A.Ackland@cityofadelaide.com.au>
**Cc:** Kidd, Alexandra <Alexandra.Kidd1@dcceew.gov.au>; Eldridge, Sarah <Sarah.Eldridge@dcceew.gov.au>; Burrows, Leanne <Leanne.Burrows@dcceew.gov.au>
**Subject:** Content Manager (CM) - RE: Correspondence from the Department of Climate Change, Energy, the Environment and Water [SEC=OFFICIAL]

Hi Alison,

Thank you very much for giving us the chance to review the draft Adelaide Park Lands Management Strategy (APLMS). Apologies again for sending this through late. We have the following comments on the World and National Heritage content within the APLMS:

- On page 44 - the APLMS notes the intention to reinstate heritage planting avenues but does not say where specifically. The planted avenues are important to the values but it is important to note that reinstating heritage planting avenues in some areas cannot be used to offset cumulative or significant impacts on other areas of the Adelaide Park Lands.
- On page 51 regarding World Heritage - there is a lack of clarity around the fact that it is the responsibility of the Australian Government, as the State Party, to submit the nomination dossier to the World Heritage Centre. This section should mention the role of the Australian Government and State Government in working together to finalise and submit the nomination dossier.
- On page 51 under the National Heritage subheading – it would be beneficial to list what the National Heritage values are for Adelaide Park Lands and City Layout.
- On page 51 the APLMS lists what it calls ‘National Heritage conservation principles’. We have a recommendation on one of the principles:
    - ‘Promote and allow ongoing use, change, development and maintenance of the Park Lands and City Squares whilst retaining their cultural heritage significance.’

· This does not foreground the National Heritage values so should not be referred to as a ‘National Heritage Conservation Principle’.
· Recommend removal or it should be rephrased to read 'Ensure the Park Lands and City Squares retain their cultural heritage significance when considering the ongoing use, change, development and maintenance of the place'

    - A point could be added to these principles about seeking best practice National Heritage advice from the Australian Government Department of Climate Change, Energy, the Environment and Water
- On page 51 the World Heritage subheading is ‘World Heritage’ but on page 52 is ‘UNESCO World Heritage Bid’. Recommend keeping these consistent as they refer to the same thing.
- On page 140 – recommend reference to the new Adelaide Park Lands and City Layout Heritage Management Plan and provide a discussion on how this interacts with the other plans of management.

- Each precinct section of the APLMS lists a set of specific considerations and states that these should be considered alongside the Park Lands wide considerations. It would be helpful if the National Heritage values were clearly identified as a Park Lands wide consideration.

Happy to answer any questions if any of the above information is unclear.

Thanks again for the opportunity to comment on the document and we look forward to further updates as the Strategy is finalised.

Caitlin

**Caitlin Harvey** (*she/her*)
Senior Heritage Officer

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Department of Climate Change, Energy, the Environment and Water

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**Acknowledgement of Country**

Our department recognises the First Peoples of this nation and their ongoing connection to culture and country. We acknowledge Aboriginal and Torres Strait Islander Peoples as the Traditional Owners, Custodians and Lore Keepers of the world's oldest living culture and pay respects to their Elders past, present and emerging.

9 August 2024

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APLMS Consultation, Park Lands, Policy and Sustainability

Attention: Alison Ackland

Per email: **kadaltilla@cityofadelaide.com.au**

Dear Ms Ackland

Thank you for the opportunity to provide feedback on the draft *Adelaide Park Lands Management Strategy – Towards 2036* (the draft Strategy), which outlines the strategies, projects and planning considerations that will be used to guide decisions relating to the Adelaide Park Lands.

Green Adelaide is broadly supportive of the draft Strategy and commends the Adelaide Park Lands Authority for developing such a comprehensive document. It is understood that the Strategy has been updated in accordance with the *Adelaide Park Lands Act 2005* which requires a comprehensive review of the Strategy at least once every 5 years.

The draft Strategy aligns well with Green Adelaide's aims of greening and cooling our neighbourhoods, enhancing biodiversity, and creating healthy green spaces for everyone. Further, it aligns well with Green Adelaide's 7 legislated priorities, in particular, Green Streets and Flourishing Parklands and Fauna, Flora and Ecosystem Health in the Urban Environment.

The following general comments and suggestions are provided for your consideration:

- The three goals outlined in the draft Strategy that guide the Adelaide Park Lands strategies and priorities are supported.
- The draft Strategy's aim to promote the cultural values of the Adelaide Park Lands and respect Kaurna culture, heritage and wellbeing are supported.
- It is noted that the draft Strategy suitably supports matters that Green Adelaide has a strong interest in, including biodiversity, restoration of the River Torrens and its tributaries, management of wetlands, sustainable water supply, and biodiversity-sensitive and water-sensitive urban design.
- It is suggested that the draft Strategy may make mention of Adelaide being an internationally recognised National Park City. As you may be aware, the National Park City movement is a global movement to create cities worldwide where people and nature are healthier and better connected. Adelaide was recognised as Australia's first National Park City in December 2021. The Adelaide Park Lands play an important role in this status by providing unique spaces for people to connect with nature and each other. Green Adelaide would be pleased to provide further detail and/or specific wording on this matter, if helpful.

Green Adelaide looks forward to its continued collaborative efforts with the Adelaide Park Lands Authority and wishes the Authority all the best on finalising the Strategy. For further information please contact Alison Collins, Team Leader Planning at **alison.collins@sa.gov.au**.

Yours sincerely

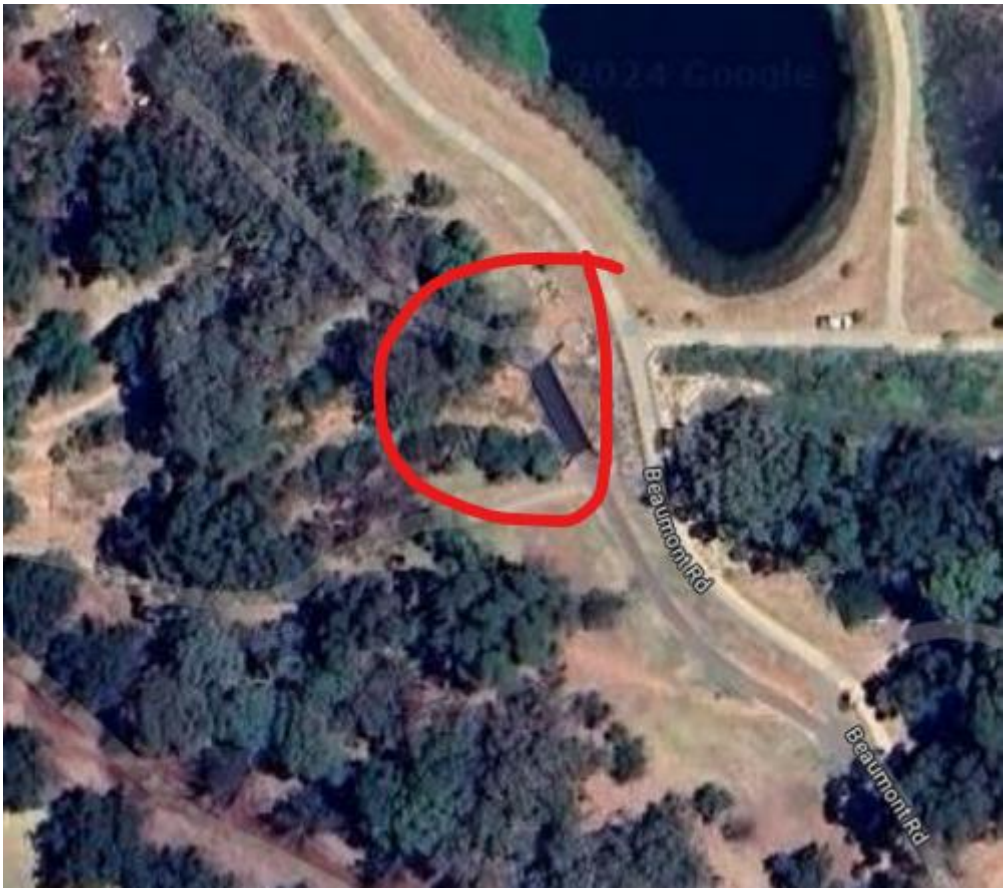


**Louisa Halliday**
Manager, Strategy and Performance

**From:** Hannes Kiriam <hannes.kiriam@gmail.com>
**Sent:** Thursday, August 8, 2024 6:21 PM
**To:** Kadaltilla Park Lands Authority Enquiries <Kadaltilla@cityofadelaide.com.au>
**Subject:** Feedback Park Lands Development

Dear Kadaltilla Team,

I appreciate your reach out for feedback. I would like to share the following suggestions:
1. Bridge next to Beaumont Road: When crossing the bridge as a bike-rider, even at moderate speeds, it is not possible to see the upcoming traffic from the opposite direction. The issue is the strong bend of the path right north of the bridge.




2. On several occasions, bike paths that connect parts of the parklands are intersected by major roads, these should have keep-clear zones for the bike paths. An example the gets packed up during morning

commutes is shown below:




3. A general problem when accessing the parklands without a motorized vehicle is that traffic lights require manual activation, this leads to a huge timeloss and reduces the accessibility of the parklands. Pedestrian traffic lights should be activated always on default, at least during the day, e.g. 6am-10pm. One example is entering the parklands from the SouthEast.




Please let me know if there are any questions on my feedback. I am reachable under 0493677508

Best regards,
Hannes Kiriam, resident of Glenside
0493 677508

# Adelaide Park Lands Management Strategy Towards 2036

Thank you for the comprehensive, impressive, and useful report to help understand the proposed management strategy for the Park Lands. I will make some general comments that apply to the Park Lands generally and some specific comments about the Park Lands nearest to where I live.

## General comments

**Broad Based Long-term thinking and strategies**

The Park Lands Management Strategy recognises that climate change will bring significant change to the whole city not just the Park Lands.

The Council is responsible for integrating all aspects of city living and hence planning within silos is limiting. The challenge is to capitalise on the broad-based opportunities that are available for adapting to climate change.

*Water efficiency*

For example the planned new big build developments are an opportunity for improving water supply to the Squares and Park Lands. Developers need to ensure the buildings' grey water is siphoned off to water nearby city Squares and/or Park Lands.

Current buildings in suitable locations may be adapted to help supply this network of watering the commons.

*The living nature of the Park Lands*

There are numerous groups and individuals who complement what CoA staff do to maintain and improve the Park Lands. This is an area where more can be done, and CoA's challenge is to make it easy for groups and individuals to do so.

In the Strategy very little attention is focused on the potential in our daily life for using bush tucker, community gardens, orchards such as olives from earliest Park Land days through to the more recent planting of fruit trees in Bundey's Paddock.

The Park Lands also provide mulch, kindling such as twigs and acorns, habitat for a variety of animals and birds. Whilst biodiversity is mentioned it is more of a passing reference to saving some of what is left rather than doing better.

Drawing on traditional Aboriginal knowledge needs to be more than the one cultural burn off we had a few years ago.

Council will need to clarify policies as to how we as a community share the produce of the Park Lands, not just among people but also with other animals and birds. And once clarified, ensure policies are implemented and maintained.

For example I strongly feel community gardens as well as sporting fields should be open and accessible to all. However the Park Tce Community Garden has been locked for years and fencing of a sporting field in the western Parklands has been allowed.

Generally 'activation' of the Park Lands need not focus on sport and big events. Activation could include a combination of socialising while helping care for the Park Lands eg citizen science projects, teams of residents and city workers to regularly remove rubbish in a specific park, more Bush Care groups, more community gardening, or recording in a diversity of ways the changes occurring in the Park Lands. Increase knowledge of the Park Lands through complementing APA walks with regular Bush Tucker walks led by Aboriginal guides.

**Entries and pathways**

There is a marked enthusiasm to continue to put in what look and feel like tar or concrete pathways. This is especially so around the perimeter of many parks and entry points to the Park Lands. The entries have wide curved paths to create a circular impression with concrete blocks as seating.

This infrastructure does not have a cooling impact on the Park Lands. For much of the year the 'seats' are too cold or too hot and lacking shade, to be comfortable to use. A big gum tree with a wooden seat around its base I think would make for a more appropriate entry to a park land.

The increasing number of pathways and the widening thereof to accommodate shared pathway use, between pedestrians and those on wheels, challenges safety.

While I think we should share whatever resources are available I frequently see near accidents when a cyclist enjoys zooming through the Park Lands and a pedestrian is meandering, enjoying nature, and slowing down to relax. I think this issue should be carefully considered in creating greater access to the Park Lands. Our city needs contrasting areas for enjoyment – not everything need be a fast transport corridor.

**Active Transport Indicators**

On the Precinct and Square maps in section C it is not clear to me if the purple stars are meant to indicate there is, or should be in the future, active transport on the streets next to the precincts and squares or on the Park Lands. Possibly it varies from one site to another. I am concerned that the trend I have seen of introducing pathways along the edges of the Park Lands is reducing the size of our Park Lands and their contribution to cooling the city.

**What constitutes a HUB?**

In some areas mention is made of creating a hub, or a medium hub and indicates it is to service sporting facilities and other times the public. For example would a hub, whatever its size, automatically include general access toilet facilities, seating, and shade?

On the Precinct Maps the toilets and seating is not indicated. I notice on the maps in the Park Lands it varies as to whether they are marked or not. Yet for many people this is important to know when wishing to enjoy a walk, run, picnic, sport or whatever.

**Tree Canopy Cover**

I have assumed that canopy cover means being able to stand or sit under the branches of a tree. Is that correct? Looking at the Precinct Snapshot information and maps I think I am incorrect.

Trees being planted are often small and narrow in structure. While they cast some narrow-angled shade when the sun is in the right position to do so, I do not think of them as providing canopy cover.

I understand that streets can often only incorporate small trees that do not give much shade or no trees, and hence the need to consider other shade options. In the Park Lands however I would hope that there will be many trees to either give shade because they have wide branches such as Moreton Bay Figs or Brazilian pepper tree or as a stand of trees, say pine trees, providing good shade under which you can linger getting away from the heat of the day.

I don't mean that there should only be shade trees but certainly areas that are focused on keeping the earth cool and hence people and other animals.

## Precincts and Squares

### Whitmore Square/Iparrityi

*A little bit of history*

In the 30 years I have lived in the SW quadrant the changes to the Square have focused on slowing down traffic while keeping it moving and widening existing paths and adding more paths within the Square.

The most common themes locals have suggested is to use zebra crossings rather than more traffic lights and to keep planting more trees and providing additional seating.

Locals in persisting to suggest zebra crossings rather than traffic lights thought that as well as slowing traffic, zebra crossings may discourage the through traffic along Morphett Street.

The greatest success for locals has been to request in between consultations, the installation of a half basketball court and table tennis.

There have not been community requests for more paths within the Square. A circular path around the outer edge was proposed by the last consultants. It was promoted as a running track. No-one runs on it, and very few push a pram or walk a dog around it.

I note this as some of the last plan's design are still to be implemented, yet the world has changed. We are now facing up to the difficult issues of climate change, the understanding that resources are finite and the increasing inequality between the resources people have for themselves and at a community level.

*What could be*

There is no need in my view to finish the outer edge pathway around the southern end of Whitmore Square as there are other options for enhancing the Square.

For example I have counted the number of trees in and around the Square and come to 230. So we have some way to go before we reach the 305 of the tree count given.

Within the Square the future consideration of creating outdoor rooms including tree planting, seating and shelter is worth bringing into the present. Include bush tucker and hardy herbs into the rooms and there will be additional reasons for people to come and enjoy being outside in a wide variety of weather.

*Avoid*

Don't spend more time and other resources on what is already there eg wide central north/south spine with many paths leading off it and a wide west/east path.

I hope that the W/E tram track suggested by State government to go through Whitmore Square, will not become a reality.

Some future considerations seem to be contradictory. I have my doubts that bitumen or equivalent will ever be reduced around and within the Square as it is also flagged that new paths and more of a hub is to be considered.

Entrances and hubs being installed in the Park Lands all look like concrete, curved wide paths with pathways running off them and concrete seats that are not inviting in hot or cold weather.

*Build on success*

In the late 1990's CoA worked with locals who were keen to establish street gardens in the SW. Many streets enjoy an improved amenity through the work of those living in the street. Several people took on the western side of Whitmore Square as their focus. They called themselves the Greening Group and worked with the support of Council staff to create a water efficient garden.

When circumstances changed, the style of garden changed – again a joint effort between locals and Councill staff. Today that western side continues to give much pleasure to many people. Many conversations are engendered because of the shared enjoyment of the garden. The locals who do the gardening keep changing but when they leave, they ensure others take their place. Likewise with Council staff.

Why not extend that process around the Square? The style of garden does not need to be the same all around the Square. One suggestion made for the eastern side is to include Greek garden features as once there were many Greek people living in the SW corner of the city. So perhaps there could be some vine covered arches with seating underneath and some pots with fruit trees and herbs.

At present a mobile laundry van parks on the western side to provide a regular service to homeless people. Think how they may enjoy such a setting and may help with its upkeep.

Locals and CoA working together to green the Square is an all-round plus.

**South-West Park Lands Precinct**

*A brief aside*

It is such a big report that a few errors have escaped notice. Edwards Park p68 is not part of area outlined but is a Park that would benefit from remediation such as removal of tar and replanting.

The Conservatory referred to is the one built during the time of Town Clerk Veale at the back of Veale Gardens, officially opened in March 1964. It became derelict and was demolished in August 2016. The Bicentennial Conservatory p69 is in the Botanic Gardens.

*Appreciating the variety*

The three Park Lands being considered here are diverse in their nature and that is of benefit to current and future people. The challenge is not to lose the focus on nature.

I would like to see the Nurses Memorial Garden be sign posted with some history included as are Lundie and Veale. Knowing a bit about each garden does make for greater interest and a sense of knowing your Park Lands.

I would prioritise the remediation of numbers 11 and 19 p70 which are located just in from Greenhill Road. All along Greenhill Road there are opportunities for creating seating, some bins, and shady areas to relax. Not only workers would cross Greenhill Road to eat their lunch or go for a walk or take their dog for a walk.

In these Park Lands there are several dirt paths meandering through wooded and open areas. These are a pleasure to use as you feel much more as if you are in a natural environment. My hope is that these will stay as is and keep a greater sense of being out in nature and maintain variety in our Park Lands.

The community garden Walyu Yarta provides an interesting focus for gardeners, other groups who like to meet near them and passers-by. They are all curious as to what is growing, how they are organised and how come it works without being enclosed. The people working there change but friendships remain. As does knowledge gained from conversations on the many aspects growing and eating food.

Managing key biodiversity areas is important and I hope this focus will be increased. Learning from Aboriginal knowledge and experience may mean there will be cultural burns in the future and interest may be developed in Bush Tucker here and throughout the Park Lands.

Why assume sport and big events are the main ways to activate the Park Lands? With uncertain weather becoming the norm people may increasingly move away from outdoor sport and buying tickets to big events. Now is the time to prepare for shorter forays outside such as enabling individual or small group exercise, food gathering, growing, or harvesting food, or meeting friends. More and more people may want to help nurture nature as its importance to our well-being is realised.

There could be through CoA citizen science research projects, teams of residents and city workers who remove rubbish in a specific park on a regular basis with coffee afterwards, more Bush Care groups established or recording the changes occurring in the Park Lands using different technologies.

Our relationship with the Park Lands will continue to change as the climate changes.

*Car parking*

While goals have been set to reduce parking on the Park Lands for the south-west Park Lands the issue is more than managing the car parking for the Royal Adelaide Show.

Whenever there is some major event on at the Show Ground people park on Park 22. With the three-day Caravan show recently people made a beeline for parking as close to Greenhill Road as they could creating rows and rows of parking on the Park Land. They did not use the available allocated parking around the Netball courts.

Inappropriate parking is still a major issue here and throughout the Park Lands.

*Resourcing*

Time, materials, and funds are limited no matter the context of operations. I hope for the sustainability of the Park Lands that more resourcing is put into time and people, paid staff and enabling community members to be involved.

## In Conclusion

It is wonderful to see improvements being made to the Park Lands such as the wetlands in the SE and the locals doing plantings in the eastern Park Lands. As a local I hope for ongoing improvements and believe that will happen when most people realise the importance of the Park Lands in keeping Adelaide a liveable city in the years ahead.

Marjon Martin inner city homeowner and resident since 1994

# SUBMISSION

Re:

# Draft Adelaide Park Lands Management Strategy Towards 2036

**The Corporation of the City of Adelaide**
**Kadaltilla, Adelaide Park Lands Authority**

Public consultation (170 pages) concludes 9 Aug 2024

*Where in the wide world will you find a city better planned than Adelaide? Adelaide with its broad streets and with its quincunx of squares and its park lands 2,300 acres in extent—**a grand inheritance of the citizens for all time**."*

Sir Samuel Way (1836-1916), former Chief Justice of SA (1876-1916)

*The spatial arrangement of the outer ring of parklands surrounding the city forms a greenbelt that stands in contrast to the inner urban built form. This arrangement is a **defining aesthetic for Adelaide** – either when viewed from flying into Adelaide, from Mount Lofty, or when moving through the outer ring of parklands into the city centre.*

*Heritage Assessment – Adelaide Park Lands and City Squares*
DASH Architects and Peter Bell, 17.5.2018

*The expansive Adelaide Park Lands are the **city's crowning glory**.*

https://www.cityofadelaide.com.au/about-adelaide/the-adelaide-park-lands/

**THE NORTH ADELAIDE SOCIETY INC.** EST. 1970
northadelaidesociety@gmail.com [NFP]

Lodged 9 Aug 2024

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# Historical Context & Future Significance

> *Since its establishment as a Corporation in 1849, Adelaide City Council has played a major role in the care, control and management of the Park Lands. If not for this, the integrity of the Adelaide plan would very likely have been diminished and compromised through the growing needs of a capital city, like most other planned colonial cities across the world.*
>
> *The Council and its staff have shaped its design and ultimately ensured its overall preservation. Since the 1850s Council has organised replanting programs, designed and improved structured and unstructured spaces for community enjoyment and supported various compatible uses. For these reasons, the Adelaide Park Lands, Squares and City Layout have a special historic and ongoing association with the Adelaide City Council.*[1]

1. The intergenerational responsibility of the Adelaide City Council (**ACC**) towards the Adelaide Park Lands (**APL; Park Lands**) transcends the temporal decisions of its administrative staff, elected members, and Kadaltilla-APLA. Custodianship requires a decision made in the passing moment of convenience to not diminish for future generations the future environmental and ecological value of the Adelaide Park Lands and its parks and squares.
2. The legislated principles applicable to a management strategy for the Park Lands are directed to contemporary and future free public access to a sustainable natural, ecological, and biodiverse landscape and uses consistent with that landscape and its cultural and heritage values.
   - **Protect**ion of the National Heritage values
   - The Park Lands to be **freely available** to the people
   - Protect and **enhance environmental**, cultural, recreational and social uses
   - Protect, enhance and interpret cultural heritage sites
   - **Enhance** the **biodiversity**, including **remnant vegetation** and biodiversity significance
   - Enhance the ecological health of watercourses
   - Manage landscapes and buildings sustainably.[2]

## The North Adelaide Society Inc [3]

3. The North Adelaide Society Inc. (**TNAS**) was established in 1970 and has 54 years of experience and advocacy about planning, park lands, and land use within or affecting the City of Adelaide. It is a community based association with a diverse membership (>200) and links with community associations to address issues such as planning, public spaces, park lands, and infrastructure that impact local communities.

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[1] *Heritage Assessment – Adelaide Park Lands and City Squares*, DASH Architects and Peter Bell (2018), p51

[2] Cf. City Planning, Development and Business Affairs Committee, 3.10.2023, Attachment A; *Adelaide Park Lands Act 2005* (**APL Act**)

[3] The views expressed herein are not intended to reflect adversely on any person or entity concerned with, or in any way involved in, developing the draft document or material the subject of this submission. Nothing herein is intended to detract from the work and effort that has resulted in the draft. To avoid doubt, footnotes are included in this submission and TNAS reserves the right to clarify, amend, or correct any aspect of this submission.

4. TNAS advocates for:

4.1 Conserving and enhancing the Adelaide Park Lands as ecologically verdant publicly accessible parklands of immeasurable historical, contemporary and future cultural and environmental value

4.2 Intergenerational inheritance of the cultural, heritage and ecological value of verdant Park Lands

4.3 Respecting and nurturing each park as parklands to collectively be worthy of state, national and world heritage recognition

4.4 People, Park Lands, and liveability are the heart of the culture of the living city that evolves within the City of Adelaide and Greater Adelaide

4.5 Adelaide as a humanistic[4] capital city that is enhanced, identified and defined by natural Park Lands.

## Adelaide Park Lands

5. The Adelaide Park Lands are internationally renowned; they are an iconic feature and world class as parklands. They are first and foremost parklands to be nurtured, used, and valued as publicly accessible parklands with cultural and historical significance. They make an immense and significant contribution to the natural heritage, environment, and ecology of the City of Adelaide. Their strategic management as a world-class public and culturally sensitive asset to be conserved as an urban vegetated park with a variety of subordinate recreational uses for the benefit and wellbeing of present and future generations, is unarguable and supported by landmark legislation (*Adelaide Park Lands Act 2005*).

6. The Kadaltilla Adelaide Park Lands Management Strategy 2015-25 (Jan. 2018) heralds: "*The Adelaide Park Lands will be a globally recognised park system which surrounds and permeates our city and is central to our identity*", variously refers to the role the Park Lands play in showcasing world and national heritage values, and dedicates Strategy 5 to the Park Lands being "*valued as a National Heritage site worthy of World Heritage listing, and as a place of Kaurna cultural significance and to inspire visitors*."

7. The Park Lands have markedly shrunk despite exemplary utterances that become consumed by political convenience.

   Once described by Sir Samuel Way as 2,300 acres (930 ha), it is now 723 hectares of parklands and city squares; 116 hectares of institutions such as universities, hospitals and cemeteries; 22 hectares of rail infrastructure; and 69 hectares of roads and car parks.

   Of the 723 hectares, 675 hectares are managed by the CoA (incl. River Torrens / Karrawirra Pari and six Squares) and the State Govt is responsible for the remaining 48. [5]

   The generational inheritance to which Sir Samuel Way referred is squandered by intergenerational theft and puffery.[6] State governments and political parties too

[4] Gehl, Cities for People (2010)

[5] Cf. APLCLMP; Oct 2023, Attachment B, Item 7.5 Adelaide Park Lands Community Land Management Plan, City Planning, Development and Business Affairs Committee, 3.10.2023

[6] The following is an example from a CoA publication that arguably belies governmental reality (e.g. a closed circuit motor car racetrack).

readily retreat from the foresight policies of the 1970s and instead reassert the "*free land bank view of the park lands*"; legislate to demolish heritage buildings; and withdraw pre-election support legislation to list the Park Lands as state heritage.[7]

8. **TNAS supports** referencing and "*embedding Kaurna culture*" as laudable features of the draft APLMS.

9. However, it is disgraceful that built form, car parking, hard surfaces, and uses incompatible with protecting, enhancing and sustaining the natural environs of the park lands are featured in the draft APLMS, despite enhancing and sustaining the natural environment and cultural/heritage values being at the heart of the legislative principles.

10. It is the **general submission of TNAS** the draft APLMS should expressly state to the effect that:

10.1 The land use of each park and precinct within the Adelaide Park Lands is as parklands, albeit that each park may include public activity or a community based purpose conducive to it being Park Lands. That is, as the Park Lands are sometimes described as the lungs or heart of the City of Adelaide, that can only be the case "towards 2036" and well beyond if the Park Lands continue as nature-based natural parklands.

10.2 Vegetation in each park ought to be the subject of an audit and periodic 'vegetation stocktakes' (at least once in the review period of a management strategy).

## Draft Management Strategy

11. The Corporation of the City of Adelaide (**Corporation**) is undertaking the review of the current APLMS 2015-2025 on behalf of Kadaltilla.

12. The Corporation adopted a new Adelaide Park Lands Community Management Plan (APLCLMP) in or about Oct. 2023, which is required to be consistent with the APLMS[8] (s. 19(1), *Adelaide Park Lands Act 2005* (**APL Act**)). The APLCLMP was eventually revised to be partly responsive to public consultation,[9] albeit not as evolved, informative, detail, or useful as its predecessor.

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"*Designed in balance with nature, to nurture. The Adelaide Park Lands are the largest inner urban park system in Australia. Nationally Heritage listed for their unique design which cocoons the city and creates the world's only 'city in a Park', they are the city's lungs, backyard, playground, meeting space and more. A big backyard. Spanning over 760 hectares, the Adelaide Park Lands provide a space where residents and visitors alike can enjoy healthy and balanced living through sport and exercise, recreation, and relaxation. A total of 29 Parks and 6 city squares all with an array of different features, facilities and biodiverse ecosystems combine to form the people's Park Lands."*

[7] InDaily Opinion, 4.11.2022 *Public asset now a free land bank for government,* Chris Sumner, former Labor minister in the Corcoran, Bannon and Arnold State Governments. https://www.indaily.com.au/opinion/2022/11/04/are-the-park-lands-a-community-asset-or-free-land-bank-for-government

[8] *Adelaide Park Lands Management Strategy 2015-2025*, Jan. 2018 (Prepared by the Adelaide Park Lands Authority 2014-15; Adopted by the City of Adelaide December 2016; Adopted by the Minister for Adelaide August 2017)

[9] CPDBA Cttee 3 Oct 2023, Agenda Item 7.5

13. Oddly, the new APLCLMP predates the draft APLMS notwithstanding the following:

> *What is the difference between the APLMS and the Community Land Management Plan (CLMP)? The Adelaide Park Lands Management Strategy (APLMS) is an aspirational document which identifies what Kadaltilla / Adelaide Park Lands Authority, Council and the State Government are trying to achieve at a strategic level. The Community Land Management Plan (CLMP) identifies how the land will be used and managed. These two documents must work together such that the CLMP must be consistent with the APLMS.*[10]

14. The issues and concerns raised during community consultation for the new APLCLMP are relevant to the APLMS.

> *Part 2 - Community Consultation*
>
> *Feedback from the community provided a strong response that the Park Lands should be protected and enhanced for the benefit of the communities that it serves and that the Draft CLMP does not provide adequate protection against future or proposed major developments (noting development is assessed against the South Australia Government's state-wide Planning and Design Code). The community responses indicate a strong desire for the Park Lands to be publicly accessible, with less build form and development and more open spaces focused on the natural environment and biodiversity. Feedback outlined that the commercialisation, privatisation and major developments should be minimised or stopped all together in the Park Lands. Strong community feedback against development of the Park Lands by the State Government was received, including the New Aquatic Centre in Park 2 and the New Women's and Children's Hospital in Park 27. Concern was raised that the Council has changed its approach to the Draft CLMP with less detailed content – as previous versions of the CLMP contained information beyond the requirements of the LG Act and APL Act. Concern was raised that the removal of this detail will compromise the protection of the Park Lands. Community responses included concern about policy ambiguity and sought better clarity of policy in the CLMP.*
>
> *Some feedback provided on the Draft CLMP included aspirations for the enhancement of the Park Lands,* ***whilst this feedback is helpful for the future planning of the Park Lands, these aspirations are more closely aligned to Adelaide Park Lands Management Strategy (APLMS) which sets future aspirational targets and objectives for the Park Lands.*** *The APLMS is currently under review, with consultation on this document to occur in 2023.*
>
> *Key Points from Responses*
>
> *The Draft CLMP does not provide the same level of information on protection for the Park Lands from major development as previous versions. The Draft CLMP introduces increased ambiguity which does not support the protection of the Park Lands. The objectives and purpose in which the Park Lands are held should reflect the environmental and open space nature of the Park Lands and the reinstatement of land as Park Lands rather than being built on.*
>
> *Key Feedback Themes*
>
> > *Three predominant themes … identified through … feedback, including;*
>
> *Valuable community and environmental asset*
>
> > *The Park Lands provide valuable open space and environmental landscapes to the city, community and adjoining council areas and should be preserved from major developments.*
>
> *Enhancement and protection of environmental landscapes*
>
> > *The community want the Park Lands enhanced with green space and biodiversity that is protected from development, commercialisation and privatisation.*
>
> *Protection of cultural and heritage values*
>
> > *State Agencies and Local Government outlined the need for greater identification and protection of culturally and historically significant landscapes and built form.*

[10] https://www.cityofadelaide.com.au/community/get-involved/consultation-aplms-towards-2036/

*The three themes highlight the importance and value of community land and specifically the Park Lands to the city, communities and South Australia. The* ***themes will*** *help Council in its ongoing management of the Park Lands and* ***contribute to future strategic planning to ensure that the Park Lands are enhanced and protected for future generations.***[11] (emphasis added)

15. **TNAS Submits**

15.1 That the matters of community concern identified during consultation for the Corporation's APLCLMP ought to be reflected in the APLMS.

15.2 That the "*three predominant themes*" ought to be included as objectives / outcomes for the draft management strategy for the Park Lands:

a) The Park Lands will provide valuable open space and environmental landscapes to the city, community and adjoining council areas and should be preserved from major developments.

b) The Park Lands will be enhanced with green space and biodiversity that is protected from development, commercialisation and privatisation.

c) Culturally and historically significant landscapes and built form will be identified and protected.

## Terminology[12]

16. Words, phrases and expressions that are of indefinite or uncertain meaning will be open to conjecture, misapprehension, or subjective interpretation. The draft uses many words that presumably are intended to have a particular meaning or purpose, which nonetheless is not clear. For example, what is meant by: accessible, activate/activation, activity, open space, active transport, urban address, city, partner/s, legible places, stimulating experiences?

17. The draft APLMS usefully includes "*Adelaide Park Lands Definitions*" for:

Adelaide Park Lands
Park Land Purposes
Non-Park Land Purposes
Net loss – Publicly Accessible Adelaide Park Lands (Alienation)
Permanent Net loss of Adelaide Park Lands
Return to Publicly Accessible Adelaide Park Lands
Building Footprint
Hardstand.

18. The inclusion of definitions and explanations will assist understanding and certainty of intent and reduce the risk of misapprehension or yet further diminution of the Adelaide Park Lands.

18.1 For example: "Park Land Purposes" and "Non-Park Land Purposes"

a) The use of "*publicly accessible open space*" is not instructive. An open lot car park, a concrete apron, and a multi-lane road all fit that description.

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[11] Pages 9-10, Consultation Summary Report, Attachment A of Agenda Item 7.5, City Planning, Development and Business Affairs Committee, 3 October 2023

[12] Glossary In this submission, unless the context suggests otherwise, "City of Adelaide" and "CoA" means the area of local government known as the City of Adelaide; "Park Lands" means the Adelaide Park Lands (APL); "parkland" means land use as natural park or vegetated open space, often referred to as 'green space' that is freely accessible by the public; "Corporation" means The Corporation of the City of Adelaide (i.e., the administrative function of the elected Adelaide City Council); "Kadaltilla" and "APLA" refer to the "Kadaltilla, Adelaide Park Lands Authority"; "APLCLMP" means the Adelaide Park Lands Community Land Management Plan; "draft APLAMS" and "draft" mean the "Draft Adelaide Park Lands Management Strategy, Towards 2036".

b) The APL Act refers to “special status, attributes and character of the Adelaide Park Lands; to provide for the protection of those park lands and for their management as a world-class asset to be preserved as an urban park”. The use of “park lands” and “urban park” is indicative of something more than open space.

c) What is “open space”? In the context of parklands, the type of *open space* land use is critically important. Open space cannot include a closed space or a space on which there is built form. Open space that is not freely publicly accessible is a space and can be spatially identified, but is not open to the public, for example a rail or a racetrack.

   In the context of the public Adelaide Park Lands, open space ought to mean an area of natural environment; ecological setting; verdant, vegetated, grassed, or treed landscape; parkland; or hardstand, which is freely accessible to the public and excludes an area of land on which there is built form. In contemporary terms that could more helpfully be expressed as ‘green’ or hardstand open space or a space on which there is no built form or from which the public access is not excluded.[13]

d) The use of “*limited*” is not qualified or quantified in any respect and thus becomes ‘limitless’. It ought to be clarified as to time, accessibility, use, purpose, or authorisation.

e) Why is “*benefit*” to be limited to the people of South Australia? Seeking world heritage listing connotes a benefit well beyond this State. The APL Act refers to “*management as a world-class asset to be preserved as an urban park for the benefit of present and future generations*”. While state legislation may refer to the people of South Australia, in the historical context of the Park Lands, and having regard to the benefit of present and future generations, the inference must – or ought – to go beyond the people of South Australia to include visitors.

f) What does “generally available” mean and how is that to be assessed?

g) There is purpose in differentiating Park Land Purposes and Non-Park Land Purposes but having both is confusing. If Park Land Purposes is sufficiently defined, then everything that is not within that definition is a non-park land purpose. Alternatively, if Non-Park Land Purposes is sufficiently defined, then everything that is not within that definition is a park land purpose.

h) There is purpose in defining or explaining what is meant by net loss alienation from Park Lands, the more so when an area ceases to be freely publicly accessible open space parklands. That generally occurs consequent on a built form footprint or secure fencing that seeks to exclude public access.

   “*Net loss … (Alienation)*” occurs when the loss of area is not “permanent” (i.e., does not result in a technical boundary change formally recorded on the applicable registered plan) and the area was not already for a “Non-Park Lands Purpose”; the latter may not necessarily be easily characterised.

   What is more easily capable of being ascertained is an area of built form footprint, and an area of fencing that seeks to exclude public access without payment of an entry fee or on pain of penalty. An example of that would be the motor car race, which would be a temporary albeit periodic alienation.

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[13] The draft has a comparison of “Metropolitan Open Space System” (draft p 142-43) that states “760 Open Space (Hectares)”, for which no source is provided. A webpage of the Corporation states “Covering over 760 hectares” but does not describe that as “open space”.

18.2 Use of “activate” and “activation” suggest a current absence of activity or that current land use non-existent or to be disparaged. To put it differently, the use of those expressions presumes that the Park Lands primarily have value if they are used by reference to number of activities and visitor numbers.

a) Respectfully, it is unintelligible to speak of “*activate/ing our/the Park Lands*”. It is a fact that the Park Lands as parklands are constantly in use and provide a human benefit every hour of every day and night (24/7). They are continuously used passively, actively, ecologically, bio diversely, and usually reverently. They are dear to the daily hearts and minds of Adelaideans and are always being promoted as an asset and distinguishing feature of the City of Adelaide and greater metropolitan Adelaide.

b) Everyday tens of thousands of people move through or around the Park Lands while travelling to, from or around the City Centre, and thus experience the natural vista and landscape of the Park Lands that would not otherwise be available. If those expressions are intended to refer to areas fenced off or dilapidated, it would be useful to speak in terms of park land rehabilitation or making it publicly accessible.

c) The use of “*activate*” and “*activation*” is disparaging and says nothing of the activity that is sought to be achieved in place of whatever use or activity currently occurs. One suspects an underlying theme of commercialising or revenue raising. In any event, those expressions are meaningless puffery that has entered the political and bureaucratic lexicon without utility. They ought to be expunged and replaced with meaningful language and transparent intent.

19. **TNAS Submits** that further consideration be given to the “Adelaide Park Lands Definitions” and inclusion of a glossary of terminology to provide certainty of meaning, ease of interpretation, and assist understanding and intent.

## Maps and Graphics

20. Maps/graphics ought not to be misleading in their colouring or presentation.

    For example, the graphic map at page 4 of the draft shows the whole of the area outside of the urban areas as coloured ‘green’ with an adjacent reference to “Adelaide Park Lands”. If that is intended to represent what was once Park Lands, it ought to state that. If intended to represent what is now technically freely publicly accessible public Park Lands, then much of what is shaded ‘green’ does not meet that intent; significant areas no longer meet that criterion, and much is built form or hard surfaces.

    Maps/graphics should not be capable of being characterised as ‘greenwashing’ and often include authorship.

21. Maps ought to be dated and factually represent what is ‘green’ (i.e., of natural form) and freely publicly accessible as parklands within the area delineated as “*Park Land*” and what is not. To do otherwise is to put form over substance.

    The graphic at page 17 of the draft creditably shows ‘existing uses’ structures.

22. Where a built form, car park or sufficiently large area of hardstand is located on a park or in a precinct, the map/graphic should include at least the extent of its footprint and area, which should be depicted or scaled on the applicable map/graphic.

23. Similarly in relation to a Precinct in which major or parkland impacting events are held for a substantial period (say, 4 weeks or more). If free public access is excluded or impeded, that ought to be reflected in the map/graphic/explanation as an existing, foreshadowed, or time limited activity.

24. Use of aerial photographs (source & dated), even if overlaid by a graphic (source & dated), provide a temporal record. That is managerially important when dealing with a strategy concerning an intergenerational public asset such as the Adelaide Park Lands.

25. **TNAS Submits** that:

25.1 Maps and graphics should expressly state what is intended to be depicted and accurately reflect that intent; accurately reflect the area of built form, car parking, hardstand and event areas;[14] and preferably over/underlay the most recently available aerial photograph or electronic depiction of the applicable area; and include their source and date/year

25.2 The APLMS should include an appendix of maps that show the map/graphic/pictorial timeline history of movement in boundaries, and of predominant land uses, of the parks or areas of and within the Adelaide Park Lands.

## Past management

26. Transparency about the facts of past management is instructive for future strategic management.

27. **TNAS Submits** that an effective management strategy for a public asset like the Park Lands should include in an appendix a short history of decisions made by state or local governments that have altered the characterization or use of land within the historically delineated Adelaide Park Lands.

## Guiding principles and pillars

28. **TNAS Submits** that the "*guiding principles*" and "*pillars*" are largely laudable but ought expressly to include enhancing the fundamental natural and ecological features and landscapes of the Adelaide Park Lands.

## Goals

29. Fundamentally, the draft APLMS[15] does not differentiate what is sought to be strategic management outcomes for the Park Lands by 2036; how that is presently envisaged to be achieved; and the practical management of existing uses in the interim. To not address those issues puts at immediate risk the "*grand inheritance of the citizens for all time*" of the "*jewel in Adelaide's crown*"[16] and the "*city's crowning glory*".[17]

30. Three "goals" are identified: "1. places and spaces", "2. connections and networks", "3. natural systems, cultural landscapes and climate resilience".

31. **TNAS Submits** that these are worthy topics but only "Goal 3" is closest to being an objective, ambition or aspiration. However, it is spatially directed to "places that thrive" (whatever that means). It should instead be aspirational, for example to increase the extent of tree canopy, biodiversity, vegetation and understorey,

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[14] See above at paras 22, 23

[15] S.18 *Adelaide Park Lands Act 2005*

[16] Minister Nick Champion, Minister for Planning, InDaily, 20.09.2023

[17] For a management strategy for the iconic Adelaide Park Lands that permits and says so little to readdress the extent of car-centric parking, the repeated use of "drivers of change" is perversely ironic turning parklands into car park land.. That is the more so in the absence of clarity about the desired future outcome for Park Lands Precincts sought to be achieved in the years "towards 2036".

and reduce built form and hardstand footprints, extent of car parking, periods of public inaccessibility. That might then encompass a strategy to, for example, shift by 2030 motor car racing to the purpose built facility at The Bend or elsewhere.

32. Interestingly “goal” does not appear in the current APLMS. The current APLMS expresses its aims as “objectives” and “outcomes”, which are then underpinned by “strategies”.

33. The legislative description of “*identify goals, set priorities and identify strategies*” (s. 18(3)(c) APL Act) does not require replication of that terminology in a draft APLMS. To the extent that does occur, nonetheless, the “goal” identified ought then to be an objective, ambition, aspiration or outcome.

34. The question of “goal” is a question of what is sought to be achieved. The Park Lands already has “places and spaces”, “connections and networks”, and “natural systems, cultural landscapes” but perhaps not yet “climate resilience”.

35. What does TNAS seek from the Park Lands by 2036? First and foremost, that they be iconic natural landscape parklands with which current and future generations can engage individually, socially and collectively.

36. **TNAS Submits** that the goals, objectives or outcomes for the Adelaide Park Lands should include:

    36.1 The Park Lands will be enhanced with natural verdant tree and ecologically diverse landscape and increased tree canopy, understorey and biodiversity; climate resilient flora and local fauna; and rehabilitate areas to a natural or parkland landscape

    36.2 The Park Land will be freely publicly accessible year-round with event, sports, social and cultural spaces, walkways and trails conducive to a parkland environment; and enable people to sit, walk, run, cycle, exercise, play, converse, enjoy, socialise, experience, and participate culturally and safely

    36.3 The Park Lands will be recognised for their state and world heritage, cultural, and natural values and features; and will be enhanced by the progressive reduction of above ground built-form footprints, hardstand, carparking, and removal or reduction of state government structures and operations.

## Strategies

37. **TNAS Submits** that:

    37.1 Too many of the strategies are overly reliant on creating various sorts of built form rather than enhancing natural forms, flora, biodiversity, and low impact parkland experiences.

    37.2 The notion of “medium” and “large” “hubs” on the Park Lands is objectionable. It is wholly inconsistent with the principles applicable to management of the Park Lands. They connote scale and permanence better suited to commercial zoned land or precincts and infer revenue raising.

    37.3 The meaningless and undefined expressions of *activate* and *activation* should be expunged from the draft APLMS.

    37.4 The suggestion of 5m wide “*promenades*” anywhere in the Park Lands without rationale and specification for location is, respectfully, disingenuous and destructive.

    *Promenades* at large connote creating yet more super-expressways where none is required or sought. It is one thing to create such a path on the edge of the Torrens Lake (Torrens/Karrawirra Pari) adjacent to the area of the Festival Centre in the Riverbank Precinct, it is quite another to do so in any other area

or location in which such a 5m "*promenade*" is simply yet another hardstand surface: in effect an unnecessary roadway[18] in a parkland.

37.5 Design quality says nothing of the natural environment and ecology, nor about minimising and reducing built form and hardstand footprints. "Good design principles" ought not to be a basis or a form of subterfuge for enabling yet more built form and handstand surfaces, as opposed to having a strategy for exemplary ecological and landscape design.

37.6 The strategies should include natural form non-black heat sink bitumen path/walkways.

37.7 The suggestion of "design of access roads and car parking should complement their Adelaide Park Lands setting, using permeable surfaces rather than black asphalt and avoiding traditional kerbing" is supported (albeit in conjunction with a strategy of progressively reducing car parking) and ought to extend to path/walkways.

37.8 Strategies directed to "*create[ing] places and attractions that set the Adelaide Park Lands apart*"; "*provid[ing] permanent and temporary infrastructure to attract and service world class events in the Park Lands*"; and "*strengthen[ing] the role of the Adelaide Park Lands as a regional destination for competitive sport and a variety of active and passive forms of recreation*" ought not be generalised but be conditional on location, impact and appropriateness within the proposed Park Lands context. In general strengthening and enhancing the Park Lands vis a vis State and World Heritage values and listing is critically important and would set the Park Lands apart, and whether a "world class event" or having a "regional destination" is conducive to that or to any part of the Park Lands will very much depend on the specific area contemplated.

37.9 Any transitional notion as between a Park Land edge and an urban land use should not be within the Park Lands, but rather in the area adjacent that is not Park Lands. That is, no strategy should entail a reduction of parkland land use from the Park Lands nor entail any increase of hardstand surfaces within the Park Lands. That should equally apply to "edge paths", an horrendous example of which is along LeFevre Terrace and Whitemore Square, both of which have significantly reduced what is colloquially referred to as 'green space' in the sense of space on which planting could or would otherwise occur. Similarly, it is somewhat perverse that the area of hardstand surface is increased by widening heat sink black bitumen and wide concrete paths.

37.10 The strategies should include existing (and any future) Park Lands community and 'not for profit' based facilities should progressively be required to be on a 'non-exclusive' and 'shared use' basis.

37.11 The strategies should include that where for any reason a tree is approved to be removed from within the Park Lands, the entity (including governmental) seeking the removal will bear the removal and associated cost of the tree payable to e.g., Kadaltilla, calculated in accordance with the methodology in "*Tree Valuations in the City of Melbourne*".[19]

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[18] A standard Australian road lane of 3.5m.

[19] https://www.melbourne.vic.gov.au/tree-policy & https://mvga-prod-files.s3.ap-southeast-4.amazonaws.com/public/2024-04/Tree-valuations.DOC

## Priorities

38. The disconnect between goals, strategies and priorities is most evident in the expression of priorities, which are not indicated as against a strategy nor given any timeline or relative priorities. Many are reliant on built form activity and "master planning" (i.e., undertake, prepare, or deliver the master plan). Many do not specify a rationale for inclusion as a priority. TNAS is not able to assess as between stated priorities.

39. TNAS lacks confidence, but remains ever hopeful, in the Corporation's assessment of priority and consultation processes[20] most recently reinforced by its experience with Wellington Square (Kudnartu).[21]

40. Master plans of city squares feature within the priorities "towards 2035". No rationale is indicated. Other than Light Square, most appear to have had considerable past plans and effective work done, and ostensibly appear in good order for the foreseeable decade.

41. **TNAS Submits** that having regard to its varied experiences of the Corporation's consultation processes and assessment of priorities, and absent transparency of rationale and timing, it remains hesitant about the present consultation and assessment of what are to be the priorities for "Master Planning", save to say the priorities seems excessively focussed on squares and master plans.[22]

42. **TNAS Submits** that the priorities should have indicative timelines and should include:

    42.1 Progressive removal of black-heat-sink bitumen and immediate use and replacement with light coloured or other appropriate surface, including solar illuminated; and progressively increase the use of movement activated intensified lighting, and path-level LED type lighting (light the path, not the sky).

    42.2 Cultural and interpretive work and artwork (temporary & longer-term) conducive to a parkland setting. There should be an objective of a specified percentage of Park Lands capital works being for artworks and creative innovations.

    42.3 Many of the Squares have been the subject of improvement and master (or sub-master) planning and ought not become crammed full of other than 'green' verdant open space and safe pathways (not "*promenades*").

    42.4 Achieving State Heritage listing by 2026 and World Heritage listing by 2030.

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[20] For example, re land holding on O'Connell Street; and the statutory representation review processes of a previous corporation and council.

[21] Ring fencing closure of all of Wellington Square (Park Lands) without prior reasonable notice, reduced after representations to allow partial use. Significant infrastructure works without prior consultation or substantive information; and expenditure on a well-cared for public asset in good condition. The Agenda for the City Planning, Development and Business Affairs Committee, 4 June 2024 for Item 7.3 Draft Adelaide Park Lands Management Strategy (APLMS) – Towards 2036, included: "*Council's draft 2024/25 Annual Business Plan and Budget includes funding for a range of strategic priorities identified in the APLMS including: $500,000 for lighting and footpaths renewals in Wellington Square / Kudnartu*." That was replicated in Item 7.2 on 6 Aug 2024 dealing with the same topic: "*Implementation of the City of Adelaide strategic priorities identified within the draft APLMS are funded through the 2024/25 Annual Business Plan and Budget. Strategic priorities identified in the APLMS including: $500,000 for lighting and footpaths renewals in Wellington Square / Kudnartu. …*".

[22] TNAS has useful interactions with many Corporation staff. The community view that the Corporation will too often do what it wants, how it wants and when it wants is not suggested to apply generally to TNAS interactions with individuals within the Corporation.

## Precinct Plans

43. Part C "implementation" includes "Precinct Plans".[23] A precinct may have more than one park and address their interconnection. Each precinct plan includes a largely factual or informational "*snapshot*" and "*context*"; subjectively opines about "*drivers for change*"[24]; and lists numbered "*considerations*". Each has a diagrammatic representation that is less representative than the diagram at page 17 of the draft and much less informative than a real representation of the precinct and its parks. There is considerable diversity amongst the parks and precincts, similarly about what is contemplated for each precinct.[25]

44. There is no indication about the current and desired future strategic parkland character of each park and precinct. There is no rationale for whatever change is proposed "*towards 2036*", nor how the indicated numbered "*considerations*" relate to that intended character or relates to what was "heard" from the community forum during consultation.[26]

45. **TNAS Submits** that:

45.1 In the context of a "*management strategy*", each Precinct Plan ought:

a) To be transparent and explicit about its past, current and future proposed desired future strategic parkland character of each park, of the precinct; and indicate the rationale for whatever change is proposed "towards 2036".

b) Include formal and informal listing of, and conservation and informing about, cultural heritage and points of interest (including about flora and fauna) throughout the precincts and pathways is supported, subject to respectfulness and appropriateness in the context of parklands.

c) Not include proposals for increasing road access or on-park carparking, rather those should be progressively reduced and opportunities for ecological sustainability, ambulant connections, and permeable surfaces should be supported. Similarly, the management strategy should not include proposals for a "*medium/large hub*" or to "*upgrade and enhance community buildings*", as opposed to instead including a preceding assessment or investigation process.

45.2 North Park Lands Precinct (Parks 2-8)

a) Has suffered grievous loss of "significant and regulated" trees, loss of parklands to on-park carparking; and a decrease in freely accessible parklands, none of which was contemplated in previous management strategies.

b) Is not in need of an "increase [in] activation of the Precinct by … creating new attractions", as opined in the draft, which also speculates about a "potential … light rail connection" in circumstances where this precinct is already well served by frequent public transport. It is already well used and well served. Public facilities will require appropriate maintenance and periodic improvement.

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[23] "*Individual parks within the Adelaide Park Lands have been grouped into precincts which are unique to the Adelaide Park Lands Management Strategy and allow for planning considerations to be provided at the Precinct level*." (p 62 draft APLMS)

[24] An ironic expression in the context of Park Lands.

[25] It is beyond the resources of TNAS to address each precinct.

[26] See at para 46.

c) The future character should be for enhanced verdant parklands with large shady trees and understorey vegetation within open biodiverse woodlands; retaining wide open spaces and historical parkland uses and flora; enabling recreation and socialisation; and progressively reducing on-park carparking and improving ecological sustainability and ambulant connections.

45.3 Golf Links Precinct (Possum Park/Pirltawardli (Park 1))

a) The assertion "fuel the demand for a broader range of recreational and sporting activities, particularly in the northern sections of the Precinct" is unsubstantiated and speculative.

b) There is no basis for the proposed a 5m wide "*promenade between Montefiore Hill and Hill Street*", which would require destruction and removal of trees and understory and result in a reduction of parkland within the park.

c) It is not known what is contemplated by a "*proposed land bridge*" nor its physical impact on parklands. Opportunities for safe at-grade parklands conducive pathway (non-heat sink black bitumen) connections, traffic calming, and progressively reducing on-park carparking are supported.

d) It is not known what is meant or intended by, or the basis for the draft indicating: "Support enhancement and increased usage of the North Adelaide Golf Links golf courses, clubhouse and supporting facilities to broaden opportunities for social activity and other sporting activities"; and "Investigate opportunities for alternative future uses of all, or part of the North Course".

e) The proposed: "*Assess known areas of remnant vegetation for potential enhanced management*" ought to be: "*undertake* opportunities to revegetate and enhance vegetation and understorey".

f) The future character should be for enhanced verdant parklands with large shady trees and understorey vegetation within open biodiverse woodlands; retaining wide open spaces and historical parkland uses; enabling recreation and socialisation; and progressively reducing on-park carparking and improving ecological sustainability and ambulant connections.

45.4 Bonython Park Precinct (Tulya Wardli (Park 27))

a) That the draft postulates "*Support the development of the new Women's and Children's Hospital*" for a precinct on the Adelaide Park Lands is extraordinarily disingenuous and *contra* the legislative principles. In any event, it is unnecessary as the state government has legislatively sequestered the land and determined its land use.

b) The future character should be to maintain a vibrant area that provides a diverse and accessible range of recreation opportunities, respect and inform about cultural and historical places, cater to a range of users within a structured landscape setting dominated by the River Torrens/Karrawirra Pari, and support the restoration and rehabilitation of the River Torrens/Karrawirra Pari and opportunities for revegetation and enhancing vegetation.

45.5 Riverbank Precinct (Parks 12, 26, 27 & Frome)

a) A management strategy that does not evidence the history of sequestration of Park Lands by State Government or its legislative entities is doomed to enable repetition into the future towards 2036 and beyond.

b) The future character of this State Government Precinct should include enhanced large shady trees and understorey vegetation within open biodiverse woodlands; open spaces conducive to socialisation, public art and community use; creative low/medium scale built form respectful of adjacency with Park Lands; requisite carparking being below ground; progressively improving ecological sustainability and ambulant connections; retain

significant and regulated trees; respectful of cultural, heritage and residential adjacency and existing uses; and improve water quality.

45.6 North-East Park Lands Precinct (Parks 9-12)

a) The inclusion of unsubstantiated speculation is not a sound basis on which to include a proposal "*to create a medium hub*".

b) The draft proposes confining to "*license (sic) holders*" any "*work*" about a "*master plan … to address future sport and recreation needs*". This precinct and its parks are immediately adjacent to a densely populated residential (heritage) area and small businesses. Those communities have an interest no less relevant than that of licence holders.

c) The future character should be regenerating and enhancing flora and biodiversity within the River Torrens/Karrawirra Pari corridor; enabling space for recreation, socialisation and playground; supporting historical plantings.

45.7 Wellington Square (Kudnartu)

a) As indicated in the draft, the "spatial arrangement and plantings are substantially the same as when the city was laid out by Colonel William Light in 1836 [and] has altered little since it was established, with the same path pattern and style of Victorian tree plantings", which ought to be historically listed as such and have pathways with non-heat sink black bitumen and structural lighting reflective of its history and location within an historic conservation zone.

b) The assertion in the draft of "*expanding the activities on offer*" is without substantiation or basis. The Square affords opportunities for activities conducive to its use as a small parkland area within an urban setting and within walking distance of the larger Park Lands and O'Connell Street. It is the experience of TNAS that the area of the Square currently and foreseeably meets, and is responsive to, "*local community needs*".

c) The future character of this square ought to be to retain its historical layout of pathways and continue to provide a high quality formal garden landscape and function as a park responsive to its local historical context and as parkland within a surrounding urban environment in an historic conservation zone.

d) Rather than "*seek[ing] opportunities to reduce bitumen around the Square*", it would be preferable to reduce bitumen *within* the Square, and for that to be an immediate management strategy. That should generally be the case within the Park Lands.

e) It is not known what is meant by: "*Strengthen the structure of the Square and … implementing a central and east-west promenade*". There is already an overly wide north south pathway of a width greatly more than what might foreseeably be required within the next generations. The east west path is also of ample width and without need of any "*promenade*".[27] Rather, the western pedestrian crossing could be improved as it leads to the Helping Hand and is well used by those and other people.

45.8 Gardens Precinct (Parks 28, 29, Pennington)

a) These are small gardens on a significant slope that are quietly enjoyed by users and those who walk between Adelaide Oval and O'Connell Street.

[27] Elsewhere within the draft a "*promenade*" is referred to as being 5m wide (140% wider than a standard Australian road lane of 3.5m). In this Square, that would reduce the vegetated area; inconsistent with this continuing as a high quality garden landscape.

There is no basis indicated for a "*hub with shelter*"[28], "*pop-up/plug in catering*", or any built form, which would tend to dominate what is otherwise a beautiful garden setting.

b) TNAS supports contextual and interesting public art (and creative landscaping) in appropriate locations in consultation with local communities but does not know what is meant or contemplated by "*significant piece of public art."* The existing garden clock is a well-known and appreciated point of interest. The gardens are a credit to those who work on them and long may that continue.

c) The future land use of the current Women's and Children's Hospital will significantly impact considerations of what the adjacent gardens might continue as or become "towards 2036".

d) The future character should continue to be attractive and well-designed oases in dense parts of the City, with high quality formal gardens, open vistas across playing fields, to the southern horizon, and towards the city centre, and with structured landscaping.

## Other

46. "Return Areas"

46.1 "*Notable return to park land areas*" tables **should** include the date, and in relation to State Government, **should** also refer to the applicable government.

47. "Investment Framework"

47.1 **Who** are "*landowners in the Adelaide Park Lands*", if different from an "occupier"?

47.2 **What** is contemplated by "*private investment*", to what purpose, and to meet what management strategy? The inference is private interest / ownership. **Why** is that contemplated in the Management Strategy?

47.3 The Strategy **should** specify that unsolicited bids are not contemplated. Any exception would be pre-conditioned on full public disclosure and processes.

48. TNAS indicates its general support (unless inconsistent with this submission) with the content of each of the following summaries[29] within the "*Kadaltilla Adelaide Park Lands Management Strategy Review Phase One Engagement Progress Report: What We Heard" (8.11.2022): "Community Forum 2022*" (pp 32-34); "Youth" (p 38); and "Australian Institute of Landscape Architects (p 42).[30]

49. The draft APLMS is a substantial body of work of public, community and individual interest. That work and effort is acknowledged. Time and resources have not permitted a more detailed consideration, research, critique, or complete understanding of the intentions and possible impacts (positive, negative or neutral) of every aspect and nuance of its content, nor in respect of each Precinct.

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[28] The draft at Item 10 currently has an unobtrusive gardener's shed at or about that location, about which TNAS is not aware of there being any concerns and seems appropriate considering the gardens that it serves.

[29] With few minor exceptions.

[30] Page 26 of the draft APLMS refers to what was learnt and heard. However, the headings and dot points risk over-generalising and omitting key matters such as increasing vegetated and natural "open space", reducing built form and car parking, and concerned cautiousness about "create new facilities".

50. A future City of Adelaide is unimaginable without freely publicly accessible verdant Park Lands that "*correspond to the general intentions of Colonel William Light in establishing the first Plan of Adelaide in 1837*".[31] Their erosion and diminution is appalling, hence the importance of an effective APLMS that ought to give full effect to the intergenerational cultural, heritage, and environmental value (Kaurna, European, landscape) in a manner that elevates the Park Lands above and beyond the exigencies of governmental and council conveniences of the day.

51. TNAS remains concerned about the serious risk of fragmentation, dilution, dissipation and privatisation of the cultural, heritage, public accessibility, and environmental values of the Park Lands (as parklands) and diminution of custodianship by the City of Adelaide and its Administration, which TNAS considers occurred during a previous council.

52. It has been the long experience of TNAS that too often there is inconsistency between verbiage and conduct; and between policy statements and implementation or action. This is pertinent to the Adelaide Park Lands, the more so when it comes to retaining, regaining, and rejuvenating parklands vegetation, canopy and other open space in place of built form and non-conducive hard surfaces.

53. Towards 2036, it is not enough to postulate policy, produce glossy publications, or engage electronic wizardry. Nor is it an option to remain silent while a state government of any political persuasion sequesters Park Lands or relegates heritage or culture in the monetarised moment or with meaningless platitudes despite acknowledged cultural, heritage, or community value.

54. The intergenerational value of the Park Lands is in their practical conservation and enhancement as enduring verdant parklands for the environmental and humanistic benefit of the city, future communities, and the iconic identity of the City of Adelaide.

55. An aspect that is not referred to in this submission is not to be taken as acceptance or condonation.

*Thank you* for your consideration.

TNAS remains available to clarify or discuss any aspect.[32]

*Elbert Brooks* BA LLB GDLP MBA
Chairperson, The North Adelaide Society Inc. (est. 1970)
9 Aug 2024




[31] S4(1)(a) APL Act 2005

[32] TNAS reserves the right to add to, clarify or alter any content. (Apologies for any typos overlooked.)

OFFICE FOR DESIGN + ARCHITECTURE SA

14 May 2024

Alison Ackland
Kadaltilla / Adelaide Park Lands Authority Advisor
City of Adelaide

Email: a.ackland@cityofadelaide.com.au

Dear Alison

**Re: Draft Adelaide Park Lands Management Strategy**

I am writing on behalf of the Office for Design and Architecture SA (ODASA) to express support of the updated draft Adelaide Park Lands Management Strategy (the Strategy) proceeding to public consultation.

On 15 March 2024, ODASA provided detailed feedback regarding the draft Strategy as part of the City of Adelaide's stakeholder engagement process. Since then, I am pleased to confirm that staff from the City of Adelaide and ODASA have been collaborating closely to resolve this feedback and further enhance the Strategy. This collective effort has resulted in notable improvements to the overall user experience, including the content, legibility and visual identity.

I am confident that the updated draft Strategy will be further enhanced through public input and wish Kadaltilla and the City of Adelaide a successful consultation period.

We look forward to continuing this collaboration with the City of Adelaide.

Should you have any questions or wish to discuss this matter please contact me via email Brad.McCormack@sa.gov.au or phone 7133 3977.

Yours sincerely,

Brad McCormack
Senior Planning and Design Officer

cc. Kirsteen Mackay, Government Architect

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Government of South Australia

Government of South Australia
Office for Recreation, Sport and Racing

ORSR20/0749/B1903340

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Park Lands, Policy & Sustainability
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Dear APLMS Consultation Team

Thank you for providing the Office for Recreation, Sport and Racing (ORSR) the opportunity to provide comment on the Draft Adelaide Park Lands Management Strategy (APLMS).

ORSR considers the Park Lands a significant contributor to the health and wellbeing of South Australians through the diverse range of recreation and sport offerings provided. ORSR has consistently provided support for planning and facility development across the Adelaide Park Lands in recognition of this key role.

Provision of physical activity opportunities is vital to increasing the health and wellbeing of our communities. It is important therefore to provide a variety of accessible locations to encourage people to be physically active including provision of sporting fields and supporting infrastructure such as fit-for-purpose clubrooms and changerooms required for optimising their use.

ORSR congratulates Kadaltilla on the development of the APLMS to date and acknowledges the significance of the strategy for the SA Government, Adelaide City Council and sporting groups that utilise facilities in the Park Lands and the greater South Australian community.

Attachment 1 provides ORSR's comments for Kadaltilla consideration. Thank you for the opportunity to provide comment on this important matter and if you wish to discuss this submission in more detail, please contact Mr David Nash, Manager Recreation and Sport Planning, ORSR by phone on 0401 120 360 or via email at david.nash@sa.gov.au

ORSR wishes Kadaltilla and Council every success in finalising and implementing the APLMS and looks forward to working collaboratively with Council and other key stakeholders to deliver this important strategy.

Yours sincerely



Kylie Taylor
**CHIEF EXECUTIVE**
Office for Recreation, Sport and Racing

7 August 2024

Attachments
Attachment 1: Draft Adelaide Park Lands Management Strategy Towards 2036 - Office for Recreation, Sport and Racing (ORSR) Comments (05/08/24)

**Attachment 1:** Draft Adelaide Park Lands Management Strategy Towards 2036 - Office for Recreation, Sport and Racing (ORSR) Comments (05/08/24)

| Goal | Descriptor | Strategy | ORSR Comments |
|---|---|---|---|
| **Goal 1:** Places and Spaces | The Adelaide Park Lands are a place to meet and enjoy Diverse experiences. | **Strategy 1.1** Create a network of activity hubs attracting visitors and tourists and supporting the recreational needs of people of all ages, abilities and cultures. | • ORSR supports this strategy.<br>• ORSR suggests replacing "recreational needs" with the term "recreational and sporting needs". |
| | | **Strategy 1.2** Create places and attractions that set the Adelaide Park Lands apart. | • ORSR supports this strategy. |
| | | **Strategy 1.3** Promote the Adelaide Park Lands as a visitor and tourist destination. | • ORSR supports this strategy. |
| | | **Strategy 1.4** Support activation of the Adelaide Park Lands by upgrading and enhancing buildings and structures responsive to their park setting. | • ORSR supports this strategy<br>• ORSR suggests replacing "responsive to their park settings" with "responsive to their park settings, are inclusive and meet the needs of their users". |
| | The Adelaide Park Lands will host diverse events, from small to large, in more places more often | **Strategy 1.5** Create spaces to accommodate cultural, sporting, artistic and recreational events of varying types and sizes. | • ORSR supports this strategy. |
| | | **Strategy 1.6** Provide both permanent and temporary infrastructure to attract and service world class events in the Park Lands. | • ORSR supports this strategy. |
| | The Adelaide Park Lands are Adelaide's hub for sport and recreation | **Strategy 1.7** Strengthen the role of the Adelaide Park Lands as a regional destination for competitive sport and a variety of active and passive forms of recreation. | • ORSR supports this strategy. |
| | | **Strategy 1.8** Optimise the community use of sport and recreation areas outside formal game and training times. | • ORSR supports this strategy. |
| **Goal 2:** Connections and Networks | The Adelaide Park Lands are a network of connected parks | **Strategy 2.1** Improve the Adelaide Park Lands Trail linking all parks and providing a pleasant and convenient cycling and walking route. | • ORSR supports this strategy. |

| Goal | Descriptor | Strategy | ORSR Comments |
|---|---|---|---|
| | The Adelaide Park Lands connect the city to the inner suburbs | **Strategy 2.2**<br>Connect the Adelaide Park Lands with the hills, coast and metropolitan open space network. | • ORSR supports this strategy. |
| | | **Strategy 2.3**<br>Improve public and active transport connections with Adelaide Park Lands. | • ORSR supports this strategy. |
| | | **Strategy 2.4**<br>Improve safety, universal design and connectivity within and to the Adelaide Park Lands. | • ORSR supports this strategy. |
| | The Adelaide Park Lands are easily identifiable | **Strategy 2.5**<br>Develop an identifiable landscape character for Adelaide Park Lands edges (urban address). | • ORSR supports this strategy. |
| | | **Strategy 2.6**<br>Create a strong, cohesive overall Adelaide Park Lands identity. | • ORSR supports this strategy. |
| | The Adelaide Park Lands invite exploration and are safe and easy to access and move around in, day and night | **Strategy 2.7**<br>Install wayfinding signage enhancing the legibility of paths and connections across the Adelaide Park Lands. | • ORSR supports this strategy. |
| | | **Strategy 2.8**<br>Develop a network of bicycle parking and bicycle hire facilities across the Adelaide Park Lands. | • ORSR supports this strategy. |
| | | **Strategy 2.9**<br>Establish shared walking and cycling paths throughout the Parks that include safe connections and crossing points. | • ORSR supports this strategy. |
| | | **Strategy 2.10**<br>Create a path network within each park that complements the landscape character and desired use of the park. | • ORSR supports this strategy. |
| | | **Strategy 2.11**<br>Provide car parking on and adjacent to the Adelaide Park Lands only where need has been demonstrated and no reasonable alternative exists. | • ORSR supports this strategy. |
| | | **Strategy 2.12**<br>Incorporate smart technology in priority locations across the Adelaide Park Lands including technologies such as pedestrian counters. | • ORSR supports this strategy. |
| | | **Strategy 2.13** | • ORSR supports this strategy. |

| Goal | Descriptor | Strategy | ORSR Comments |
|---|---|---|---|
| | | Strengthen the urban address of the Adelaide Park Lands through large tree species and native plantings. | |
| | | **Strategy 2.14**<br>Enhance the Adelaide Park Lands Trail. | • ORSR supports this strategy. |
| | | **Strategy 2.15**<br>Provide lighting to support safe movement throughout the Adelaide Park Lands balanced with preservation of environmental values and biodiversity. | • ORSR supports this strategy. |
| **Goal 3:**<br>Natural Systems, Cultural Landscapes and Climate Resilience | The Adelaide Park Lands are a place of natural beauty and Kaurna cultural significance | **Strategy 3.1**<br>Recognise, promote and protect sites of Kaurna cultural heritage and significance and work with Kaurna people to provide education to the community about these sites. | • ORSR supports this strategy. |
| | | **Strategy 3.2**<br>Provide a positive visitor experience of sites of cultural significance. | • ORSR supports this strategy. |
| | | **Strategy 3.3**<br>Establish a range of natural, ornamental and cultural landscapes celebrating the diversity of the Adelaide Park Lands. | • ORSR supports this strategy. |
| | The Adelaide Park Lands celebrate biodiversity | **Strategy 3.4**<br>Through Biodiversity Sensitive Urban Design enhance biodiversity in the Adelaide Park Lands and provide food resources and habitat for targets species. | • ORSR supports this strategy. |
| | | **Strategy 3.5**<br>Continue to protect and seek to expand Key Biodiversity Areas. | • ORSR supports this strategy. |
| | | **Strategy 3.6**<br>Seek opportunities to improve the condition of remnant vegetation. | • ORSR supports this strategy. |
| | | **Strategy 3.7**<br>Participate and lead in global urban biodiversity initiatives and research. | • ORSR supports this strategy. |
| | | **Strategy 3.8** | • ORSR supports this strategy. |

| Goal | Descriptor | Strategy | ORSR Comments |
|---|---|---|---|
| | The Adelaide Park Lands are water sensitive, with healthy watercourses | Enhance the ecological health of Adelaide Park Lands watercourses, including water quality improvement. | |
| | | **Strategy 3.9**<br>Ensure sustainable water use across the Adelaide Park Lands. | • ORSR supports this strategy. |
| | The Adelaide Park Lands are climate resilient | **Strategy 3.10**<br>Strengthen the Adelaide Park Lands' role in developing a climate resilient city. | • ORSR supports this strategy. |
| | | **Strategy 3.11**<br>Design and manage the Adelaide Park Lands to be resilient to increased use due to population growth. | • ORSR supports this strategy. |
| | | **Strategy 3.12**<br>Retain and strengthen distinctive mature tree species through succession planting. | • ORSR supports this strategy. |
| | | **Strategy 3.13**<br>Seek opportunities to increase greening and tree canopy, including through community participation. | • ORSR supports this strategy. |
| | | **Strategy as 3.14**<br>Understand the risks for tree species and biodiversity from pests, diseases and climate change and develop adaptation responses. | • ORSR supports this strategy. |
| | The Adelaide Park Lands are valued as a National Heritage site worthy of World Heritage Listing | **Strategy 3.15**<br>Ensure the values of the National Heritage Listing are protected and promoted. | • ORSR supports this strategy. |
| | | **Strategy 3.16**<br>Progress World Heritage Listing of the Adelaide Park Lands and City Layout. | • ORSR supports this strategy. |
| | | **Strategy 3.17**<br>Demonstrate best practice in managing heritage assets. | • ORSR supports this strategy. |
| | | **Strategy 3.18**<br>Retain existing spatial layouts and pathway alignments which are part of the National Heritage Values of the Adelaide Park Lands. | • ORSR supports this strategy. |
| | | **Strategy 3.19**<br>Maintain and enhance views and vistas to the skyline and Adelaide Hills through carefully planned tree planting and spatial arrangements to reinforce | • ORSR supports this strategy. |

| Goal | Descriptor | Strategy | ORSR Comments |
|---|---|---|---|
| | | the open and expansive character of the Adelaide Park Lands. | |
| | The Adelaide Park Lands are a place of shared appreciation and knowledge | **Strategy 3.2**<br>Share knowledge, provide education and promote Adelaide Park Lands values to ensure the Adelaide Park Lands are appreciated and recognised as a unique asset for South Australia. | • ORSR supports this strategy. |

**Priorities:** The APLMS priority projects that support increased activation of the Adelaide Park Lands:

| Project | ORSR Comments |
|---|---|
| **Community Buildings**<br>Upgrade prioritised buildings within the Adelaide Park Lands to offer purpose-designed, safe and accessible facilities, whilst also providing multi-function spaces for flexible community use. | • ORSR supports this project.<br>• It is important for the community to have access to clubroom and changeroom facilities that are inclusive, fit-for-purpose and meet the needs of user groups.<br>• ORSR supports, where appropriate, sporting and community groups sharing community buildings such as sporting clubrooms. This will help create more sustainable and efficient community buildings, as well as provide opportunities to increase diversity of activity and maximise investment in the Adelaide Park Lands. |
| **Adelaide Aquatic Centre Integration**<br>A new Adelaide Aquatic Centre will be built immediately south of the existing facility at Denise Norton Park/Pardipardinyilla (Park 2) in the northern Adelaide Park Lands as an all-electric, sustainable and contemporary aquatic facility.<br>The intergeneration and connectivity of the new facility with the wider Adelaide Park Lands will be a key priority and deliverable of master planning for the Northern Park Lands. | • ORSR supports this project. |
| **Victoria Park/Pakapakanthi (Park 16) Implementation**<br>Commence the staged implementation of recommendations within the Victoria Park/Pakapakanthi (Park 16) Master Plan in collaboration with the local community, stakeholders and land managers to improve accessibility and amenity throughout Victoria Park/Pakapakanthi (Park 16). | • ORSR supports this project. |
| **West Park Lands Precinct**<br>There is opportunity to investigate a shared use bridge over the train lines to connect the South Australian Sports Institute with Adelaide Park Lands Trail. This | • ORSR supports this project. |

| Project | ORSR Comments |
|---|---|
| opportunity links key state government investment to the Adelaide Park Lands whilst also providing the missing link to the western suburbs for commuter cyclists and pedestrians. | |

PULTENEY

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7 August 2024

**Pulteney Grammar School submission to the Adelaide Parklands Management Strategy – Towards 2036 consultation**

As one of the largest land holders in the Adelaide CBD and custodian of Park 20 for over 100 years, Pulteney Grammar School (Pulteney) is deeply passionate about the future of the Adelaide Park Lands.

We believe that the preservation of the Park Lands to ensure they remain safe, accessible and user-friendly will be a key part of the evolution of our city.

Without intelligent management of the Park Lands, it is unlikely we will see the city reach its full potential. Significant effort must be put into making the city an appealing place to work, live and play. In looking through this context, there are a number of specific aims of the Adelaide Parklands Management Strategy – Towards 2036 (APLMS) which we believe are of the most importance in the Pulteney context:

3. *Increase the community's use of the Adelaide Park Lands*
4. *Ensure the Adelaide Park Lands are widely accessible to the public*

Through its long-term association with management of Park 20, Pulteney has strengthened community ties to the park, maintained and improved the facilities and have been able to enhance Park 20 for future generations. Given the knowledge that Pulteney have from years of experience, we believe that we are well placed to enter into conversation with the City of Adelaide (CoA) on the best way to improve Park 20 for continued progress and use into the future.

*Background*

As mentioned in our recent Expression of Interest (EOI) for Park 20, female participation in sport, especially cricket, football and soccer has risen in popularity in recent years with the success of the CommBank Matilda's soccer team at the 2023 FIFA Women's World Cup, the continued success of the women's Big Bash League and the AFLW league. With State Government initiatives such as the $2.8 million funding for The Power of Her – Infrastructure and Participation Program which is dedicated to female sporting facilities, improvements, programs and projects that grow and enhance female participation, as well as the gender parity recently achieved at the 2024 Paris Olympics, it is evident that the need for greater investment in updated changerooms at Park 20 is of the utmost importance for the future of sport in SA. We note that this, in conjunction with the current inability to upgrade the facilities at Park 20, means that the continued success of women's sport at Park 20 is in jeopardy.

*Safety*

Currently, safety is of concern in several of the parks through the Adelaide CBD. Part of this issue can be attributed to the lack of appropriate facilities in the Park Lands, especially for female participants and participants with special needs. Upgrades to the overall accessibility of existing community buildings are necessary to allow for greater participation in community, local, state-based and international competition as well as to allow casual users of the park a basic level of amenity.

We see this ability to diversify and upgrade the existing buildings in Park 20 as a significant opportunity to promote higher female participation in sport in South Australia. Currently, as evidenced in our recent submission to the CoA as part of the EOI, the lack of accessible facilities available to female participants is detrimental to the continued growth of women's sports in SA. Several current users of Park 20 expressed their hesitancy to increase participation due to the lack of adequate and safe facilities. We see this as a risk in terms of being unable to provide the most basic amenity to users in terms of basic hygiene and cleanliness. An upgrade to the facilities would allow for the most equitable use of the space for all.

Inadequate changeroom facilities have long been a point of contention in Park 20, and as recently as last week it is almost certain that the Park's biggest sub-lessee, the SANFL will be forced to move their operations to the suburbs as per the lack of acceptable male and female changeroom facilities in Park 20.

Further to the above matters concerning lack of acceptable amenity, we believe that there is a unique opportunity to work towards upgrades for the overall safety for male and female participants. This is particularly relevant in order safety for all users of the park, especially young people including Pulteney students who are one of the main, consistent year-round users of the Park.
*Adelaide Parklands Management Strategy – Towards 2036*

As per Strategy 1.4 of the current APLMS;

> *Support activation of the Park Lands by upgrading and enhancing buildings and structures responsive to their park setting*

It is evident that the existing buildings in Park 20 are nearing the end of their life cycle and need to be upgraded and enhanced. As explained in our recent EOI, facilities fit for purpose to encourage female participation in sport are sorely lacking. This, coupled with the age and degraded nature of the majority of buildings mean that they are not responsive to the setting being an accessible and inviting area.

We believe that in order to further improve the scope and standard of activation at Park 20, a number of issues would likely need to be addressed in terms of the facilities available and operations that are currently possible.

As an example, it would be near impossible at the moment to attract sporting events or competitions of a regional or state sporting level due to the limited nature of the changeroom facilities that are available. This is a shame given various other parts of the Park Lands have been able to use their higher quality set ups and operations to attract a wider range and higher standard of use, including Park 24 (Ellis Park) being used as a training facility in 2023 during the Women's Soccer World Cup. Without investment into Park 20, the economic and social benefits cannot be realised.

We believe that an improvement of facilities would have other flow on activation benefits. Most notably would be an improvement of disability access and disability toilets, as well as improved public toilet facilities, which would be a significant step in making the overall area more attractive for sporting and leisure groups and local city residents in making the most of the area and also allowing better overall inclusion for activities in the area. Upgrades such as the one that has occurred at Park 9 (Tidlangga) have been a good demonstration of this. This is a good parallel to Park 20 as the quality upgrade of both public and disabled toilets at Park 9 has also helped to compliment the adjacent playground and playground users.

In order to progress the APLMS, an upgrade of the community building currently at Park 20 is necessary and has long been an ambition of Pulteney. We believe that this would generate an increase in activation as set out above, but also in terms of drawing more people to the area to watch or be involved in supporting different sporting groups. The necessary investment that would encourage such activation is something Pulteney strives to provide in the longer-term. This could be further encouraged with greater security as part of a longer-term leasing arrangement, which would underpin Pulteney further deepening the roots of its connection with Park 20 and allowing a greater range of sporting groups, residents and community members to make the most of this amazing section of the Park Lands.

*Conclusion*

As long-standing custodians of the land at Park 20, Pulteney are committed to the evolving usage needs of the community. We look forward to the continued opportunity to play a role in the successful evolution of Park 20, as well as the broader Park Lands, to help is serve both the school and the broader community.

Women's sports are gaining popularity in leaps and bounds and with adequate investment and collaboration between Pulteney, Council and State Government there is a great opportunity to invest in the state and the future of sport in SA.

We are committed to the betterment of Park 20 and want to work collaboratively to enable the functionality to be improved to allow for more inclusive sporting and recreational opportunities. We are able to begin this additional work immediately and look forward to the opportunity to, in particular, promote and encourage women' and girls' participation in sport.

We look forward to further continuing this conversation at your earliest convenience.

Yours sincerely,



Deborah Dalwood
**Interim Principal**

RenewalSA

GROWTH AND LEADERSHIP THROUGH PROPERTY AND PROJECTS

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**Ref:** A1925211

Dr Jane Lomax-Smith
Lord Mayor
City of Adelaide
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ADELAIDE SA 5001
By email: lordmayor@cityofadelaide.com.au
Cc: m.sedgman@cityofadelaide.com.au

Dear Lord Mayor,

**Draft Adelaide Parklands Management Strategy**

Thank you for the opportunity to provide feedback on the *Draft Adelaide Parklands Management Strategy*. As you are aware, Renewal SA has a significant interest in the parklands as it relates to projects at:

- Riverbank Precinct, including but not limited to Festival Plaza development and the Railway Station;
- Lot Fourteen;
- Tapangka;
- Bowden/Brompton; and,
- The former West End Brewery

As mentioned in my previous letter of 13 February 2024, over the life of the plan to 2036, there will be a significant increase in the resident and working population utilising the parklands from these projects (particularly from Bowden, the former Brompton Gasworks site and the former West End Brewery site).

I am pleased that in response the plan has recognised this and has proposed to prepare the Bonython Park Master Plan (Strategic Priority 6).

Renewal SA continues to enjoy our working relationship and partnership with the Adelaide City Council and look forward to further productive discussions and involvement relating to both this matter and our key projects in and around the City of Adelaide.

For further engagement on the strategy please contact Paul Bennett, Director Project Services on mobile 0417 944 185 or email Paul.Bennett@sa.gov.au.

In any case, if you or any of your team wish to discuss any specific matters relating to the above key projects, please contact me personally on 0407 689 763.

Yours sincerely,

**Chris Menz**
Chief Executive

20 March 2024
*Cc: Acting CEO Michael Sedgman*



Government of South Australia

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12 August 2024

Ms Alison Ackland
Kadaltilla / Adelaide Park Lands Authority Advisor
City of Adelaide
Level 02, 25 Pirie Street
ADELAIDE SA 5000

By email: A.Ackland@cityofadelaide.com.au

Dear Ms Ackland

Thank you for your correspondence received on 18 June 2024 regarding the draft Adelaide Park Lands Management Strategy (APLMS) - Towards 2036, which is currently on public consultation. I appreciate the opportunity to provide comment. I am also responding on behalf of Planning and Land Use Services (PLUS).

Firstly, I would like to thank the Lord Mayor, Dr Jane Lomax-Smith AM, and Ilia Houridis, Director City Shaping at the City of Adelaide, for their presentation to the State Planning Commission (the Commission) on the draft 'APLMS – Towards 2036', on 20 June 2024. The presentation highlighted the opportunities and challenges facing the ongoing management of the Adelaide Park Lands and our network of open spaces more generally.

The Adelaide Park Lands are an important State asset, forming an integral part of the current Metropolitan Open Space System for Greater Adelaide. They are recognised not only for their aesthetic value but also for the social, cultural, heritage, environmental and economic benefits they provide. They offer a range of experiences that attract local, national and international visitors, contributing to the State's economy; protect and enhance our natural systems and landscapes; and recognise places and objects of significant cultural and built heritage. Effective management and a clear vision for the Adelaide Park Lands are therefore critical to ensure their values are protected and enhanced.

Of relevance, Planning and Land Use Services within the Department for Housing and Urban Development, is currently preparing the draft Greater Adelaide Regional Plan (GARP) which is anticipated to be released for public consultation later this year. Aurecon has been engaged by PLUS to prepare an Open Space Strategy, which will inform the open space section of the draft GARP.

I have been advised that on 2 July 2024, a PLUS staff member and a representative from Aurecon met with the Adelaide City Council (ACC) staff to discuss the Open Space Strategy, how this will be incorporated into the GARP, and how this relates to the 'APLMS – Towards 2036'. The draft vision, goals and strategies of the 'APLMS – Towards 2036' are broadly consistent with those proposed in the draft Open Space Strategy and the draft GARP. All documents have a focus on achieving positive social, cultural, heritage, environmental and economic outcomes.

As stated in the draft 'APLMS – Towards 2036', as the Greater Adelaide Region's population grows, particularly in the surrounding inner suburbs that are experiencing densification, providing additional open space to meet growing demands is a challenge. This places additional pressures on the Adelaide Park Lands and other existing open spaces. In response to this, the draft 'APLMS – Towards 2036' outlines the need for shared investment in the Adelaide Park Lands and increased investment in open spaces throughout the Greater Adelaide Region. The draft Open Space Strategy also recognises the challenges of providing open space to meet the community's needs into the future and, as such, provides a number of targets and actions to help achieve this. It also emphasises the need to focus on quality open spaces rather than quantity.

I can advise that, following the presentation to the Commission on the 20 June 2024, the members resolved to include the following principles in the draft GARP:

1. **Connecting people with nature and places** – open spaces build stronger communities, promote health and wellbeing, and connect people with nature and key destinations.
2. **Creating quality spaces for everyone** – open spaces are equitable and accessible at a range of scales, sizes, tenures and experiences, and are connected to each other and with movement corridors.
3. **Building on Greater Adelaide's sense of place** – quality open spaces create better places by contributing to high amenity precincts, enhancing and reinforcing local character and natural systems, supporting housing density and diversity, and generating economic value.
4. **Increasing Greater Adelaide's climate resilience** – green open spaces increase biodiversity and habitat, create climate resilience, reduce heat island impacts. Increase tree canopy cover and integrate water sensitive urban design.

The Commission also resolved to include an action to: *Investigate options for a new governance and funding model for the Adelaide Parklands with potential application to other state significant open spaces."*

These will be subject to change in response to comments received during the public consultation process.

The Commission and PLUS look forward to continued engagement with the Kadaltilla / Adelaide Park Lands Authority following the release of the draft Open Space Strategy and the draft GARP for public consultation.

I trust this information is of assistance.

Yours sincerely



**Craig Holden**
Chair

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**APLMS Consultation, Park Lands, Policy & Sustainability**
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1 August 2024

**Dear Lord Mayor Lomax-Smith,**

**City of Adelaide – Draft Adelaide Park Lands Management Strategy Towards 2036 (APLMS)**

Thank you for the opportunity to provide feedback on the Draft Adelaide Park Lands Strategy Towards 2036 (APLMS).

As the peak body for cricket in South Australia, the South Australian Cricket Association (SACA) is responsible for managing, promoting, and developing the game of cricket in South Australia.

SACA would like to congratulate the City of Adelaide on its ambitious vision for the future enhancement of the Adelaide Park Lands.

SACA acknowledges that the Adelaide Park Lands play a very important role in providing for the open space needs of metropolitan Adelaide. This balanced role includes providing opportunities for organised sport such as cricket. School, social and community cricket is played throughout the Adelaide Park Lands during the week and particularly on weekends.

There are 52,557 registered cricket participants across South Australia, 20,000 of which are junior cricketers aged 5 to 12 playing competitively. This past season 6,720 females were registered participants, up 47% on the previous season.

SACA would like to make the following comments on the Draft Adelaide Park Lands Strategy Towards 2036:

**Adelaide Park Lands Snapshot – Sporting Facilities (Page 17)**

SACA is proud to be a lease and license holder in the Adelaide Park Lands. To better reflect the diverse range of sports played in this area, it would be ideal to list each sporting code individually rather than grouping them under 'general sports fields.' This approach would provide a clearer picture of the variety of sports represented in the Adelaide Park Lands.
Regarding sports fields, cricket and football have a long history of collaborating to share sports fields in the Adelaide Park Lands. Both codes aim to continue this partnership well into the future to ensure these fields are utilised to their maximum potential.

**Adelaide Park Lands Directions & Priorities (Page 31)**

SACA supports all three of the Adelaide Park Lands Directions and Priorities Goals, in particular Goal 1 – "Places of activity, creativity and tranquillity for everyone that support our changing lifestyles, health and wellbeing, offer diverse landscapes and natural beauty and provide a range of recreational, sensory and stimulating experiences". However, we would encourage the insertion of the word 'sport' after 'creativity'.

**Goal 1 – Places and Spaces**

**Strategies (Page 34)**

Strategy 1.1 – SACA supports this strategy, however with the insertion of the words 'and sporting' after 'recreation'
Strategy 1.2 – SACA supports this strategy and believes cricket contributes to setting the Adelaide Park Lands apart, in particular Gladys Elphick Park / Narnungga located in Park 25
Strategy 1.3 – SACA supports this strategy and believes that cricket contributes to attracting visitors and tourists to the Adelaide Park Lands and CBD in general
Strategy 1.4 – SACA supports this strategy and encourages upgrades to buildings and structures that are no longer fit for purpose, in particular, those that are not gender inclusive, accessible or safe as per SACA's South Australian Infrastructure Strategy2019-2029
Strategy 1.5 – SACA supports this strategy
Strategy 1.6 – SACA supports this strategy
Strategy 1.7 – SACA supports this strategy, however with the insertion of the words 'sport and' prior to 'recreation'
Strategy 1.8 – SACA supports this strategy and believes sport and recreation areas in the Adelaide Park Lands should be as accessible to the public as possible outside of playing and training times

**Community Buildings (Page 35)**

SACA is pleased to see that Adelaide City Council are placing into consideration buildings reaching the end of their useful life and no longer responding to community needs.

SACA's priorities associated with infrastructure and facility provision as per the SACA South Australian Infrastructure Strategy 2019-2029 are to:

- Improve the quantity, quality, innovation and consistency of cricket infrastructure across all levels of community cricket
- Support the development of community cricket facilities that contribute to the delivery of Cricket Australia's strategic priorities (e.g. supporting the attraction and retention of 5-12 year old participants)
- Support cricket facility development in areas of demand
- Create inclusive, safe and accessible environments for cricket participants and the broader community
- Collaborate with all levels of Government and funding partners to invest in strategic infrastructure priorities
- Provide more welcoming and gender inclusive facilities

Specifically, Region 1 priorities (in which Adelaide City Council is located) outlined in the SACA South Australian Infrastructure Strategy 2019-2029 include:

- To increase the provision of gender-neutral change rooms and supporting amenities
- To provide more welcoming and gender inclusive facilities
- To improve off-field infrastructure condition levels

SACA would therefore encourage Adelaide City Council to create welcoming, gender neutral spaces wherever community buildings are redeveloped or built.

**Hubs – Sport & Recreation (Page 36)**

SACA welcomes the acknowledgement of Adelaide Park lands being the home of metropolitan sport and appreciates comments around the Adelaide Park Lands continuing to provide for sport & recreation opportunities. SACA fully supports prioritising open accessible spaces for the public to enjoy outside of programmed sport and recreation times.

**Strategic Priorities – Achieved (Page 59)**

SACA is extremely proud of its part in the transformation of Gladys Elphick Park / Narnungga / Park 25. The space has been revitalized and reactivated and attracts year-round visitors to the Northwest sector of the City who bring economic benefits to the City of Adelaide. We are appreciative that the transformation of Gladys Elphick Park / Narnungga / Park 25 has been acknowledged in the APLMS.

**West Park Lands Precinct – Precinct Considerations (page 66)**

SACA supports the investigation of opportunities to construct a footbridge over Glover Terrace. A foot bridge would create a much needed safe, accessible option for pedestrians to cross Glover Terrace.

**South-West Park Lands Precinct – Precinct Considerations (Page 70)**

SACA supports the redevelopment of built forms and associated facilities to service both sporting and community needs that are contemporary and fit for purpose.

Following the recent growth in female participation in cricket, combined with healthy increases in multicultural, aboriginal and all abilities player categories, a key focus for SACA is to ensure redeveloped, new and upgraded/retrofitted cricket facilities are gender neutral, safe and inclusive and infrastructure promotes an accessible, safe and fit-for-purpose environment.

**Return Areas – Return Area Schedule (Page 146-147)**

SACA seeks clarification on areas of park land designated for non-park purposes. If this designation includes any sites or facilities currently used for cricket, SACA anticipates a thorough consultation process to be conducted.

Thank you again for the opportunity to provide input into the Draft Adelaide Park Lands Strategy Towards 2036.

Please do not hesitate to contact me if you would like further information.

**Yours sincerely,**

**Jassmine Wood**
Government Relations & Public Policy Advisor
South Australian Cricket Association

Government of South Australia
South Australian Motor Sport Board

Ms Alison Ackland
APLMS Consultation
Park Lands, Policy & Sustainability
GPO Box 2252
ADELAIDE SA 5001
Via email: kadaltilla@cityofadelaide.com.au

Dear Alison

**Adelaide Park Lands Management Strategy – South Australian Motor Sport Board Response**

I write on behalf of the South Australian Motor Sport Board (SAMSB) to provide a submission to Kadaltilla as part of its consultation on the Adelaide Park Lands Management Strategy (APLMS) – Towards 2036.

The SAMSB would like to commend the City of Adelaide (CoA) on the development of the APLMS as a significant body of work, setting a vision for how South Australia can protect and leverage what are unique and valuable assets for the state.

The SAMSB are empowered to conduct major events on behalf of the State Government, enhancing the social and cultural life of South Australians, at the same time as delivering economic prosperity through visitation to the city and the state.

As a significant user of the Adelaide Park Lands, in particular Parks 14, 15 and 16, the SAMSB support the CoA and Kadaltilla's desire to have a long-term vision, protection and management of our city's open spaces.

The usability of Park 16 is critical to the successful delivery of our flagship event, the VAILO Adelaide 500 (VA500). In 2023, the VA500 delivered a record $61.6 million worth of benefits to the South Australian economy. This year's event is to be held from 14-17 November and promises to deliver even more to the vibrancy of the City of Adelaide and the local economy.

It is critical these parks, particularly Park 16, retain or improve upon the existing event spaces and physical infrastructure to enable the staging of these large and varied events.

It is also critical that these Parks continue to maximise opportunities for events, both large and small, alongside community recreation and other activities.

The APLMS highlights as a priority the implementation of the Victoria Park/ Pakapakanthi (Park 16) Master Plan in collaboration with the local community, stakeholders and land managers to improve accessibility and amenity throughout Victoria Park/Pakapakanthi (Park 16).

Earlier this year SAMSB responded to the public consultation for the proposed CoA Park 16 Master Plan, setting out a number of critical concerns and did not receive a specific response from CoA to the items raised.

The following items, as set out in the now adopted Master Plan, are noted as having potential significant impact on the SAMSB operations within Park 16:

- Significant changes proposed for pathways and ground treatments;
- New and upgraded park entry nodes;
- Temporary pump track, activity zone, temporary structures and painted ground surface on the pit garages/paddock area;
- New playing fields – one south of the Premium Playing Field and another between the East-West paths and the remnant vegetation conservation zone;
- New play zone in the float park area;
- Lots of tree planting, some of which may be impractical for event areas and the race circuit; and
- Expansion of the remnant vegetation and butterfly conservation zone by approximately 14,000sqm.

As indicated in our previous response, SAMSB would be pleased to collaborate with CoA on the implementation of the Park 16 Master Plan and have therefore incorporated our feedback on the above items, where possible, into the APLMS strategic items as listed below.

We noted there is not a direct correlation between APLMS Strategies and the initiatives of the Park 16 Master Plan so have attempted to map these as best as practical within the broad Goals Statements.

## GOAL 1 | PLACES AND SPACES

This section of the APLMS hosts most relevance for the SAMSB as a promoter of major events.

**The Adelaide Park Lands are a place to meet and enjoy diverse experiences.**

- Strategy 1.1 | Create a network of activity hubs (small, medium and large) attracting visitors and tourists and supporting the recreational needs of people of all ages, abilities and cultures.
- Strategy 1.2 | Create places and attractions that set the Adelaide Park Lands apart.
- Strategy 1.3 | Promote the Adelaide Park Lands as a visitor and tourist destination.
- Strategy 1.4 | Support activation of the Adelaide Park Lands by upgrading and enhancing buildings and structures responsive to their park setting.

**Master Plan 2.4.4 | Reconnect the Grandstand**

The Pakapakanthi/Victoria Park (Park 16) Activity Hub

The SAMSB support the possible co-development of activity hubs to suit both community use and enhance the patron experience during major events that may temporarily occupy these spaces.

04 | Develop a new urban adventure play space

The development of a new urban adventure play space in the float park area may create a new patron family zone area during events to complement the significant Family Zone for the Adelaide 500.

**Master Plan 2.4.7 | A Park for Year-Round Activation**

The proposed expansion of the diversity of offerings through developing site infrastructure that supports a range of events would be supported with good planning for appropriate power and water infrastructure to support more events, evening activations and active recreation.

02 | Outdoor gathering space

Temporary raised planters will provide opportunity for catenary lighting and shade sails, urban furniture, etc. The SAMSB would be interested in how this temporary infrastructure may have multi-event use, including for the Adelaide 500.

**The Adelaide Park Lands will host diverse events, from small to large, in more places more often.**

- Strategy 1.5 | Create spaces to accommodate cultural, sporting, artistic and recreational events of varying types and sizes.
- Strategy 1.6 | Provide both permanent and temporary infrastructure to attract and service world class events in the Park Lands.

**Master Plan 2.4.7 | A Park for Year-Round Activation**

The Master Plan builds on the reputation of Victoria Park/Pakapakanthi (Park 16) as a place for a broad range of activities through additional initiatives to activate the site.

Maximising Opportunities for Event Mode

01 | Relocate the amenities block

This is endorsed by SAMSB and we would like to accelerate the removal of the old toilet block.

02 | Outdoor Gathering Space

Other temporary activation furniture and planters may have some synergies if they can be relocated to other areas of the Adelaide 500 event and returned to this area post event.

03 | Investigate opportunities for temporary structures to support community events.

There is an opportunity for the SAMSB to collaborate with the CoA to develop appropriate permanent and temporary event infrastructure. The Park 16 Master Plan identifies a range of possible initiatives, some of which may create unnecessary recurrent costs for both the City and for the SAMSB.

The creation of temporary structures to support community events such as the Serpentine Pavilion in Hyde Park, London may be possible if CoA are able to cover the cost to remove and reinstall this structure each year.

Consideration could be given to leaving the lower frame of the pit building in situ to be used as a year-round activation structure with suitable creative modification for shade and lighting.

04 | Activity Zone

Increase the temporary activation opportunities on the hardstand area – this is referencing the Supercars paddock area and the hardstand for the erection of the temporary pit building.

We note these areas are currently also used for Horse Trials stables, and by community for kids learning to ride bikes, roller blading, RC cars etc. So it's important that design consideration be given to these uses.

With regards to the proposed temporary bike pump track, activity-based pavement line marking for ball courts - the proposed painted surface would be painted over every year for the pit garages, and for the horse trial stables, so may be impractical. This may be possible if CoA are able to cover the cost to remove and reinstall each year.

Similarly, the costs to remove and re-establish bike pump tracks and other temporary infrastructure would need to be borne by CoA rather than individual events.

### The Adelaide Park Lands are Adelaide's hub for sport and recreation

- Strategy 1.7 | Strengthen the role of the Adelaide Park Lands as a regional destination for competitive sport and a variety of active and passive forms of recreation.
- Strategy 1.8 | Optimise the community use of sport and recreation areas outside formal game and training times.

**Master Plan 2.4.7 | A Park for Year-Round Activation**

Maximise Opportunities for Everyday Use

01 | Optimise the number of sporting fields within the northern precinct

The addition of two new community sporting fields in Park 16 appear to aid in the delivery of the above APLMS strategies. The SAMSB would like to collaborate on their implementation noting both these fields are located in key event areas and will need to be sufficiently robust to be able to handle traffic loads. Similarly, planning for irrigation will be necessary to allow for practical installation of event marquee structures without damage.

Maximising Opportunities for Event Mode

04 | Activity Zone

Increase the temporary activation opportunities on the hardstand area – the proposed painted surface would be painted over every year for the pit garages, and for the horse trial stables, so may be impractical.

Similarly, the costs to remove and re-establish bike pump tracks and other temporary infrastructure would need to be borne by CoA rather than events.

## GOAL 2 | CONNECTIONS AND NETWORKS

### The Adelaide Park Lands are a network of connected parks.

- Strategy 2.1 | Improve the Adelaide Park Lands Trail linking all parks and providing a pleasant and convenient cycling and walking route.

**Master Plan 2.4.2 Strengthen Neighbourhood Connections**

A Welcoming Address

01 | Relocate Wakefield Street pedestrian crossing

The re-alignment of the Adelaide Park Lands Trail at Wakefield Road may improve current vehicle and pedestrian/cyclist interface where the race circuit intersects Wakefield Road.

However, this will require the relocation of the pedestrian crossover safety zone to a section of the road that forms a critical part of the Adelaide 500 race circuit as an acceleration zone exiting the Chicane. Consideration will need to be given to road treatments to maintain uniformity of surface with minimal fixing that must remain sub-surface, and the furniture must be designed for ease of removal and re-installation.

### The Adelaide Park Lands connect the city to the inner suburbs

- Strategy 2.2 | Connect the Adelaide Park Lands with the hills, coast and metropolitan open space network.
- Strategy 2.3 | Improve public and active transport connections with Adelaide Park Lands.
- Strategy 2.4 | Improve safety, universal design and connectivity within and to the Adelaide Park Lands.

**Master Plan 2.4.1 | Consolidate, Complete and Strengthen the Path Hierarchy**

Path Hierarchy

01 | Completing a continuous perimeter pedestrian and cycle path with uniform materiality and path width

Completing a continuous perimeter pedestrian and cycle path with uniform materiality and path width will be a positive for re-directing pedestrian and cycling traffic around construction activities for the Adelaide 500 and will be of benefit to the broader community in accessing the Park Lands.

The new entry node and proposed Fullarton Road pedestrian overpass could provide improved patron access to events, however consideration to entry points for temporary event car parking will need consideration.

Note also the further comments to Master Plan 2.4.1 under APLMS strategy The Adelaide Park Lands invite exploration and are safe and easy to access and move around in, day and night.

### The Adelaide Park Lands are easily identifiable

- Strategy 2.5 | Develop an identifiable landscape character for Adelaide Park Lands edges (urban address).
- Strategy 2.6 | Create a strong, cohesive overall Adelaide Park Lands identity.

**Master Plan 2.4.2 | Strengthen Neighbourhood Connections**

A Welcoming Address

04 | Improving Entry Nodes

SAMSB supports the development of enhanced access nodes to Park 16 and will collaborate with the CoA on their design to allow ease of integration of Adelaide 500 entry points, to minimise impact and timeframes of occupation.

### The Adelaide Park Lands invite exploration and are safe and easy to access and move around in, day and night

- Strategy 2.7 | Install wayfinding signage enhancing the legibility of paths and connections across the Adelaide Park Lands.
- Strategy 2.8 | Develop a network of bicycle parking and bicycle hire facilities across the Adelaide Park Lands.
- Strategy 2.9 | Establish shared walking and cycling paths throughout the Parks that include safe connections and crossing points.
- Strategy 2.10 | Create a path network within each park that complements the landscape character and desired use of the park.
- Strategy 2.11 | Provide car parking on and adjacent to the Adelaide Park Lands only where need has been demonstrated and no reasonable alternative exists.
- Strategy 2.12 | Incorporate smart technology in priority locations across the Adelaide Park Lands including technologies such as pedestrian counters.
- Strategy 2.13 | Strengthen the urban address of the Adelaide Park Lands through large tree species and native plantings.
- Strategy 2.14 | Enhance the Adelaide Park Lands Trail.
- Strategy 2.15 | Provide lighting to support safe movement throughout the Adelaide Park Lands balanced with preservation of environmental values and biodiversity.

**Master Plan 2.4.1 | Consolidate, Complete and Strengthen the Path Hierarchy**

Path Hierarchy

01 | Completing a continuous perimeter pedestrian and cycle path with uniform materiality and path width

This will be a positive for re-directing pedestrian and cycling traffic around temporary event bump-in activities.

02 | Investigating opportunities to implement a buffer between the criterium track and the Grandstand and terraces to reduce potential conflict. Options may include fencing or a natural/vegetated buffer.

This would require realignment of the criterium path and consideration to the resizing of the premium playing field that is used for multiple events. However, the principle of creating separation of the terraced patron viewing area and the criterium loop appears sound.

03 | Creating a new diagonal dual pathway between Fullarton Road to Wakefield Road that caters for separated pedestrians and cyclists

This runs directly behind the pit straight grandstand for the Adelaide 500 event. The additional gravel path will encroach into the relocated concert area and the main path will reduce in width from 5.2m to only 4m, thereby limiting event service vehicle access. This path is used extensively during the construction and dismantle of the grandstand.

The dual path route appears to cut through the Chicane Drivers Left corporate facility area for the Adelaide 500, which could be advantageous with correct planning of alignment.

07 | Removal of underutilised paths. This appears to include:

- The rubble path between the premium playing field and the race circuit which would affect patron movement for both the Adelaide 500, Adelaide Motorsport Festival and Horse Trials events. This should become a sealed hard surface path, not be removed altogether.
- Replacement of the asphalt path with a rubble path at Angas Street entrance (Gate 2) would not adequately support event vehicle access and is counter to the strategy to attract and grow events in diminishing access.

  The SAMSB do not support this.

  On the contrary, we believe this access point requires further improvements to provide better event bump-in and servicing access as a more discrete point rather than disrupting the access node at the end of Halifax Street.
- Return ‘Highway 500’ path to rubble as part of a revised sweat track running loop – this is a long-standing and critical patron path and event service vehicle access to the pit straight grandstand area for the Adelaide 500.

  The SAMSB do not support this.
- Reduce the asphalt path that runs from Halifax Street (Gate 1) to OP#1 from 5.2m to only 3m, severely limiting event service vehicle access and endangering pedestrian traffic on this shared pathway. This is counter-intuitive to supporting attraction of events.

  The SAMSB do not support this.

**Master Plan 2.4.2 | Strengthen Neighbourhood Connections**

<u>A Welcoming Address</u>

02 | Provide additional Fullarton Road pedestrian bridge crossing

The new entry node and proposed Fullarton Road pedestrian overpass could provide improved patron access to events, however consideration to entry points for temporary event car parking will need consideration.

The masterplan overall does not appear to consider temporary event car parking.

## GOAL 3 | NATURAL SYSTEMS, CULTURAL LANDSCAPES AND CLIMATE RESILIENCE

### The Adelaide Park Lands are a place of natural beauty and Kaurna cultural significance

- Strategy 3.1 | Recognise, promote and protect sites of Kaurna cultural heritage and significance and work with Kaurna people to provide education to the community about these sites.
- Strategy 3.2 | Provide a positive visitor experience of sites of cultural significance.
- Strategy 3.3 | Establish a range of natural, ornamental and cultural landscapes celebrating the diversity of the Adelaide Park Lands.

No comments.

### The Adelaide Park Lands celebrate biodiversity

- Strategy 3.4 | Through Biodiversity Sensitive Urban Design enhance biodiversity in the Adelaide Park Lands and provide food resources and habitat for targets species.
- Strategy 3.5 | Continue to protect and seek to expand Key Biodiversity Areas.
- Strategy 3.6 | Seek opportunities to improve the condition of remnant vegetation.
- Strategy 3.7 | Participate and lead in global urban biodiversity initiatives and research.

**Master Plan 2.4.5 | Celebrate The Park Lands Character**

The SAMSB will continue to respect the conservation areas as important works to increase the biodiversity in the Park Lands.

We suggest that consideration be given to other fauna species beyond the focus to date on the Chequered Copper (Lucia Limbaria) which currently does not have a conservation status. Despite being found over much of the south-east of the continent they are never reliably found anywhere for long – as they also have a short lifecycle and short-lived time on-the-wing. This results in them being considered rare, however that relates more to the difficulty of observation.

The Chequered Copper is a highly foodplant-specific butterfly given its caterpillars only eat Oxalis, which is a very common plant species to the point of being considered a weed. The aim to restore the conservation areas to a Grey Box Grassy Woodland would seem more of a priority to attract other native fauna than to expand the butterfly zone with propagated Oxalis, which would present more attractive areas for year-round activation as noted as Strategy 7 in the Master Plan.

### The Adelaide Park Lands are water sensitive, with healthy watercourses

- Strategy 3.8 | Enhance the ecological health of Adelaide Park Lands watercourses, including water quality improvement.
- Strategy 3.9 | Ensure sustainable water use across the Adelaide Park Lands.

**Master Plan 2.4.6 | Reveal and Reconnect the Water**

<u>Creekline and Wetland</u>

The proposed creek experience zones will need to be given further consideration to the hazard they may create for major event patrons.

### The Adelaide Park Lands are climate resilient

- Strategy 3.10 | Strengthen the Adelaide Park Lands' role in developing a climate resilient city.
- Strategy 3.11 | Design and manage the Adelaide Park Lands to be resilient to increased use due to population growth.
- Strategy 3.12 | Retain and strengthen distinctive mature tree species through succession planting.
- Strategy 3.13 | Seek opportunities to increase greening and tree canopy, including through community participation.
- Strategy 3.14 | Understand the risks for tree species and biodiversity from pests, diseases and climate change and develop adaptation responses.

**Master Plan 2.4.5 | Celebrate the Park Lands' Character**

Enhanced Park Lands Greening

The above strategies all relate to significant greening of Park 16. Having reviewed the proposed it appears the suggested planting includes the run-off area for the race circuit, which must be clear of trees and allow for the viewing grandstands. It also suggests dense plantings around the criterium loop which would be a safety hazard for all users of this space.

With regards to the chicane, plantings would need to consider the corporate viewing areas leading into this space for the Adelaide 500.

Planting would also need to allow for the access point from East Terrace for temporary event parking.

The proposed temporary greening opportunities in event activation spaces as well as the relocated concert area for the Adelaide 500 in Park 16 need to be reviewed to determine if they could possibly be relocated within the Adelaide 500 event in an effort to minimise costs of relocation.

### The Adelaide Park Lands are valued as a National Heritage site worthy of World Heritage Listing

- Strategy 3.15 | Ensure the values of the National Heritage Listing are protected and promoted.
- Strategy 3.16 | Progress World Heritage Listing of the Adelaide Park Lands and City Layout.
- Strategy 3.17 | Demonstrate best practice in managing heritage Assets.
- Strategy 3.18 | Retain existing spatial layouts and pathway alignments which are part of the National Heritage Values of the Adelaide Park Lands.
- Strategy 3.19 | Maintain and enhance views and vistas to the skyline and Adelaide Hills through carefully planned tree planting and spatial arrangements to reinforce the open and expansive character of the Adelaide Park Lands.

No comments.

## The Adelaide Park Lands are a place of shared appreciation and knowledge

- Strategy 3.20 | Share knowledge, provide education and promote Adelaide Park Lands values to ensure the Adelaide Park Lands are appreciated and recognised as a unique asset for South Australia.

**Master Plan 2.4.3 | Reveal the Narrative of Pre and Post-Colonial History**

Storytelling Through Interpretation

The intent is to enhance public awareness of the rich natural and cultural history with three main themes of:

- Environmental Change from Woodland to Adelaide Park Lands;
- Aboriginal and Torres Strait Islander stories; and
- City celebration from horse racing to motor sports and major events.

It is proposed to relocate and enhance the Ayrton Senna monument with narrative highlighting Adelaide's controversial motor racing history. We would not consider it to be 'controversial'. The current location reflects the naming of the Senna Chicane after this racing legend and required significant negotiation with the Senna Foundation, so any relocation proposal will need to consider this.

The SAMSB believe there is far greater opportunity to celebrate the motorsport event history of Victoria Park over the past 40 years covering both the Australian Formula 1 Grand Prix and the Adelaide 500. We would like to collaboratively work with the CoA on proposals to contribute to this goal.

**Master Plan Targets 2.2**

The SAMSB note that all currently listed targets relate only to two of the eight strategies listed in the Park 16 Master Plan, focusing only on greening the Park Lands and increasing biodiversity. The Park 16 Master Plan is therefore incomplete without any meaningful targets against the other strategies.

We further note there is misalignment of the tree canopy percentage coverage between the Park 16 Master Plan and the APLMS.

Thank you again for the opportunity to contribute to this consultation process. We look forward to discussing further with you and delivering on an outcome that best delivers for South Australians.

Yours sincerely

Mark Warren
**Chief Executive**

09 / 08 / 2024

Ngai tampinthi ngadlu Kaurna Miyurna yartangka. Munaintya puru purruna ngadlu-itya. Munaintyanangku yalaka tarrkarriana tuntarri.

We acknowledge we are on Kaurna Miyurna land. The Dreaming is still living. From the past, in the present, into the future, forever.

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MAJOR PARTNERS
HOSTPLUS
WEST END

6 August 2024

APLMS Consultation, Park Lands, Policy & Sustainability
GPO Box 2252
ADELAIDE SA 5001

Dear Lord Mayor,

Thank you for the opportunity to provide feedback on the Draft Adelaide Park Lands Management Strategy Towards 2036 (APLMS).

SANFL is passionate about creating fun, safe and inclusive environments that connect communities and allow all participants to thrive through the enjoyment of footy. We demonstrate this commitment through our programs that are delivered to support people in community football across South Australia.

Participation in female football in South Australia has tripled since prior to the start of AFLW and SANFLW in 2017, with 10,950 female registered club and Auskick players and for every female team in 2010, there are 19 in 2024. This growth has incredible impact on the way our clubs connect with their local community, the diversification of members and an offering to a whole new target market of people interested in football. As well as female football, overall participation remains strong with over 65,000 South Australian playing the game.

As well as football, cricket and other sports share sports fields in the Adelaide Park Lands and the collaboration continues to thrive between SANFL and SACA, specially for the support of ovals that are home to clubs of both codes.

Local councils are integral to the success of our football clubs across the State, and we are committed to partnering with City of Adelaide to achieve the best outcomes for the City and all football participants.

SANFL supports the use of the Adelaide Park Lands for organized sport, in particular Australian Rules football. Currently, football activity occurs in numerous Adelaide Park Land areas. It is vital that to sustain and grow participation and active lifestyles, facilities that support football activity must be fit for purpose, safe and inclusive. The current Adelaide Park Lands facility infrastructure does not meet these objectives.

The football clubs that call the Park Lands home (including Adelaide University – Park 10 and 12, CBC Old Collegians – Park 15, Blackfriars Old Scholars – Park 2, Pulteney – Park 20, Prince Alfred Old Collegians – Park 9 and Adelaide Lutheran – Park 21 football clubs) continue to demonstrate strong

participation and demand for access to programs and facilities. Many of the existing building facilities are non-compliant, have reached the end of their lives and in some instances, are unsafe. The SANFL Infrastructure Strategy 2022-2032 documents the objectives for facilities improvement and refers to the recommended minimum requirements as documented in the AFL Preferred Community Facilities Guidelines (available at https://sanfl.com.au/communityfootball/grants-fundraising-facilities/facilities/. It is vital that any co-funding requirements meet these Guidelines to provide for best outcomes for participants. In some cases, there will be a need to slightly increase the footprint of an existing facility, even with a modest design, to meet these requirements. We believe that the resulting outcome of these projects will be a better visual outcome than the existing dilapidated buildings.

These football facilities objectives align strongly with the APLMS which supports the use of and access to the Park Lands through participation in community sport and recreation and acts as a guide to the replacement / refurbishment of existing community sports infrastructure.

SANFL, in partnership with the AFL and State Government are pleased to administer the SA Football Facilities Fund to support the investment and delivery of facilities improvements. With $6M in funding available over the remaining 2 years, it is an opportune time to deliver projects to improve football facilities in the Park Lands. The APLMS documents an investment framework for co-investment for facility upgrades. Identified football infrastructure projects are eligible to apply to the SA Football Facilities Fund for upgrades to change rooms, oval surfaces, lighting and other supporting infrastructure.

SANFL has responded to the City of Adelaide - Adelaide Park Lands Management Strategy Towards 2036 survey and provide further supporting information to our response below.

**Draft Adelaide Park Lands Management Strategy (APLMS) Towards 2036 Vision**

*"Located on Kaurna Yerta, the Adelaide Park Lands support our environment, provide connections to nature and offer places for people to participate in events, cultural experiences and recreational activities. We will work together to enhance and protect the Adelaide Park Lands for future generations."*

Many people visiting the Adelaide Park Lands also do so to participate in sport and this should be included as well as events, cultural experiences and recreational activities. Participation in football aligns with the pillar of Management and Protection as a holistic and future focused approach for continued access and enjoyment of the Park Lands.

Football in the Park Lands contributes significantly to the goals outlined in the Strategy of Places and Spaces, and Connections and Networks.

**Goal 1: Places and Spaces**

Participation in football both on and off the field supports health and wellbeing outcomes. To further acknowledge this, 'sport' alongside 'recreation' should be added to the wording for Goal 1: Places and Spaces.

Football in the Park Lands contributes to the following strategies;

- Strategy 1.1 - should also include sport alongside recreational needs
- Strategy 1.3 - Football brings in visitors and tourists to the Park Lands
- Strategy 1.4 and 1.5 - Quality and fit for purpose facilities that support activation through football participation
- Strategy 1.7 - Football facility guidelines guide the requirements for regional level destination for football
- Strategy 1.8 - Through lease provisions, clubs are able to provide access to facilities for community and commercial events, hiring etc.

**Goal 2: Connections and Networks**

Goal 2: Connections and Networks documents the linking of the city of the suburbs, hills and coast. It is from all these places that people visit the Adelaide Park Lands, including for football, to participate in and enjoy the surroundings.

Football in the Park Lands contributes to the following strategies;

- Strategy 2.2 - Connection with the hills, coast and metropolitan open space networks ensures the connectivity and access to football facilities
- Strategy 2.4 - Football facilities that are safe, connected and well designed contributes to the overall visitation, usage and pride of the Park Lands
- Strategy 2.15 - Oval lighting can contribute to public realm lighting through use of technology for appropriate LUX levels and additional fittings.

**Land that is classed as having a 'Non-Park Lands Purpose' being returned to a 'Park Lands Purpose'?**

It is somewhat ambiguous if the return to park lands objective is only for hardstand areas of un-utilised park lands. The potential for return of any identified 'non-park lands purpose' areas of land that is currently utilised directly or indirectly by football clubs needs to be clearly communicated and consulted on with those clubs to determine any impact and avoided or alternative access arrangements be granted and budgeted within that process.

We look forward to continuing to partner with the City of Adelaide in the current future delivery of football facilities in the Park Lands and welcome further detailed discussion.

Yours sincerely,



**Darren Chandler**
Chief Executive Officer

SECRA
SOUTH EAST CITY RESIDENTS ASSOCIATION

# Submission

## Draft Adelaide Park Lands Management Strategy: "Towards 2036"

https://www.cityofadelaide.com.au/community/get-involved/consultation-aplms-tow

The South East City Residents Association (SECRA) welcomes the opportunity to comment on the City of Adelaide's draft paper *Adelaide Park Lands Management Strategy: "Towards 2036"*. SECRA is an incorporated voluntary body with a membership of approximately 100 residents. It was formed in 2005 to promote the interests of the residents of the South-East Precinct of the City of Adelaide and preserve and enhance the inherent character and heritage of the neighbourhood, including the adjacent areas of parklands, particularly Victoria Park. Our submission is focusses on five main issues, as follows:

1. **The City of Adelaide Council and Kadaltilla/ Adelaide Park Lands Authority acknowledges that a lack of tree canopy in Pakapakanthi/ Victoria Park is a significant problem. Providing a remedy though is proving difficult.**

SECRA welcomes that one of the priorities identified in the section Access & Connectivity of *Towards 2036* is to "....review opportunities for new avenue planting to provide shade for users" and that Strategy 3.13 in the section Biodiversity & Greening is to "**Seek opportunities to increase greening and tree canopy, including through community participation**." **.**

In 2023, SECRA (which began in 2005 to oppose the building of a very large permanent structure in Victoria Park/Pakapakanthi to support motor sport) established, in collaboration with the City of Adelaide, the volunteer Green Pakapakanthi group (over 100 registered) to increase greening, biodiversity and tree canopy in Pakapakanthi/ Victoria Park. However, SECRA has been frustrated in this by the perceived unwillingness of the SA Motor Sport Board to allow much-needed tree planting for shade along walking and cycling paths in the park. Green Pakapakanthi's tree planting, and enhancement of biodiversity through Miyawaki-style pocket forests- totalling over 250 trees and 1000 shrubs - has been largely confined to areas adjacent to the wetlands.

That the Adelaide 500 and Adelaide Motorsport Festival lasting four and two days respectively can determine the amount of tree canopy in a much- used local park (thousands of residents and many running and sports groups use the park each week) seems grossly unfair. More so given that the SA Motor Sport Board is increasing both the area, and length of time, of occupation, and the amount of bitumen in the park, so creating more reflected heat. The Board's occupation of the Park now extends over the summer holidays (Repco Adelaide Motorsport Festival takes place in March), when families, many without gardens, are denied access to much of the park. The Board makes no attempt to consult with residents and park users.

Time is of an essence – Adelaide's summers are becoming hotter and longer – and trees need to be planted **now** to provide shade for future Park users. SECRA supports the recent initiatives made by Council to engage constructively with the SAMSB to resolve this impasse, and SECRA volunteers stand ready to assist by planting the much-needed trees along paths.

SECRA also notes that there is no longer any ambition in this document to reduce car parking on the Adelaide Park Lands. During the car races in Victoria Park/Pakapakanthi hundreds of cars are parked on sports fields and near walking paths, which is, perhaps, why the SA Motor Sport Board will not allow tree planting in the southern as well as northern sections of the park.

**2. Concern re the possibility of more and bigger buildings on the Park Lands**

SECRA notes in *Towards 2036* that there appears to be no intention to limit the number or size of new buildings in the Park Lands, or to remove or reduce any of the many existing ones.

Rather, there will be:

• "Medium hubs" which may include Clubroom/multi-use facility; and

• "Large hubs" which may include: "Pavilions or other multi-use built form to service sporting clubrooms, community groups and commercial operations (cafes)"

How many of these proposed hubs will be accessible to the general public? Will these 'pavilions' (and what is considered a 'pavilion'?) open the floodgates to large permanent structures, such as what is likely to be proposed by the SA Motor Sport Board?

3. **It is time to re-think Park Lands paths and how we share them.**

Strategy 2.9 in the section Access & Connectivity of *Towards 2036* is to "establish shared walking and cycling paths throughout the Parks… ’.

SECRA suggests that it is time to develop clear new policy about shared walking and cycling paths through the Adelaide Park Lands.

Our suggestion is based on the following.

Some paths are predominantly used by people who are in the parks primarily to relax and exercise moderately in a quiet green environment.

These people include joggers, walkers, family and friendship groups who are chatting and often ‘mucking about’, parents with strollers, parents with little toddlers, kids on balance bikes, people with disabilities aided by carers, tourists out for a walk, people contemplating nature but unsure of which direction to take. In short, these are people who use the park for a diverse range of reasons. They are relatively relaxed and slow users. Typically, they move between 0 and 4 kph and can be erratic.

Some paths are predominantly used by people, especially at peak times to move quickly and purposefully to a destination. We think of commuters for example.

These are people using a range of technologies to get to work to classes or to other important appointments. These devices are increasingly electrically assisted and thus faster than before. These path users use bicycles, e bikes, e scooters, e boards, etc. They can travel legally up to 25kph and most want to travel directly and quickly to a destination. Typically, these people move between 12 and 25kph.

While generally there is caution and good will among park path users, there can be annoyance, conflict and at times crash injuries. These factors are potential deterrents to all path users. The people who enjoy being relaxed and slow can feel afraid and less calm knowing fast moving people are on the path. The fast and direct group can be impeded and frustrated about getting to their destination directly. Discomfort and conflicts increase as path use by both groups increase.

Many paths are most of the time and quite reasonably used by the relaxed and slow. There are some paths, and a growing number of them, for example perimeter paths, which appeal to the fast and purposeful. Examples include newly build perimeter path along South Terrace, the east west path across Pakapakanthi from Grant Avenue to Halifax Street, the path across Pityarilla from Porter Street to South Terrace and from Porter Street towards Frome Street.

SECRA encourages consideration of the following, after a process of comparative policy scrutiny and City data gathering which could possibly guide

- Defining some paths as fast commuter paths, at least between certain hours.
- Establishing a culture of care and caution for both categories of users, based on City of Sydney best practices.
- Scrutiny of guidance about path widths, and volumes of 'pedestrians' and 'cyclists' per hour with a view that when a threshold is reached 'cyclists' and 'pedestrians' no longer share paths, but are provided with separate paths.

SECRA encourages Kadaltilla and the City of Adelaide Council to advocate where possible, for the fast and direct commuters to be allocated separated space on roads using physical barriers between them and motor vehicles and not the use of painted lines, rather than providing more hot hard paths across the Adelaide Parklands. We encourage Kadaltilla and the Council, whenever possible to resist building commuting routes in Parklands. SECRA accepts that in rare cases commuting routes across the Parklands are justifiable.

**4. Is Kadaltilla/ Adelaide Park Lands Authority fit for purpose?**

The Adelaide Park Lands Act 2005 was established to provide a legislative framework that promotes the special status, attributes and character of the Adelaide Park Lands; to provide for the protection of those park lands and for their management as a world-class asset to be preserved as an urban park for the benefit of present and future generations; and for other purposes.

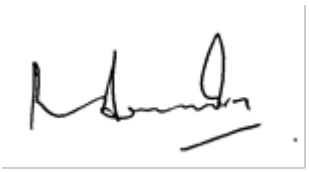
SECRA is concerned that Kadaltilla/ Adelaide Park Lands Authority may no longer be able to do this effectively. Perhaps it could be assisted by becoming a statutory authority such as Adelaide Economic Development Agency, reporting directly to the Lord Mayor and Premier through the Capital City Committee rather than being solely advisory in nature.

**5. Could the Park Lands be better served if the paradigm was changed?**

Many Indigenous peoples have long emphasised the intrinsic value of nature. In 1972, the late University of Southern California law professor Christopher Stone proposed what then seemed like a whimsical idea: to vest legal rights in natural objects to allow a shift from an anthropocentric to an intrinsic worldview. This view has been taken up in Australia, particularly in the Yarra Valley.

By getting the foundation right, the above important matters brought forward by the SECRA committee members could be addressed with greater confidence.

Yours sincerely,



R Doug McEvoy AM

Chair, SECRA

secra.sa@gmail.com; mobile 0434 812 043

9/8/2024

Acknowledgements: This submission was drafted by Heather Nimmo with the assistance of other SECRA Committee members and was informed by opinions canvassed from the general membership

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**From:** Jeremy Kwan <jeremy.kwan@adelaide.edu.au>
**Sent:** Friday, February 2, 2024 10:24 AM
**To:** Alison Ackland <A.Ackland@cityofadelaide.com.au>
**Cc:** Samantha Owens <samantha.owens@adelaide.edu.au>; Virginia Deegan <virginia.deegan@adelaide.edu.au>;

Michelle Wilson <michelle.wilson@adelaide.edu.au>
**Subject:** Content Manager (CM) - FW: Call for Feedback - Adelaide Park Lands Management Strategy

CAUTION: This email originated from outside of the organisation. Do not click links or open attachments unless you recognise the sender and know the content is safe.

Hi Alison,

Thanks for taking my call yesterday.

I have attached comments I have provided over the past 12 months in relation to: -

- City of Adelaide review of the Community Land Management Plan for the Adelaide Park Lands; and
- Adelaide Park Lands and City Layout – Heritage Management Plan Consultation

I have also attached our Park 10 and 12 Sports Master Plan that is referenced in the Heritage Management Plan Consultation email.

Can you could confirm the feedback provided here is incorporated in the updated Adelaide Park Lands Management Strategy? I have not checked to see if either of these plans have been finalised.

I have had a quick look at the link you have provided to the current "Adelaide Park Lands Management Strategy 2015 – 2025". Can you confirm that the Greater Riverbank Precincts including the "Health and Wellbeing" and the "Education and Culture Precinct" as presented on page 70 of this strategy will carry over into the update and be recognised in the updated strategy but the with the "Strategy" not directly applied?

This obviously covers the University's main campus as well as our Helen Mayo North and South Buildings, the Adelaide Health and Medical School Building adjacent SAHMRI and the National Wine Centre. For the University, if the Greater Riverbank Precincts continue to be treated as they are in the current 2016-2025 Strategy I do not think we have further feedback to provide at this time beyond that included in the attached comments sent through in 2023 in response to previous City of Adelaide consultation pieces.

We will review the updated strategy when it is released but without that document are not in a position to provide further comment at this time.

Regards,
**Jeremy Kwan**
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Cricos Provider Number 00123M

## RE: Adelaide Park Lands and City Layout - Heritage Management Plan Consultation

Jeremy Kwan <jeremy.kwan@adelaide.edu.au>

Mon 12-Aug-24 09:29

To:Stephen Schrapel <stephen.s@swanburypenglase.com>
Cc:Andrew Klenke <andrew.k@swanburypenglase.com>

Thank you very much Stephen.
Regards,
**Jeremy Kwan**
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**From:** Stephen Schrapel <stephen.s@swanburypenglase.com>
**Sent:** Sunday, 2 April 2023 10:26 AM
**To:** Jeremy Kwan <jeremy.kwan@adelaide.edu.au>
**Cc:** Andrew Klenke <andrew.k@swanburypenglase.com>
**Subject:** RE: Adelaide Park Lands and City Layout - Heritage Management Plan Consultation
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Hi Jeremy
Thank you for providing your feedback directly. I have a meeting with Council next week to go through the land owner submissions. We haven't seen some of the strategy documents you've referred to in your email, and will follow this up with Council.
I have anyway looked through the Park 10/12 masterplan and there does not appear to be any conflicts with the intent of the Heritage Management Plan. The National Values include the long standing use of the Park Lands for sporting recreation. Activities and development which sustain and promote the continued use for sport are supported by the Management Plan. Reference is made for new development to comply with the Council's Park Lands Building Design Guidelines which I'm sure you are already aware of.
There is also unlikely to be activities at the interface between the University and Park Lands of the scale that would impact on the Park Land values. Solid fencing is mentioned as undesirable so as to retain visual connections through the Park Lands and a 'park setting' for buildings in the area. The University has progressively moved to reconnect the campus with the Park Lands by fence removal over the past decades so I don't foresee a conflict there either.
The 'Adelaide BioMed City' zone is outside of the boundaries of the National Heritage Listing, and therefore excluded from the Plan. Of course, better access to the Park Lands from those areas is encouraged!
Kind regards,
**Stephen Schrapel** PhD MICOMOS
**Senior Associate**
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**stephen.s@**
**swanburypenglase.com**

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**From:** Jeremy Kwan <jeremy.kwan@adelaide.edu.au>
**Sent:** Wednesday, March 29, 2023 3:02 PM
**To:** Stephen Schrapel <stephen.s@swanburypenglase.com>
**Cc:** Andrew Klenke <andrew.k@swanburypenglase.com>
**Subject:** FW: Adelaide Park Lands and City Layout - Heritage Management Plan Consultation

Hi Stephen,
Andrew indicated you are working on this one.
I have attached a response I have provided to ACC as part of their Heritage Management Plan Consultation.
I did talk to Amanda a couple of weeks ago about this, there appears to be a number of streams of work occurring both internally and externally on this at Council and I was advised the University and its interfaces with the city were not a part of the work being undertaken.
As a result I have focused on the parklands as that is where we do have a long term lease as well as a masterplan that was presented to APLA in 2020.
I have no idea how all the previous consultation elements will be brought into the work you are doing if there is further direct consultation you are looking for in relation to this exercise please feel free to reach to me if there are elements that may affect or impact the University.
Regards,

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**From:** Jeremy Kwan
**Sent:** Wednesday, 29 March 2023 2:54 PM
**To:** 'a.mcconnell@cityofadelaide.com.au' <a.mcconnell@cityofadelaide.com.au>
**Cc:** 'yoursay@cityofadelaide.com.au' <yoursay@cityofadelaide.com.au>
**Subject:** FW: Adelaide Park Lands and City Layout - Heritage Management Plan Consultation

Hi Amanda,
As discussed when you called a couple of weeks ago please find attached our Park 10 and 12 Masterpaln as presented to APLA on 4 June 2020. This masterplan was developed to inform the University as tenant, ACC as landlord and APLA of our vision for the sports fields we hold a lease / licence for at Parks 10 and 12. My understanding from that meeting was this was generally supported and from a University perspective this is consistent with the way we see sport being facilitated and supported through the provision of appropriate amenities across all sports fields across the parklands.
The primary objective of the University in relation to Parks 10 and 12 is the provision of sporting facilities for use by Adelaide University Sport and the Community. The big issues for us currently include:-

- The ability to provide appropriate compliant all gender facilities that meet the requirements of the various sporting clubs that use the parklands – Unfortunately this is a challenge if we are not able to extend or redevelop existing

building's with an increased footprint.
- Sports field Lighting, this is area we are looking to improve and upgrade to increase utilisation while hoping to reduce light spill as we work to transition over from metal halide lights to LED

As noted below the University has been involved in a number of consultation processes relating to the city and the parklands and has contributed with time, resources and funding to develop the Common Development Framework (developed in collaboration with SAHMRI, UniSA and the State Government) to identify common technical and aspirational outcomes for development in the South Australian Health and Biomedical Precinct. As well as participation in number of working groups looking at the way the University connects to the Riverbank Precinct, our links to Lot Fourteen, as well as links and access to and around the Biomedical Precinct. A number of years ago we also contributed to the planning of the North Terrace frontage of the Heritage precinct between Kintore Ave and From Road and we are long term users and tenants at Park 10 and 12 and of the National Wine Centre.
I would appreciate being updated as to how these various planning and consultation pieces feed into the work you are currently undertaking? I feel they all share a common purpose in looking to unlock potential through understand longstanding challenges faced by many users of the city and parklands and do hope that the outcomes from these earlier exercises is not lost going forward.
Happy to discuss further at any time.
Regards,

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**From:** Jeremy Kwan
**Sent:** Friday, 10 March 2023 11:40 AM
**To:** a.mcconnell@cityofadelaide.com.au
**Subject:** Adelaide Park Lands and City Layout - Heritage Management Plan Consultation
Hi Amanda,
Thank you for the invitation to provide a submission as part of the consultation process you have commenced for the Heritage Management Plan.
Given the scale of the University as a landowner in the city and as a long term tenant / user of the parklands I am wondering if it may be easier for us to meet with you and your consultants to provide feedback / documentation for consideration / incorporation?
We do have various planning documents that we have developed such as our public realm framework which includes our thinking around linkages to, through and around our campus. The Park 10 and 12 masterplan that we presented to APLA around 3 years ago. Conservation Management Plans of Heritage buildings and structures on our campus including a number on campus boundaries (a number of which are on campus boundaries) and the Common Development Framework that we developed in collaboration with SAHMRI, UniSA and the State Government to identify common technical and aspirational outcomes for development in the South Australian Health and Biomedical Precinct.
Additionally as I am sure you are aware there have been a number of working groups convened that we have contributed to looking at the way the University connects to the Riverbank Precinct, our links to Lot Fourteen, as well as links and access to and around the Biomedical Precinct. A number of years ago we also contributed to the planning of the North Terrace frontage of the Heritage precinct between Kintore Ave and From Road and we are long term users and tenants at Park 10 and 12 and of the National Wine Centre.
Happy to have a discussion about this especially if I am overcomplicating the planning process you are undertaking.
Regards,

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# PARK 10/12 SPORTS MASTER PLAN

PREPARED FOR ADELAIDE UNIVERSITY

**FINAL REPORT | DECEMBER 2018**

insideEDGE
sport and leisure planning

THE UNIVERSITY of ADELAIDE

JPE

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# 01 | EXECUTIVE SUMMARY

Bullrush Park/Warnpangga (Park 10) and Red Gum/Karrawirra (Park 12) located in the Adelaide Park Lands are key sporting sites for the University of Adelaide. Multiple sports are played on these grounds all year round and attracts approximately 300,000 people to the precinct annually. Both Park 10 and 12 are leased from the Adelaide City Council and managed by AU Sport on behalf of the University of Adelaide.

The findings from site inspections and consultants with the site users indicated the following:

1. Consolidation of all football oval to Park 12 and all soccer pitches to Park 10 is needed to provide a more synchronized precinct.
2. Facilities and amenities are in need of an upgrade and are currently not meeting current sports compliance standards especially in the provision of female friendly spaces. All sports across the site have female participants but facilities especially in Park 12 do not support this. The Master Plan will also need to allow for future growth in all sports across the precinct.



A Master Plan has been developed following consultation with the University, current site users and the City of Adelaide.

The proposed Master Plan for Park 10 and 12 includes the following key elements:

- Reconfigure Park 12 to allow for 3 AFL/Cricket ovals
- Reconfigure Park 10 to allow for multiple sports including additional soccer pitches
- 4 x new hard surface tennis courts
- Upgrade of existing amenities in Park 10 & 12 grandstands
- New lighting to support changes in field configurations
- New change room facilities on Park 12 to support female players and continued growth of the clubs




A staged approach is recommended in this report to assist with the implementation of the Master Plan over the next 5+ years. It is important to note that this Master Plan does not commit the University or Council or any other organisation to undertake works. The Master Plan is also subject to the necessary planning and Council approvals.

The Master Plan is provided to guide improvements and attract funding when resources become available and in accordance with other University priorities.

# 02 | INTRODUCTION

This Master Plan aims to develop a plan that will provide a coordinated and strategic planning approach to the provision and development of community, educational, sport and recreation infrastructure. This Master Plan cover both Bullrush Park/Warnpangga (Park 10) and Red Gum/Karrawirra (Park 12) located in the Adelaide Park Lands (see adjacent map).

The Master Plan also undertook a review of the existing infrastructure and planned and designed new facilities and amenities that have a focus on female friendly facilities to support the current and future increase in participation which the current facilities can not support. The facilities will be designed in line with the Female Friendly guidelines.

Both Park 10 and 12 are leased from the Adelaide City Council and managed by AU Sport on behalf of the University of Adelaide. The fields are available for use by groups within the University or by community clubs and organisations, for which a charge may be made depending on use.



# 03 | SITE USERS

Multiple sports are played on these grounds which sees over 300,000 people using the site each year.

The following sports are played at the site:

- Adelaide University Football Club
- Adelaide University Cricket Club
- Adelaide University Soccer Club
- Adelaide University Ultimate Club
- Adelaide University Touch Football Club
- Adelaide University Lacrosse Club
- Adelaide University Lawn Tennis Club

A snapshot of each club is provided on the following pages including member numbers, usage, site issues and opportunities. This information was used in the development of the Master Plan for Park 10 and 12.











# Adelaide University Football Club

Club Numbers:

| Senior Male | Senior Female | Junior Male | Junior Female | Total Members |
|---|---|---|---|---|
| 180 | 100 | 0 | 0 | 280 |

- **Change to active membership over the next 5 years**: Increasing by more than 20%

- **Apart from the ovals, what other amenities/facilities does your club use on either Park 10 and/or 12?**
  Grandstand and 2 change rooms Park 10, Grandstand and 2 change rooms Park 12 during winter 6 months

- **What do you think are the 3 key strengths of Park 10 & 12?**
  1. Good size ovals but they divide the club by being separated by distance
  2. Central location in Adelaide
  3. Grandstand park 12

- **What are the top 3 current issues or constraints associated with the park?**
  1. Require extra oval at park 12 (3 oval proposal)
  2. Require extra change facilities at park 12 to meet unisex standards for the women
  3. Require social space at park 12

Schedule of use

| | Morning (6am to 12pm) | Afternoon (12pm to 4pm) | Early Evening (4pm to 7pm) | Late Evening (7pm to 11pm) |
|---|---|---|---|---|
| **Monday** | | | Park 12 Football training 6-8 | |
| **Tuesday** | | | Park 10 and 12 Football training 6-8 | |
| **Wednesday** | | | Park 12 Football training 6-8 | |
| **Thursday** | | | Park 10 and 12 Football training 6-8 | |
| **Friday** | | | Park 12 some Female matches | Park 12 some Female matches |
| **Saturday** | Park 10 and 12 some male matches | Park 10 and 12 Male matches | Park 12 some Female matches | |
| **Sunday** | | Park 12 Female matches | Park 12 some Female matches | |

# Adelaide University Cricket Club

Club Numbers:

| Senior Male | Senior Female | Junior Male | Junior Female | Total Members |
|---|---|---|---|---|
| 150 | 30 | 0 | 0 | 180 |

- **Change to active membership over the next 5 years:**
  Increasing by up to 20%

- **Apart from the ovals, what other amenities/facilities does your club use on either Park 10 and/or 12?**
  Change facilities (10 & 12), Turf/Hard practice nets, removeable sightscreens, scoreboards, Grandstand Long Room/Bar.

- **What do you think are the 3 key strengths of Park 10 & 12?**
  1. Park 10 – Quality of ovals
  2. Park 10 – Quality of training facilities
  3. Park 10 - Location

- **What are the top 3 current issues or constraints associated with the park?**
  1. Parking
  2. Very poor changing facilities
  3. Lack of up to date facilities in Lon Room bar area

**Other comments:**
- The ovals redevelopment is not a priority of AUCC but we fully supportive of the plan being led by AUFC.
- Upgrade of facilities, and addition of female changing facilities is a priority.
- AUCC need to ensure the quantity & quality of our turf nets if there is any relocation. These are of very high standard and are a major asset and recruitment/retention tool. They received a significant upgrade & investment approx. 4-5 years ago. Any relocation would need to factor in a 'bedding in' period.

Schedule of use

| | Morning (6am to 12pm) | Afternoon (12pm to 4pm) | Early Evening (4pm to 7pm) | Late Evening (7pm to 11pm) |
|---|---|---|---|---|
| **Monday** | | | | |
| **Tuesday** | | | 50 - 5.30pm – Turf nets, Oval 1 & hard wickets at southern end | |
| **Wednesday** | | | 20 Turf nets | |
| **Thursday** | | | 70 - 5.30pm – Turf nets, Oval 1 & hard wickets at southern end | |
| **Friday** | | | 25 Turf nets | |
| **Saturday** | Park 10 – 1st grade (11am) | Park 10 – 3rd Grade (1pm) | Ovals 1 & 2 – 1st & 3rd Grade | |
| **Sunday** | | Park 10 – Women's Oval 1 & 2 | | |

# Adelaide University Soccer Club

Club Numbers:

| Senior Male | Senior Female | Junior Male | Junior Female | Total Members |
|---|---|---|---|---|
| 240 | 105 | 140 | 110 | 595 |

- **Change to active membership over the next 5 years:**
  Increasing by up to 20%

- **Apart from the ovals, what other amenities/facilities does your club use on either Park 10 and/or 12?**
  Graduate clubhouse, women's changerooms, park 10 grandstand and off oval training areas.

- **What do you think are the 3 key strengths of Park 10 & 12?**
  1. Centralised Location
  2. Proximity to Club House
  3. Good Parking

- **What are the top 3 current issues or constraints associated with the park?**
  1. Light Safety and travel safety
  2. Non- Authorised Users
  3. The condition of the pitches

**Other comments:**
The scheduling of off-season, pre-season and during season is extremely complex. The fact that AUSC has circa 600 playing members and more than 30 teams playing at all levels (including Juniors), means that that the times and location can change given the condition of the pitches and weather circumstances.

Schedule of use

| | Morning (6am to 12pm) | Afternoon (12pm to 4pm) | Early Evening (4pm to 7pm) | Late Evening (7pm to 11pm) |
|---|---|---|---|---|
| **Monday** | Dependent on Scheduled sessions | Dependent on Scheduled sessions | Dependent on Scheduled sessions | All Park 10 & 12 |
| **Tuesday** | Dependent on Scheduled sessions | Dependent on Scheduled sessions | Dependent on Scheduled sessions | All Park 10 & 12 |
| **Wednesday** | Dependent on Scheduled sessions | Dependent on Scheduled sessions | Dependent on Scheduled sessions | All Park 10 & 12 |
| **Thursday** | Dependent on Scheduled sessions | Dependent on Scheduled sessions | Dependent on Scheduled sessions | All Park 10 & 12 |
| **Friday** | Dependent on Scheduled sessions | Dependent on Scheduled sessions | Dependent on Scheduled sessions | All Park 10 & 12 |
| **Saturday** | All Park 10 & 12 | All Park 10 & 12 | All Park 10 & 12 | |
| **Sunday** | All Park 10 & 12 | All Park 10 & 12 | All Park 10 & 12 | |

# Adelaide University Ultimate Club

Club Numbers:

| Senior Male | Senior Female | Junior Male | Junior Female | Total Members |
|---|---|---|---|---|
| 30 | 10 | 0 | 0 | 40 |

- **Change to active membership over the next 5 years**: Increasing by more than 20%

- **Apart from the ovals, what other amenities/facilities does your club use on either Park 10 and/or 12?** Graduates Clubhouse about once a year for social events/presentations

- **What do you think are the 3 key strengths of Park 10 & 12?**
  1. Park 10 is optimally located and accessible to people driving/walking/riding
  2. Fields have lights
  3. Toilets within reasonable distance

- **What are the top 3 current issues or constraints associated with the park?**
  1. Drinking fountains too far away from neck fields
  2. Neck space is sometimes too small to accommodate the number of players. The fields are uneven at one end of the neck limiting space, there are also metal plates that impact the fields too.
  3. Recently trees have started blocking lights causing dark spaces around the fields.

**Other comments:** none provided

Schedule of use

| | Morning (6am to 12pm) | Afternoon (12pm to 4pm) | Early Evening (4pm to 7pm) | Late Evening (7pm to 11pm) |
|---|---|---|---|---|
| **Monday** | | | | |
| **Tuesday** | | | 6-8pm each week at the "Neck" fields | |
| **Wednesday** | | | | |
| **Thursday** | | | | |
| **Friday** | | | | |
| **Saturday** | | | | |
| **Sunday** | | | 3-5pm occasionally run pick up games at the "Neck" | |

# Adelaide University Touch Club

Club Numbers:

| Senior Male | Senior Female | Junior Male | Junior Female | Total Members |
|---|---|---|---|---|
| 35 | 25 | 0 | 0 | 60 |

- **Change to active membership over the next 5 years**:
  Increasing by up to 20%

- **Apart from the ovals, what other amenities/facilities does your club use on either Park 10 and/or 12?**
  Graduates clubrooms for meeting and events as well as storage of club materials. Occasionally use the park 10 grandstand for changerooms and toilets but they are too far away and often locked.

- **What do you think are the 3 key strengths of Park 10 & 12?**
  1. Convenient location to the Uni
  2. Able to hold club functions within the clubrooms with a liquor license (although ends at 10pm which is limiting)
  3. Football/Cricket facilities are good.

- **What are the top 3 current issues or constraints associated with the park?**
  1. Field/Ground Quality – The grass is patchy and uneven leaving us prone to injuries, the fields are poorly lit around the edges also leaving us prone to injuries in shadows, and we are never able to get a pitch marked out leading to discrepancies with other clubs over who gets to use which area.
  2. Proximity to facilities – We primarily use 'the neck' meaning it's a long trip to the toilets and in particular there are no nearby water taps or similar, and this is partially made worse by other clubs claiming more and more area pushing us further from the clubrooms.
  3. There is no 'booking schedule' visible to clubs. Bookings are made through the AU Sport office however we don't know if there are other clubs in the area before, after, or at the same time as us, or which area they're supposed to be using. This also applies to the graduates clubhouse facilities.

Schedule of use

| | Morning (6am to 12pm) | Afternoon (12pm to 4pm) | Early Evening (4pm to 7pm) | Late Evening (7pm to 11pm) |
|---|---|---|---|---|
| **Monday** | | | | |
| **Tuesday** | | | The Neck Approx 20 | The Neck Approx 20 |
| **Wednesday** | | | The Neck Approx 30 | The Neck Approx 30 |
| **Thursday** | | | | |
| **Friday** | | | | |
| **Saturday** | | | | |
| **Sunday** | | | | |

**Other comments:** none provided

# Adelaide University Lacrosse Club

Club Numbers:

| Senior Male | Senior Female | Junior Male | Junior Female | Total Members |
|---|---|---|---|---|
| 26 | 24 | 0 | 2 | 52 |

- **Change to active membership over the next 5 years**: Increasing by up to 10%

- **Apart from the ovals, what other amenities/facilities does your club use on either Park 10 and/or 12?**
  Graduates Clubhouse and storage shed out the back, changerooms occasionally and basement storage for equipment/club gear.

- **What do you think are the 3 key strengths of Park 10 & 12?**
  1. Central location
  2. Modern facilities
  3. Parking and public transport readily available

- **What are the top 3 current issues or constraints associated with the park?**
  1. Lighting – impacts training as not adequate enough for night games
  2. Sharing fields with soccer – makes organising fixtures hard (both sports played on Saturdays)
  3. Poor drainage on the fields leave the club enable to train after heavy rain – surface maintained for games.

**Other comments:** none provided

Schedule of use

| | Morning (6am to 12pm) | Afternoon (12pm to 4pm) | Early Evening (4pm to 7pm) | Late Evening (7pm to 11pm) |
|---|---|---|---|---|
| **Monday** | | | | |
| **Tuesday** | | | Training 6-8pm. Men's (10-15) and women's (10-15). East and west ends of graduates oval, just off the field to maintain surface. | |
| **Wednesday** | | | | |
| **Thursday** | | | Training 6-8pm. Men only (10-15). Alternating East and West ends of graduates oval. | |
| **Friday** | | | | |
| **Saturday** | Games – Field 1 (in front of the clubrooms) and field 2 (along the neck) can be from 11.30am – 4.30pm depending on fixtures. | | | |
| **Sunday** | | | | |

# Adelaide University Lawn Tennis Club

Club Numbers:

| Senior Male | Senior Female | Junior Male | Junior Female | Total Members |
|---|---|---|---|---|
| 28 | 16 | 0 | 0 | 44 |

- **Change to active membership over the next 5 years**: Increasing by up to 20%
- **Apart from the ovals, what other amenities/facilities does your club use on either Park 10 and/or 12?**
  Park 10 grandstand - visitors room for toilet facilities
- **What do you think are the 3 key strengths of Park 10 & 12?**
  1. Central location
  2. Lights (for other sports apart from tennis)
  3. Well maintained fields and closeness to University.
- **What are the top 3 current issues or constraints associated with the park?**
  1. Parking on weekends
  2. A separate clubhouse for tennis
  3. Hard courts for winter play

**Other comments:** Lawn Tennis season (October to April), the times do vary in lines with groundmen's directions. The time listed in the table are the minimum times, however if the courts are available for practice, Friday, Saturday and Sunday afternoons are also used by members, depending in their availability. For the winter months, hardcourts re hired from Tennis SA, close to the University campus.

Schedule of use

| | Morning (6am to 12pm) | Afternoon (12pm to 4pm) | Early Evening (4pm to 7pm) | Late Evening (7pm to 11pm) |
|---|---|---|---|---|
| **Monday** | | | | |
| **Tuesday** | | 3-7pm | | |
| **Wednesday** | | | | |
| **Thursday** | | 3-7pm | | |
| **Friday** | | | | |
| **Saturday** | 9am-12pm | 12-2pm | | |
| **Sunday** | | | | |

# 04 | SITE USAGE



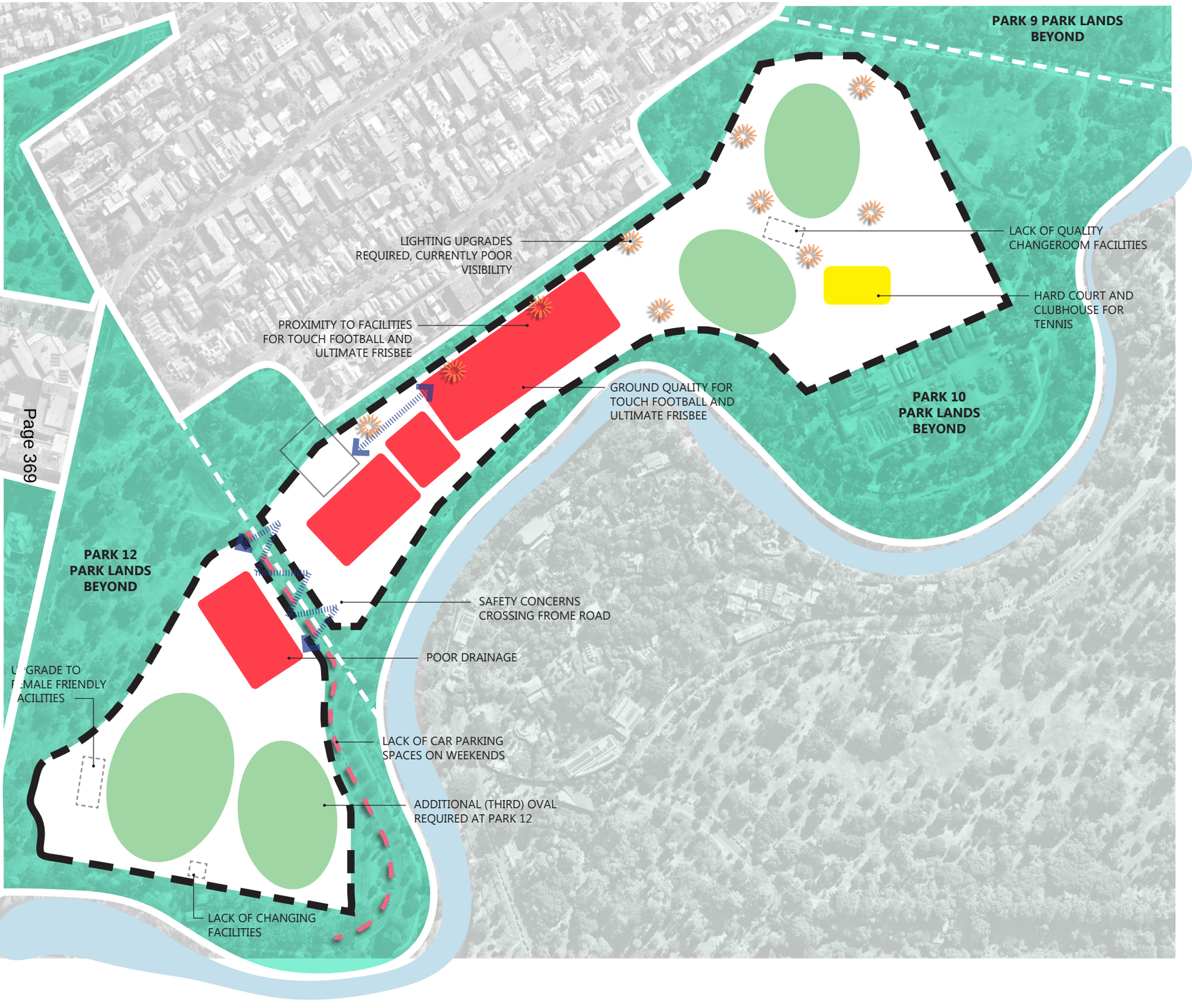

## LEGEND

- FOOTBALL
- CRICKET
- TOUCH
- SOCCER
- FRISBEE
- LACROSSE
- TENNIS
- ATHLETICS
- ADELAIDE UNIVERSITY LEASE AREA

## FIELD CROSSOVER TIMES

| | 6AM - 12PM | 12PM - 4PM | 4PM - 7PM | 7PM - 11PM |
|---|---|---|---|---|
| MONDAY | | | | |
| PARK 10 | | | | |
| THE NECK | | | | |
| PARK 12 | | | | |
| TUESDAY | | | | |
| PARK 10 | | | | |
| THE NECK | | | | |
| PARK 12 | | | | |
| WEDNESDAY | | | | |
| PARK 10 | | | | |
| THE NECK | | | | |
| PARK 12 | | | | |
| THURSDAY | | | | |
| PARK 10 | | | | |
| THE NECK | | | | |
| PARK 12 | | | | |
| FRIDAY | | | | |
| PARK 10 | | | | |
| THE NECK | | | | |
| PARK 12 | | | | |
| SATURDAY | | | | |
| PARK 10 | | | | |
| THE NECK | | | | |
| PARK 12 | | | | |
| SUNDAY | | | | |
| PARK 10 | | | | |
| THE NECK | | | | |
| PARK 12 | | | | |

# 05 | SITE ISSUES




**LEGEND**

- FOOTBALL OVALS SEPARATED BY DISTANCE
- POOR DRAINAGE LEADING TO POOR GROUND QUALITY
- LACK OF HARD COURTS AND SEPARATE CLUBHOUSE (TENNIS)
- LACK OF SECURITY LIGHTING
- CARPARKING SHORTAGES
- PROXIMITY TO FACILITIES
- QUALITY OF FACILITIES
- ADELAIDE UNIVERSITY LEASE AREA

# 06 | SITE STRENGTHS




**LEGEND**

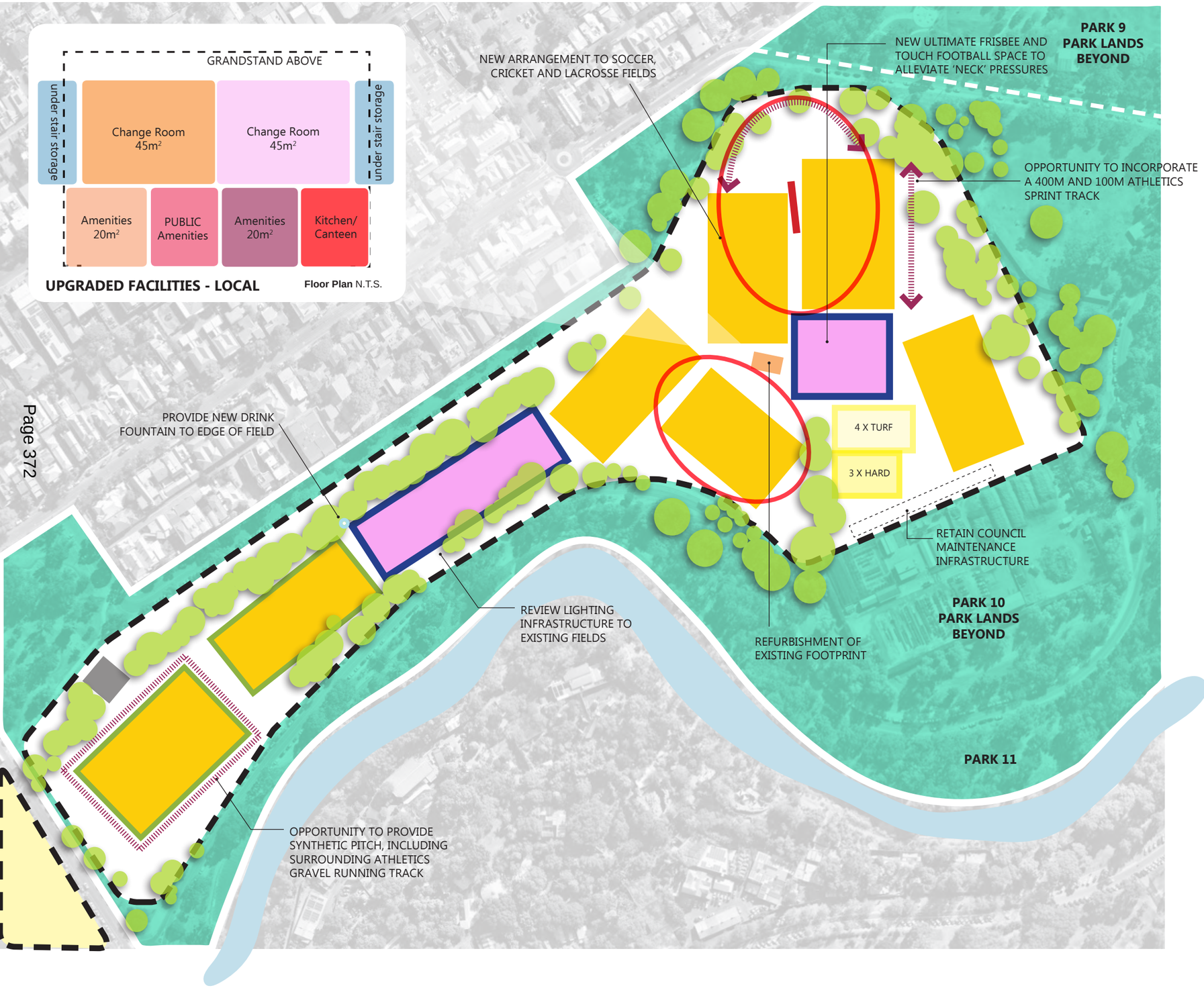
- WELL MAINTAINED GROUNDS
- HERITAGE GRANDSTAND
- HIGH QUALITY CRICKET NETS
- APPROPRIATE LIGHTING LEVELS
- PUBLIC TRANSPORT PROXIMITY
- CAR PARKING PROXIMITY
- PROXIMITY TO UNI & CITY
- CLUBROOM FACILITIES
- ADELAIDE UNIVERSITY LEASE AREA

# 07 | MASTER PLAN DEVELOPMENT



The following diagrams illustrate the high-level planning undertaken across each sport and how each sport has been considered with Park 10 and 12. This includes the development of high-level facility designs within each park inline with the relevant sports compliance guidelines.

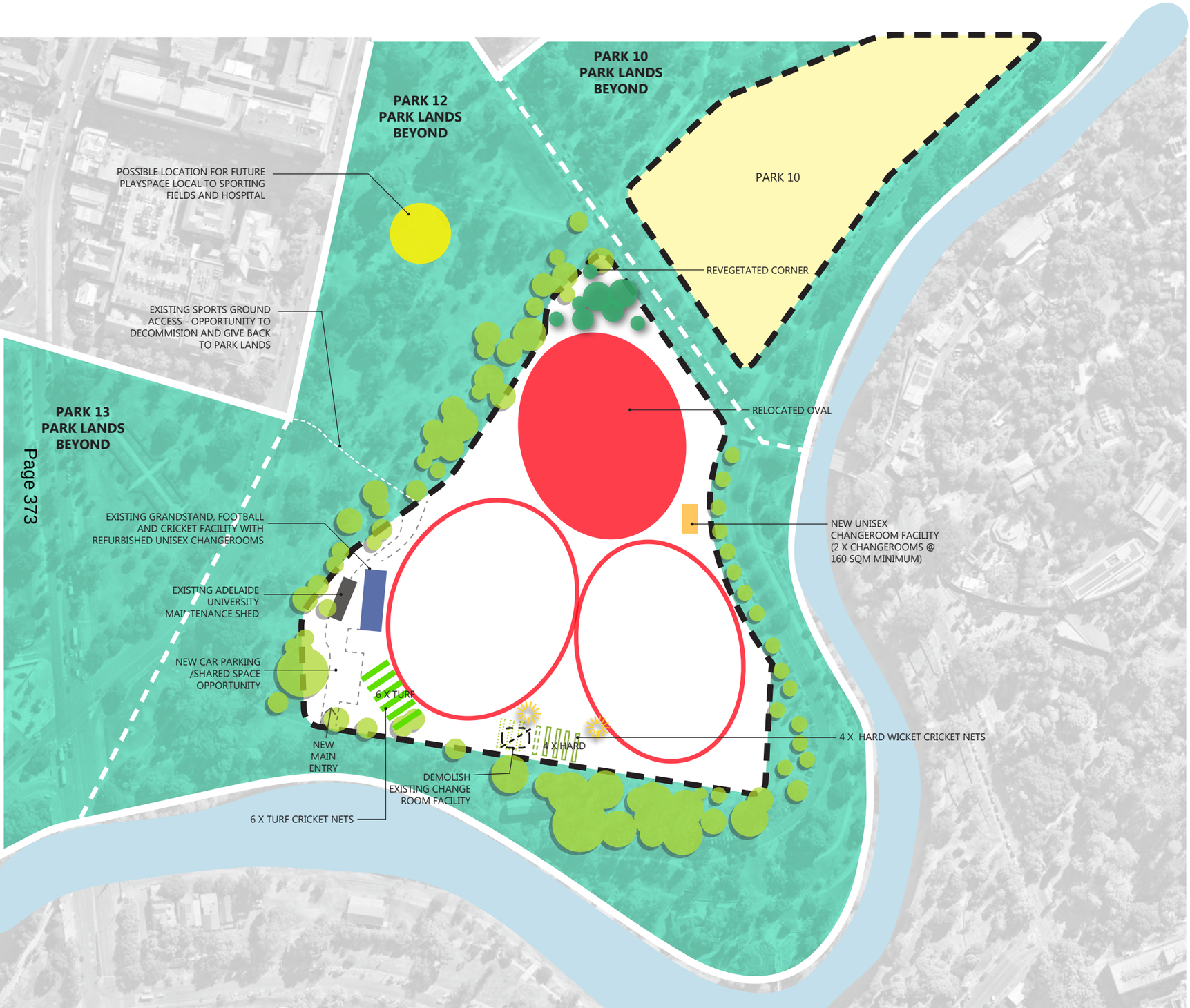
# 7.1 | PARK 10 MASTER PLAN DEVELOPMENT




**LEGEND**

- EXISTING CLUBROOM
- CRICKET OVALS
- SOCCER
- LACROSSE
- TENNIS/COMMUNITY COURTS
- ULTIMATE FRISBEE
- TOUCH FOOTBALL
- NEW CHANGEROOM FACILITIES AND PUBLIC TOILETS
- ATHLETICS TRACKS
- ADELAIDE UNIVERSITY LEASE AREA

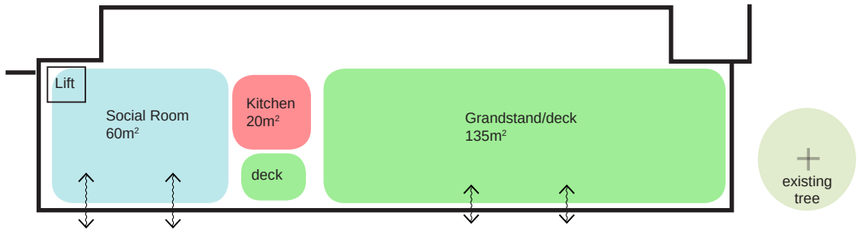
# 7.2 | PARK 12 MASTER PLAN DEVELOPMENT



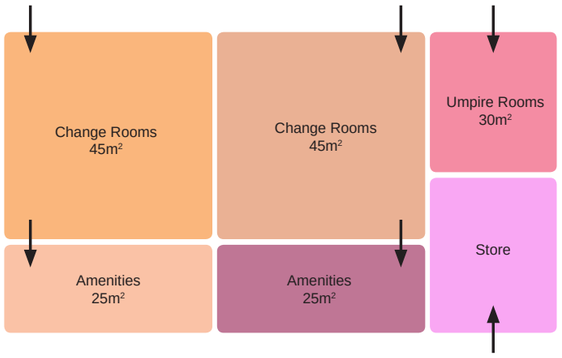

**LEGEND**

- FOOTBALL / CRICKET OVALS
- NEW TURF CRICKET NETS
- NEW HARDCOURT CRICKET NETS
- EXISTING HARDCOURT CRICKET NETS
- REVIEW LIGHT LOCATION
- EXISTING FACILITIES
- REFURBISHED CHANGEROOMS
- NEW CHANGEROOM FACILITIES
- PLAYSPACE OPPORTUNITY
- ADELAIDE UNIVERSITY LEASE AREA

# 7.3 | PARK 12 BUILT FORM DEVELOPMENT

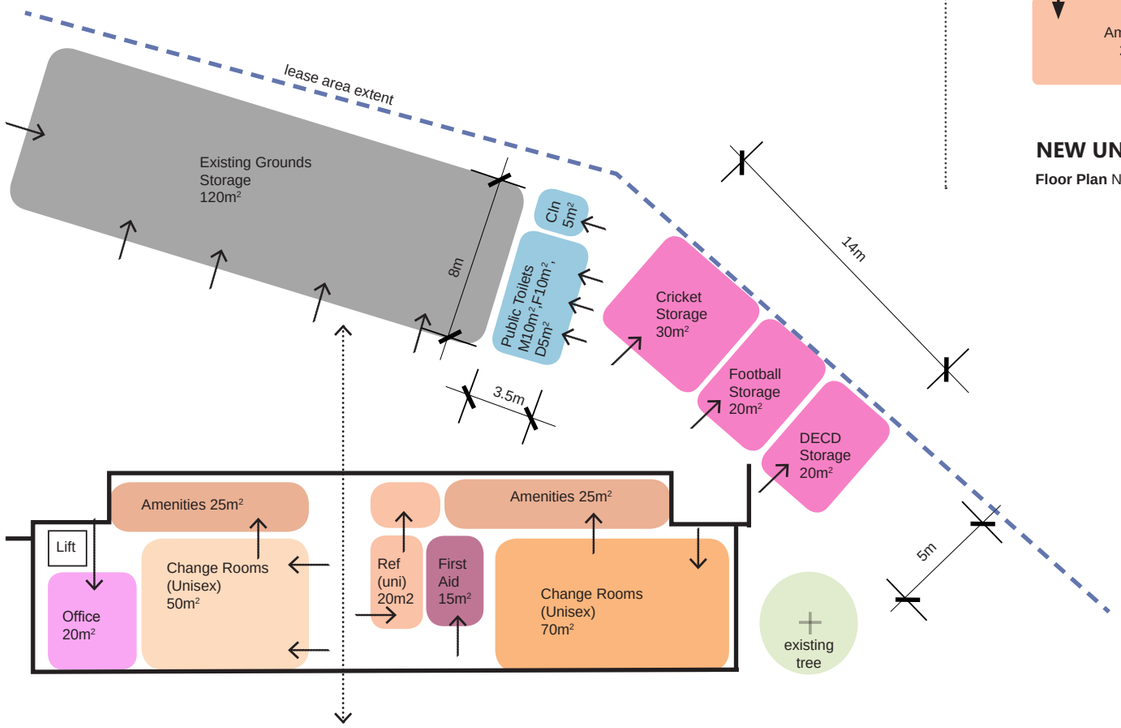



**First Floor Plan** N.T.S.




**NEW UNISEX CHANGEROOM FACILITIES - LOCAL**

**Floor Plan** N.T.S.




**REFURBISHED CLUBROOM FACILITIES - LOCAL**

**Ground Floor Plan** N.T.S.

**REFURBUSHED CLUBROOM FACILITIES - LOCAL**

| | | |
|---|---|---|
| Change Rooms | core | 50-70m² x2 (90m²) |
| Amenities | core | 25m² x2 (50m²) |
| Umpires Room | core | 20m2 |
| First Aid/Medical Room | optional | 15m2 |
| Social/Community Room | core | 60m² |
| Kitchen and Kiosk | core | 20m² |
| Office/Admin/Meeting | core | 20m² |
| Grandstand/deck | core | 135m² |
| Storage- Grounds | additional | 120m² |
| Circulation/lift/stair | | 35m² |

OUTSIDE EXISTING BUILDING FOOTPRINT

| | | |
|---|---|---|
| Public Toilets | core | M10m²,F10m²,D5m² |
| Utility/Cleaners Room | core | 5m² |
| Storage-cricket | core | 30m² |
| Storage-football | core | 20m² |
| Storage-DECD | additional | 20m² |

**Total approximate increase in footprint area 100 m2**

**NEW UNISEX CHANGEROOM FACILITIES - LOCAL**

| | | |
|---|---|---|
| Change Rooms | core | 55m² x2 (110m²) |
| Amenities | core | 25m² x2 (50m²) |
| Umpires Room | core | 30m² |
| Store | additional | |

**Total approximate increase in footprint area 200 m2**

# 08 | FINAL MASTER PLAN

The final Master Plan has been developed following consultation with the University, current site users and the City of Adelaide. The Master Plan reflects a long-term vision for the site, responding to the needs of both the University and site users. The following plans outline key infrastructure improvements, new oval configuration and a staged approach to the development of Park 10 and 12.

In summary, the Master Plan proposes the following key improvements:

- Reconfigure Park 12 to allow for 3 AFL/Cricket ovals
- Reconfigure Park 10 to allow for multiple sports including additional soccer pitches
- 4 x new hard surface tennis courts
- Upgrade of existing amenities in Park 10 & 12 grandstands
- New lighting to support changes in field configurations
- New change room facilities on Park 12 to support female players and continued growth of the clubs



*It should be noted that the turf wickets on Park 12 will stay in their current location as directed by the Adelaide University Cricket Cub and University. The 2 synthetic wickets in this location will be removed and will be relocated. This will mean that the cricket netting infrastructure will need to be removed after each cricket season to allow for the football season. See Master Plan for more details.*

# 8.1 | FINAL MASTER PLAN OVERVIEW




**LEGEND**

- SOCCER
- TOUCH FOOTBALL
- FOOTBALL
- CRICKET
- TENNIS / COMMUNITY COURTS
- ULTIMATE FRISBEE
- LACROSSE
- ADELAIDE UNIVERSITY LOOP
- ADELAIDE UNIVERSITY LEASE AREA

N

0m 150m

# 8.2 | FINAL MASTER – PARK 10




**LEGEND**

1. EXISTING AU SPORTS BUILDING
   USED BY: SOCCER, LACROSSE, ATHLETICS, ULTIMATE FRISBEE
2. SOCCER PITCH
   SENIOR SIZE
3. 2 X LACROSSE PITCHES
4. 'THE NECK'
   SHARED BY: SOCCER, LACROSSE, TOUCH FOOTBALL, ULTIMATE FRISBEE
5. 5 X SOCCER FIELDS
6. 2 X CRICKET OVALS TO REMAIN
7. REFURBISHED GRANDSTAND
   WITH UNISEX CHANGE ROOMS, NEW STORAGE, PUBLIC TOILETS + KITCHENETTE/ CANTEEN
8. POSSIBLE TOUCH FOOTBALL OR SOCCER OVERFLOW
9. RETAIN 4 X EXISTING TURF TENNIS COURTS
10. 3 X NEW HARD TENNIS COURTS
11. RETAIN INFRASTRUCTURE TO LEASE EDGE

0m 150m

# 8.3 | FINAL MASTER – PARK 12




**LEGEND**

1. FOOTBALL + CRICKET CLUBROOM + GRANDSTAND
2. EXISTING AU MAINTENANCE SHED
3. ADDITIONAL STORAGE SHEDS
4. NEW PUBLIC TOILETS
5. NEW RECONFIGURED ENTRY + CAR PARKING
6. RETAIN EXISTING TURF WICKETS
7. EXISTING SYNTHETIC WICKETS WITH 2 X NEW
8. OPTION TO DEMOLISH EXISTING BUILDING AND PROVIDE NEW UNISEX CHANGEROOMS AT NEW LOCATION (APPROX 150SQM)
9. PLANTED BUFFER

- APPROX EXISTING LIGHTING LOCATIONS
- LIGHTS TO BE RELOCATED

0m 150m

# 09 | IMPLEMENTATION - STAGING PLAN




**RECOMMENDED STAGING PLAN:**

**EXISTING STAGE 1 | 0 - 6 MONTHS:**

- Construct and remove the required lighting poles as per the CME lighting plan.
- Install AFL goal posts, soccer nets and other match day infrastructure as required to enable match day games on Park 10 & 12.

**STAGE 2 | 6-12 MONTHS:**

- Remove the 2 current synthetic practice wickets on Park 12 and construct 2 new wickets either side of the current training facility located between ovals 1 & 2.

**STAGE 3 | 1-3 YEARS:**

- Upgrade the current change rooms in the Park 12 Grandstand to comply with Unisex standards and relevant sports compliance guidelines.
- Upgrade the change rooms and supporting amenities in the Park 10 Grandstand to support the site users to the relevant sports compliance guidelines.

**STAGE 4 | 3-5 YEARS:**

- Either upgrade the current change rooms on Park 12 (between ovals 1 & 2) or construct a new change room facility on the western side of the site which includes unisex change rooms and storage facilities (new facility recommended)
- Remove and construct new hard surface tennis courts on Park 10 in line with Tennis Facility compliance guidelines.

**STAGE 5 | 5+ YEARS:**

- Upgrade and construct remaining facilities in Park 12 including new road access, car park, public toilets and additional storage sheds.

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Kadaltilla / Adelaide Park Lands Authority

kadaltilla@cityofadelaide.com.au

12 August 2024

Dear Sir/Madam,

***Adelaide Park Lands Management Strategy – Towards 2036***

Walking SA welcomes the City's attention to this extremely important asset. We note that the Strategy is a high level, strategic document, identifying objectives that Council wishes to see achieved over the next ten years. As such, Walking SA finds much to commend. We will use the document to elaborate on some of the strategies, identifying more specific measures that we would like to see.

These measures can be categorised under the draft strategies 2.1, 2.2 (along with 2.14), 2.9 and 2.15. But as a body that encourages walking into the City we have a strong interest in overcoming the barriers from neighbouring suburbs to our Park Lands, a matter that is not addressed in Towards 2036. We address this issue at the end of our submission.

***Strategy 2.1 Improve the Adelaide Park Lands Trail linking all parks and providing a pleasant and convenient cycling and walking route.***

The Park Lands Trail is a wonderful feature of the Park Lands, lending itself to both recreational and transport-related use.

An obviously important element is providing safe and convenient crossings of the roads between the parks. Pedestrian priority crossings (wombat or zebra) or pedestrian actuated crossings (PAC) should be a key feature of the trail at all road crossings. Also, crossings should be made safer by a consistent 50km/h (or lower) speed limit on the roads that pass through the Park Lands and the removal of any remaining slip lanes on these roads.

We also propose several possible route changes for the Park Lands Trail:

- Cross the Torrens using the bridge near the Bonython Park kiosk and adopt the road above the northern/ eastern river bank in John E Brown Park. This would avoid fast commuter cyclists that use the existing Park Lands Trail alignment on the southern/western side, as well as provide a much wider pathway that would make any sharing by pedestrians and cyclists more comfortable.
- If possible, avoid the crossing of Port Road at Thebarton. This can entail a 4+ minute wait to cross the road, in two stages. Our preference would be to cross at Gaol Road, though the future of the Gaol Road route is not clear, given the construction of the new Womens and Children's Hospital at that location.

- The serenity of the route would be enhanced if an east-west path were created south of Veale Gardens (Park 21), and through Golden Wattle Park (Park 21W) obviating the need to direct the path to South Terrace and then to Greenhill Road to cross Goodwood Road. Obviously, this would also need mid-block crossings of Sir Lewis Cohen Avenue and Goodwood Road.

Other ways that the Park Lands Trail can be enhanced (Strategy 2.14) is through the addition of rest points, a consistent width and quality of pavement and wayfinding signage and other treatments at intersections with other paths.

But the best value for money enhancement is simply to tell people about the Park Lands Trail. It is difficult to find out about the trail if you do not know of its existence and its name beforehand.

***Strategy 2.2 Connect the Adelaide Park Lands with the hills, coast and metropolitan open space network.***

Clearly, the River Torrens Linear Park, with its associated paths, is the key asset here. Along with Coast Park, it is the most popular park for walking in the metropolitan area.

No doubt Council is already aware of those routes that are very popular with both cyclists and pedestrians, with the result that there is sometimes conflict between the two types of users.

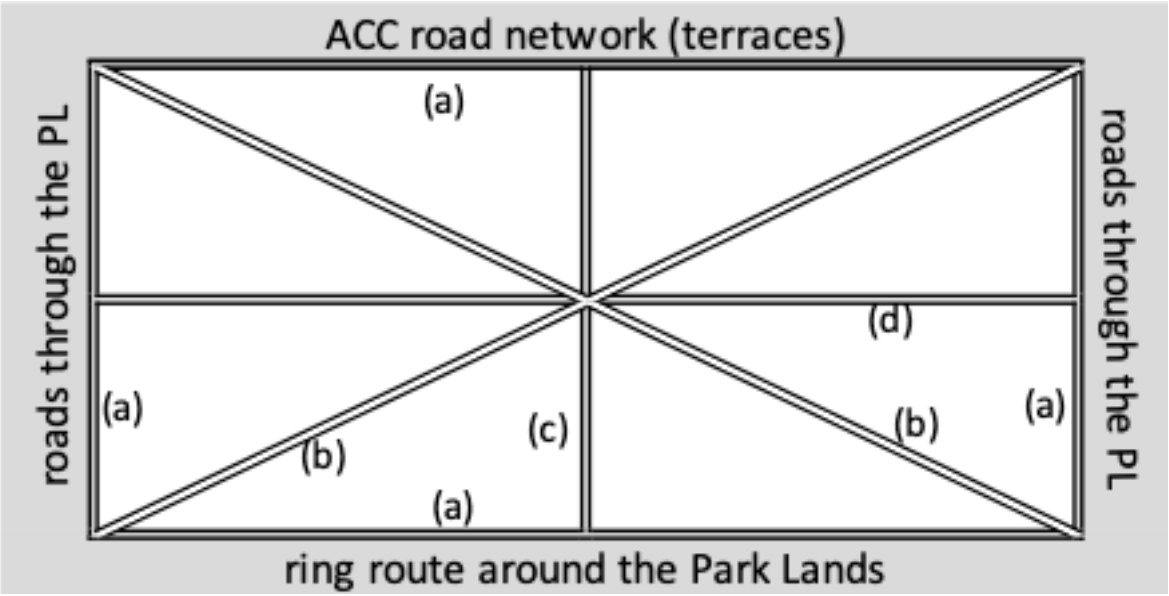
While we would appreciate a reluctance to further bituminize some of the most attractively-landscaped parts of the City, we think that some locations justify a duplication of paths, to separate the two modes.

The southern side of the Torrens between the weir and the underpass of the railway already exhibits this. We think the pattern should be extended further east, with a duplication of the path between the weir and the Pulteney Boat Club. There is already an informal second path that could be easily formalized.

And just to the east of the Pulteney Boat Club, the path both drops and narrows to pass under the Montefiore Road bridge. This creates a dangerous situation for both pedestrians and cyclists. While the terrain probably precludes duplication, more space is possible if the path were either cut into the bank or cantilevered over the water.

***Strategy 2.9 Establish shared walking and cycling paths throughout the Parks that include safe connections and crossing points.***

In the adoption of Strategy 2.9 we would like to see the City think of Park Lands access in terms of a “Union Jack” model.




"Union Jack" model of Park Land path network

a) Paths along the edge of each park, alongside the roads that border and define the park.

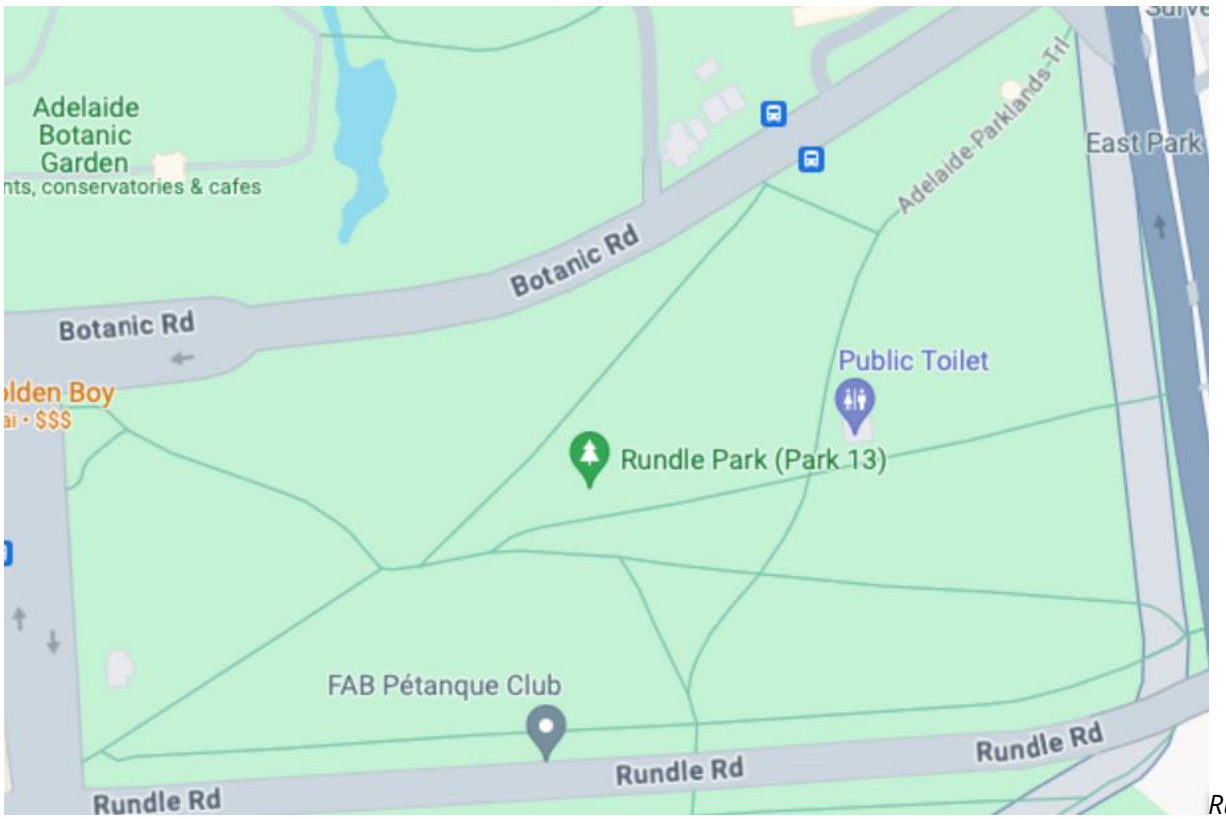
b) Diagonal paths, providing the most direct walking route to and from the far corners of the park

c) A path linking the edges of the ACC road network (South Terrace, West Terrace, Barton Terrace, LeFevre Terrace, etc.) with neighbouring suburban road network through the centre of each park

d) A path about halfway between the ACC terraces and the ring route, linking the parks (typically, the Parklands Trail)

We also suggest that any intersection of paths near the centre of a park would be a likely location for a small hub referred to in Events and Space theme of the draft strategy, or some other attractive feature that would help give the park a specific character.

We stress that this is a very basic, conceptual model only. It will obviously be modified by factors such as topography, existing park use (e.g. ovals) landscaping (edge of bushland), road network. We endorse Strategy 2.10: Create a path network within each park that complements the landscape character and desired use of the park. Not all of the paths would be appropriate for all parks. Looking at the existing path network, Rundle Park (Park 13) probably exhibits this model the best in that it has good boundary paths, diagonal paths, paths connecting Dequetteville Terrace and East Terrace, and paths connecting Rundle Road and Botanic Road. But even here one needs a good imagination to see the path network as a Union Jack!




*Rundle Park path network (source, Google Maps)*

We simply suggest that it would be fruitful, when planning pedestrian access through the Park Lands, to think in terms of boundary paths, diagonal paths, paths linking ACC streets with neighbouring suburban streets, and paths linking the parks.

The diagonal paths (b) and the path connecting streets in the inner suburbs with streets in the City (c) have an obvious utility in shortening journey length. The lateral path (typically, the Park Lands Trail) has also demonstrated its value and popularity in linking the Parks.

The boundary paths perhaps need more justification. The Park Lands offer serenity and beauty, but at night lack of lighting and isolation creates fear, rendering the Park Lands a barrier for active transport. We therefore need well-lit path alongside the roads, where people can feel comfortable walking between the City and the inner suburbs.

Of course many of these boundary paths already exist and we are pleased to see current work on Hutt Road to this end. But there are missing paths that we hope will be constructed in the future.

In particular, we also strongly support the concept of a boundary active transport route along the outer edge of the Park Lands. We are pleased to see this being brought to fruition on the eastern side. Indeed, the new paths alongside Dequetteville Terrace provide a model of what a good shared use path should look like.

A similar exercise should be easily possible on the western side, using the service road created for the electrification of the railways. This would provide a safe, pleasant connection between Wayville, Forestville and Keswick at the southern end, and the medical and educational precinct at North Terrace. In addition along the length of the Greenhill Road edge connecting Anzac Highway and Fullarton Road

for people walking and cycling east-west, as well as to improve connectivity from the neighbouring councils and the Park Lands by foot and bike.

***Strategy 2.15 Provide lighting to support safe movement throughout the Adelaide Park Lands balanced with preservation of environmental values and biodiversity.***

WalkingSA welcomes the lighting of Park Lands paths, particularly those that are used by people walking to and from the suburbs and their place of work or study in the city. The wording of the draft strategy 2.15 suggests competing objectives that will at times militate against the lighting of paths.

We make two suggestions in this regard. First, paths alongside the roadways (see (a) in our "Union Jack" model) above, will be lit. Ideally, additional pedestrian lights directed over the paths could share the existing lamp posts. Second, where lighting is not suitable, council could consider the installation of either solar-powered cat-eyes, or glow-in-the-dark paint to demarcate the edge of the paths, or even the path as a whole in some cases.

***A final note***

Finally, we think an important aspect of access that doesn't have a home among the strategies identified in the draft document is improving active transport access between the City and neighbouring suburbs. Here the Council should be working to enhance those aspects of the Park Lands that contribute to this access and to minimize those aspects that detract. We have already discussed lighting and boundary paths as an important element to overcome the barrier that the Park Lands may pose at night.

The railway is obviously a huge barrier to accessing the Park Lands from the west. There is no crossing at all for 1.3km, between Anzac Highway and Sir Donald Bradman Drive. And of course, there is the barrier between the North Adelaide Park Lands and Bonython Park, where the old pedestrian crossing has still not been re-instated.

Apart from the railway, the arterial roads that border the outer edge of the Park Lands form the biggest barrier to accessing the Park Lands from the neighbouring suburbs. Within the ACC, West Terrace is obviously a huge barrier.

It is a kilometre between the lights at the end of Grant Avenue and the lights at the intersection of Dequetteville Tce and Bartels Avenue. People trying to cross the ring road from Kent Town south of Bartels also have to deal with an unnecessary number traffic lanes, as the two lanes in each direction south of the roundabout become three lanes southbound and four lanes northbound.

Council should be working with its neighbouring councils to pressure the State government to encourage people to walk to this most precious asset.

Yours sincerely,



Sharon Kelsey
Executive Director
Walking SA

Kadaltilla
Adelaide Park Lands Authority

# Adelaide Park Lands Community Buildings (Sport and Recreation) Policy

**Thursday, 26 September 2024**
**Board Meeting**

**Author:**
Jennifer Kalionis,
Associate Director City Culture

Public

## Purpose

This report seeks feedback from Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) on a Draft Adelaide Park Lands Community Buildings (Sport and Recreation) Policy (Draft Policy), which was approved by Council on 10 September 2024 for public consultation.

The City of Adelaide (CoA) has committed investment across the Long Term Financial Plan (LTFP) for the upgrade and redevelopment of Community Buildings in the Adelaide Park Lands. These community venues are an envisaged use in the Adelaide Park Lands and support active lifestyles and enable diverse participation in sport and recreation.

This investment in Community Buildings realises CoA's vision to protect, enhance and activate our open space and will be delivered in line with the Adelaide Park Lands Management Strategy (APLMS), intending to meet the needs of our community into the future.

Consistent with the APLMS and the Adelaide Park Lands Community Management Plans (CLMPs), the Draft Policy considers asset condition, functionality, and community benefit to prioritise the upgrade and redevelopment of our Community Buildings, along with the capacity of the existing or proposed lessee to co-fund the works.

On 28 March 2024, Kadaltilla considered a series of Park Lands outcomes that were in tension with one another relating to Park Lands uses and community buildings that facilitate use of the Park Lands for their intended purpose. These tensions are detailed in the presentation to Kadaltilla ( Link 1 ) and were borne out through numerous consultations that took place between 2021 and 2023, including consultation on the Draft Community Buildings Policy (2023), Kadaltilla Annual Community Forum (2023), the Draft Adelaide Park Lands CLMP (2023), the CoA Draft Strategic Plan 2024-2028 (2023), the Adelaide Park Lands Management Strategy Review (2022) and the CoA Resident Survey (2021/22).

The Draft Policy presented in this report substantially differs from the version consulted on in 2023.

Revisions to the Policy take into account feedback provided by the community, Kadaltilla and Council Members, particularly relating to key elements of Park Lands Community Buildings, shared and consolidated Community Buildings, rationalising and demolishing underutilised assets, optimising broader community use and access, Community Buildings that meet the needs of the number of users and fields serviced by each building, and using the design process to respond to each Community Building and park setting on a case by case basis to achieve the best outcome for that Park.

# Recommendation

THAT THE KADALTILLA / ADELAIDE PARK LANDS AUTHORITY ADVISES COUNCIL:

That the Kadaltilla / Adelaide Park Lands Authority:

1. Notes the summary presentation of the Draft Adelaide Park Lands Community Buildings (Sport and Recreation) Policy as contained in Attachment B to Item 6.2 on the Agenda for the meeting of the Board of Kadaltilla / Adelaide Park Lands Authority held on 26 September 2024.
2. Provides the Administration with feedback on the Draft Adelaide Park Lands Community Buildings (Sport and Recreation) Policy as contained in Attachment A to Item 6.2 on the Agenda for the meeting of the Board of Kadaltilla / Adelaide Park Lands Authority held on 26 September 2024, as part of the public consultation process.
3. Authorises Administration to finalise the Board's submission to the public consultation on the Draft Adelaide Park Lands Community Buildings (Sport and Recreation) Policy outside of session.
4. Notes that the Board's submission will be shared with the Board via the portal and included in the public consultation summary presented to the City Community Services and Culture Committee on 5 November 2024.

# Implications

| | |
|---|---|
| Adelaide Park Lands Management Strategy 2015-2025 | Adelaide Park Lands Management Strategy 2015-2025<br>Strategy 1.4: Support activation of the Park Lands by upgrading and enhancing buildings and structures responsive to their park setting.<br>Strategy 1.6: Strengthen the role of the Park Lands as a regional destination for competitive sport and a variety of active and passive forms of recreation. |
| 2023-2028 Strategic Plan | Kadaltilla / Adelaide Park Lands Authority 2023-2028 Strategic Plan<br>Strategic Plan Alignment – Expert Advice<br>Key Action 4.1 - Provide advice on plans, projects, and policies for the Adelaide Park Lands. |
| City of Adelaide Strategies | Integrated Climate Strategy: The Draft Policy aims to achieve a 5-star Green Star (or equivalent) certification for all new and upgraded Community Buildings. |
| Policy | The Adelaide Park Lands Community Land Management Plan contains the target 'To support upgrades to community sports buildings (where viable) and construction of new community sports buildings that are fit for purpose, and which maximise community participation and diversity of physical activity but do not result in a net increase of built form footprint across the Adelaide Park Lands'. |
| Consultation | Community consultation on a Draft Policy occurred between 20 October and 27 November 2023 in accordance with Council's Community Consultation Policy.<br>Subsequent workshops were held with Kadaltilla and Council Members on 28 March and 2 April 2024 to discuss the consultation findings.<br>The Draft Policy presented in this report substantially differs from the version consulted on in 2023. Public consultation on this Draft Policy will occur in September and October 2024. |
| Resource | Consultation on the Draft Policy will be undertaken utilising existing resources. |
| Risk / Legal / Legislative | No additional risks were identified as a result of this report. |
| Design | The Draft Policy references the Office for Design and Architecture South Australia (ODASA) Principles of Good Design. |
| Opportunities | Consultation on the Draft Policy will enable the City of Adelaide to validate the changes requested by the community. |
| City of Adelaide Budget Allocation | The City of Adelaide (CoA) 2024/25 Business Plan and Budget includes:<br>• $2.027 million in capital<br>• $100,000 - Golden Wattle Park / Mirnu Wirra (Park 21) – Community Sports Building (detailed design)<br>• $100,000 - Bonython Park / Tulya Wardli (Park 27B) – Community Sports Building (detailed design)<br>COA's Buildings AMP has forecast renewal funding for a number of Park Lands Buildings. |
| Capital Infrastructure Projects | The Draft Policy applies to the upgrade and redevelopment of Community Buildings that can be leased to eligible community, sport and recreation groups, and educational organisations. |

| | |
|---|---|
| Life of Project, Service, Initiative or (Expectancy of) Asset | The upgrades and redevelopment of Park Lands Community Buildings will be reflected in the Buildings Asset Management Plans. |
| Ongoing Costs (eg maintenance cost) | The Draft Policy relates to assets leased to community organisations. The Adelaide Park Lands Leasing and Licensing Policy (2016) informs maintenance responsibilities. |
| Other Funding Sources | Council's investment in Community Buildings will need to be augmented with partner funding. This includes State and Federal government investment and funds generated by the groups utilising the facilities. |

# Discussion

**Adelaide Park Lands Community Buildings (Sport and Recreation) Policy**

1. The Draft Policy as contained in **Attachment A** to this report incorporates feedback received through past community consultations and workshops. A summary of the Draft Policy is contained in **Attachment B**.
2. The Draft Policy applies to the upgrade and redevelopment of Community Buildings that can be leased to eligible community sport and recreation groups and educational organisations. The Draft Policy is consistent with the Adelaide Park Lands Management Strategy and Adelaide Park Lands Community Land Management Plans.
3. An investment will be allocated annually to the upgrade and replacement of Community Buildings located in the Park Lands. This will complement any renewal funding allocated annually through the City of Adelaide's (CoA) Buildings Asset Management Plan, including re-timings to align with priority Community Building projects. This approach will be managed through the Annual Business Plan and Budget process.
4. Council's investment will be applied to building features that service the intended community purpose including:
    - 4.1. Facilities not exceeding the minimum standards required for community sport and recreation training and competition.
    - 4.2. Building design that ensures shelter and shade, seating, handwashing facilities, drinking fountains, and public toilets are accessible to service all Park Lands visitors.
    - 4.3. Landscaping and access improvements, including bicycle parking, pathways and lighting.
    - 4.4. Legislative, performance, safety and compliance infrastructure, including disability access.
    - 4.5. Initiatives to support environmental health, conserve resources, and create a sustainable future for communities and ecosystems.
5. Delivered in partnership the upgrade and redevelopment of Community Buildings will meet the following objectives:
    - 5.1. Maximise investment and community benefits by consolidating buildings and creating shared-use facilities and amenities accessible to the public.
    - 5.2. Enable the provision of Community Buildings that fulfil their intended purpose while minimising their footprint, scale, and impact on the Park Lands.
    - 5.3. Create quality, welcoming and inclusive facilities to maximise their benefit to the community.
    - 5.4. Foster diverse participation in sports and recreation by investing in facilities that meet the needs of users and the public.
    - 5.5. Optimise the sustainable development, efficient use and environmental performance of Community Buildings.
    - 5.6. Ensure a consistent approach to designing and developing upgrades and redevelopments of Community Buildings.
6. To deliver on Community Building projects, Council's investment will need to be augmented with partner funding. This includes State and Federal government investment (direct commitments or through grant programs) and funds generated by the groups utilising the venues. Partner investment will be integral to projects being prioritised and delivered.
7. To ensure the above principles and goals are achieved it is proposed through the Draft Policy that the City of Adelaide (CoA) lead the Community Building design development process, irrespective of how the construction of Community Building projects are funded.
8. Council will implement the Policy through a Park Lands Community Buildings (Sport and Recreation) Investment Plan.
9. CoA's Buildings Asset Management Plan (AMP) has forecast renewal funding over the 10-year planning period for a number of Park Lands Buildings. The AMP and Investment Plan will be reviewed on an annual basis through the annual business plan and budget process, to maintain strategic alignment with consideration of any emerging priorities or opportunities.
10. Leasing eligibility and use of these facilities is governed by the Adelaide Park Lands Leasing and Licensing Policy (2016).

**Background**

11. On 24 August 2023, feedback from a workshop held with Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) Board Members informed the development of a Draft Adelaide Park Lands Community Buildings (Sport and Recreation) Policy (Draft Policy).

12. Public consultation on the Draft Policy took place between 20 October and 27 November 2023.

**Previous Draft Policy Consultation Findings**

13. Consultation feedback was analysed, and the summary is provided at Link 2. In its analysis of the feedback, strategic tensions in relation to delivery of Community Buildings that perform their purpose to contemporary standards and requirements which will likely require a greater building footprint, while prioritising objectives such as no loss of Park Lands and historical built-form footprint measures, were revealed and have been addressed in the current Draft Policy.

14. The primary themes from the feedback received were:

| Theme | Context |
|---|---|
| Fit for Purpose Buildings | There was strong support to replace existing sports buildings in the Park Lands with new community sports buildings that were fit for purpose in relation to the facilities and users they intended to serve. |
| Quality Design | There was strong support for new community sports buildings to be inclusive, safe, environmentally sustainable and accessible. |
| Shared Facilities | There was strong support for creating shared facilities that serviced multiple sporting groups and non-sporting community use. |
| Co-funding Essential | There was strong support for co-funding of community sports buildings, with multiple references to quality design buildings being beyond the financial capacity of community organisations. |
| Greater Flexibility | Multiple respondents did not agree with the policy regarding:<br>• no additional car parking, with suggestions that car parking be provided on permeable surfaces<br>• no loss of trees, with suggestions that any loss of trees be replaced with new plantings to achieve an overall net increase<br>• no net loss of Park Lands was deemed unrealistic in the context of replacing existing building footprint with fit for purpose shared facilities, with suggestions for multi-level buildings and an overall reduction in the number of Park Lands buildings. |
| Competing Objectives | Multiple respondents indicated that the policy objectives of creating fit for purpose shared facilities, no net loss of Park Lands and low scale single level buildings to optimise accessibility, were conflicting. |

15. On 22 February 2024, Administration presented a report analysing community feedback received through public consultation to Kadaltilla.

**Kadaltilla / Adelaide Park Lands Authority Workshop**

16. On 28 March 2024, a workshop was held with Kadaltilla to discuss some of the strategic tensions identified through the public consultation on the Draft Policy. Advice from Kadaltilla included:

| Kadaltilla Advice | Administration Comment |
|---|---|
| Include a design review process consistent with the Office for Design and Architecture and City of Adelaide design guidelines | The Draft Policy has been amended to include a design review process (under Objective 6). |
| The design review process ought to include a requirement for a visual impact assessment | The Draft Policy has been amended to require a visual impact assessment (under Objective 6). |

| | |
|---|---|
| Draft Policy should provide high-level principles that crystalise the standards of building design in the Park Lands and signalling to proponents that it is a privilege to develop assets in the Park Lands | The Draft Policy has been amended to demonstrate alignment with the Office for Design and Architecture's 'Principles of Good Design' (under Objective 2). |
| A deliberate investment in a strong design process would allow the City of Adelaide to review each building design on a case by case basis and heighten its role as a custodian of good design | Noted |

**City Community Services and Culture Committee Workshop**

17. On 2 April 2024, a workshop was held with Council Members to discuss some of the strategic tensions identified through the public consultation on the Draft Policy. Advice from Committee included:

| **Committee Advice** | **Administration Comment** |
|---|---|
| Not supportive of the term 'no net loss of Park Lands' | This terminology is used in the CoA Strategic Plan under Our Environment, with a measure/target being 'no loss of Park Lands and seek to reclaim Park Lands green space in line with the Kadaltilla Strategic Plan'.<br>The Draft Policy has been amended, with a focus on minimising footprint and scale, and building consolidation. |
| Footprint and hardstand are not interchangeable | The Draft Policy has been amended, with a focus on minimising footprint and scale, and building consolidation. |
| Define fit for purpose | The Draft Policy has been amended with core, essential and optional elements of a Park Lands Community Building defined. |
| Introducing common rooms in new community buildings may create more car parking demand | Parking demand is unlikely to increase due to common areas, as visitation to outdoor sports training and competition areas will exceed visitation to common areas. |
| Minimise foot print by excluding common areas and kitchens | The Draft Policy has been amended and identifies common areas and kitchens as Optional Elements of Park Lands buildings. |
| Common areas enable important social interactions | The Draft Policy has been amended and identifies common areas as Optional Elements of Park Lands buildings. |
| Allow for bicycle infrastructure to encourage active travel by Park Lands visitors | The Draft Policy has been amended, including bicycle parking as an Essential Element. |
| Building designs need to be flexible and site-responsive | The Draft Policy guides building design but is not overly prescriptive. |
| Building design and funding are separate issues | The Draft Policy deals with both, with the policy objectives applying to all projects, irrespective of how they are funded. |
| The City of Adelaide should not be solely financially responsible for sports buildings in the Park Lands | The Draft Policy has been amended to state that the Council will commit 1.5% of annual rate income to upgrading and redeveloping Community Buildings in the Park Lands. |
| Clarify the City of Adelaide's role as a landlord | This will be dealt with in the review of the Park Lands Leasing and Licensing Policy. |

18. On 23 April 2024, as part of approving the Draft 2024/25 Business Plan and Budget for public consultation, Council resolved (in part):

*'That Council:*

*6. Notes an allocation of 1.5% of rates revenue to upgrade Park Lands Buildings. This amount of $2.027m for 2024/25 is to be funded through a minor increase in rates revenue of $0.164m and operating savings*

*of $1.863m to be identified during the consultation period. Council requests the Administration to fund the design of the initiatives identified for Park 27B and Park 21W pending the presentation to Council of a strategy by which Council is able to:*

*6.1 prioritise the funding for the upgrade of buildings to deliver fit for purpose toilet, shower and change facilities, with an emphasis on supporting inclusive community based lease holders offering sport and recreation.*

*6.2 devise an equitable means of providing support for the same facilities for community based lease holders contributing their own funding to upgrade Park Lands buildings.'*

19. On 10 September 2024, Council resolved (in part):

*'That Council:*

*1. Approves the draft Adelaide Park Lands Community Building (Sport and Recreation) Policy as contained in Attachment A to Item 10.1 on the Agenda for the meeting of the City Community Services and Culture Committee held on 3 September 2024, with the inclusion of a capacity to contribute criteria for public consultation.'*

**Next Steps**

**Adelaide Park Lands Community Buildings (Sport and Recreation) Policy**

20. Public consultation on the Draft Policy will conclude on Monday 14 October 2024.

21. The Draft Policy will be presented to Council in November 2024 for adoption, along with the advice from Kadaltilla and the public consultation findings.

**Community Buildings Priority Projects**

22. In line with Council's 2024/25 Annual Business Plan and Budget, design is progressing on two Community Buildings projects:

    22.1. Golden Wattle Park / Mirna Wirra (Park 21W)

    22.2. Bonython Park / Tulya Wardli (Park 27B)

23. These designs will be presented to Kadaltilla for advice before being considered by Council.

**Adelaide Park Lands Leasing and Licensing Policy**

24. Leasing eligibility, use and maintenance of Community Buildings is governed by the Adelaide Park Lands Leasing and Licensing Policy (2016).

25. The current Adelaide Park Lands Leasing and Licensing Policy will remain in effect until a new policy is considered by Council.

# Attachments

**Attachment A** – Draft Adelaide Park Lands Community Buildings (Sport and Recreation) Policy

**Attachment B** – Summary of the Draft Adelaide Park Lands Community Buildings (Sport and Recreation) Policy

- END OF REPORT -

# Adelaide Park Lands Community Buildings (Sport and Recreation) Policy

*Date this document was adopted* *legislative*

## PURPOSE

This policy guides the investment in Community Buildings in the Adelaide Park Lands to support:

- participation in active lifestyles, leisure, sport and recreation.
- meeting community needs for accessible and inclusive community-level sport and recreation
- protecting and promoting the Park Lands
- mitigating the effects of climate change and ensuring integrated and sustainable development

This policy applies to the upgrade and redevelopment of Community Buildings that can be leased to eligible community sport and recreation groups, educational organisations and is consistent with the Adelaide Park Lands Management Strategy and it's targets and Adelaide Park Lands Community Land Management Plans.

Leasing eligibility and use of these facilities is governed by the Park Lands Lease and Licence Policy.

## STATEMENT

Investing in the upgrade and redevelopment of Community Buildings in the Adelaide Park Lands will ensure that our community have the facilities they need now and for future generations.

**Objectives**:

1. Maximise investment and community benefits by consolidating buildings and creating shared-use facilities and amenities accessible to the public.
2. Enable the provision of Community Buildings that fulfil their intended purpose, with a building footprint and scale, that minimises the impact on the Adelaide Park Lands.
3. Create quality, welcoming and inclusive facilities to maximise their benefit to the community.
4. Foster diverse participation in sports and recreation by investing in facilities that meet the needs of users and the public.
5. Optimise the sustainable development, efficient use and environmental performance of Community Buildings.
6. Ensure a consistent approach to designing and developing upgrades and redevelopments of Community Buildings.

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## OBJECTIVES

**Objective 1 – Maximise investment and community benefits by consolidating buildings and creating shared-use facilities and amenities accessible to the public**.

Community Building upgrades and redevelopments will consider the option to incorporate more than one eligible community organisation on an ongoing basis.

Sharing resources, services and facilities through collaboration will help create more sustainable and efficient Community Buildings, as well as provide opportunities to increase diversity of activity, optimise utilisation of a public asset and maximise investment in the Adelaide Park Lands. Community Buildings will support a range of community organisations including sport and recreation clubs, community education and community service providers.

This will ensure that Community Buildings are activated throughout the day and evening, providing spaces for people to play, learn and interact with the Adelaide Park Lands.

**Objective 2 – Enable the provision of Community Buildings that fulfil their intended purpose, with a building footprint and scale, that minimises the impact on the Adelaide Park Lands.**

Council will plan for and support the provision of Community Buildings in the Adelaide Park Lands that are located to fulfil their intended purpose and use, with the extent of infrastructure aligned to the outdoor areas being serviced.

Community Buildings will offer the facilities required to meet community expectations and minimum sporting code requirements for the intended use.

Community Buildings will meet the minimum standards recommended for community sport and recreation training and competition.

The design of Community Buildings will reflect the SA Government (ODASA) Principles of Good Design and prioritising:

- compact layouts
- multi-functional spaces
- efficient circulation
- shared use facilities

Community Buildings will be of an appropriate height and form, and will consider site specific  landscape contexts including topography, vegetation, tree canopy, sight lines to adjacent heritage and built forms, balanced with the building's intended use.

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**Objective 3 – Create quality, welcoming and inclusive facilities to maximise community benefit.**

All Community Buildings will incorporate core elements to support formal and informal community use of the Park Lands.

Most Community Buildings will incorporate essential elements to support community sports.

Some Community Buildings will incorporate optional elements to enable community development and shared use opportunities.

Through on-street design and management, Council will prioritise safe and accessible disability, drop-off, and loading and unloading parking spaces adjacent to Community Buildings.

**Objective 4 – Foster diverse participation in sports and recreation by investing in facilities that meet the needs of users and the public.**

Council will commit 1.5% of annual rate income to the upgrade and redevelopment of Community Buildings in the Park Lands.

Council investment will be applied to the following building features that service the intended community purpose:

- Facilities not exceeding the minimum standards required for community sport and recreation training and competition.
- Building design that ensures shelter and shade, seating, handwashing facilities, drinking fountains, and public toilets are accessible to service all Park Lands visitors.
- Landscaping and access improvements, including bicycle parking, pathways and lighting.
- Legislative, performance, safety and compliance infrastructure, including disability access.
- Initiatives to support environmental health, conserve resources, and create a sustainable future for communities and ecosystems.

**Objective 5 – Optimise the sustainable development, efficient use and environmental performance of Community Buildings.**

Council will prioritise upgrading existing Community Buildings to meet community needs before considering new Community Buildings.

The council will aim to achieve a 5-star Green Star (or equivalent) certification for all new and upgraded Community Buildings.

To encourage sustainable transport options, Council will plan for end-of-trip facilities and links to public transport and cycling and walking networks.

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**Objective 6 – Ensure a consistent approach to designing and redeveloping the upgrade and redevelopment of Community Buildings**.

Council will lead the design development process for all Community Building upgrades and replacements and consider the resourcing and funding of each project annually as part of the Business Plan and Budget process.

Council will implement a design review process, utilising the skills and knowledge of the Kadaltilla / Adelaide Park Lands Authority to provide advice on all Community Building upgrades and replacement designs.

As part of the design review process, a visual impact assessment of the selected site for replacing a Community Building will be undertaken.

## APPLICATION

Council will implement this policy through the Adelaide Park Lands Community Buildings (Sport and Recreation) Investment Plan.

The upgrade or redevelopment of Community Buildings will be prioritised where the Community Building will benefit more than one eligible community organisation on an ongoing basis and will be informed by:

Asset Condition: including the age and structural condition of the building, informed by the City of Adelaide Buildings Asset Management Plan.

Functionality: including the building's useability for its intended purpose and level of compliance with legislative requirements.

Community Benefit: including the extent of existing use, envisaged future use of the building and broader community participation in sport and recreation.

Capacity to Partner: including the ability of eligible community organisations to contribute to the upgrade and redevelopment of Community Buildings.

**Investment in partnership**

Council will consider investment in partnership with eligible community organisations and government agencies to fund the upgrade and redevelopment of Community Buildings in line with the City of Adelaide Procurement Policy and Project Management Framework.

## OTHER USEFUL DOCUMENTS

**Related documents**

- **Adelaide Park Lands Community Buildings (Sport and Recreation) Investment Plan** (Draft)
- City of Adelaide Strategic Plan 2024 – 2028
- Adelaide Park Lands Management Strategy
- Adelaide Park Lands Community Land Management Plan
- Park Lands Lease and Licence Policy
- Buildings Asset Management Plan
- Adelaide Park Lands Building Design Guidelines

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**Relevant legislation**

- *Adelaide Park Lands Act (SA) 2005*
- *Local Government Act (SA) 1999*

## GLOSSARY

Throughout this document, the below terms have been used and are defined as:

**Adelaide Park Lands:** Those areas of the Park Lands defined by the Adelaide Park Lands Plan under the *Adelaide Park Lands Act 2005*, and includes the City Squares and Gardens, roads running through or bordering the Adelaide Park Lands; and any other land vested in or under the care, control or management of, the Crown, a state authority or a local government body.

**Adelaide Park Lands Community Land Management Plan:** A document required under the *Local Government Act (SA) 1999*, that informs how community land under the care and control of the City of Adelaide will be managed in accordance with the Adelaide Park Lands Management Strategy, including the identification of leased and licensed areas.

**Adelaide Park Lands Management Strategy:** A document required under the *Adelaide Park Lands Act (SA) 2005*, that sets the strategic framework for the overall planning and management of the Adelaide Park Lands.

**Building Footprint:** The total ground level area of a building measured to the outside wall line, not including open hardstand areas such as footpaths.

**Community Building:** For the purposes of this policy, a Community Building is a leasable (whether tenanted or vacant) building in the Park Lands that is provided for the primary purpose of supporting organised use of adjacent outdoor sports and recreation facilities, with its amenities available for broader community use.

**Consolidation:** Remove or demolish an existing Community Building to consolidate as part of a new building redevelopment.

**Consortium:** A consortium is an association of two or more organisations, including independent and government educational institutions, that is legally constituted to hold a lease on behalf of the organisations.

**Core Elements:** Accessible public toilets, storage, shelter (including verandas), seating, handwashing, lighting, public drinking fountain, cleaning/utilities spaces.

**Essential Elements:** Changerooms, showers and toilets (the number of depending on the extent of outdoor facilities serviced and minimum sporting requirements), match official changerooms, first aid room, kiosk, and bicycle parking facilities.

**Optional Elements:** Common area, kitchen, meeting room.

**Eligible Lessee:** Community organisations or educational institutions.

**Lessee/Licensee:** An organisation that has a direct legal relationship with Council via a lease or licence.

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**Minimum Standards:** The minimum standard of facility provision recommended by state and national sporting associations to support community level junior and senior sports training and competition.

**Not for Profit Organisation:** a legally constituted organisation whose constitution or rules state that profits or surpluses must be used to further the organisation's artistic objectives. Any profits or surpluses cannot be distributed to owners, members or any other individual or group of individuals. The constitution or rules should also make provision for the transfer of assets to a similar organisation should they cease operations.

**Renewal of a Community Building:** Restoring, rehabilitating, replacing or enhancing an existing community building to its original service capacity.

**Redevelopment of a Community Building:** Creation of a new Community Building that fulfils its intended purpose for its location and use, with the extent of infrastructure aligned to the outdoor areas being serviced.

**Upgrade of a Community Building:** Improvements to an existing Community Building to provide higher service levels to fulfil its intended purpose for its location and use, with the extent of infrastructure aligned to the outdoor areas being serviced.

## ADMINISTRATIVE

As part of Council's commitment to deliver the City of Adelaide Strategic Plan, services to the community and the provision of transparent information, all policy documents are reviewed as per legislative requirements or when there is no such provision a risk assessment approach is taken to guide the review timeframe.

This Policy document will be reviewed every **five** years unless legislative or operational change occurs beforehand. The next review is required in **2029.**

**Review history:**

| Trim Reference | Authorising Body | Date/ Decision ID | Description of Edits |
|---|---|---|---|
| | | | |

**Contact:**
For further information contact the City Culture Program

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# Kadaltilla

## Adelaide Park Lands Authority

## Summary of the Draft Park Lands Community Buildings (Sport and Recreation) Policy

For the purpose of seeking feedback from Kadaltilla Board Members during the public consultation period.

City Culture
Jennifer Kalionis



Kadaltilla
Adelaide Park Lands Authority

# Background

- Workshops with Council Members on 15 August 2023 and Kadaltilla Board Members on 24 August 2023 informed the development of a first Draft Policy to guide investment in the upgrade and redevelopment of Community Buildings.
- Public consultation on that Draft Policy took place between 20 October and 27 November 2023.
- Key consultation themes – strong support for:
  - Buildings relevant to facilities and users
  - Quality design
  - Shared facilities
  - Co-funding



# Background

- Concerns raised about car parking, trees and the practicality of achieving no net loss of Park Lands with low scale, shared fit for purpose facilities.
- These strategic tensions were workshopped with Kadaltilla Board Members on 28 March 2024. Kadaltilla's advice was:
  - Include a design review process consistent with ODASA, including a visual impact assessment
  - Incorporate high level principles that set the standard
  - Review each building design on a case by case basis



# Draft Policy

- This revised Draft Policy is substantially different to the version consulted on in 2023
- Public consultation on the Draft Policy opened on 16 September and will run to 14 October 2024
- The Draft Policy is consistent with current and draft Adelaide Park Lands Management Strategy
- Leasing eligibility and use of Community Buildings is informed by Park Lands Lease and Licence Policy and does not form part of this Draft Policy



# Draft Policy

- Objective 1 – Maximise investment and community benefits
  - Consolidate buildings to ensure shared resources, multiple users
  - Broad utilisation throughout the day and evening

- Objective 2 – Fulfil the intended purpose with minimal impact
  - Fulfil intended purpose with infrastructure aligned to the outdoor areas being serviced
  - Design to reflect ODASA principles prioritising:
    - compact layouts
    - multi-functional spaces
    - efficient circulation
    - shared use

# Draft Policy

- Objective 3 – Quality, welcoming and inclusive
  - All Community Buildings have core elements that are publically accessible, eg public toilets, seating
  - Most Community Buildings have essential elements, eg changerooms, amenities
  - Some Community Buildings have optional elements, eg common room, kitchen

- Objective 4 – Invest in facilities that meet the needs of users and the public
  - Council investment focused on:
    - Facilities not exceeding the minimum standards
    - Accessible core elements
    - Landscaping
    - Compliance
    - Sustainability

# Draft Policy

- Objective 5 – Sustainable development
  - Achieve 5-star Green Star or equivalent
  - Encourage sustainable transport options
- Objective 6 – Consistent approach to design
  - CoA lead the design process
  - Design review utilising skills and knowledge of Kadaltilla
  - Visual impact assessment required

# Draft Policy

- Implementation - Prioritise Community Building projects by assessing:
  - Asset condition, eg age and structural condition
  - Functionality, eg level of compliance
  - Community benefit, eg who is it serving and who could it serve
  - Capacity to partner, eg ability of eligible organisations to contribute to the upgrade/redevelopment

# Next Steps

- Collate feedback submissions from Kadaltilla, other stakeholders and the community.
- Present consultation findings to Council on 5 November 2024 and seek adoption of the Policy.
- Implement Policy through projects prioritised by Council and formalised through its Investment Plan that will be assessed annually through Council's Annual Business Plan and Budget Process, noting Golden Wattle Park / Mirnu Wirra (Park 21W) and Mary Lee Park (Park 27B) are currently progressing through detailed design.



# Thank You.



Kadaltilla
Adelaide Park Lands Authority

Kadaltilla
Adelaide Park Lands Authority

# Draft Festival Plaza Code Amendment Consultation

**Thursday, 26 September 2024**
**Board Meeting**

**Author:**
Kathryn Goldy,
Acting Manager Governance

Public

## Purpose

On 12 September 2024, Marc Voortman, Director Planning, Department for Housing and Urban Development, sent a letter to Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) advising that the draft Festival Plaza Code Amendment has been released for public consultation from 12 September to 24 October 2024.

Kadaltilla Board Members have also been invited to attend one of the key stakeholder information sessions on the draft Code Amendment on:

- 26 September 2024, 11:00 am to 12:00 noon
- 15 October 2024, 5:00 pm to 6:00 pm

The draft Code Amendment focuses on providing clear building height and design guidance to ensure the remaining development site is maximised to make Festival Plaza a world-class hub for the arts, culture, tourism and entertainment.

The purpose of this report is to present the consultation material and give Kadaltilla Board Members an opportunity to discuss and provide feedback for inclusion in a submission on the draft Festival Plaza Code Amendment, which will subsequently be presented to Kadaltilla at the 24 October 2024 Board Meeting for decision.

## Recommendation

That the Kadaltilla / Adelaide Park Lands Authority:

1. Authorises administration to draft a submission on the draft Festival Plaza Code Amendment incorporating the feedback from the Kadaltilla / Adelaide Park Lands Authority Board Members, to be presented for decision at the Kadaltilla / Adelaide Park Lands Authority Board Meeting on 24 October 2024.

# Implications

| | |
|---|---|
| Adelaide Park Lands Management Strategy 2015-2025 | Adelaide Park Lands Management Strategy 2015-2025<br>This report is consistent with the “Dynamic, active + tranquil places” and “Connected places + spaces” outcomes within the Adelaide Park Lands Management Strategy. |
| 2023-2028 Strategic Plan | Kadaltilla / Adelaide Park Lands Authority 2023-2028 Strategic Plan<br>Strategic Plan Alignment – Expert Advice<br>4.1 Provide advice on plans, projects, and policies for the Adelaide Park Lands 4.2 Engage with City of Adelaide and State Government including input into State Government initiatives |
| City of Adelaide Strategies | This report supports the City of Adelaide’s Strategic Plan 2024 - 2028: *Our Environment: "The status, attributes and character of our green spaces and the Park Lands are protected and strengthened.”* |
| Policy | Not as a result of this report |
| Consultation | Not as a result of this report |
| Resource | Not as a result of this report |
| Risk / Legal / Legislative | Not as a result of this report<br>*Environment Protection and Biodiversity Conservation (EPBC) Act 1999*<br>Nil<br>Register of Aboriginal Sites and Objects<br>Nil |
| Design | To be determined<br>National Heritage Management Plan (NHMP)<br>Nil<br>Tree removal and replacement<br>Nil |
| Opportunities | Provide feedback on a draft Code Amendment affecting an area of the Adelaide Park Lands |
| City of Adelaide Budget Allocation | Not as a result of this report |
| Capital Infrastructure Projects | Not as a result of this report |
| Life of Project, Service, Initiative or (Expectancy of) Asset | Not as a result of this report |
| Ongoing Costs (eg maintenance cost) | Not as a result of this report |
| Other Funding Sources | Not as a result of this report |

# Discussion

**Background**

1. On 12 September 2024, Marc Voortman, Director Planning, Department for Housing and Urban Development, sent a letter (**Attachment A**) to Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) advising that the draft Festival Plaza Code Amendment (**Attachment B**) has been released for public consultation from 12 September to 24 October 2024.
2. These draft planning rules have come into effect on an interim basis at the same time as being released for consultation.
3. The Code Amendment team from Planning and Land Use Services have prepared the following consultation material:
    3.1. Newsletter content (**Attachment C**)
    3.2. Fact sheet (**Attachment D)**
    3.3. Frequently Asked Questions (**Attachment E**)
    3.4. Engagement Plan (**Attachment F**)
    3.5. Affected Area Map (**Attachment G**)
4. Kadaltilla Board Members have also been invited to attend one of the key stakeholder information sessions on the draft Code Amendment on:
    4.1. 26 September 2024, 11:00 am to 12:00 noon
    4.2. 15 October 2024, 5:00 pm to 6:00 pm

**About the Draft Festival Plaza Code Amendment**

5. As outlined in Marc Voortman's letter, a description of the Draft Festival Plaza Code Amendment has been provided, which includes the following key points:
    *5.1. The Chief Executive of the Department for Housing and Urban Development is reviewing the planning rules for Festival Plaza to ensure this prime location in Adelaide's city centre provides the greatest benefits for the state and our community.*
    *5.2. The draft Code Amendment focuses on providing clear building height and design guidance to ensure the remaining development site is maximised to make Festival Plaza a world-class hub for the arts, culture, tourism and entertainment.*
    *5.3. A concept plan for Festival Plaza (**Attachment H**) is included in the draft Code Amendment, which identifies an appropriate location for buildings taller than 20 levels, or 71 metres, and provides a policy framework that could allow up to 40 levels, subject to building design that:*
        *5.3.1. preserves an unobstructed physical and visual connection to culturally important buildings*
        *5.3.2. preserves the national and state heritage values and views of Parliament House by maintaining an appropriate setback from the northern façade*
        *5.3.3. encourages public interaction, activity and safety by establishing continuous active frontages along the southern edge of Festival Plaza.*
    *5.4. The draft Code Amendment strengthens the planning rules for buildings more than 20 levels high by requiring them to align with the concept plan.*
    *5.5. Wording has also been removed for a 'designated performance feature' that provides guidance for buildings in the Entertainment Subzone of the City Riverbank Zone, as the wording can be misinterpreted to suggest that buildings greater than 20 stories should be located along the River Torrens.*
    *5.6. The review also aims to ensure that planning rules for this important area are consistent with the South Australian Government's vision for the broader Riverbank Precinct.*
    *5.7. The final engagement report and Code Amendment report will be provided to the Minister for Planning once all submissions have been considered. Should approval be granted, these documents will be published on the PlanSA website within five business days of the Minister's approval.*

**Next Steps**

6. Administration will draft a submission on the draft Festival Plaza Code Amendment incorporating the feedback from Kadaltilla Board Members, to be presented for decision at the Kadaltilla Board Meeting on 24 October 2024.

# Attachments

**Attachment A** – Letter from the Department for Housing and Urban Development

**Attachment B** – Draft Festival Plaza Code Amendment

**Attachment C** – Newsletter content

**Attachment D** – Fact sheet

**Attachment E** – Frequently Asked Questions

**Attachment F** – Engagement Plan

**Attachment G** – Affected Area Map

**Attachment H** – Concept Plan for Festival Plaza

- END OF REPORT –

Government of South Australia
Department for Housing and Urban Development

22114479

**Planning & Land Use Services**

Level 10
83 Pirie Street
Adelaide SA 5000

GPO Box 1815
Adelaide SA 5001
DX 171

Tel 08 7133 2804

12 September 2024

Dr Jane Lomax-Smith
Presiding Member
Kadaltilla/Adelaide Park Lands Authority

By email: kadaltilla@cityofadelaide.com.au

Dear Dr Lomax-Smith

**Re: draft Festival Plaza Code Amendment consultation and early commencement**

I am writing to advise you that the draft Festival Plaza Code Amendment has been released for public consultation from 12 September to 24 October 2024.

These draft planning rules have come into effect on an interim basis at the same time as being released for consultation to ensure undesirable development applications are not submitted for this important precinct while the rules are reviewed.

**About the draft Festival Plaza Code Amendment**

The Chief Executive of the Department for Housing and Urban Development is reviewing the planning rules for Festival Plaza to ensure this prime location in Adelaide's city centre provides the greatest benefits for the state and our community.

The draft Code Amendment focusses on providing clear building height and design guidance to ensure the remaining development site is maximised to make Festival Plaza a world-class hub for the arts, culture, tourism and entertainment.

A concept plan for Festival Plaza is included in the draft Code Amendment, which identifies an appropriate location for buildings taller than 20 levels, or 71 metres, and provides a policy framework that could allow up to 40 levels, subject to building design that:

- preserves an unobstructed physical and visual connection to culturally important buildings
- preserves the national and state heritage values and views of Parliament House by maintaining an appropriate setback from the northern façade
- encourages public interaction, activity and safety by establishing continuous active frontages along the southern edge of Festival Plaza.

The draft Code Amendment strengthens the planning rules for buildings more than 20 levels high by requiring them to align with the concept plan.

Wording has also been removed for a ‘designated performance feature’ that provides guidance for buildings in the Entertainment Subzone of the City Riverbank Zone, as the wording can be misinterpreted to suggest that buildings greater than 20 stories should be located along the River Torrens.

The review also aims to ensure that planning rules for this important area are consistent with the South Australian Government’s vision for the broader Riverbank Precinct.

**Future development of Festival Plaza**

Recent upgrades and development have renewed Festival Plaza as a cultural and entertainment hub in the centre of Adelaide.

A 38-storey mixed-use tower alongside the One Festival Tower has been proposed to complete renewal of the precinct.

The draft Code Amendment does not consider specific proposed developments but would provide building height and design guidance for any future development in Festival Plaza.

Therefore, changes to the planning rules through this code amendment would guide whether the proposed 38-storey building is the highest and best use of the precinct’s remaining development site, considering its relationship with national and state heritage listed Parliament House and opportunities to create public space.

**Public consultation**

Feedback is encouraged to be submitted via the YourSAy website by 5:00 pm on 24 October 2024 at: yoursay.sa.gov.au/future-living.

Feedback can also be provided via:

- the PlanSA online submission form
- email to plansasubmissions@sa.gov.au
- post addressed to:

  Submission – Festival Plaza Code Amendment
  Code Amendment Team
  GPO Box 1815
  ADELAIDE SA 5001

**Information sessions**

You are invited to attend a key stakeholder information session on the draft Code Amendment on:

- 17 September, 1:30 pm to 2:30 pm, register to attend on Eventbrite.

Public online information sessions will also be held on:

- 26 September, 11:00 am to 12:00 noon, register to attend on Eventbrite
- 15 October, 5:00 pm to 6:00 pm, register to attend on Eventbrite.

**Further information**

The draft Festival Plaza Code Amendment and supporting information can be viewed on the PlanSA website at: plan.sa.gov.au/en/ca/festival-plaza.

The final engagement report and Code Amendment report will be provided to the Minister for Planning once all submissions have been considered. Should approval be granted, these documents will be published on the PlanSA website within five business days of the Minister's approval.

Should you have any questions regarding the draft Code Amendment, contact the Code Amendment Team on 1800 752 664 or PlanSA@sa.gov.au.

Yours sincerely



**Marc Voortman**
DIRECTOR PLANNING
DEPARTMENT FOR HOUSING AND URBAN DEVELOPMENT
On behalf of the Chief Executive, Department for Housing and Urban Development

# DRAFT - FOR EARLY COMMENCEMENT

# Festival Plaza Code Amendment

By the Chief Executive, Department for Housing and Urban Development
(the Designated Entity)

**Contact details:**

PlanSA

Email: plansa@sa.gov.au

Phone: 1800 752 664

Adopted for early commencement by:

.....

**Hon Nick Champion MP**

Minister for Planning

6/9/2024

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## HAVE YOUR SAY

This Code Amendment is on consultation from 12 September to 24 October 2024.

During this time, you are welcome to lodge a written submission about any of the changes proposed in this Code Amendment.

Submissions can be made:

- online at plan.sa.gov.au/en/codeamendments
- by email to plansasubmissions@sa.gov.au

  with subject “Submission – Festival Plaza Code Amendment”
- by post mailed to:

  *Code Amendment Team*
  *Planning and Land Use Services Division*
  *Department for Housing and Urban Development*
  *GPO Box 1815, Adelaide SA 5001*

Public online information sessions will be held on:

- Thursday, 26 September 2024, 11 am to 12 noon, register on Eventbrite
- Tuesday, 15 October 2024, 5 pm to 6 pm, register on Eventbrite.

Questions regarding the Code Amendment can be directed to the PlanSA Service Desk on 1800 752 664 or plansa@sa.gov.au

# 1. WHAT IS THE PLANNING AND DESIGN CODE?

The Planning and Design Code (the Code) sets out the rules that determine what landowners can do on their land.

For instance, if you want to build a house, the Code rules will tell you how high you can build and how far back from the front of your land your house will need to be positioned. The Code will also tell you if any additional rules apply to the area where your land is located. For example, you might be in a high bushfire risk area or an area with specific rules about protecting native vegetation.

## 1.1. Planning and Design Code Framework

The Code is based on a framework that contains various elements called overlays, zones, sub zones and general development policies. Together these elements provide all the rules that apply to a particular parcel of land. Information about how the Code works is available on the PlanSA website.

## 1.2. Overlays

Overlays contain policies and maps that show the location and extent of special land features or sensitivities, such as heritage places or areas of high bushfire risk.

They may apply across one or more zones. Overlays are intended to be applied in conjunction with the relevant zone. However, where policy in a zone conflict with the policy in an overlay, the overlay policy trumps the zone policy.

## 1.3. Zones

Zones are areas that share common land uses and in which specific types of development are permitted. Zones are the main element of the Code and will be applied consistently across the state.

For example, a township zone for Andamooka can be expected to apply to similar townships like Carrieton. Each zone includes information (called classification tables) that describes the types of development that are permitted in that zone and how they will be assessed.

## 1.4. Subzones

Subzones enable variation to policy within a zone, which may reflect local characteristics. An example is Port Adelaide centre, which has many different characteristics to typical shopping centres due to its maritime activities and uses.

## 1.5. General Development Policies

General development policies outline functional requirements for development, such as the need for car parking or wastewater management. While zones determine what development can occur in an area, general development policies provide guidance on how development should occur.

## 1.6. Amending the Planning and Design Code

*The Planning, Development and Infrastructure Act 2016* (the Act) provides the legislative framework for undertaking amendments to the Code. With approval of the Minister for Planning (the Minister) the Chief Executive of the Department for Housing and Urban Development (the Department), a Council, Joint Planning Board, Government Agency or private proponent may initiate an amendment to the Code and undertake a Code Amendment process.

The Festival Plaza Code Amendment was initiated by the Minister on 9 April 2024.

An approved Proposal to Initiate defined the scope of the Amendment and prescribed the investigations which must occur to enable an assessment of whether the Code Amendment should take place and in what form. A copy of the Proposal to Initiate for the Festival Plaza Code Amendment can be downloaded from

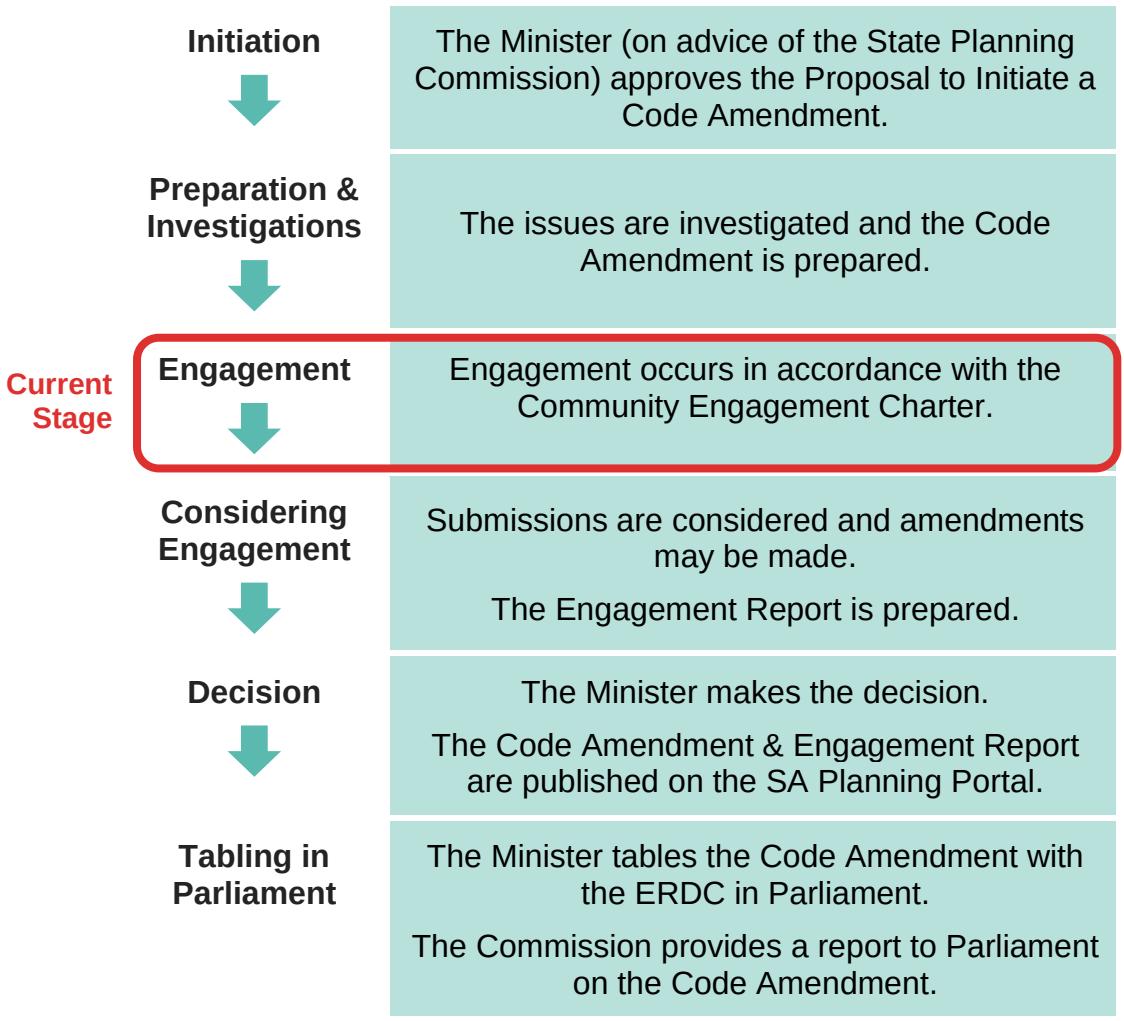
https://plan.sa.gov.au/have_your_say/code-amendments/on-consultation

The State Planning Commission (the Commission) is responsible under the Act for ensuring the Code is maintained, reflects contemporary values relevant to planning, and readily responds to emerging trends and issues.

The Commission provided independent advice to the Minister on the Proposal to initiate this Code Amendment. The Commission will also provide a report on the Code Amendment (including compliance with the Community Engagement Charter) at the final stage of the Code Amendment process.

A summary of the Code Amendment process is outlined in **Figure 1.**

**Figure 1. Summary of the Code Amendment process**




## 2. WHAT IS PROPOSED IN THIS CODE AMENDMENT?

### 2.1. Need for the amendment

Over recent years, Festival Plaza has seen several significant infrastructure and development enhancements including:

- the redevelopment of the ground level plaza (along with a new five level underground car park).
- the new SkyCity Casino building.
- Festival Centre facilities and community surrounds enhancements.
- a new northern entrance to the Railway Station concourse.
- most recently, the development of the 29 storey 'One Festival Tower' (which is now complete adjacent to Parliament House).

The Policy applying to the Festival Plaza particularly the City Riverbank Zone, Entertainment Subzone, is longstanding. Originating from the 2013 Riverbank Health and Entertainment Areas Development Plan Amendment, a review is required to ensure that the policy provides contemporary guidance for future development and considers the composition of existing and more recent development.

The review of the City Riverbank Zone, Entertainment Subzone, seeks to ensure that the Policy is consistent with, and supports, the State Government's vision for the Precinct site being a world-class hub for the arts, culture, tourism, and entertainment.

## 2.2. Affected Area

The area affected by the proposed amendment is described as follows and as shown in the map at **Attachment A**:

- The section of the Riverbank Precinct known as 'Festival Plaza'
- Located between the Adelaide Railway Station / Sky City Casino, the Adelaide Festival Centre, Parliament / Old Parliament House, and the western side of King William Road.




*Figure 2: Affected Area Festival Plaza Code Amendment*

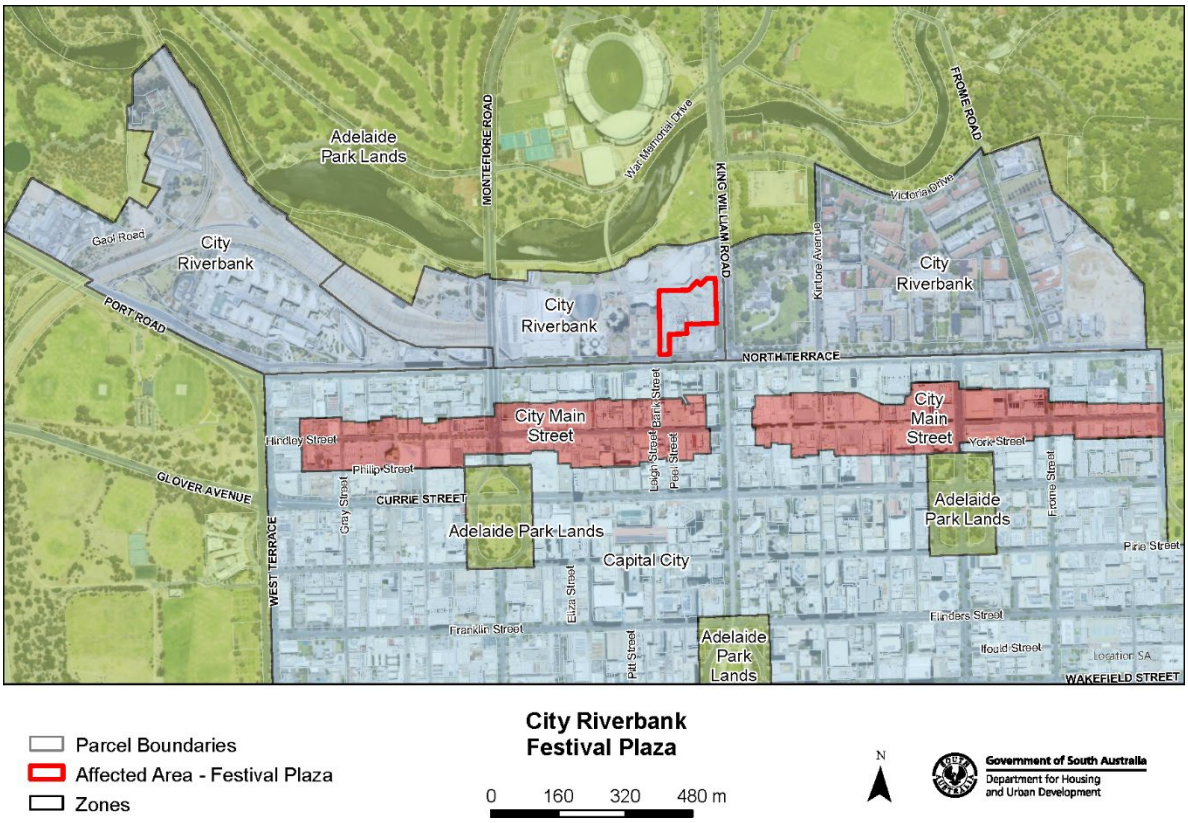



*Figure 3: Affected Area within the City Riverbank Zone*

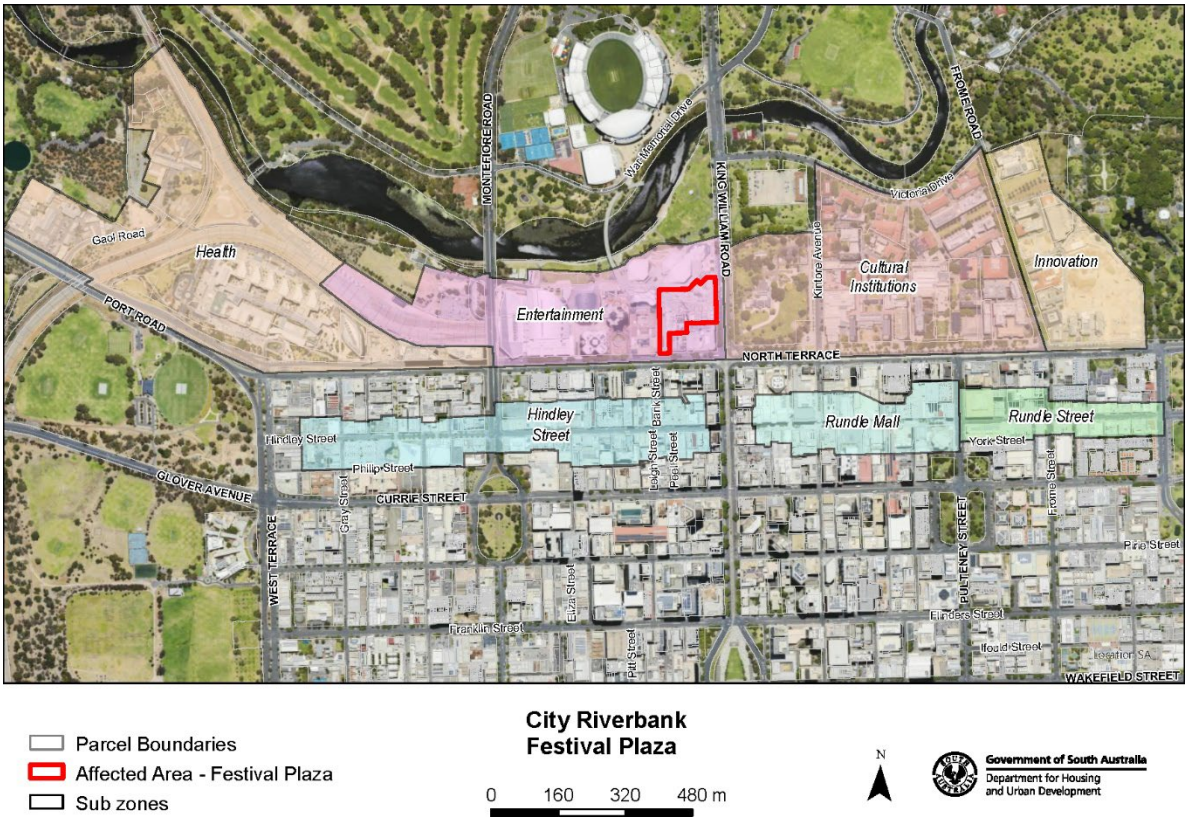



*Figure 4: Affected Area within the Entertainment Subzone*

## 2.3. Summary of proposed policy changes

### 2.3.1. Current Code Policy

The Affected Area is in the City Riverbank Zone and Entertainment Subzone in the Code. The Area is also subject to several overlays. Zone, Subzone and Relevant Overlays are shown in **Attachment B**.

It is noted that uses occurring in the Affected Area are varied and many. The focus of this Code Amendment is on the core area identified in **Attachment A** which comprises the 'Festival Plaza' part of the 'Riverbank' Entertainment Precinct. Festival Plaza surrounds include the Adelaide Festival Theatre, Sky City Casino, Old Parliament / Parliament House, Adelaide Railway Station and the new city campus of Flinders University (within One Festival Tower).

### 2.3.2. Proposed Code Policy

The proposed amendment seeks to provide greater clarity on the appropriate siting of buildings that exceed 20 building levels within the City Riverbank Zone and Entertainment Subzone.

The Code Amendment proposes to

- include a new Concept Plan for Festival Plaza (Table 12 and City Riverbank Zone DTS/DPF 5.1)
- remove an existing DPF from the Subzone to correct a policy error (Entertainment Subzone, DTS/DPF 2.1) and
- strengthen the existing Performance Outcome for the Subzone which provides guidance in relation to buildings that exceed 20 building levels (Entertainment Subzone, PO 2.2).

The proposed amendment seeks to ensure development is designed contextually and responds to the surrounding environment, contributing positively to the existing quality and future character of the Plaza.

The draft amendment instructions are set out in full detail in **Attachment C**.

# 3. WHAT ARE THE NEXT STEPS FOR THIS CODE AMENDMENT?

## 3.1. Early Commencement

This Code Amendment will commence operation on an interim basis on 12 September 2024 under section 78 of the Act. As a result, the policies being proposed in this Code Amendment will apply for 12 months from the date of commencement, or until they are adopted (or otherwise) by the Minister.

This process is used when the Minister considers that the immediate application of the policy changes is necessary in the interests of orderly and proper development,

and to counter applications for undesirable development ahead of the outcome of consideration of this Code Amendment by the Minister.

## 3.2. Engagement

Engagement on the Code Amendment must comply with the Community Engagement Charter (the Charter), as required under the Act. The Charter sets out the following principles for engagement:

- engagement is genuine
- engagement is inclusive and respectful
- engagement is fit for purpose
- engagement is informed and transparent
- engagement processes are reviewed and improved.

An Engagement Plan has been prepared for this Code Amendment to ensure that engagement will be conducted and measured against the principles of the Charter. For more information on the Community Engagement Charter go to the SA Planning Portal at (www.plan.sa.gov.au).

A summary of the engagement that is occurring for this Code Amendment is as follows:

- Engagement with interested parties, groups and committees including, but not limited to the Adelaide Park Lands Association and the Festival Plaza Committee
- Engagement with State Government Agencies with an interest in the Affected Area or proposal
- Engagement with Traditional Owners of land within the Affected Area
- Engagement with major businesses, significant operators and interested parties within the Affected Area
- Engagement with operators of large-scale entertainment premises.

## 3.3. How can I have my say on the Code Amendment?

There are several ways in which you can provide feedback on the Code Amendment.

Submissions can be made:

- online at plan.sa.gov.au/en/codeamendments
- by email to plansasubmissions@sa.gov.au

  with subject “Submission – Festival Plaza Code Amendment”
- by post mailed to:

  *Code Amendment Team*
  *Planning and Land Use Services Division*
  *Department for Housing and Urban Development*
  *GPO Box 1815, Adelaide SA 5001*

## 3.4. What changes to the Code Amendment can my feedback influence?

Your feedback can influence the Code Amendment in the following ways:

- Change to policies
- Change to application of the Code's spatial layers.

Feedback cannot influence instruments which are separate to the Code, such as the Act and its associated regulations.

## 3.5. What will happen with my feedback?

The Chief Executive is committed to undertaking consultation in accordance with the principles of the Community Engagement Charter and is genuinely open to considering the issues raised by people in the community.

All formal submissions will be considered by the Chief Executive when determining whether the proposed Code Amendment is suitable and whether any changes should be made.

Each submission will be entered into a register and you will receive an email acknowledging receipt of your submission. Your submission will be published on the SA Planning Portal. Personal addresses, email and phone numbers will not be published; however, company details will be.

The Chief Executive will consider the feedback received in finalising the Code Amendment and will prepare an Engagement Report which will outline what was heard during consultation and how the proposed Code Amendment was changed in response to submissions.

The Engagement Report will be forwarded to the Minister, and then published on the SA Planning Portal along with a copy of the submissions received.

## 3.6. Decision on the Code Amendment

Once the Engagement Report is provided to the Minister, the Commission may provide further advice to the Minister if the Code Amendment is considered significant.

The Minister will then either adopt the Code Amendment (with or without changes) or determine that the Code Amendment should not proceed. The Minister's decision will then be published on the SA Planning Portal.

If adopted, the Code Amendment will be referred to the Environment Resources and Development Committee of Parliament (ERDC) for their review. The Commission will also provide the ERDC with a report on the Code Amendment.

# 4. ANALYSIS

## 4.1. Strategic Planning Outcomes

### 4.1.1. Summary of Strategic Planning Outcomes

The Festival Plaza Code Amendment seeks to review and refine the Policy of the affected area to facilitate the continued development of the 'Festival Plaza' part of the Riverbank Precinct as the states premier hub for the arts, culture, tourism, and entertainment.

### 4.1.2. Consistency with the State Planning Policies

State Planning Policies define South Australia's planning priorities, goals and interests. They are the overarching umbrella policies that define the state's interests in land use. There are 16 State Planning Policies and six special legislative State Planning Policies.

These policies are given effect through the Code, with referral powers assigned to relevant Government Agencies (for example, the Environmental Protection Agency for contaminated land). The Code (including any Code Amendments) must comply with any principle prescribed by a State Planning Policy.

This Code Amendment is considered to be consistent with the State Planning Policies as shown in **Attachment D**.

### 4.1.3. Consistency with the Regional Plan

The directions set out in Regional Plans provide the long-term vision and set the spatial patterns for future development within a region. This can include land use integration, transport infrastructure and the public realm.

The Commission has identified that the existing volumes of the South Australian Planning Strategy, prepared under the *Development Act 1993*, will apply until such time as the new Regional Plans are prepared and adopted. Refer to the SA Planning Portal for more information on the Commission's program for implementing Regional Plans throughout South Australia.

Where there is conflict between a Regional Plan and the State Planning Policies, the State Planning Policies will prevail.

This Code Amendment is considered to be consistent with the Regional Plan as shown in **Attachment D**.

### 4.1.4. Consistency with other key strategic policy documents

This Code Amendment aligns with ongoing strategic consideration by the State Government and the City of Adelaide.

An overview and analysis of previous and current strategic policy documents relevant to the Affected Area is provided below.

**Riverbank Strategic Reviews**

*2011*

Renewal SA released a Master Plan for the Riverbank in December 2011. The Master Plan sought to guide the revitalisation of Adelaide's core Riverbank precinct (the area between King William Road and Morphett Street Bridges) and identified several key objectives in relation to creating active connections and linkages, the river as a centrepiece, and identifying key destinations and places (Festival Square, Elder Park, River West, River Crossing, Natural Riverbank and Riverbank Gateway).

One of the key outcomes of this Master Plan was the need for a redefined and reinvigorated public plaza to provide a key connection between existing or rejuvenated destinations as well as making parts of the less used Riverbank Precinct more accessible and activated.

The Master Plan also identified six new destinations that offer significant scope to enhance both the public realm and create opportunities to introduce new and/or revitalised commercial and civic developments. One of these new destinations was the creation of a new public square, community gathering place and event space consisting of cafes, restaurants, underground car park, commercial building/s and related infrastructure consistent with the Adelaide Festival Centre Trust's aspirations and programming.

The conclusion of this Master Planning exercise was unequivocal that the precinct needed to link key features and attractions, integrate all the elements, create a sense of place, and better utilise the assets that lie at the edge of the Central Business District.

*2013*

Renewal SA commissioned the development of a vision for the Riverbank (the Riverbank Plan formerly known as the Greater Riverbank Implementation Plan) providing a long-term program for the revitalisation of the Riverbank Precinct.

The Riverbank Plan identified three distinct precincts with their own character including the Core Entertainment Precinct which contains the new Festival Plaza area where the focus will be on tourism, entertainment, cultural celebrations, and meeting space.

The 2013 Riverbank Plan helped inform the 2013 Riverbank Health and Entertainment Areas Development Plan Amendment which established the new Riverbank Zone and Health and Entertainment Policy Areas – all precursors to the current City Riverbank Zone and Health and Entertainment Subzones.

*2015*

The Adelaide Riverbank Precinct, Public Realm Concept Design Report was prepared to inform the redevelopment of Festival Plaza which commenced in 2016 with the demolition of Hajek Plaza and the Adelaide Festival Centre (AFC) car park and its replacement with a new five level below underground car park, a new retail and office development, expansion of Sky City Casino, refurbishment of the AFC, and reinstatement of Festival Plaza as a new public square.

*2016*

A 2016 Public Realm Design Development Report was drafted to record the evolution of the guiding principles, site analysis and conceptual design response behind the Festival Plaza redevelopment.

***Code Amendment Outcome***

The Festival Plaza Code Amendment will assist in implementing the key outcomes of previous strategic reviews of the Precinct by further revitalising the Festival Plaza section of the Riverbank Precinct and maximising the activation, accessibility, and social amenity of land near the Adelaide Park Lands and North Terrace.

**Related Policy Changes**

Development Plan Amendments (DPA) were similar to Code Amendments and were the process in which planning rules and zoning were changed under our old planning system. There are several DPAs and Code Amendments which are relevant in providing context and direction for Festival Plaza.

*Riverbank Health and Entertainment Areas amendment DPA (approved in October 2013)*

- implemented key policy changes to allow for the construction and renewal of health, research and entertainment facilities and infrastructure along the Torrens Riverbank.

*Lot Fourteen (old Royal Adelaide Hospital) Innovation Area Development Amendment (approved in April 2020).*

- implemented key policy changes to guide the future redevelopment of the former Royal Adelaide Hospital site as an innovative business, education and research precinct that also incorporates tourist accommodation and limited retail facilities. The policy changes also placed emphasis on cultural facilities and the retention and adaptation of state heritage places on the site.

*Riverbank Precinct Code Amendment (approved in January 2022)*

- implemented key policy changes to allow for the development of the new Women's and Children's Hospital and expansion of the Adelaide Botanic High School.

***Code Amendment Outcome***

The Festival Plaza Code Amendment will build on previous policy refinements made to the Riverbank Precinct through the following Code Amendment and Development Plan Amendments (DPAs) that have been previously undertaken.

**20-Year State Infrastructure Strategy**

The State Infrastructure Strategy (May 2020) sets out the following strategic priorities for infrastructure under the headings of:

*Education*

- Priority 6: Recognise education facilities as community assets and promote share use where possible.

*Health*

- Priority 7: Implement an integrated health service and infrastructure planning framework that clearly articulates the service need and considers and prioritises a range of infrastructure and non-infrastructure responses.

*Tourism, Sport and Culture*

- Priority 15: Develop tourism assets and product to enhance the State's appeal to interstate and international visitors.
- Priority 16: Provide better transport connectivity to facilitate ease of access to tourist attractions.
- Priority 17: Develop business cases for investment in sports infrastructure based on strategic need and prioritise multi-use facilities.

Associated with the State Infrastructure Strategy is a Capital Intentions Statement which is a five-year rolling annual plan that identifies specific major projects or programs to be undertaken as a priority in South Australia. One of the key initiatives listed in this document is the proposed Adelaide Riverbank Arena.

***Code Amendment Outcome***

The Festival Plaza Code Amendment will align with future directions as outlined in the 20- Year State Infrastructure Strategy to realise the potential of the riverbank as the focus for State Government's vision of the site being a world-class hub for the arts, culture, tourism, and entertainment.

**Adelaide Park Lands Management Strategy 2015-2025**

A key focus of the Park Lands Management Strategy is to increase the community's use of the Park Lands (both formal and informal), ensure they are widely accessible to the public and improve the quality of their landscape and facilities.

The Park Lands Management Strategy has been prepared cognisant of the increasing community expectation for quality and unique places, increasing demand for activated event spaces and provide an important visitor and tourist destination.

The Park Lands Management Strategy also acknowledges the State Government's Master Plan for the Riverbank which is focused on three distinct precincts – the Health and Wellbeing Precinct, the Core Entertainment Precinct and the Education and Cultural Precinct.

From this Strategy, and under the *Local Government Act 1999*, the City of Adelaide has prepared the Community Land Management Plan for Tarntanya Wama (Park 26) which relates to the Core Entertainment Precinct and Tulya Wardli (Park 27) which relates to the Bonython Park area (part of the Health and Wellbeing Precinct).

***Code Amendment Outcome***

The Code Amendment will maintain the existing connection / relationship of the River Torrens / Karrawirra Parri and Parliament House with their Park Lands context (including the Riverbank Precinct).

## 4.2. Investigations Undertaken

The extent of investigations that have been undertaken as part of the Code Amendment process have been agreed by the Minister in the Proposal to Initiate.

In addition to the assessment described in Part 4.1 above, the following investigations have been undertaken to inform this Code Amendment:

- A detailed review of outcomes envisaged for Festival Plaza by relevant strategic plans and masterplans (Part 4.1) and whether policy contained in the Planning and Design Code is a barrier to realisation of these.

The review encompasses broader consideration of the surrounding area and Zone Policy to determine whether there are gaps in existing policy which would hinder the future vision of this space.

- High level review of infrastructure and land use analysis. Considering current land uses, whether civic value is appropriately facilitated by policy and if required, identification of potential policy change.
- Cultural Heritage Site analysis to identify both Aboriginal and European heritage relevant to the affected area, and any implications for planning policy in the Code Amendment.
- Built form analysis including:
    - Visual impact analysis for existing and proposed policy response about maintaining views of and from Parliament House and other key heritage place settings and buildings in the precinct.
    - Investigations into the site constraints and relationship with adjacent heritage places, proximity to the River Torrens / Karrawirra Parri and the like to determine if existing built form policy requires clarification.
    - Consideration of existing and proposed policy to encourage wayfinding within the precinct and whether amendment is required to ensure positive pedestrian / cycling connectivity outcomes.

It is acknowledged that the Commonwealth Department of Climate Change, Energy, the Environment and Water (DCCEEW) will be consulted as the agency responsible for administering the *Environment Protection and Biodiversity Conservation Act 1999* (EPBC Act).

A summary of the investigations including notable outcomes is provided below. Further information on investigations undertaken in support of the Code Amendment are included in **Attachment E**.

### 4.2.1. Infrastructure Analysis

The site is well serviced, or capable of being serviced by existing infrastructure including:

- high voltage electricity
- natural gas
- communications
- drinkable water
- sewer
- stormwater.

Given the availability of infrastructure in the locality, serviceability is not anticipated to be a constraint to future development, and it is appropriate for any additional infrastructure requirements and augmentation to be facilitated as part of the development process.

### 4.2.2. Cultural Heritage Analysis

Aboriginal Heritage

It is acknowledged that the River Torrens / Karrawirra Parri and environs played a significant role in meeting the physical needs of the local Kaurna people prior to European settlement and the Kaurna people retain a deep spiritual connection with the river.

Despite this, the areas proposed to be reviewed as part of this Code Amendment are heavily modified, having been the sites of various activities since European settlement.

It is noted that site-specific investigations will form an integral component of any future development on the Festival Plaza site. Further, legislated controls exist within the *Aboriginal Heritage Act 1988* to provide specific protection of Aboriginal sites, objects or remains whether previously recorded or not. This is important for the future construction phase and would prompt ongoing monitoring.

European Heritage

The area identified as the Riverbank Precinct, particularly the Festival Plaza area, has formed the focus for major infrastructure and civic projects since European settlement.

It is acknowledged that there are several State Heritage Places within proximity of the site or within the area affected by the Code Amendment. These include:

- Adelaide Festival Centre and Plaza;
- Parliament House (North Terrace);
- Old Parliament House (North Terrace); and
- Adelaide Railway Station / Adelaide Casino (North Terrace).

The Affected Area is within the Heritage Adjacency Overlay. The Overlay seeks to maintain the heritage and cultural value of Heritage places which includes ensuring that development does not dominate, encroach or unduly impact on the setting of the Place.

Development within Affected Area that may materially affected the context of the State Heritage Buildings (such as Parliament House) will be referred to the Minister responsible for the administration of the *Heritage Places Act 1993* to provide expert assessment and direction on the potential impacts of development.

Heritage Places of National Significance

The Old and New State Parliament Houses (along with the Adelaide Park Lands and City Layout) are also listed on the items of national significance list.

Both buildings were included in the National Heritage List on 26 January 2006.

The *Australian National Heritage List* is a list of places deemed to be of outstanding heritage significant to Australia. The list includes natural, historic, and indigenous places. Once on the National Heritage List the provisions of the *Environment Protection and Biodiversity Conservation Act 1999* apply.

The Code Amendment will ensure that any future development of the area is sensitive to the prominence and importance of the heritage buildings surrounding the plaza.

### 4.2.3. Built Form Analysis

Thorough investigation has been undertaken regarding building footprint, building height, interface with significant buildings, and public realm integration. The investigations include a review of the existing building configuration, several hypothetical development scenarios and analysis of optimal land use configuration for the Festival Plaza.

Festival Plaza Defined

The Festival Plaza is bound by existing buildings which aligns with the northern edge of the Adelaide Railway Station building and retains the view corridor from King William Road to the Station, the new SkyCity Casino building which follows the alignment of the Railway Station building, and the Adelaide Festival Centre.

The Festival Plaza extent also maintains the prominence of the entry to the Adelaide Festival Centre from King William Road.

Station Road Connection

The Station Road public realm area provides a connection from North Terrace to Festival Plaza through to Elder Park, and views to the Adelaide Festival Centre beyond to the River Torrens / Karrawirra Parri and Adelaide Oval.

Heritage Building Preservation

The setbacks from Parliament House to provide a level of separation to preserve building integrity and provide connection between buildings.

A Green Edge

The setback from King William Road to incorporate a green edge to the precinct and retain visibility of the western extent of the Parliament House building as viewed from King William Road and preserve the entry from King William Road to the Adelaide Festival Centre.

Pedestrian Connection

Retaining a strong connection from Festival Plaza through to the Riverbank Pedestrian Bridge.

The Code Amendment addresses several areas the investigation identified for improvement within the existing Code Policy.

### 4.2.4. Urban Presence and Views Analysis

A study was conducted from various perspectives on the impact or significance of different building heights at Festival Plaza. Massing studies were derived from previous and revised set back conditions tested on building storeys ranging between 3 storey building height up to 40 storey building height.

- A 29-storey massing study is the equivalent height to One Festival Tower. This height continues the line previously set by the existing tower and a background piece to Parliament House when viewed from North Terrace.
- The 40-storey massing study rises, over towering One Festival Tower. When viewed directly across North Terrace this height towers over Parliament House and creates steps of heights from the Intercontinental building east.

When viewed from the footbridge a taller building height demonstrates clustering and adds variety to the skyline of the Festival Plaza Zone.

### 4.2.5. Shadow Analysis

To determine additional impacts on the 29 and 40 storey massing options, a shadow study has been developed. This study demonstrates shadows over winter solstice, summer solstice and equinox.

Parliament House is most affected as the building lies due south to the proposed development. This shadow also extends over King William Road and in the early hours of the day over One Festival Tower. The proposed development is also impacted directly by One Festival Tower during the later hours of the day and most heavily after midday in winter.

Refer to **Attachment E** - *Festival Plaza Urban Design Review* for more information on shadow analysis.

### 4.2.6. Building Studies and Assessment Analysis

The open ground floor plaza is seen to have a higher wind pattern and is predominantly classified as a standing comfort zone.

An assessment was undertaken through Computational Wind Engineering (CWE) which uses Computational Fluid Dynamics (CFD) techniques to model a ‘virtual wind tunnel’ and simulate wind conditions around the project site.

The main objective of the CWE simulations was to reproduce the macro level wind flow around proposed development. The wind approaching the modelled area were simulated for 16 wind directions (starting 0°, at 22.5° increments around the compass), accounting for the effects of the Atmospheric Boundary Layer (ABL) and terrain influence.

Simulated wind data were obtained in the form of ratios of wind speeds at approximately 1.5 m above the concerned levels, to the mean wind speed at a reference height (building height). The data was then combined with meteorological records obtained from Adelaide wind station (WS_023034) to determine the wind speeds and frequencies in the simulated areas.

Refer to **Attachment E** - *Festival Plaza Urban Design Review (Pedestrian Wind Comfort Appendix)* for more information on shadow analysis.

### 4.2.7. Planning and Design Code Review

As part of this Code Amendment, a series of policy review and refinement processes have been identified. These tasks relate to ensuring that the content contained in the Code is contemporary, meets community expectations, and suitably aligns with future strategic land use opportunities. Further, the review considers whether the policy supports the delivery of desired built form outcomes that are consistent with the five 'place principles' which have been applied to Festival Plaza.

The review of code policy sought to ensure that:

- built form policy guides appropriate management of the interface between the Festival Plaza and any adjacent heritage places, including the sight lines from prominent locations and relationship to the River Torrens / Karrawirra Parri and North Terrace, to achieve a high amenity and maintain an integrated relationship.
- land use policy remains flexible.
- policies facilitate and foster pedestrian and cycling connectivity throughout the area.
- identification of any consequential changes or minor refinements required to achieve desired outcomes for the Festival Plaza.

#### Existing Policy

As demonstrated in **Attachment B**, the City Riverbank Zone applies to North Terrace and riverbank areas along the River Torrens / Karrawirra Parri, containing important institutions and entertainment facilities.

The City Riverbank Zone seeks exemplary design quality and architecture that is contemporary and innovative and respectful of the heritage buildings, Adelaide Park Lands setting and civic functions of the locality. It promotes a fine-grained precinct with a quality public realm that is inviting and comfortable for pedestrians, with strong visual and physical connections between important buildings, public spaces, the Adelaide Park Lands and other key destinations.

The Affected Area is within the Entertainment Subzone (refer **Attachment B**) which seeks a prominent, vibrant and safe public plaza that provides a focal point for the Riverbank precinct and is supported by a vibrant mix of land uses that encourage use by city workers, residents, families, students, youth, children and tourists.

The City Riverbank Zone Desired Outcomes note that development should be of:

> *'DO1 – Exemplary design quality and architecture that is contemporary and innovative and respectful of…Adelaide Park Lands setting…'*

The Entertainment Subzone recognises the importance of design quality for new buildings on Festival Plaza and of minimising the impact of built form on the River Torrens / Karrawirra Parri, specifically identifying the following guiding policy:

> *'PO 2.2 - Where buildings exceed 20 building levels or 71m in building they will:*
>
> *(a) be of exemplary design*
>
> *(b) not be located adjacent to the River Torrens'.*
>
> *'PO 2.3 – Buildings adjacent to the River Torrens are designed to provide an active edge to the river and are of a low scale commensurate with its landscape setting'.*

Contrary to the above, the Entertainment Subzone includes the following policy:

> *'DTS/DPF 2.1 – Except where adjacent to the River Torrens, buildings not exceeding 20 building levels and 71m in building height.'*

The above guideline provides conflicting and confusing information on the suitability of buildings of significant height and scale.

The Code Amendment proposes to include additional built form policy to ensure development in this location achieves a high quality of amenity and design and improves public realm along this section of the River Torrens / Karrawirra Parri.

In addition, policy contained within the broader Code will also ensure that the future built form at this location is sited and designed in a manner that respects the site's proximity to the Adelaide Park Lands and River Torrens / Karrawirra Parri.

<u>Zoning of adjacent areas</u>

The Capital City Zone abuts the City Riverbank Zone.

The Capital City Zone was introduced in 2012 as part of the Capital City Development Plan Amendment undertaken by the then Minister for Planning. The policies in this zone reinforce North Terrace as the pre-eminent city edge and cultural boulevard. High-rise residential, commercial, and retail developments have traditionally developed along this terrace due to its closeness to a wide range of services. Residential development is encouraged that has views over the city's cultural institutions, riverbank precinct, North Adelaide and beyond.

- The zoning encourages a strong 'city edge' with development built to the boundary. Building heights in the order of 43 and 53 metres (around 15 levels)

are envisaged west of Morphett Street with no maximum height limits applying east of Morphett Street to Frome Road.

- A different character is sought on the northern side of North Terrace where development should provide a more open character with spaces between buildings and public plaza areas fronting North Terrace. Buildings may be in the order of 15-20 storeys given that the slope of the land is significantly lower on the northern side of North Terrace when compared to the southern side.

Taller buildings are appropriate in the Entertainment Subzone (containing Festival Plaza) where height is primarily limited by design quality and airport height restrictions.

## 5. REFERENCES


- Adelaide Park Lands Authority (2016), Adelaide Park Lands Management Strategy 2015-2025.
- Government of South Australia (2017 Update), The 30-Year Plan for Greater Adelaide.
- Renewal SA (2011), Riverbank Master Plan.
- State Planning Commission (May 2019), State Planning Policies (May 2019).
- Festival Plaza Urban Design Review, ARM Architecture (2024)

## ATTACHMENT A – AFFECTED AREA MAPPING



## ATTACHMENT B – CURRENT CODE POLICY

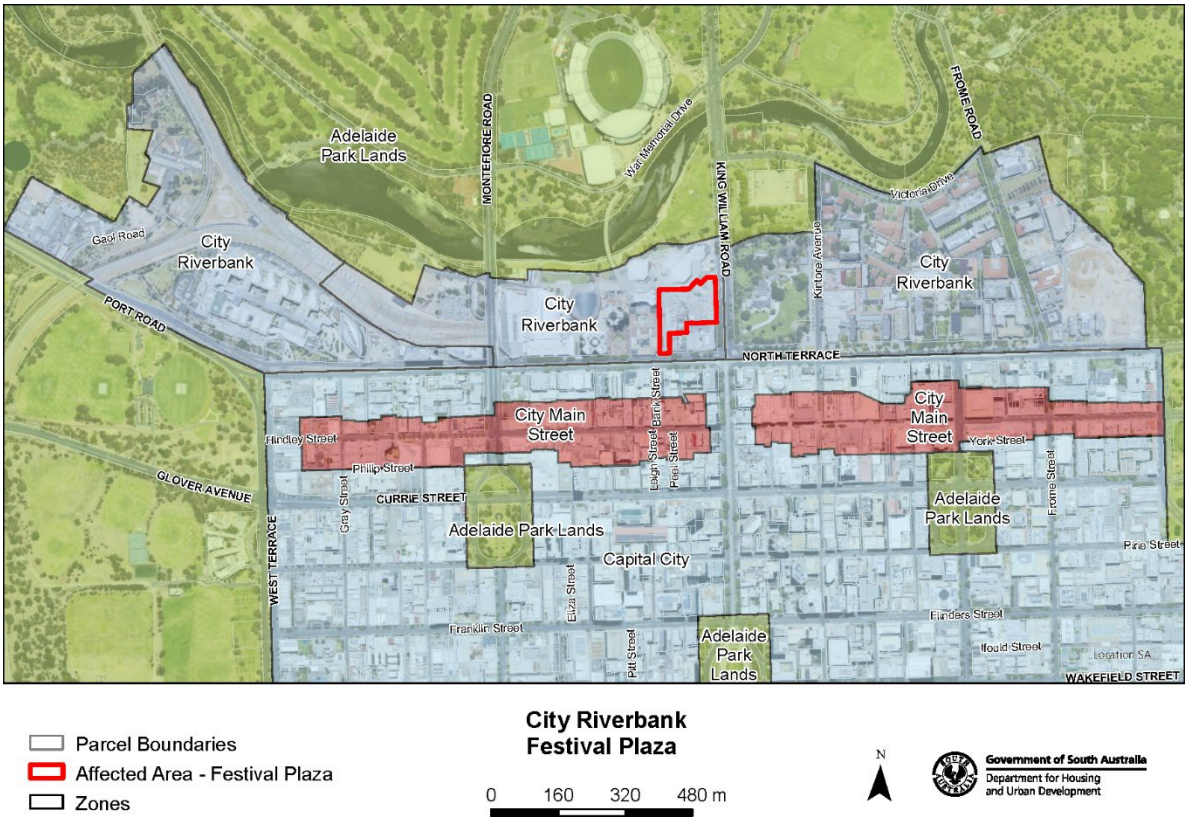



**Image 1: Affected Area within the City Riverbank Zone (CR)**

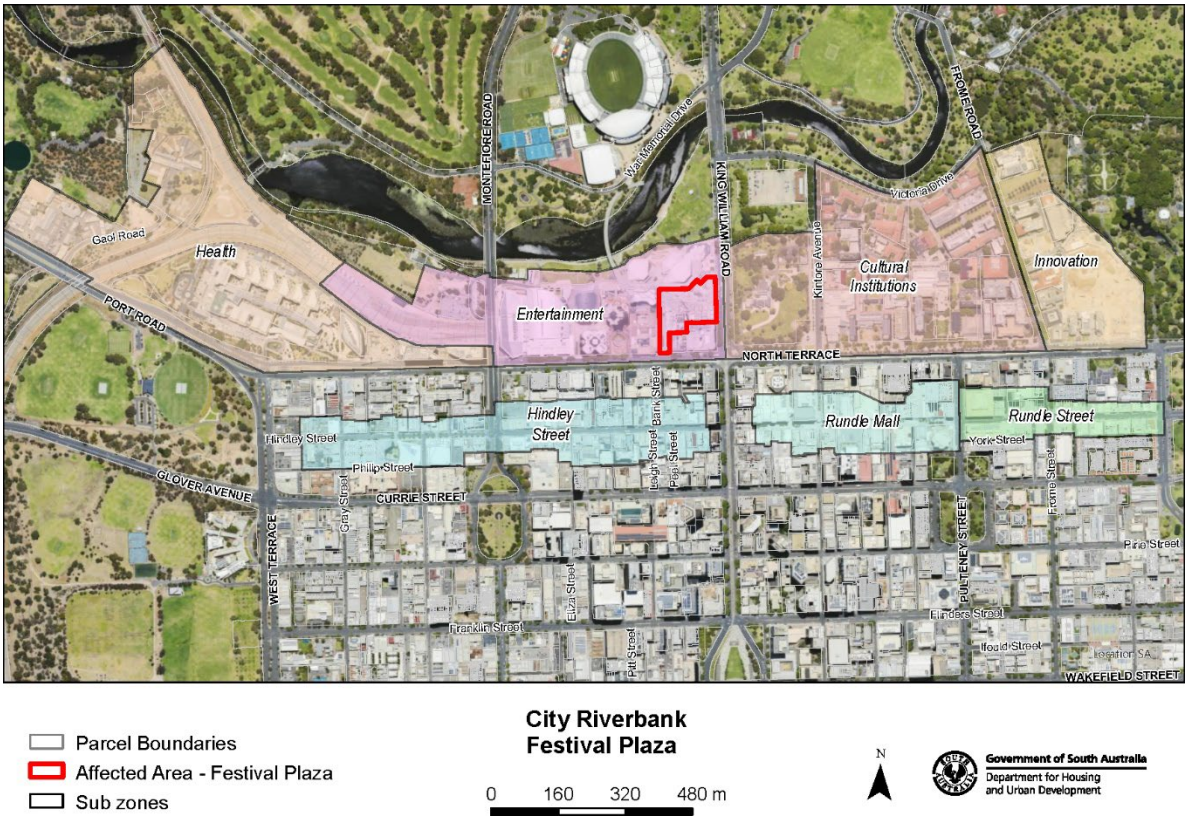



**Image 2: Affected Area within the Entertainment Subzone (Ent)**

**Planning and Design Code Zoning Summary**

Zone

- City Riverbank

Subzone

- Entertainment

Overlays

- Airport Building Heights (Regulated) - All structures over 100 metres AHD
- Airport Building Heights (Regulated) - All structures over 110 metres AHD
- Airport Building Heights (Regulated) - All structures over 90 metres AHD
- Building Near Airfields
- Design
- Heritage Adjacency
- Hazards (Flooding - Evidence Required)
- Noise and Air Emissions
- Prescribed Wells Area
- Regulated and Significant Tree
- State Heritage Place - 1370
- State Heritage Place - 1639
- State Heritage Place - 1641

## City Riverbank Zone

**Assessment Provisions (AP)**

Desired Outcome (DO)

| Desired Outcome | |
|---|---|
| DO 1 | Exemplary design quality and architecture that is contemporary and innovative and respectful of the heritage buildings, Adelaide Park Lands setting and civic functions of the locality. |
| DO 2 | A fine grained precinct with a quality public realm that is inviting and comfortable for pedestrians. |
| DO 3 | Strong visual and physical connections between important buildings, public spaces, the Adelaide Park Lands and other key destinations. |

Performance Outcomes (PO) and Deemed-to-Satisfy (DTS) Criteria / Designated Performance Feature (DPF)

| Performance Outcome | Deemed-to-Satisfy Criteria / Designated Performance Feature |
|---|---|
| Land Use and Intensity | |
| PO 1.1<br>A diverse range of land uses that connect the city centre to the natural environment of the River | DTS/DPF 1.1 |

| | |
|---|---|
| Torrens and Adelaide Park Lands with clusters of related activities, such as:<br><br>(a) clinical health, training, education and research<br>(b) entertainment, tourism and accommodation<br>(c) education and administration<br>(d) innovative science and employment<br>(e) community and cultural institutions. | Development comprises one or more of the following:<br><br>(a) Advertisement<br>(b) Arena<br>(c) Child care facility<br>(d) Community centre<br>(e) Consulting room<br>(f) Office<br>(g) Convention centre<br>(h) Educational facility<br>(i) Entertainment venue<br>(j) Helicopter landing facility<br>(k) Hospital<br>(l) Hotel<br>(m) Licensed premises<br>(n) Land division<br>(o) Light industry (including high technology and research based activity)<br>(p) Shop<br>(q) Tourist accommodation. |
| PO 1.2<br><br>Changes in the use of land between similar businesses encourages the efficient reuse of commercial premises and supports continued local access to a range of services compatible to the locality. | DTS/DPF 1.2<br><br>A change of use to a shop, office, consulting room or any combination of these uses where all of the following are achieved:<br><br>(a) the area to be occupied by the proposed development is located in an existing building and is currently used as a shop, office, consulting room or any combination of these uses<br>(b) if the proposed change of use is for a shop that primarily involves the handling and sale of foodstuffs, areas used for the storage and collection of refuse are sited at least 10m from any neighbourhood-type zone, or the site of a dwelling (other than a dwelling directly associated with the proposed shop)<br>(c) if the proposed change of use is for a shop that primarily involves heating and cooking of foodstuffs in a commercial kitchen and is within 30m of any neighbourhood-type zone boundary or a dwelling (other than a dwelling directly associated with the proposed shop), an exhaust duct and stack (chimney) exists or is capable of being installed for discharging exhaust emissions<br>(d) if the change in use involves a gross leasable floor area greater than 250m2 and has direct frontage to a state maintained road, it achieves either (i) or (ii):<br>(i) the primary vehicle access (being the access where the majority of vehicles access / egress the site of the proposed development) is from a road that is not an arterial road<br>(ii) the development is located on a site that operates as an integrated complex |

| | |
|---|---|
| | containing two or more tenancies (and which may comprise more than one building) where facilities for off-street vehicle parking, vehicle loading and unloading, and the storage and collection of refuse are shared. |
| Built Form and Character | |
| PO 2.1<br><br>Building heights provide an orderly transition in scale, with lower buildings located towards the Adelaide Park Lands, Adelaide Botanic Garden and River Torrens and taller buildings towards North Terrace. | DTS/DPF 2.1<br><br>None are applicable. |
| PO 2.2<br><br>Development:<br><br>(a) contributes to the activation of the public realm by presenting an attractive human scaled pedestrian-oriented frontage at ground level that adds interest and vibrancy<br>(b) contributes to pedestrian comfort by minimising micro climatic impacts<br>(c) maintains a sense of openness to the sky for pedestrians and allow sunlight access to the public realm, particularly plaza areas during the Spring and Autumn<br>(d) provides a clear sense of address to each building<br>(e) is compatible with the topography of the site and change in character from a strong city edge on the southern side of North Terrace to the landscaped setting provided by the River Torrens and Adelaide Park Lands. | DTS/DPF 2.2<br><br>None are applicable. |
| PO 2.3<br><br>Development reinforces the grand boulevard character of North Terrace and King William Road by reflecting the patterns of landscaped spaces and built form, building proportions and scale. | DTS/DPF 2.3<br><br>None are applicable. |
| PO 2.4<br><br>Coordinated development provides public spaces and landscaping, including deep plantings that soften the dominance of buildings and provide a range of spaces that are suitable for group meetings, social activities and passive enjoyment. | DTS/DPF 2.4<br><br>None are applicable. |
| PO 2.5<br><br>Pedestrian shelter, public art, street furniture and the like designed as an integral part of built form, open space and landscaping. | DTS/DPF 2.5<br><br>None are applicable. |
| PO 2.6 | DTS/DPF 2.6 |

| | |
|---|---|
| The contribution of heritage buildings is enhanced by ensuring:<br>(a) buildings can be adapted and reused for modern purposes while protecting important heritage fabric<br>(b) views and physical connections to heritage buildings and their important heritage features is maintained<br>(c) the ground level interface with heritage buildings incorporates publicly accessible spaces and active land uses that support public access where appropriate. | None are applicable. |
| Advertising | |
| PO 3.1<br>Advertisements designed to achieve an overall consistency of appearance and be of a type, scale and image that complement the zone. | DTS/DPF 3.1<br>None are applicable. |
| Movement, parking and access | |
| PO 4.1<br>Pedestrian and cycle movement based on a network of pathways linking the surrounding zones and providing a variety of north-south and east-west links including:<br>(a) connections between North Terrace and the River Torrens linear park at key pedestrian focal points, in particular:<br>(i) the continuation of Bank Street connecting through to the Adelaide Oval footbridge,<br>(ii) along the western side of the Adelaide Railway Station Building connecting through to the Adelaide oval footbridge<br>(iii) the continuation of Gray Street<br>(iv) along Montefiore Road through to Morphett Street<br>(v) along King William Road through to King William Street<br>(b) the Gawler Greenway, Outer Harbor Greenway and River Torrens Linear Park trail<br>(c) the Adelaide Park Lands trail through the Innovation Subzone to connect to the existing trail to the north<br>(d) an east-west connection across the railway line from the Royal Adelaide Hospital through to Gaol Road and beyond to Bonython Park<br>(e) improved east-west connections between land located on the eastern and western sides of Montefiore Road. | DTS/DPF 4.1<br>None are applicable. |
| PO 4.2 | DTS/DPF 4.2 |

<table>
<tr><td>A central pedestrian pathway designed as a single plane surface and maintained to:<br>(a) allow people to walk and ride through and within the Zone from East to West and connect with the North to South pathways<br>(b) link key buildings and public areas within the Zone.</td><td>None are applicable.</td></tr>
<tr><td>PO 4.3<br>Pedestrian movement prioritised and designed to be free from vehicle conflict.</td><td>DTS/DPF 4.3<br>None are applicable.</td></tr>
<tr><td>PO 4.4<br>Development provides a safe night-time environment along streetscapes, pedestrian and cycle paths and building surrounds by the arrangement of buildings and active building frontages that enhance casual surveillance and provide appropriate lighting and clear lines of sight.</td><td>DTS/DPF 4.4<br>None are applicable.</td></tr>
<tr><td colspan="2">Concept Plans</td></tr>
<tr><td>PO 5.1<br>Development is compatible with the outcomes sought by any relevant Concept Plan contained within Part 12 - Concept Plans of the Planning and Design Code to support the orderly development of land.</td><td>DTS/DPF 5.1<br>The site of the development is wholly located outside any relevant Concept Plan boundary. The following Concept Plans are relevant:<table><tr><th>Description</th></tr><tr><td>Concept Plan 85 – City Riverbank - Innovation</td></tr><tr><td>Concept Plan 125 - City Riverbank - West</td></tr></table>In relation to DTS/DPF 5.1, in instances where:<br>(a) one or more Concept Plan is returned, refer to Part 12 - Concept Plans in the Planning and Design Code to determine if a Concept Plan is relevant to the site of the proposed development. Note: multiple concept plans may be relevant.<br>(b) in instances where ‘no value’ is returned, there is no relevant concept plan and DTS/DPF 5.1 is met.</td></tr>
</table>

## Table 5 – Procedural Matters (PM) - Notification

The following table identifies, pursuant to section 107(6) of the *Planning, Development and Infrastructure Act 2016*, classes of performance assessed development that are excluded from notification. The table also identifies any exemptions to the placement of notices when notification is required.

**Interpretation**

A class of development listed in Column A is excluded from notification provided that it does not fall within a corresponding exclusion prescribed in Column B. In instances where development falls within multiple classes within Column A, each clause is to be read independently such that if a development is excluded from notification by any clause, it is, for the purposes of notification excluded irrespective of any other clause.

| Class of Development<br>(Column A) | Exceptions<br>(Column B) |
|---|---|
| 1. Development which, in the opinion of the relevant authority, is of a minor nature only and will not unreasonably impact on the owners or occupiers of land in the locality of the site of the development. | None specified. |
| 2. Any kind of development where the site of the development is not adjacent land to a site (or land) used for residential purposes in a neighbourhood-type zone. | Except any of the following:<br>1. the demolition (or partial demolition) of a State or Local Heritage Place (other than an excluded building)<br>2. the demolition (or partial demolition) of a building in a Historic Area Overlay (other than an excluded building). |
| 3. Any development involving any of the following (or of any combination of any of the following):<br>(a) advertisement<br>(b) consulting room<br>(c) light industry (including high technology and research based activity)<br>(d) office<br>(e) shop<br>(f) temporary public service depot | Except development that does not satisfy:<br>1. Health Subzone DTS/DPF 2.1 in areas where the Subzone applies<br>2. Entertainment Subzone DTS/DPF 2.1 in areas where the Subzone applies<br>3. Innovation Subzone DTS/DPF 3.1 in areas where the Subzone applies<br>4. Cultural Institutions Subzone DTS/DPF 2.4 in areas where the Subzone applies. |
| 4. Any development involving any of the following (or of any combination of any of the following):<br>(a) air handling unit, air conditioning system or exhaust fan<br>(b) carport<br>(c) deck<br>(d) fence<br>(e) internal building works<br>(f) land division<br>(g) outbuilding<br>(h) pergola<br>(i) private bushfire shelter<br>(j) retaining wall<br>(k) shade sail<br>(l) solar photovoltaic panels (roof mounted)<br>(m) swimming pool or spa pool and associated swimming pool safety features<br>(n) tree damaging activity<br>(o) verandah<br>(p) water tank. | None specified. |
| 5. Demolition. | Except any of the following:<br>1. the demolition (or partial demolition) of a State or Local Heritage Place (other than an excluded building) |

| | |
|---|---|
| | 2. the demolition (or partial demolition) of a building in a Historic Area Overlay (other than an excluded building). |
| 6. Railway line. | Except where located outside of a rail corridor or rail reserve. |
| Placement of Notices - Exemptions for Performance Assessed Development | |
| None specified. | |
| Placement of Notices - Exemptions for Restricted Development | |
| None specified. | |

## Entertainment Subzone

**Assessment Provisions (AP)**

Desired Outcome (DO)

| Desired Outcome | |
|---|---|
| DO 1 | A prominent, vibrant and safe public plaza that provides a focal point for the Riverbank precinct and is supported by a vibrant mix of land uses that encourage use by city workers, residents, families, students, youth, children and tourists. |

Performance Outcomes (PO) and Deemed-to-Satisfy (DTS) Criteria / Designated Performance Feature (DPF)

| Performance Outcome | Deemed-to-Satisfy Criteria / Designated Performance Feature |
|---|---|
| Land Use and Intensity | |
| PO 1.1<br>Development of a range of cultural, parliamentary, office, entertainment, retail, conference and ancillary land uses. | DTS/DPF 1.1<br>None are applicable |
| PO 1.2<br>A range of health, education and research facilities may also be developed west of Montefiore Road to complement existing and emerging health-related activities in the adjacent Health Subzone. | DTS/DPF 1.2<br>None are applicable. |
| Built Form and Character | |
| PO 2.1<br>Buildings of a height and scale that references North Terrace, and minimises impacts on the River Torrens. | DTS/DPF 2.1<br>Except where adjacent to the River Torrens, buildings not exceeding 20 building levels and 71m in building height. |
| PO 2.2 | DTS/DPF 2.2 |

| | |
|---|---|
| Where buildings exceed 20 building levels or 71m in building height they will:<br>(a) be of exemplary design<br>(b) not be located adjacent to the River Torrens. | None are applicable. |
| PO 2.3<br>Buildings adjacent to the River Torrens, east of Montefiore Road, are designed to provide an active edge to the river and are of a low scale commensurate with its landscape setting. | DTS/DPF 2.3<br>None are applicable. |
| PO 2.4<br>Buildings along King William Road are designed to enable views through to important State Heritage buildings and the public plaza area. | DTS/DPF 2.4<br>None are applicable. |
| PO 2.5<br>A new public plaza developed on a single plane minimising grade changes across the site so as to maximise pedestrian connectivity. | DTS/DPF 2.5<br>None are applicable. |
| PO 2.6<br>Development adjacent to the River Torrens, west of Montefiore Road:<br>(a) provides an active and appealing edge to the river<br>(b) achieves a high level of amenity<br>(c) is of high quality design, particularly when viewed from the northern side of the river<br>(d) maintains an open, safe and connected pedestrian and cycle route along the river's edge<br>(e) provides a transition in scale down from North Terrace to the river and complements the scale of development on the eastern side of Montefiore Road | DTS/DPF 2.6<br>None are applicable. |
| PO 2.7<br>Development at ground level within the forecourt area containing the 'Yerrakartarta' public artwork (located to the west of the Adelaide Railway Station building) provides connections between North Terrace and the Riverbank. | DTS/DPF 2.7<br>None are applicable. |
| PO 2.8<br>Buildings, particularly those that face the River Torrens, incorporate active land uses and design techniques at ground level that contribute to the vitality, safety and activation of the riverbank precinct. | DTS/DPF 2.8<br>None are applicable. |

## ATTACHMENT C – AMENDMENT INSTRUCTIONS

The policy changes proposed by the Code Amendment are outlined below. Any recommendations to remove policy are shown by strikethrough of text e.g. ~~remove text~~ and any addition to policy is shown by underlined text e.g. add text.

### Part 12 – Concept Plans

Adelaide: Insert - Concept Plan 153 City Riverbank – Festival Plaza



**Zone:** **City Riverbank Zone**

Amend: DTS/DPF 5.1 Description Table

<table>
<tr><th colspan="2">Concept Plans</th></tr>
<tr><td>PO 5.1<br><br>Development is compatible with the outcomes sought by any relevant Concept Plan contained within Part 12 - Concept Plans of the Planning and Design Code to support the orderly development of land.</td><td>DTS/DPF 5.1<br><br>The site of the development is wholly located outside any relevant Concept Plan boundary. The following Concept Plans are relevant:<br><table><tr><th>Description</th></tr><tr><td>Concept Plan 85 – City Riverbank - Innovation</td></tr><tr><td>Concept Plan 125 - City Riverbank – West</td></tr><tr><td>Concept Plan 153 - City Riverbank – Festival Plaza</td></tr></table>In relation to DTS/DPF 5.1, in instances where:<br><br>(a) one or more Concept Plan is returned, refer to Part 12 - Concept Plans in the Planning and Design Code to determine if a Concept Plan is relevant to the site of the proposed development. Note: multiple concept plans may be relevant.<br>(b) in instances where ‘no value’ is returned, there is no relevant concept plan and DTS/DPF 5.1 is met.</td></tr>
</table>

**Subzone:** **Entertainment Subzone**

Amend: Built Form and Character, DTS/DPF 2.1

- Remove - *Except where adjacent to the River Torrens, buildings not exceeding 20 building levels and 71m in building height.*
- Replace with – *None applicable.*

Amend: Built Form and Character, PO 2.2

- Include - (c) positively respond to the local context and achieves the desired outcomes of the Zone.

<table>
<tr><th colspan="2">Built Form and Character</th></tr>
<tr><td>PO 2.1<br><br>Buildings of a height and scale that references North Terrace, and minimises impacts on the River Torrens.</td><td>DTS/DPF 2.1<br><br><s>Except where adjacent to the River Torrens, buildings not exceeding 20 building levels and 71m in building height.</s><br><br>None are applicable.</td></tr>
</table>

| PO 2.2 | DTS/DPF 2.2 |
| --- | --- |
| Where buildings exceed 20 building levels or 71m in building height they will:<br>(a) be of exemplary design<br>(b) not be located adjacent to the River Torrens<br>(b) positively respond to the local context and achieves the desired outcomes of the Zone | None are applicable. |

## ATTACHMENT D – STRATEGIC PLANNING OUTCOMES

## D1. State Planning Policies

The State Planning Policies (SPPs) require that the Principles of Good Planning are considered in the preparation of any designated instrument, including a Code Amendment.

The Principles of Good Planning are set out under section 14 of the Act and have been taken into consideration in preparation of this Code Amendment, with the key relevant principles noted below.

| Principles of Good Planning | Relevance to Code Amendment |
|---|---|
| **High-quality design principles**<br>Development should be designed to reflect the local setting and context, to have a distinctive identity that responds to the existing character of its locality, and strike a balance between built form, infrastructure and the public realm.<br>Built form should be durable, adaptive (including the reuse of buildings or parts of buildings) and compatible with the relevant public realm.<br>The public realm should be designed to be used, accessible and appropriately landscaped and vegetated.<br>Built form and the public realm should be designed to be inclusive and accessible to people with differing needs and capabilities (including universal design practices).<br>Cities and towns should be planned and designed to be well connected in ways that facilitate the safe, secure and efficient movement of people within and through them. | The Code Amendment seeks to ensure policy in the Code supports excellent design outcomes for Festival Plaza and improves the interface with existing heritage buildings and the North Terrace cultural boulevard.<br>The amendment will also seek to ensure alignment of the Festival Plaza in the Affected Area with the five 'place principles' which have been established to guide future concept design and development. |

### SPP Key Principles

There are 16 SPPs that include Objectives, Policies and Principles for Statutory Instruments (including the Planning and Design Code). The most critical SPPs in the context of this Code Amendment are:

| State Planning Policy | Code Amendment Outcome |
|---|---|
| **SPP 2: Design Quality**<br>***2.1*** *Promote best practice in the design of buildings, places and the public realm by applying the principles of Good Design.*<br>***2.2*** *Promote best practice in access and inclusion planning in the design of buildings and places by applying the principles of Universal Design, Crime* | The Code Amendment seeks to strengthen policy such that future development responds to the surrounding environment and contributes to the existing quality and character of the Plaza. |

| | |
|---|---|
| *Prevention Through Environmental Design and Access and inclusion.*<br><br>***2.9*** *Respect the characteristics and identities of different neighbourhoods, suburbs and precincts by ensuring development considers existing and desired future context of a place.*<br><br>***2.10*** *Facilitate development that positively contributes to the public realm by providing active interfaces with streets and public open spaces.* | Through stronger Performance Outcomes and the Concept Plan, the Code amendment seeks to compliment and supplement good design principles applicable to future development. |
| **SPP 7: Cultural Heritage**<br><br>**7.5** *Maintain the context of a place or area of heritage value through appropriate design guidelines that encourage compatible design solutions.* | The Code Amendment seeks to provide additional support and guidance for appropriate separation of future development with existing heritage buildings. |
| **SPP 9: Employment Lands**<br><br>***9.1*** *Support the expansion and clustering of key economic growth areas including health; education; tourism; energy and resources; primary industry; defence; and knowledge and creative industries.*<br><br>***9.10*** *Strengthen the primacy of the Adelaide city centre as the cultural, entertainment, tourism, and economic focus of South Australia.* | The Code Amendment seeks to support the development of Festival Plaza (and the Riverbank Precinct) as one the of the State's premier cultural and entertainment precincts. |

## D2. Regional Plans

The investigations undertaken to date and outlined in this Code Amendment, will ensure that the proposed Amendment is largely consistent with the key policies of the 30-Year Plan for Greater Adelaide as described below.

**Principle 20**: *Continue to develop the Riverbank Precinct as a world-renowned health, sporting, educational and biomedical precinct with strong connections to the city centre while reinforcing North Terrace as a premier cultural boulevard with a new vibrant public plaza that will be the heart of entertainment and cultural events.*

The Code Amendment will further support the development of the Riverbank's cultural and entertainment precinct focused on Festival Plaza.

# Festival Plaza Urban Design Review

Government of South Australian
Department for Trade and Investment

August 2024

ARM ARCHITECTURE

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# 1.0 - EXECUTIVE SUMMARY

This Urban Design Review, commissioned by the Planning and Land Use Services (PLUS) Division of the Department for Trade and Investment, provides an in-depth analysis and re-evaluation of the Adelaide Festival Plaza Strategic Framework and built form guidelines. Building on the foundational principles established in the 2014 strategic framework, this review considers the implications of the most recent developments within the precinct, particularly focusing on the next proposed built outcomes.

The primary purpose of this study is to inform potential policy changes by offering a comprehensive analysis of various massing studies, ranging from 3-storey to 40-storey options, to guide future developments. The study emphasizes key urban design elements, including heritage and public square interfaces, building height and massing, visual connections, public realm activation, accessibility, public safety, and wind mitigation.

A critical aspect of this study is its consideration of the potential impact of a second tower within the precinct. It is important to note that while this review explores the effects and implications of such a development, it does not advocate for or against the construction of a second tower. The intention is to provide a neutral analysis to support informed decision-making by stakeholders.

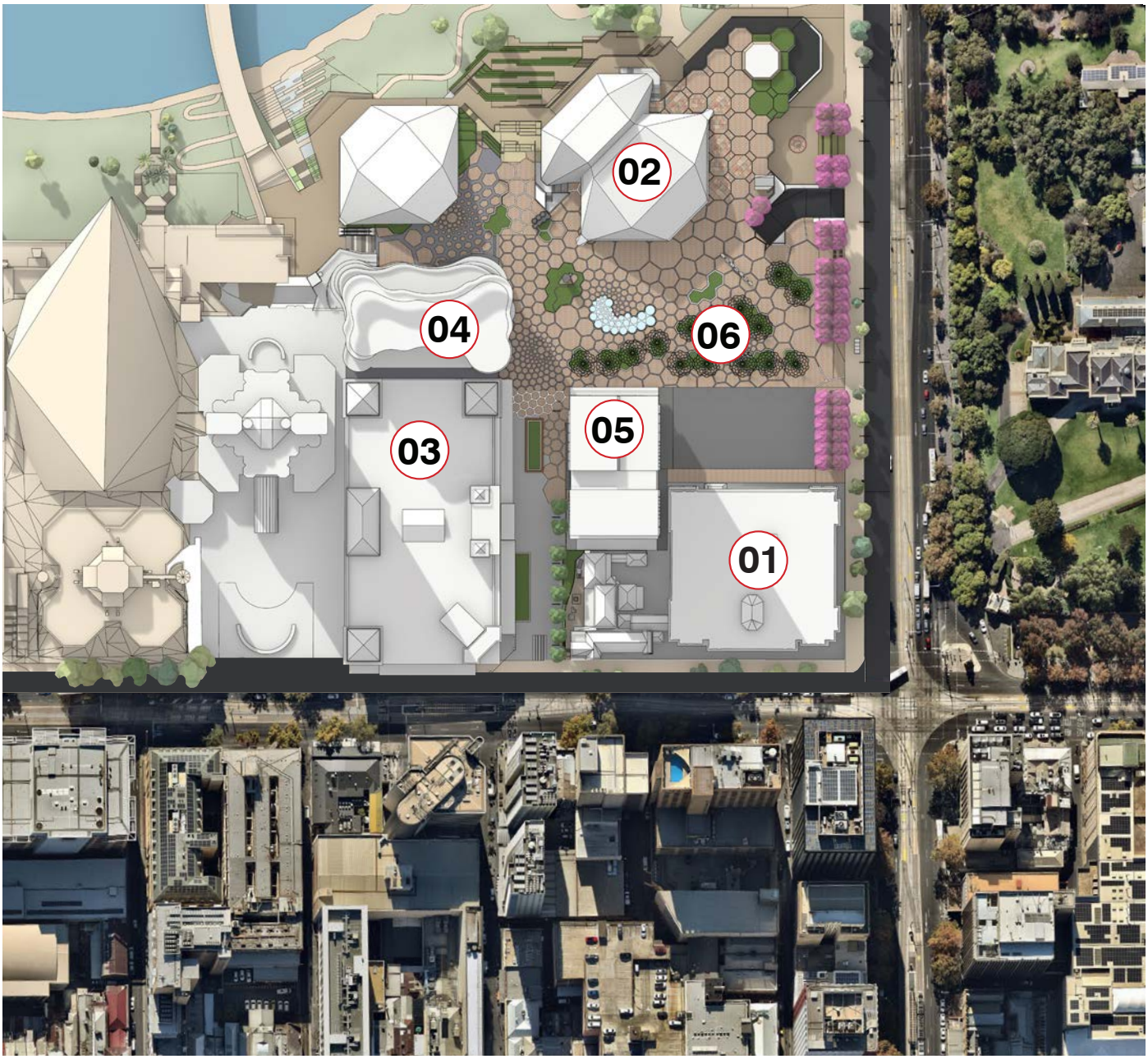
The report presents key recommendations, including setbacks to retain vital visual corridors to heritage sites such as the Adelaide Festival Centre and Parliament House, ensuring active frontages along key areas to foster public engagement, and maintaining a balance between building height, human scale, and urban massing to enhance comfort (wind) and support the success of the existing plaza within the precinct.

Through this review, ARM Architecture aims to support the ongoing evolution of the Festival Plaza Precinct as a vibrant, accessible, and culturally significant urban space.


Commercial & General

# 2.0

# LOCATION OF STUDY




Festival Plaza Site Plan

# 2.1 - SITE PLAN & KEY EXISTING BUILDINGS



01. Parliament House




02. Adelaide Festival Centre




03. Adelaide Railway Station



04. SkyCity Casino



05. One Festival Tower



06. Festival Square

**Parliament House**

Located on the corner of North Terrace and King William Road. It is a Greek revival building constructed in two phases from 1874 through to 1939. A steel fence provides a modest secure curtilage to the north and west including Old Parliament and to part of the King William Road frontage. It has a semi secure loading area accessible from Station Road and secure underground pedestrian access to the existing AFC carpark via tunnel. Proposed works will interfere with the northern facade and look at laneway access along the north.

**Adelaide Festival Centre**

The Adelaide Festival Centre is a cultural focus of the precinct. Completed in 1973 it now is listed as a State Heritage Place for cultural associations with the community and establishment of the Adelaide Festival of the Arts. the AFC is highly integrated with the public realm with connections to the square, River Torrens, Elder Park and the northern promenade.

**Adelaide Railway Station**

The Adelaide Train Station is located on North Terrace and Festival Drive and is the Hub for the city train network. Constructed in 1928, the platforms are accessed from a grand double height that connects directly to the River Torrens. Also housed within includes Adelaide Casino, State Theatre Company and multiple restaurants. Main entry through the train station now exists to the north and exits near the footbridge.

**SkyCity Casino**

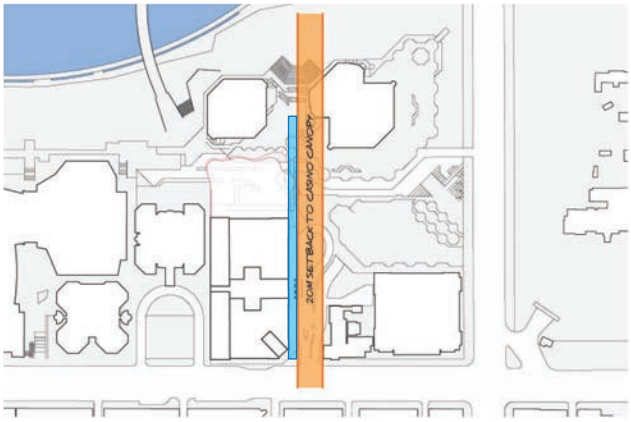
Completed in 2020, the Sky City expansion project now sees a new addition to Festival Plaza. This building houses refurbished entertainment areas, conference centers, restaurants and a rooftop bar. It also includes a 120-room luxury hotel. This building connects directly to the north of the Railway Station with a restaurant spilling out to the north-east corner.

**One Festival Tower**

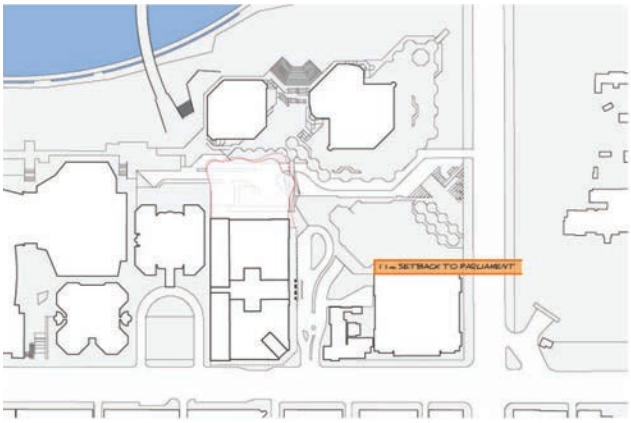
The Festival Tower has recently been completed in 2024 and offers 40,000m2 of commercial space. It's 29 stories and is located to the north-west corner of Parliament House next to the Adelaide Railway Station.

# 2.2 - PREVIOUS STUDY GUIDING PRINCIPLES

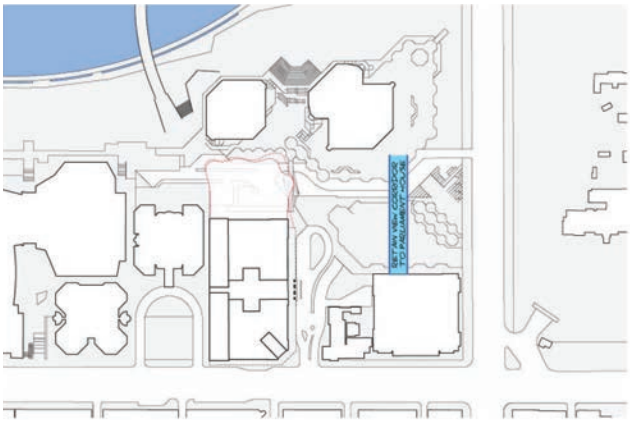
The previous principles as set out in the Festival Square Strategic Framework document, 2014 includes the items below:



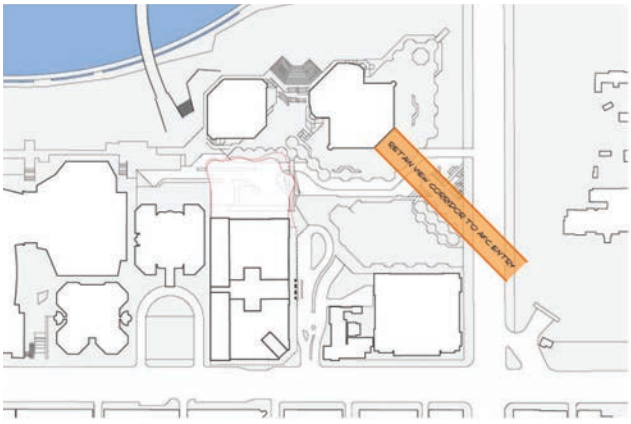

Station Road - 20m setback to Adelaide Railway Station eastern Canopy



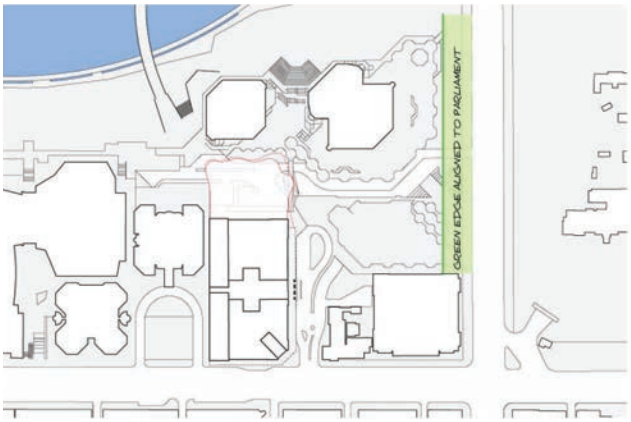

Parliament Setback - 11m setback to northern Parliament elevation



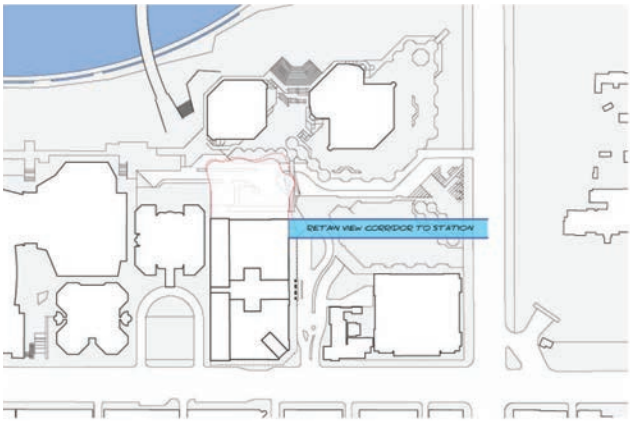

Parliament House North Facade: Retain view corridor to north elevation



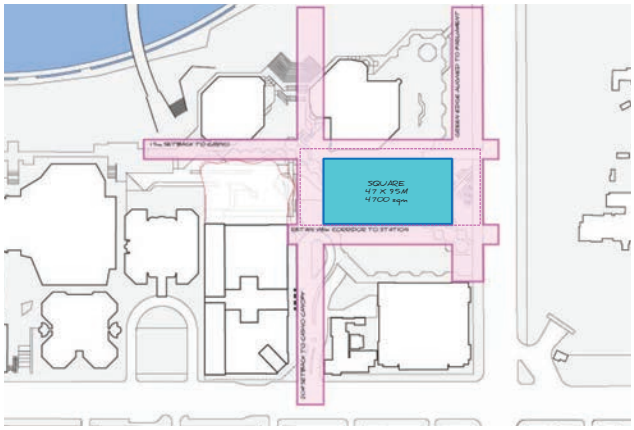

Adelaide Festival Center entry: Retain view corridor to AFC entry



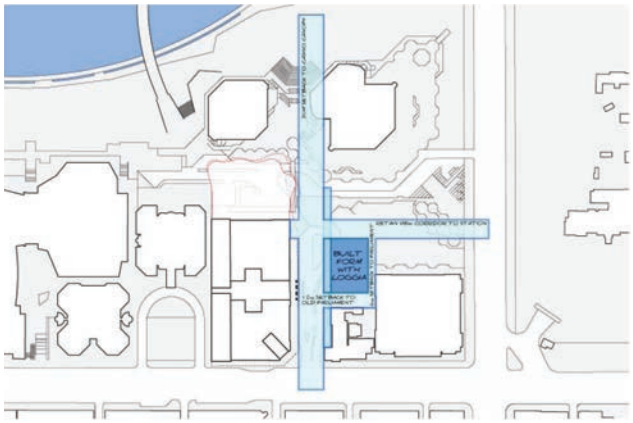

King William Street Frontage: Align green edge to Parliament House



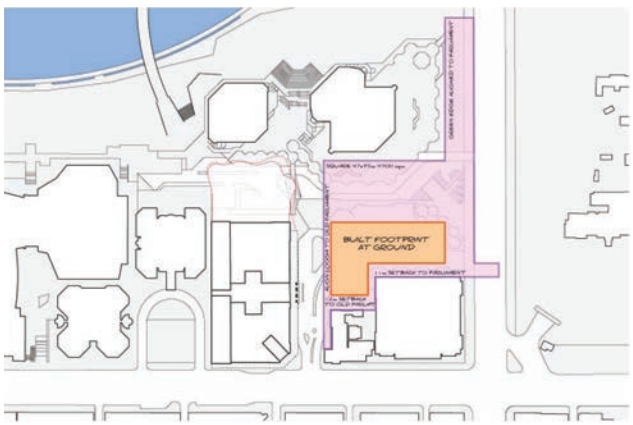

Heritage Tower: Retain view corridor to north-east corner of Adelaide Railway Station



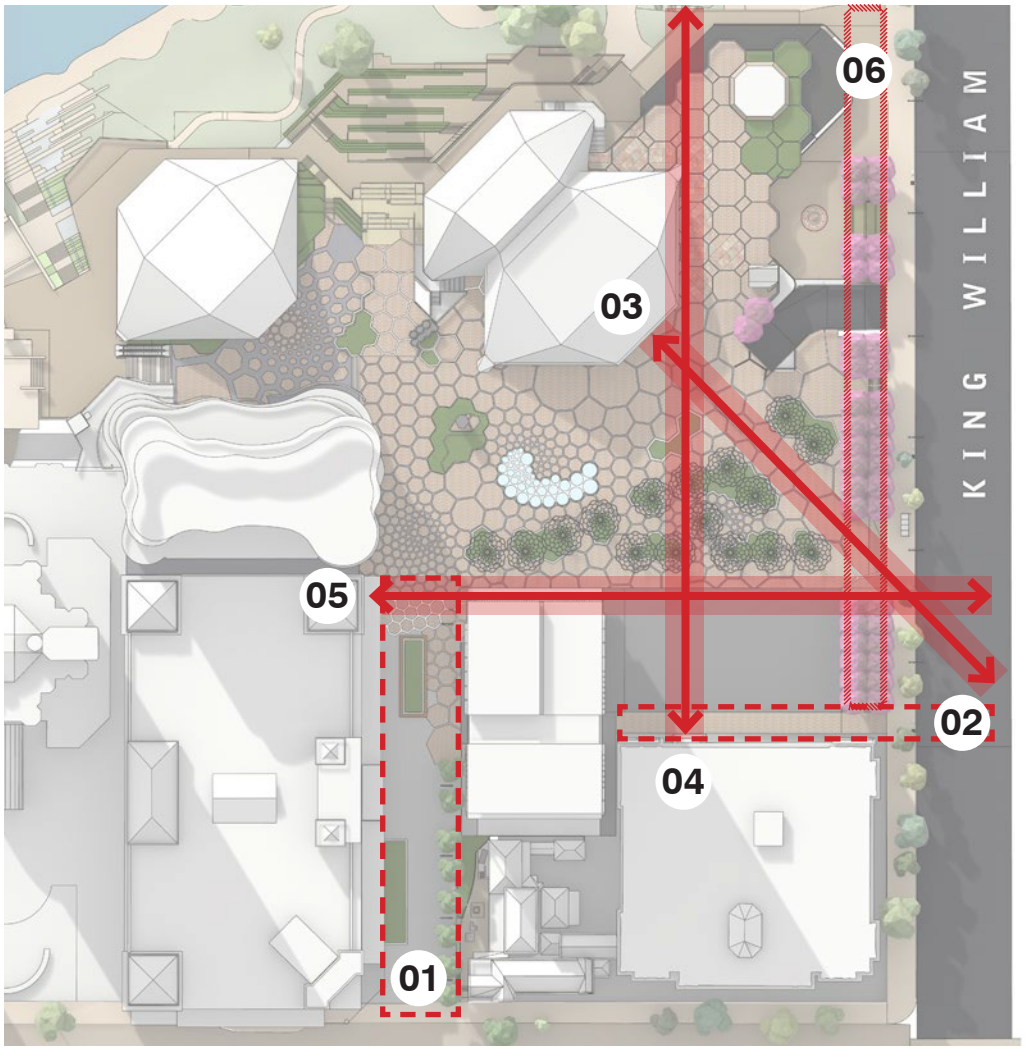

Festival Square Development Zone




Built Form Location




Built Footprint at Ground




Existing Site Plan - Current Setback Conditions as per the Strategic Framework 2014

**01.** 20m Setback from Station Canopy

**02.** 9m Setback from Parliament House

**03.** View Corridor to AFC Entry

**04.** View Corridor to Parliament Balcony

**05.** View Corridor to Station

**06.** Green Edge Aligned to Parliament House

The conditions in the diagram above outline the previous setbacks set as part of the Strategic Framework in 2014. These conditions are considered important aspects of the plaza and key items to be retained that reflect heritage and culture within Adelaide.

**01. 20m Setback to Station Canopy**

The station building houses several functions including railway station, casino and restaurants. It has a generous canopy to its North Terrace and Station Road frontages. A 20m setback to the Adelaide Railway Station Canopy allows a public realm area along Station Road to provide a public thoroughfare and strong connection from North Terrace to Festival Plaza, through to Elder Park. This also encourages and supports street dinning along Station Road.

**02. 9m Setback from Parliament House**

The setback from Parliament House provides a level of separation to preserve building integrity and provide connection between buildings. Given the heritage value of Parliament House it's important that this facade is celebrated through a visual connection.

**03. View Corridor to AFC Entry**

The Adelaide Festival Centre is the cultural focus of the precinct, perhaps the city while being highly integrated with the public real. Adelaide Festival Centre is to remain a prominent feature to Festival Square celebrating the arts and performances of Adelaide. This is seen through a visual and physical connection from King William Road, as a ceremonial axis, connecting the entry to the square and enhancing connections to Elder Park and the River to the North.

**04. View Corridor to Parliament Balcony**

The balcony of Parliament is located on the second floor on the northern facade of Parliament House. A view to this balcony should be retained allowing visual access from Elder Park through Festival Plaza to the balcony. The same access should be considered from the balcony through to the Adelaide Parklands.

**05. View Corridor to Station**

A popular path of travel for Adelaide commuters has encouraged a clear path of travel and sightline from King William Road through to the Adelaide Railway Station.

**06. Green Edge & Viewlines Aligned to Parliament House**

King William Road is a major civic spine of Adelaide and the city's primary North South Avenue. A strong green edge provides a connection from City to Park to River. It provides a direct interface of the plaza to the street frontage seen as an avenue of trees from Parliament through to the Promenade.

# 3.0

# CURRENT PLANNING CODE PROVISIONS & OVERLAYS SUMMARY

The current planning code outlines several key provisions that directly relate to the advancement and development within Festival Plaza and surrounds. Several items have been summarised and are outlined below with the key considerations highlighted:

**PO1.1**: … diverse range of community, commercial & employment land uses

**PO2.1** : "Building heights provide an orderly transition in scale, with lower buildings located towards the Adelaide Park Lands, Adelaide Botanic Garden and River Torrens and taller buildings towards North Terrace."

**PO2.2 (Summary)**: Contributes to activation…human scaled, pedestrian oriented frontages at GL

…minimises microclimate impacts

Openness to the sky

Clear address

(recognises) the site character changes; city edge to landscape setting

**PO2.3** (affirms) Nth Terrace as a grand boulevard – landscape/built form, proportion, scale

**PO2.4 :** "Provides public spaces and landscaping, including deep plantings that soften the dominance of buildings and provide a range of spaces that are suitable for group meetings, social activities and passive enjoyment."

**PO2.5:** public shelter, art, open space

**PO2.6:** "views and physical connections to heritage buildings and their important heritage features is maintained" Also GL interfaces to heritage buildings to ensure public access and activation

**PO2.7:** Importance of Riverbank as an indigenous gathering and storytelling place

**PO4.3:** Pedestrian movement priority

**PO4.4:** Safe night time environment

**Entertainment subzone**

Desired Outcomes (DO) "A prominent, vibrant and safe public plaza that provides a focal point for the Riverbank precinct and is supported by a vibrant mix of land uses that encourage use by city workers, residents, families, students, youth, children and tourists."

**PO2.1:** Height and scale "references" North Terrace minimum impact on Torrens

**PO2.2**: "Where buildings exceed 20 building levels or 71m in building height they will:

- be of exemplary design
- not be located adjacent to the River Torrens.

**PO2.3:** "Buildings adjacent to the River Torrens, east of Montefiore Road, are designed to provide an active edge to the river and are of a low scale commensurate with its landscape setting."

**PO2.8:** Buildings that face the Torrens to contribute to safety and activation of precinct

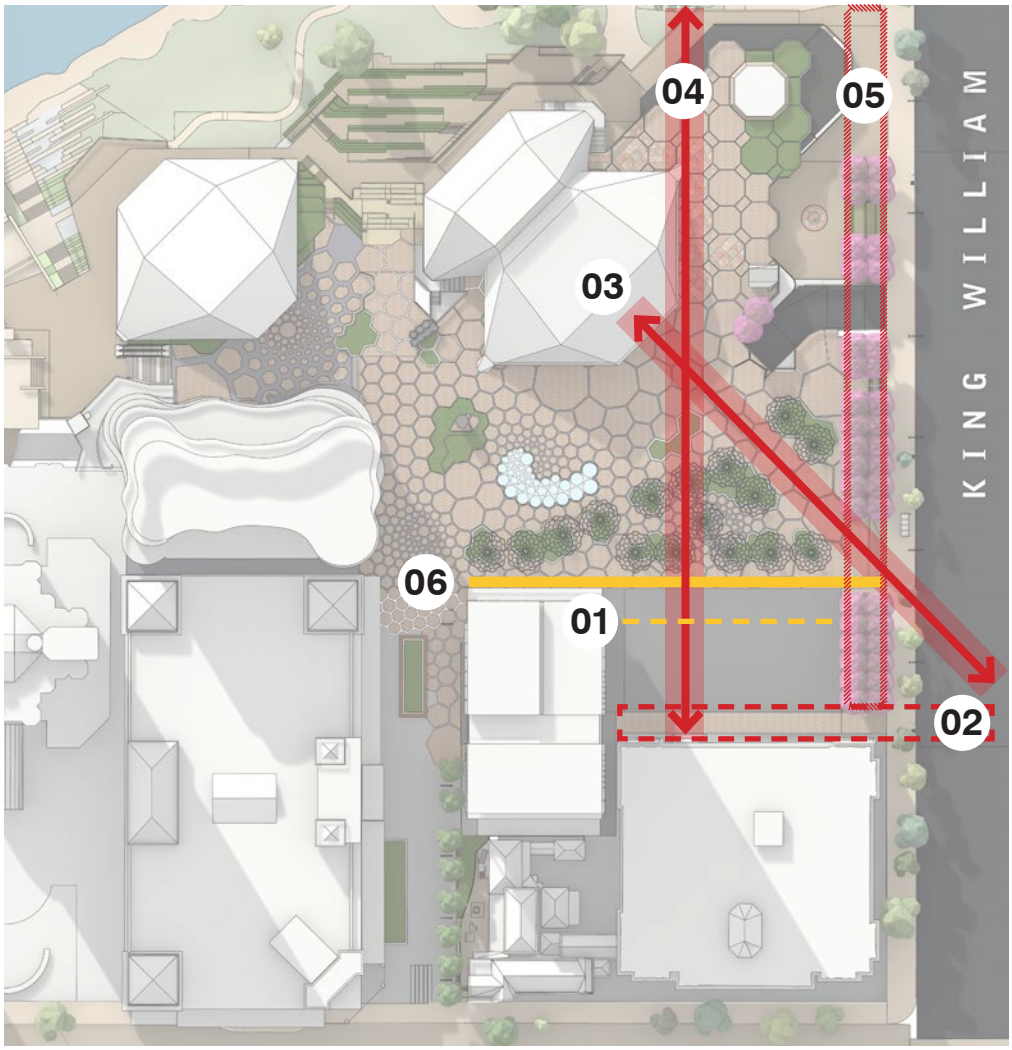
**Design Overlay**

**PO1.1:** "Development positively contributes to the liveability, durability and sustainability of the built environment through high-quality design."



# 4.0

# REVISED SETBACKS & VISTAS




Existing Site Plan - Revised Setback Conditions

**01.** 5m Podium Setback at 20m high

**02.** 9m Setback from Parliament House

**03.** View Corridor to AFC Entry

**04.** View Corridor to Parliament Balcony

**05.** Green Edge Aligned to Parliament House

**06.** Active Frontage

Retained Conditions

Revised Conditions

Due to the development of One Festival Tower, and the proposed development to the east, the previous strategic framework items need to be revised. The diagram above demonstrates retained conditions and those that have been revised based on new constraints and conditions to Festival Square.

**01. 5m Podium Setback at 20m High**

A podium is an additional urban design consideration that should be incorporated as a 5m podium setback to the development tower at 20m high. This helps to mitigate downwards wind patterns off the building tower resulting in a higher comfort level across the plaza and creates an accessible scale when viewed from pedestrian level.

**02. 9m Setback from Parliament House**

The setback from Parliament House provides a level of separation to preserve building integrity and provide connection between buildings. Given the heritage value of Parliament House it's important that this facade is celebrated through a visual connection and this principle is retained.

**03. View Corridor to AFC Entry**

The Adelaide Festival Centre remains the cultural focus of the precinct. Adelaide Festival Centre is to remain a prominent feature to Festival Square celebrating the arts and performances of Adelaide. The visual and physical access to the AFC entry should be retained.

**04. View Corridor to Parliament Balcony**

The balcony of Parliament is located on the second floor on the northern facade of Parliament House. A view to this balcony should be retained allowing visual access from Elder Park through Festival Plaza to the balcony.

**05. Green Edge and viewlines to Parliament House Corner**

This principle has been retained as a green edge along King William Road defines the edge of Festival Plaza. This also assists in mitigating winds for a higher comfort standard and noise reduction into the Plaza.

**06. Active Frontage**

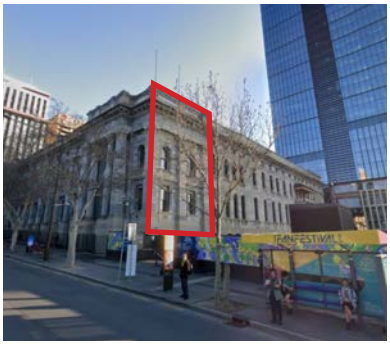
Activation along the north facade of One Festival Tower and the proposed development will create a flow of movement off King William Road and into Festival Plaza. This activation can be achieved through retail, hospitality and encouraging the public to spend time. This is a revised condition.



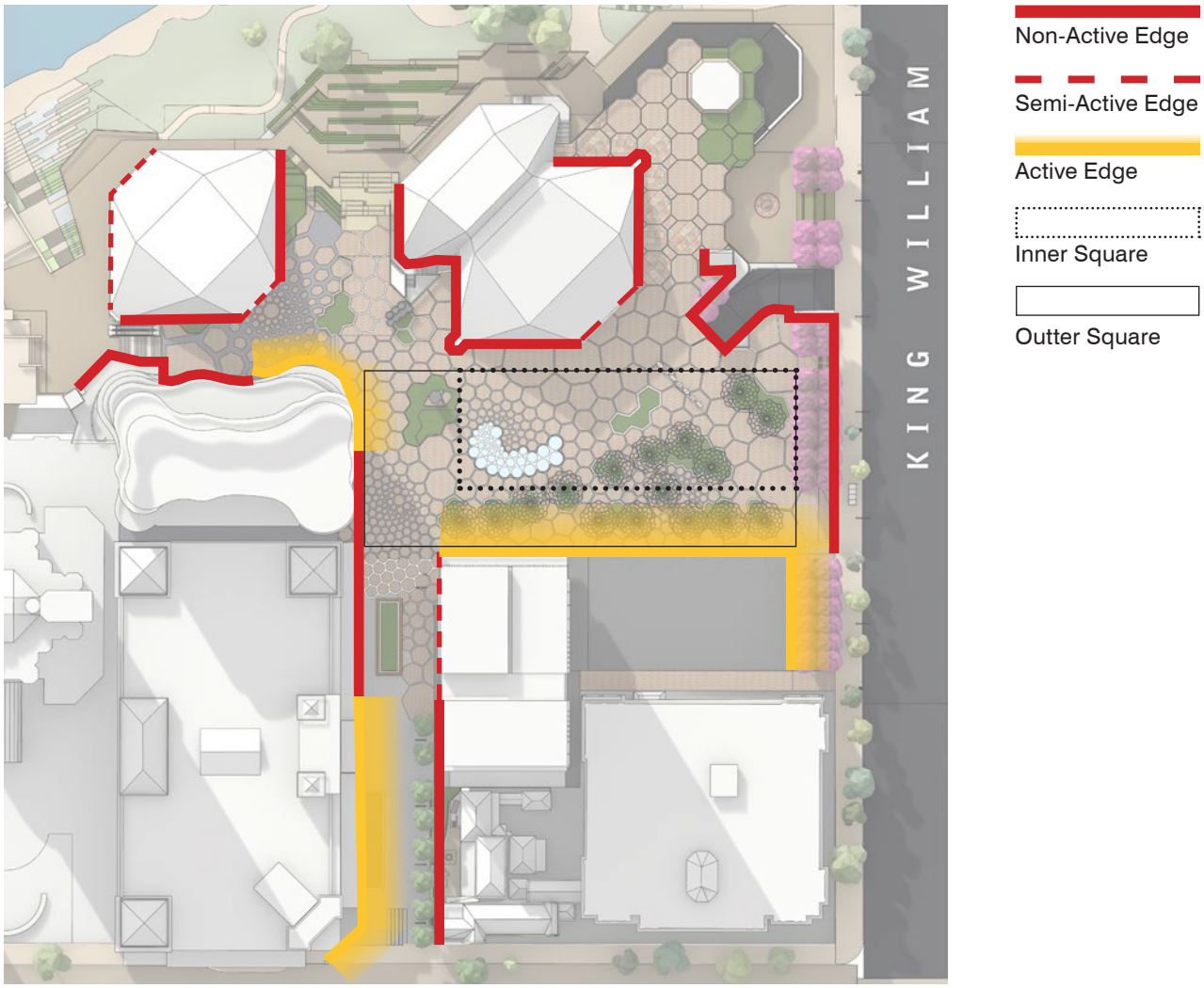

View Corridor to AFC Entry



View Corridor to Parliament House Balcony



Green Edge along King William Road and View to Aedicular Corener of Parliament House.




Existing Site Plan - Active Edges

**An Active Edge**

While the inner square of Festival Square is a flexible space to house programmed events, the outer square should provide consistent activation. A square surrounded by a variety of functions that attract people at different times of the day and week can include offices, cafes and food and beverage, retail and cultural institutions.

As indicated along the north facade of One Festival Tower and the proposed development, an active edge should be strongly considered to encourage those off the street in the square and follow through to Station Road. This should also be accessible from a variety of transportation types including walking, cycling and public transport.



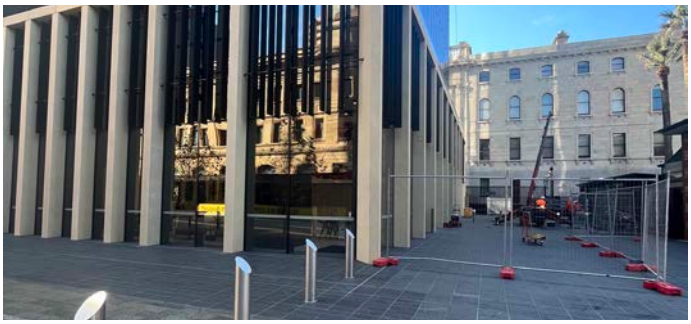

**Active Edge**

Currently, active edges around Festival Square occur along Station Road, the north-east corner of the casino with potential to extend an active edge to the northern edge of the Walker proposals.



**Semi-Active Edge**

The semi-active edges only occur at main entry ways and thoroughfares, inlcuding the entry of the Festival Centre and the entry at the Dunstan Playhouse. This is activated when shows are scheduled with people arriving and departing. Generally, these spaces are quiet.



**Non-Active Edge**

The non-active edges do not encourage people to spend time and enjoy. These are hard edges along building lines or driveways and are used as simply to pass through. Festival Centre and the northern casio edge are non active. The north east edge to the railway station and sourthern-west edge to Parliament House are all non-active.

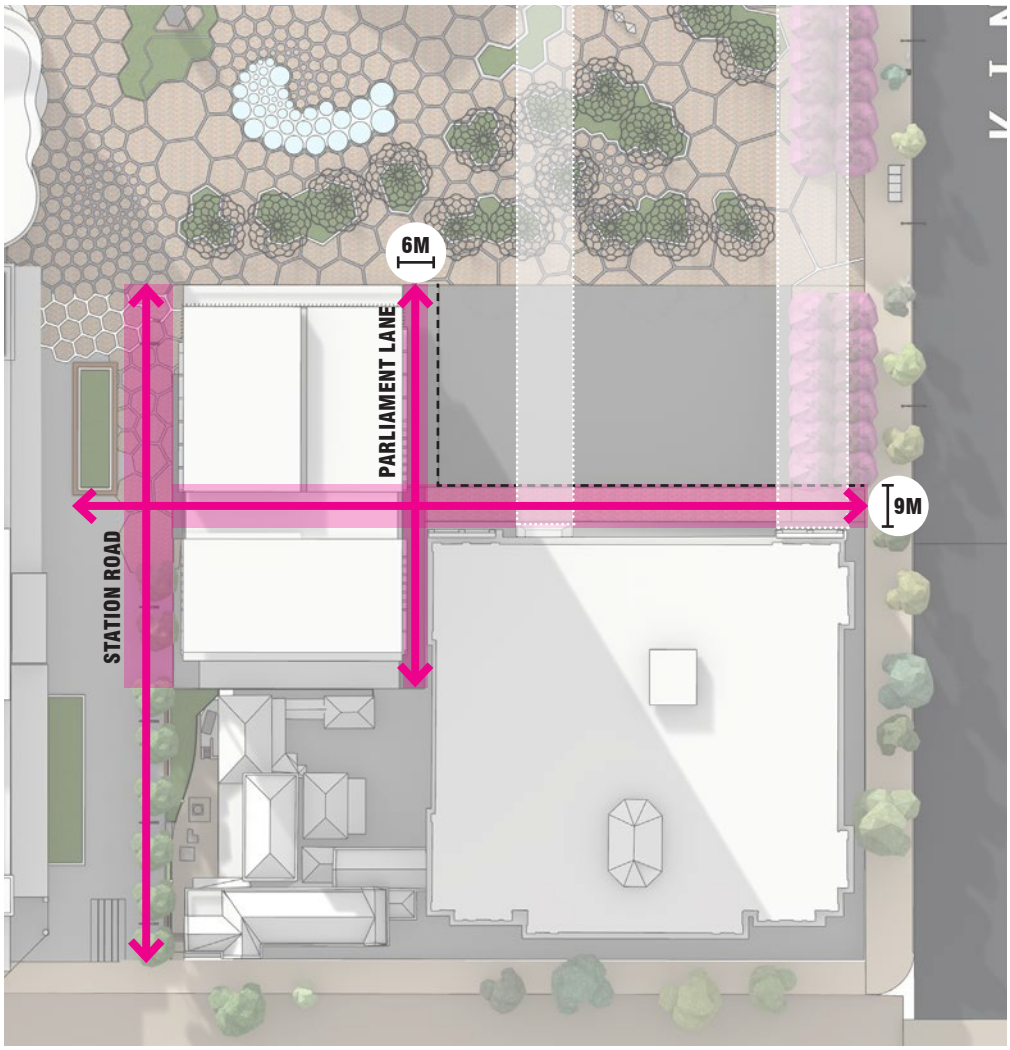
**Increasing Activation & Vibrancy**

Built proposals and infrastructure should allow a flexible space that can respond and adjust in a variety of ways. Improved level change connections, seatings and shelter, formal and informal activities, with integration of technology will create a public realm that supports and enhances Adelaide's vibrant and diverse heritage.

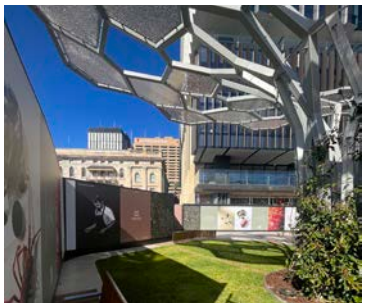
**Community Benefit**

A community focused activation can be a participatory process that encourages people to socialise and take ownership of the public spaces they spend time in. It becomes a space that is welcoming through permanent activation as well as temporary and curated events. This includes further opportunities for recreation, cultural expression, social connection, relaxation and eating. A space that is highly activated also includes appropriate infrastructure and amenities for daily use as well as events when required.

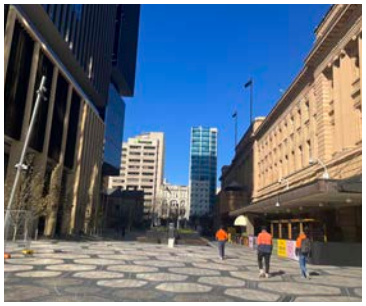
Ongoing effects of good activation include a greater attachment to place, reduction in vandalism and anti-social behavior and improve safety across all hours of the day. That will encourage a greater diversity of people and reinforces a more inclusive and representative community identity.



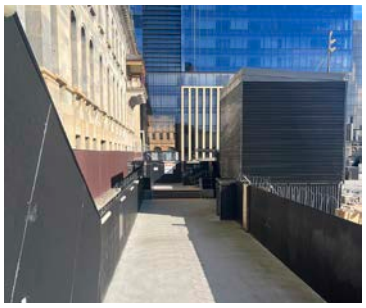

Existing Site Plan - Parliament Connections and Laneways



Current Site Conditions along Parliament Lane.



Current Site Conditions down Station Road.



Current Site Conditions looking west towards One Festival Tower.

**A Visual Connection**

A prominent building on the corner of North Terrace and King William Road, Parliament house should remain visually accessibly from all sides. The proposed building should allow the 9m setback from the northern edge of Parliament House and with visual connection to Parliament Balcony from the square.

**Security and Safety**

Primary accessways and sightlines are to be maintained around Parliament House and through the new developments. This can be achieved with transparent glazing to allow surveillance in all directions and good lighting.

**Laneway Precedents for Parliament Lanes**

Successful laneways are seen throughout Adelaide and contribute to the culture and community of the city. A few examples are listed below.





**Gresham Lane**

8m Wide / North-South Orientation






**Solomon Street**

6m Wide / East-West Orientation





**Peel Street**

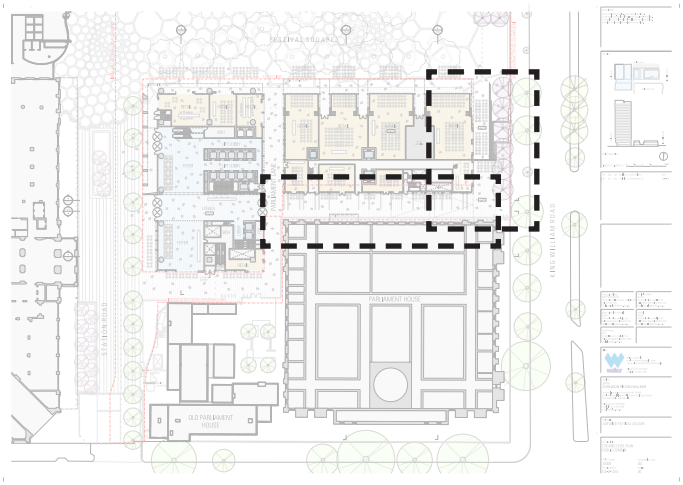
6m Wide / North-South Orientation

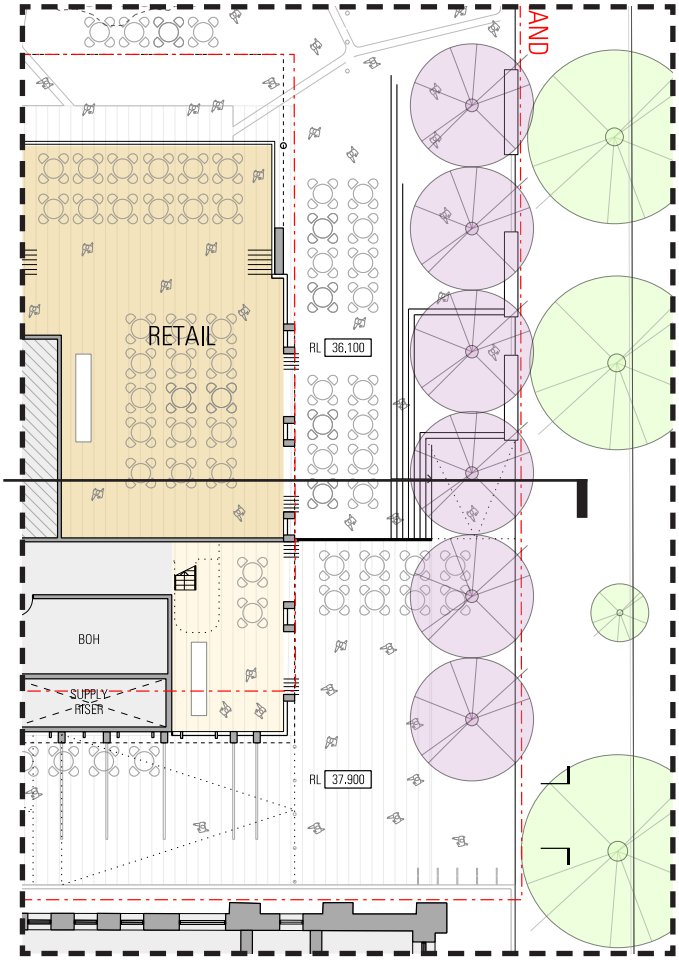




**Gilbert Place**

4m Wide / East-West Orientation






Ground Floor Plan off King William Road
*Source: Walker Riverside Developments SCAP Agenda Report [pg. 120] 11/09/2020)*

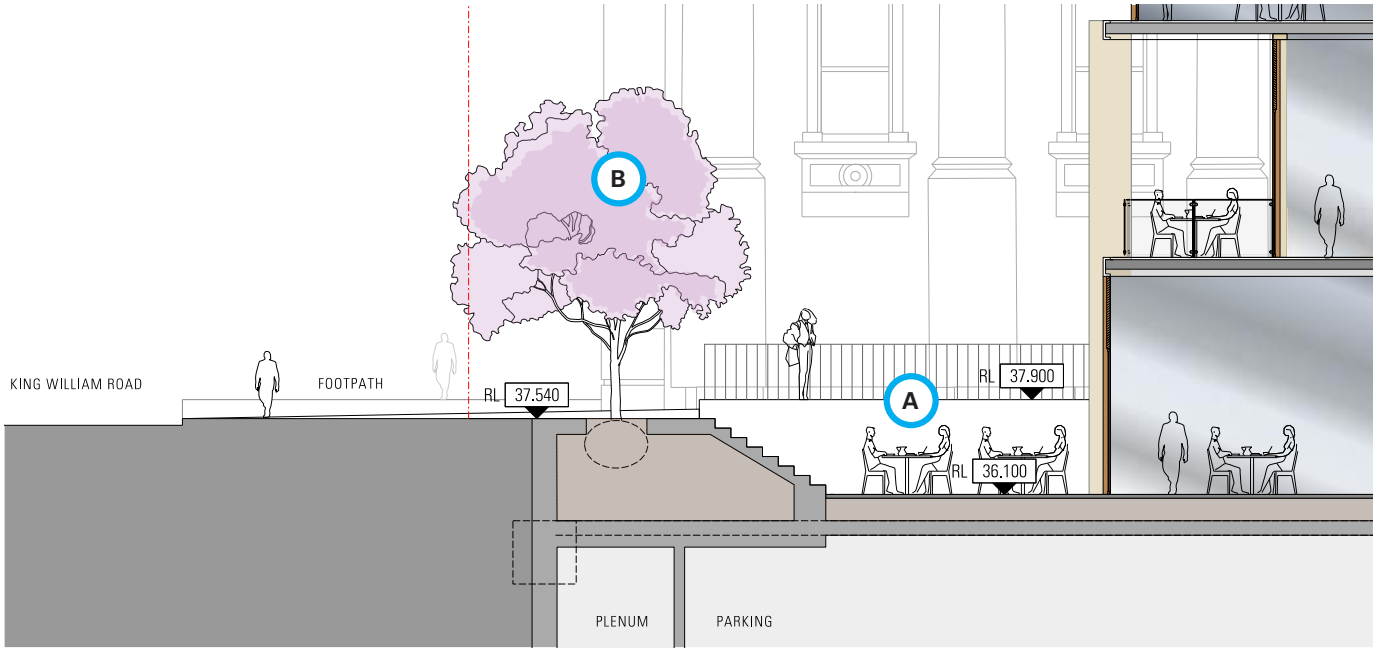
**A Separate Address**

The proposed development should incorporate a fixed address off King William Street. This should include a separate entrance for the development that doesn't interfere with the retail / hospitality activation along the northern facade.

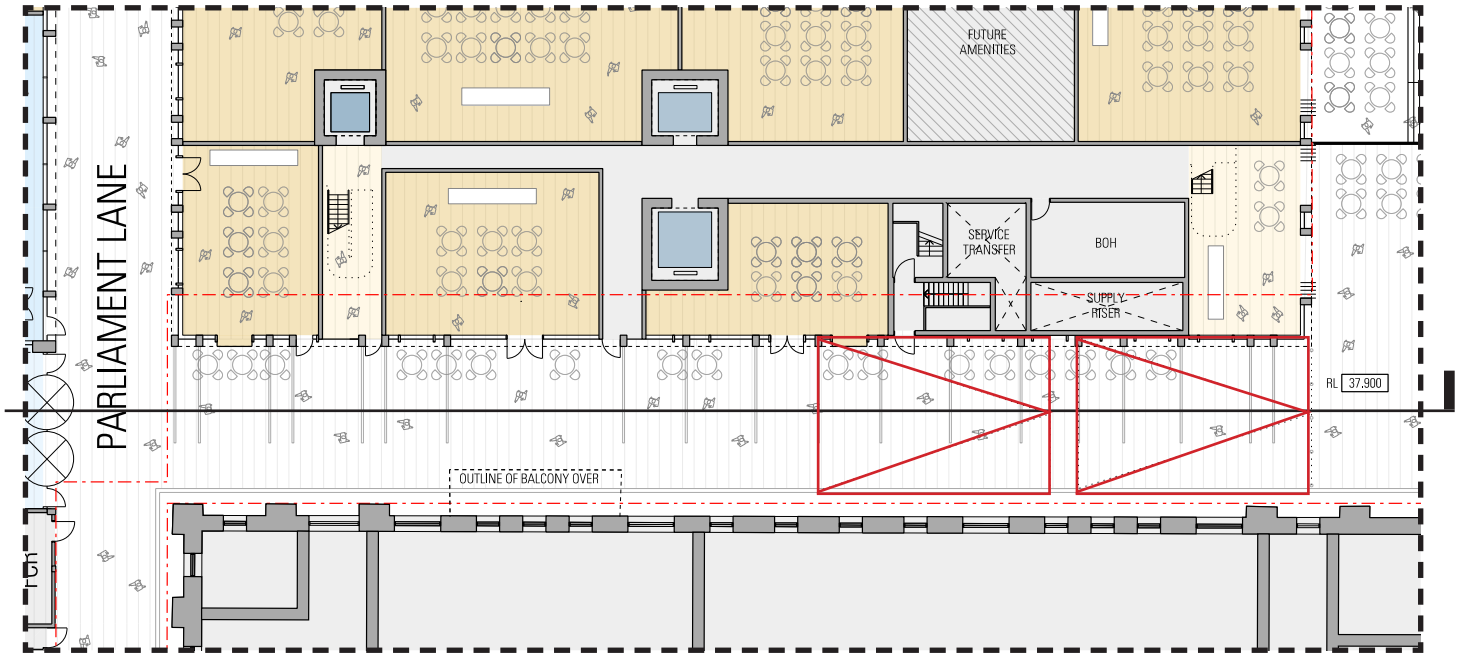
This address should incorporate direct access for pedestrians off King William Road using steps and ramps allowing a change of level to meet the buildings core.

Terracing can be used off King William to maintain the green edge and retain the views to the Parliament House Aedicular corner.

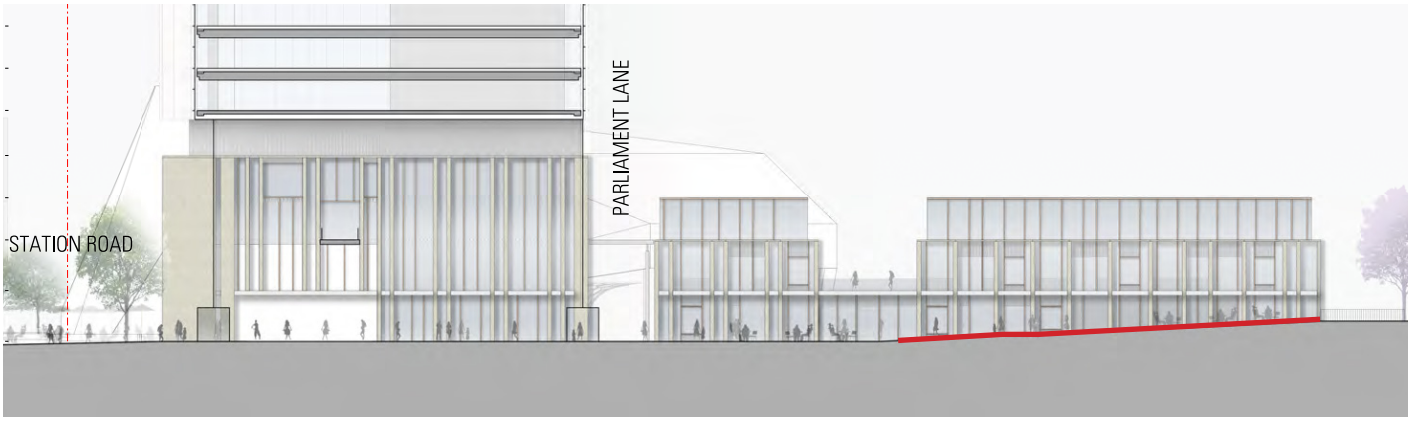
The use of terracing is seen in the development approval plans for the Walker Riverside Developments.




Section Drawing of main address off King William Road
*Source: Walker Riverside Developments SCAP Agenda Report [pg. 120] 11/09/2020)*




Section Drawing indicating east-west level change from King William Road through to Station Road
*Source: Walker Riverside Developments SCAP Agenda Report [pg. 131] 11/09/2020)*



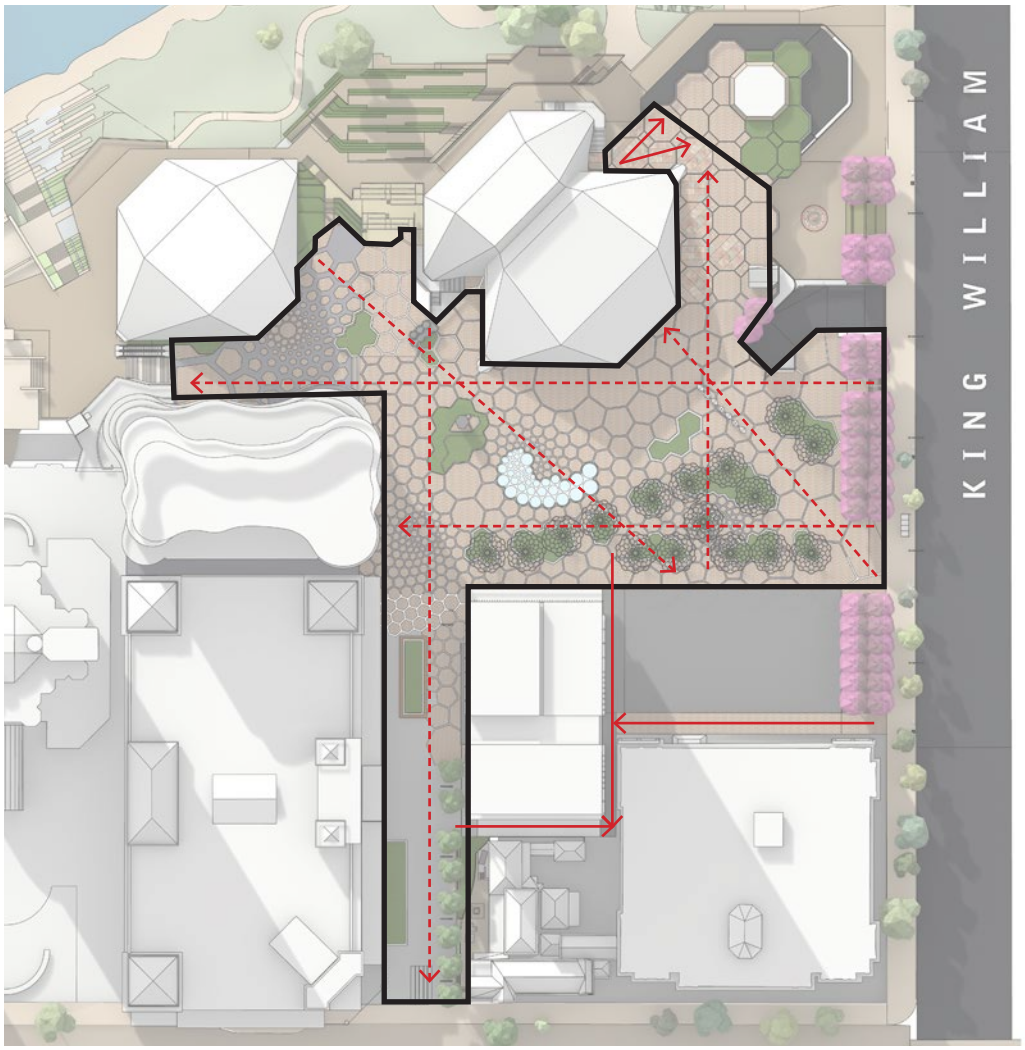

Section Drawing indicating east-west level change from King William Road through to Station Road
*Source: Walker Riverside Developments SCAP Agenda Report [pg. 131] 11/09/2020)*

**Universal Accessibility**

Activated and public space should be easy to access by all, day or night and through weekdays and weekends. Walkability needs to be made a priority with consideration to cycling through connections and links.

Attention should be taken on Ground Level throughout the new development for a smooth transition into the building and out towards Festival Square.

Activating the northern facade of Parliament House requires level changes as King William Road is at a greater RL than Parliament Lane. Ramping down, in an east-west orientation can provide the level adjustment required while maintaining accessibility for all users from the public.




Existing Site Plan - Active Edges

**Safety Considerations**

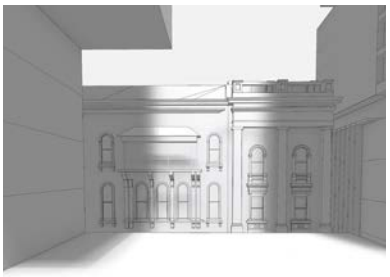
People need to feel safe in a square. This can be achieved through good lighting, clear sightlines, and the presence of people at all hours. “Eyes on the street” are a key principle of urban safety. Hidden pockets of public space is something to avoid where possible.

**Clear Sightlines**

The diagram above indicates sightlines indicated in the red lines around Festival Plaza and the current conditions. Dead end spaces are also a safety consideration. Potential for this to occur is around the laneways to the north and west of Parliament House.

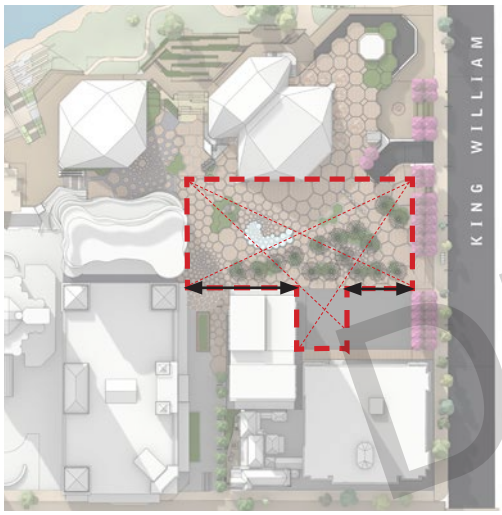




View from Level 01 Plaza towards Balcony

Massing Study: Additional plaza on Level 01 creates diversity in spaces, and continues solid building edge and sightline.








View from Ground Floor Plaza towards Balcony

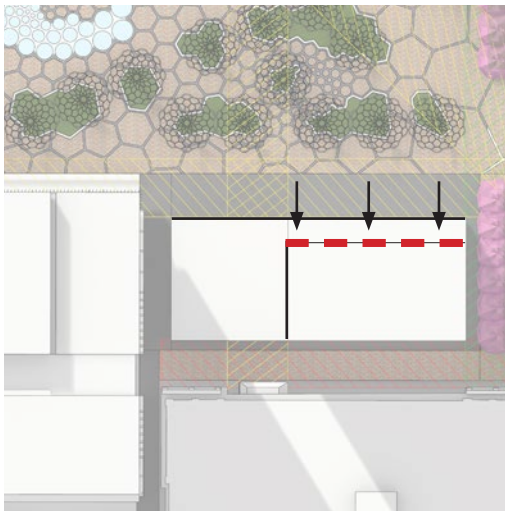
Proposed Scheme: Additional plaza on Ground Floor creates break in sightline and solid building edge.

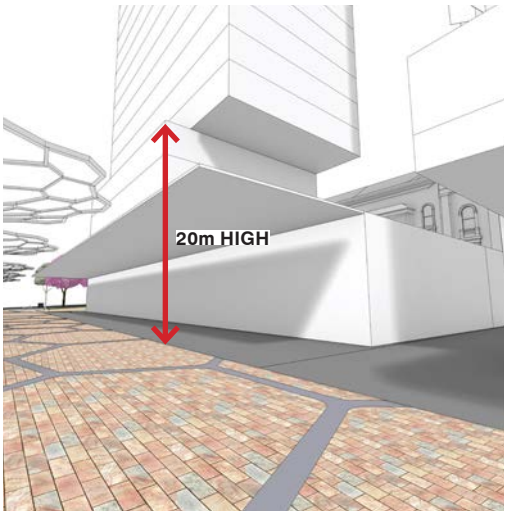
**Spatial Definition**

Tying buildings together and enhancing spatial definition of the public realm provides a cohesive whole and a simple easy-to-comprehend space. This keeps building edge and the public square edge clean with sightlines visible from one side to the other. Enclosure improves the sense of security and safety with the overlooking buildings also a providing natural surveillance.

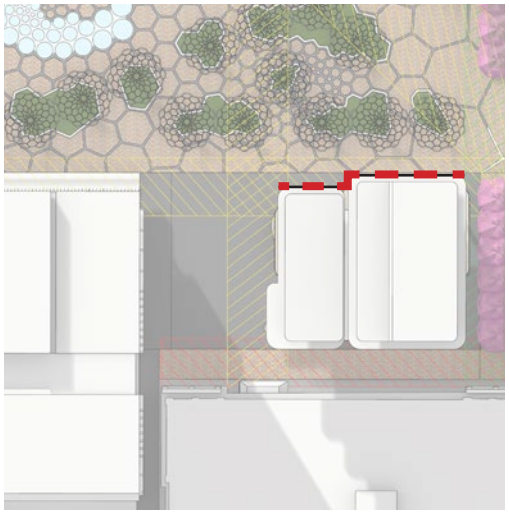
The proposed development looks to retain public realm on ground floor creating a courtyard open to the north. The massing study option looks to retain the building line, relocating public realm to level one, allowing viewing from above.

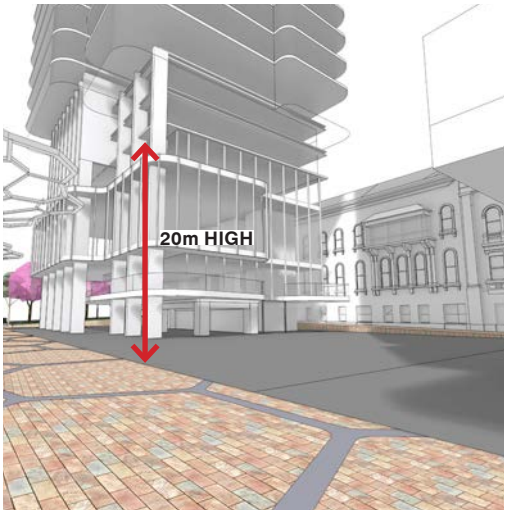
The proposed public space should have separated definition, contrasting the current Festival Plaza realm.






Massing Study: A 5m Setback implemented after 20m high creating a podium.

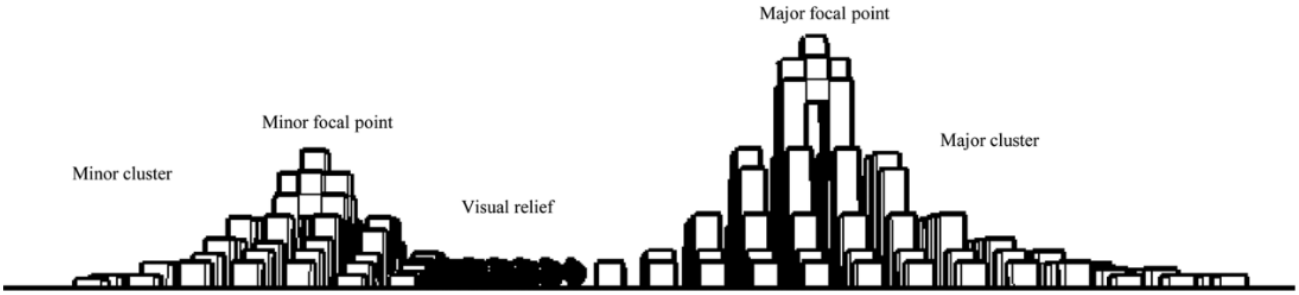





Proposed Scheme: No setback implemented. Instead building edge overhangs over the ground plaza.

**Podiums**

The overall height of a building should relate to the size of the square and the relationship to the human scale. A podium at 5-6 stories high for tall buildings is important defining how the building is viewed at pedestrian level. The podium also improves human comfort within the public realm level by mitigating downward wind drafts. Further wind studies have been incorporated within this report to define the direct correlation between building height and human comfort.




'International Journal of High-Rise Buildings' by Kheir Al-Kodmany Dec 2021, Vol 1, No 4 255-269: *The relationship between areas of low, small-scaled buildings and areas of high, large-scaled buildings forming clusters can be made more pleasing if the transition in building height and mass between such clusters is gradual.*




3 Storey Building Height




8 Storey Building Height




29 Storey Building Height




40 Storey Building Height

**Clustering**

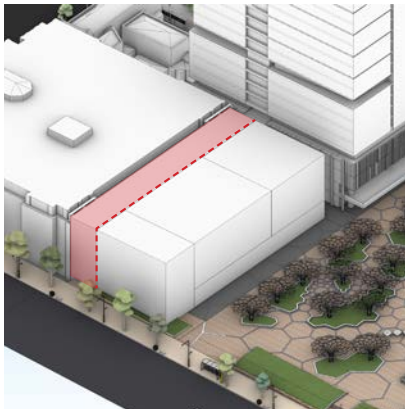
Locating tall buildings in clusters assists in creating distinct and imaginable environments. This also allows open spaces to be preserved and reflects the transition from city scape down to the natural river scene within the Adelaide parklands.

# 5.0

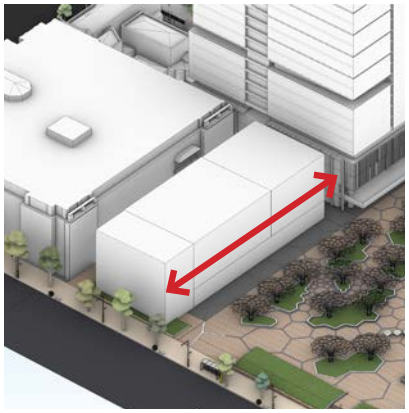
# BUILDING STUDIES & ASSESSMENT

**Key Moves**

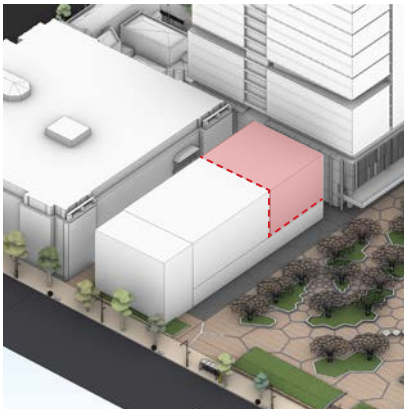
The following key moves to form the building mass and further height studies have been derived from the previous and revised set back conditions. These are implemented to achieve a desired outcome relating to heritage, safety and activation, accessibility, comfort and vibrancy.



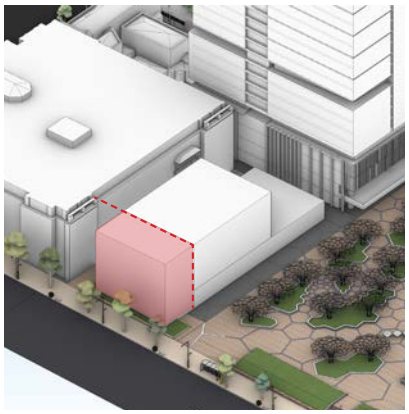
01. Allow a 9m Setback from Parliament House



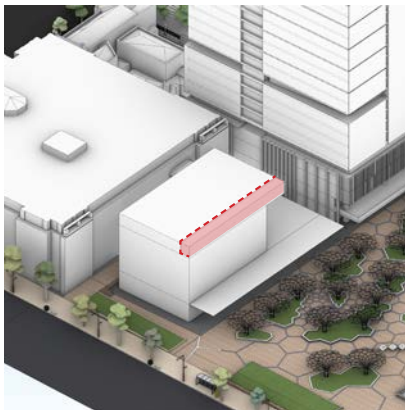
02. Provide Active edge along Northern Facade that connects with One Festival Tower



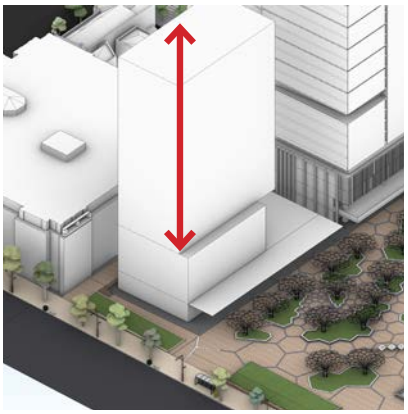
03. Allow for Parliament Balcony View from Festival Square



04. Provide view to Aedicular Corner of Parliament House from Festival Square



05. Add 5m Podium setback to tower



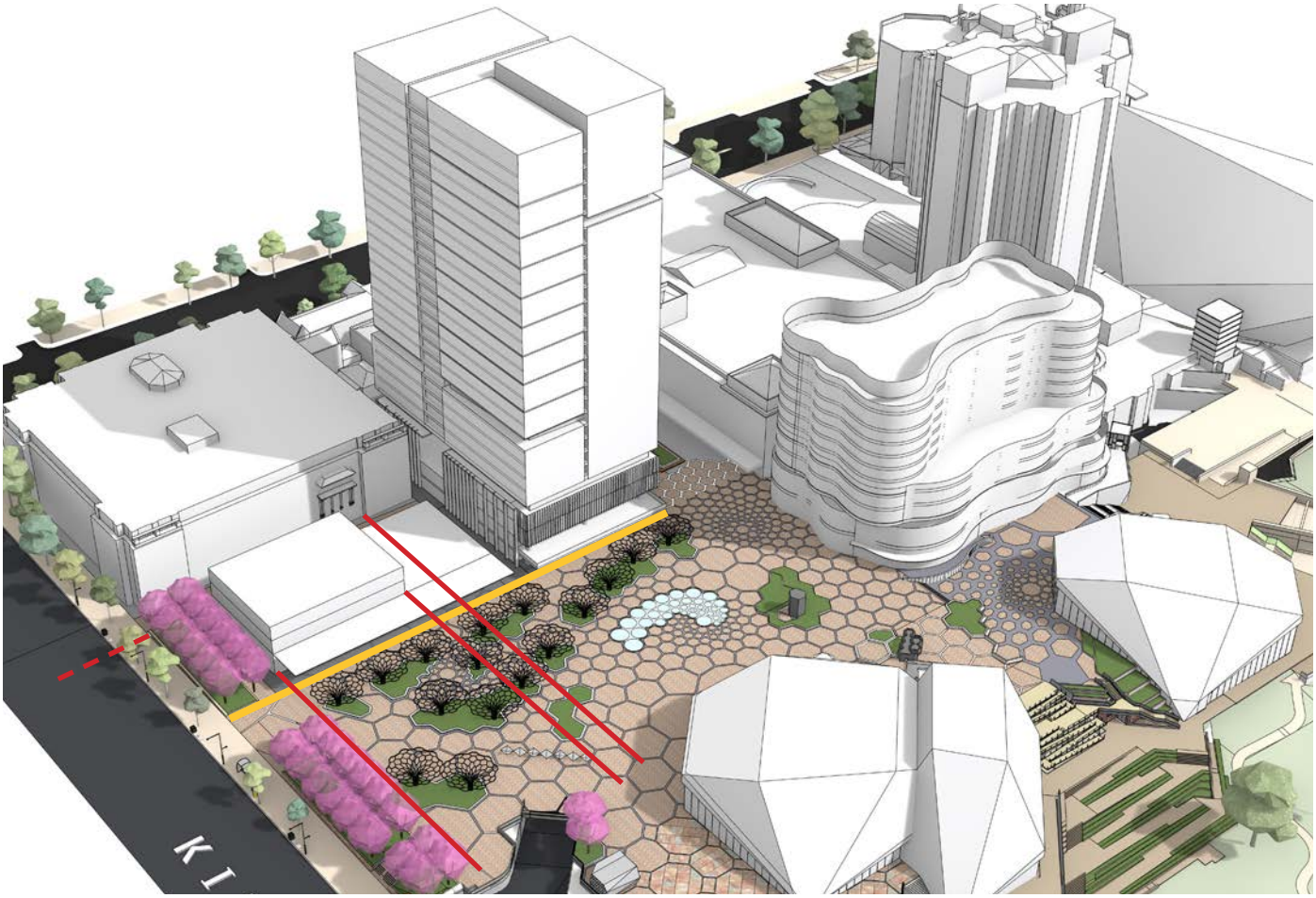
06. Add required height



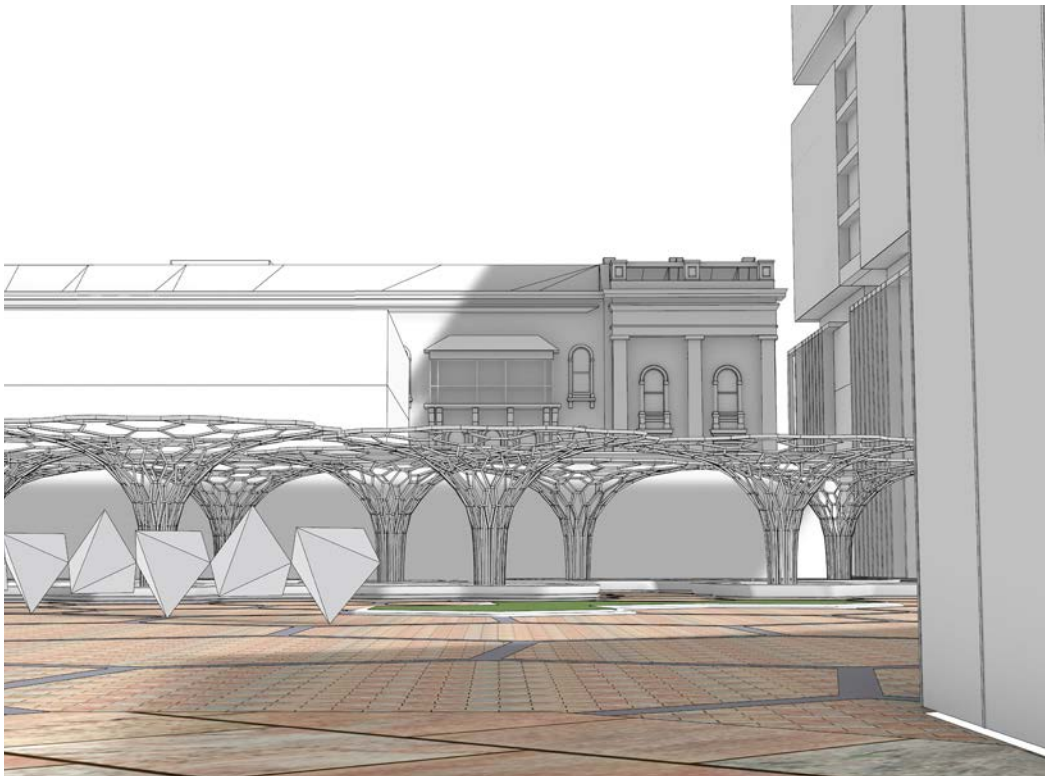

Site Plan with 3 Storey Massing Option inicating Setback Constraints

**3 Storey Building Massing**

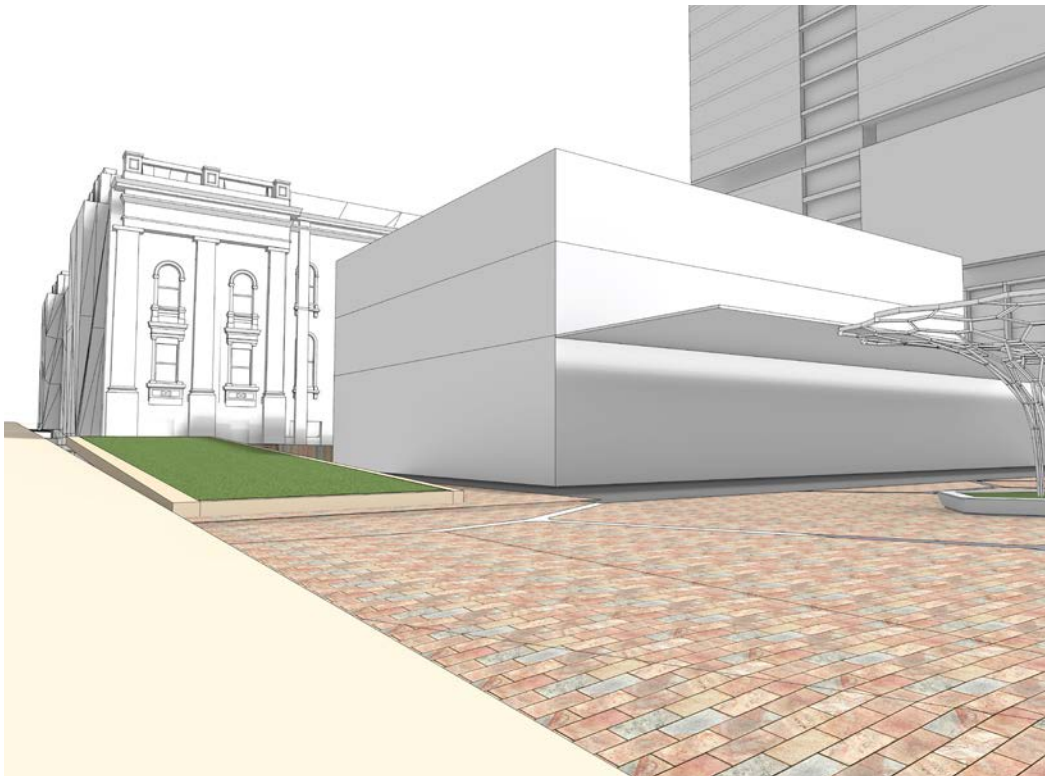
The following key plan and corresponding images demonstrate a massing of 3 stories within the constraints of the revised conditions. Level Ground provides a consistent front to the northern facade and additional 2 stories are built up to the south-east of the development zone. The total height of this massing option falls lower than the roofline of Parliament House.



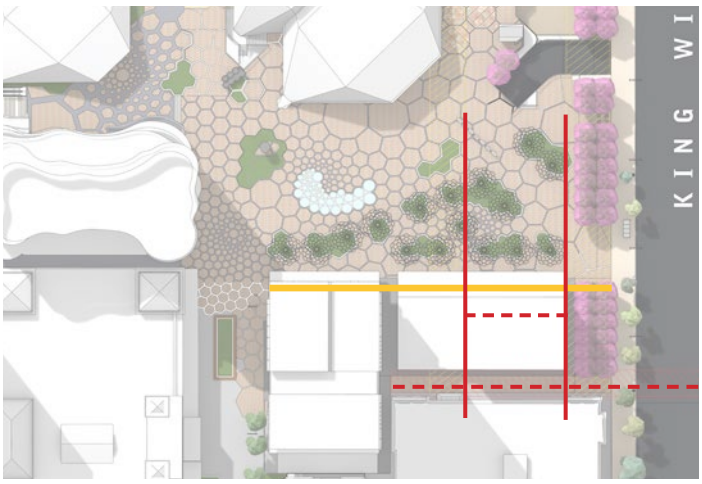
3 Storey Massing Option  inicating Setback Constraints Perspective



Parliament House Balcony View - Perspective
from Festival Square



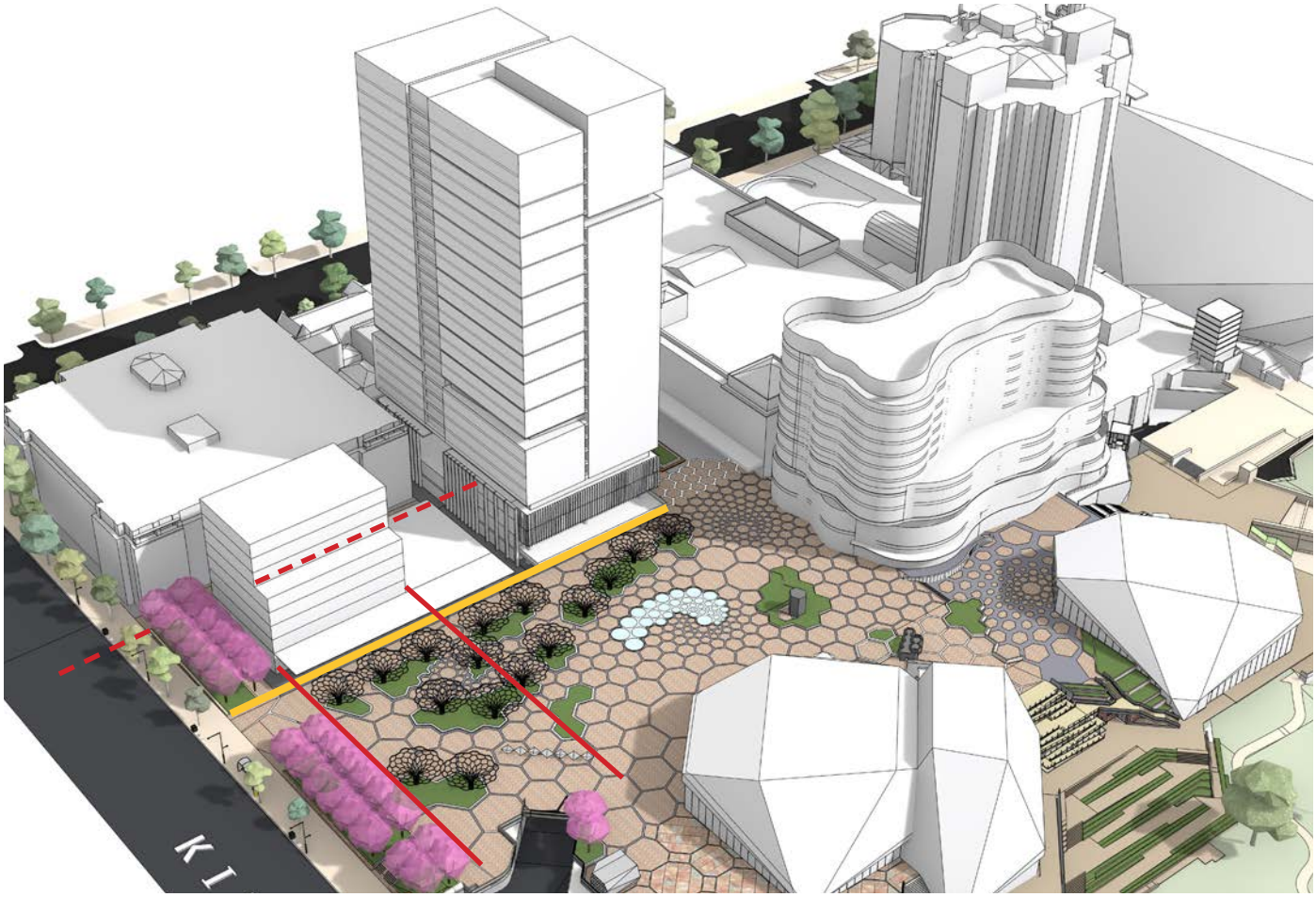
Parliament House Balcony View - Perspective
from Festival Square



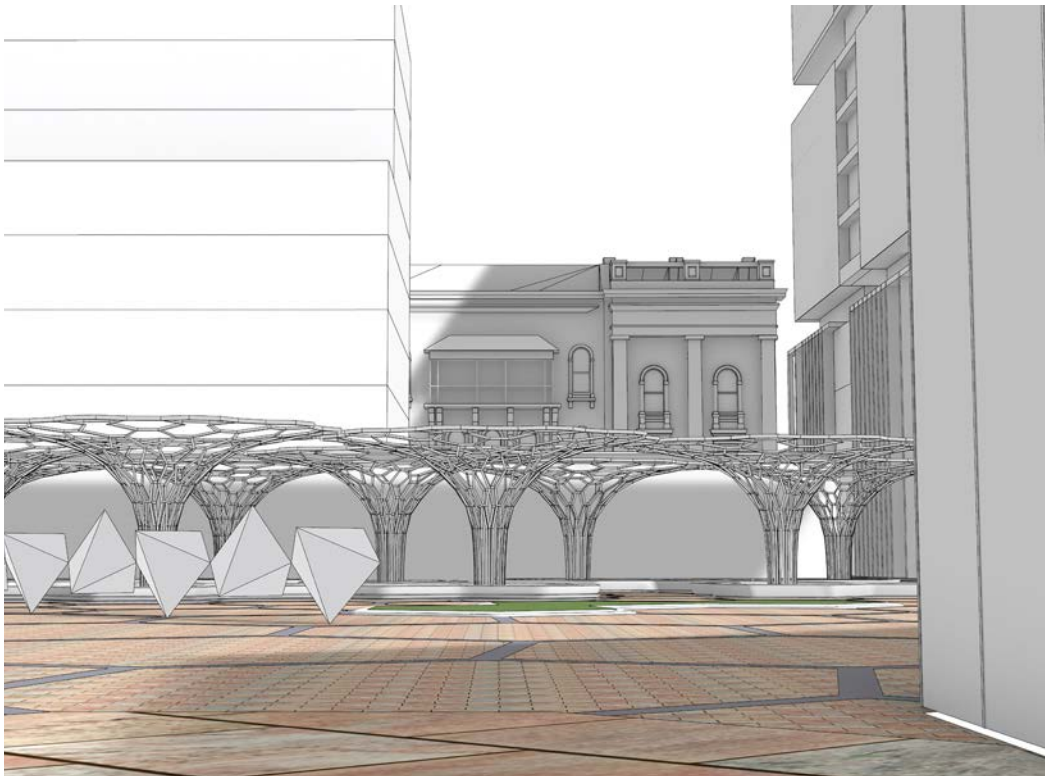

Site Plan with 8 Storey Massing Option inicating Setback Constraints

**8 Storey Building Massing**

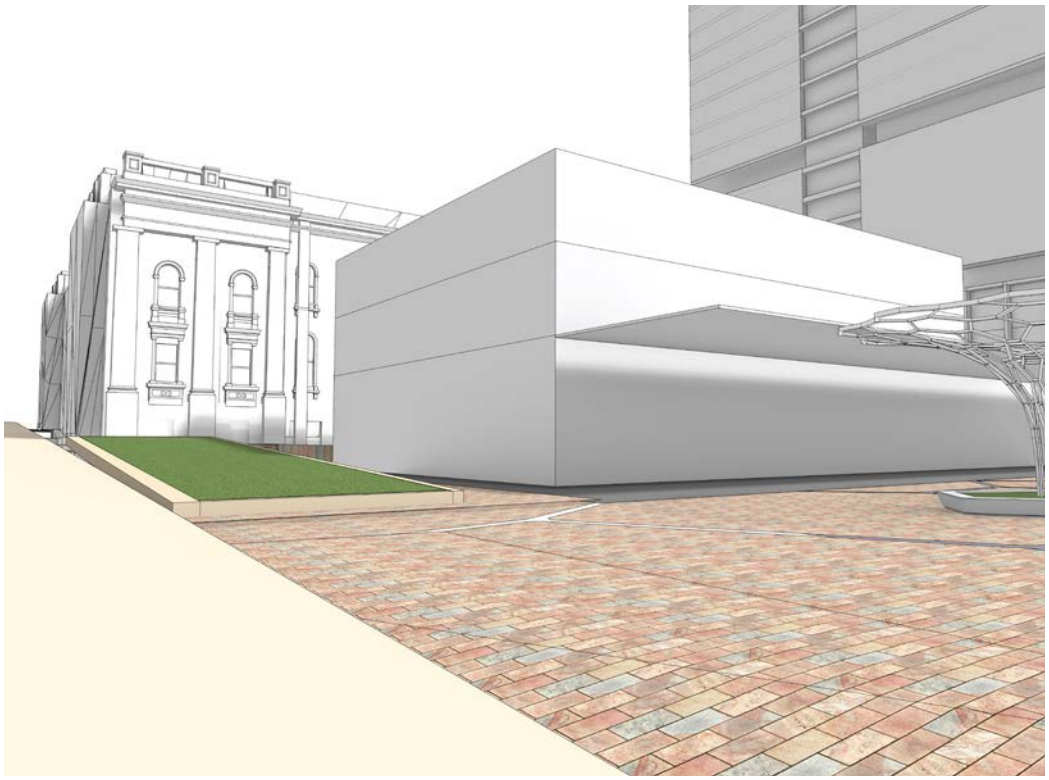
The following key plan and corresponding images demonstrate a massing of 8 storeys within the constraints of the revised conditions. Level Ground provides a consistant front to the northern facade and additional 4 storeys are built up to the south-east of the development zone. A 5m setback is introduced to create a podium for the following 3 storeys. This massing option is one floor higher than Parliament House.



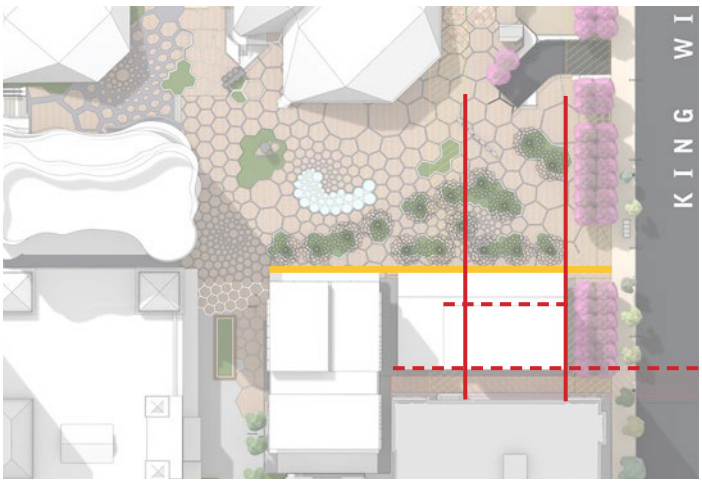
8 Storey Massing Option inicating Setback Constraints Perspective



Parliament House Balcony View - Perspective
from Festival Square



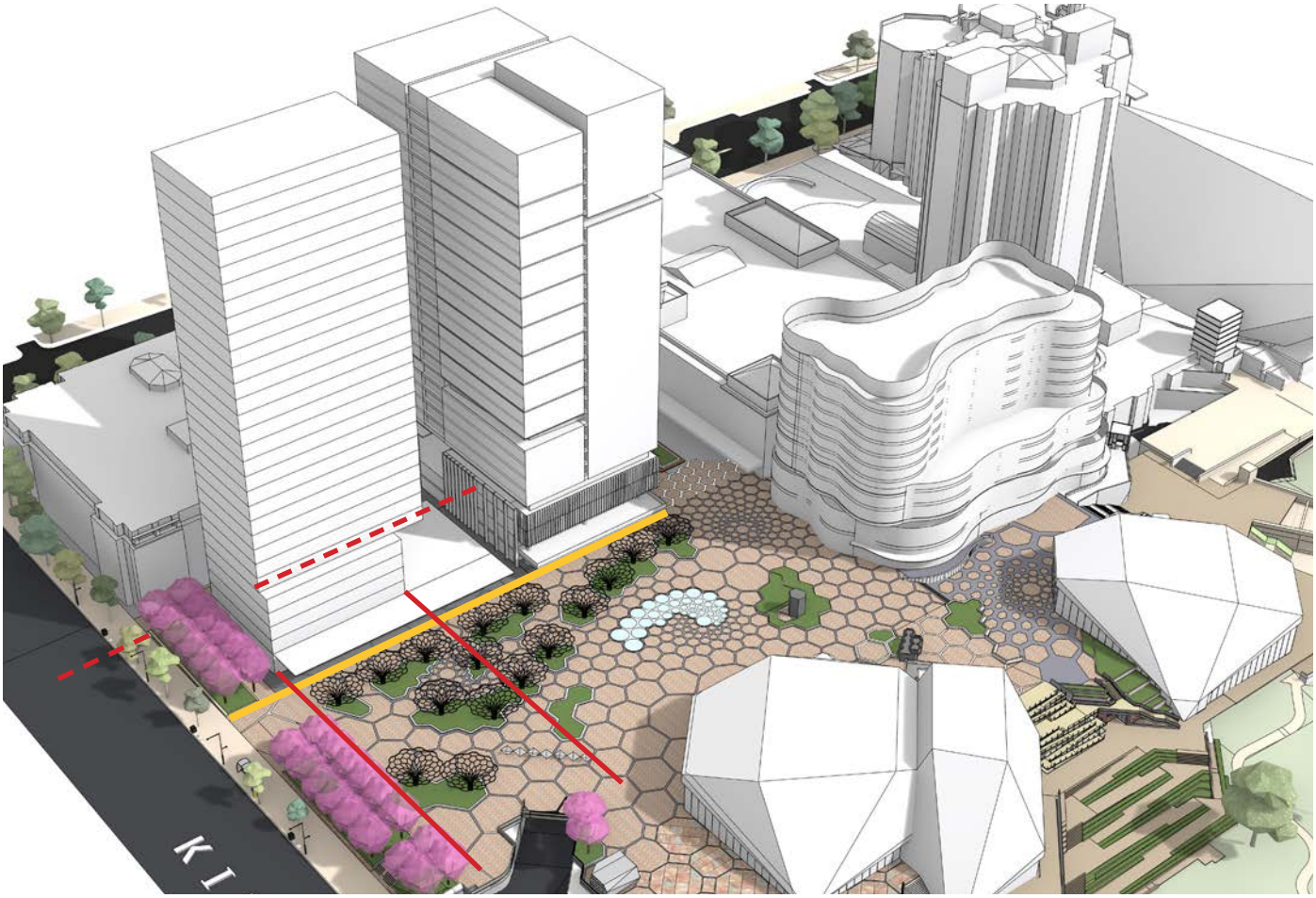
Parliament House Balcony View - Perspective
from Festival Square



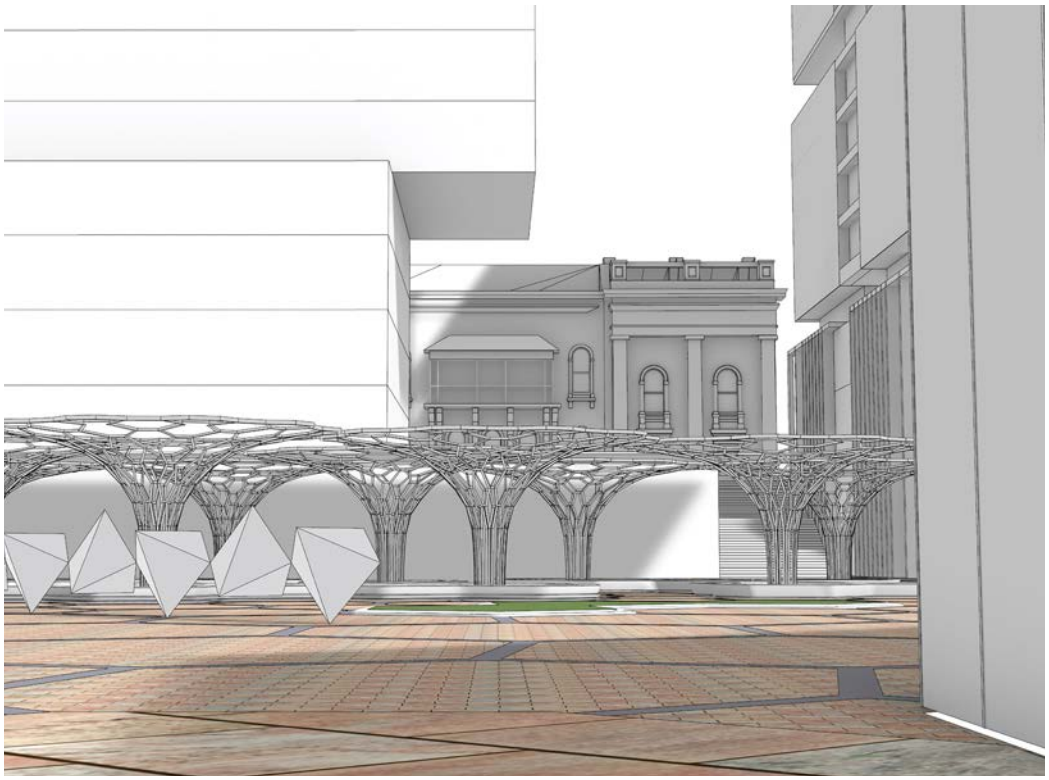

Site Plan with 29 Storey Massing Option inicating Setback Constraints

**29 Storey Building Massing**

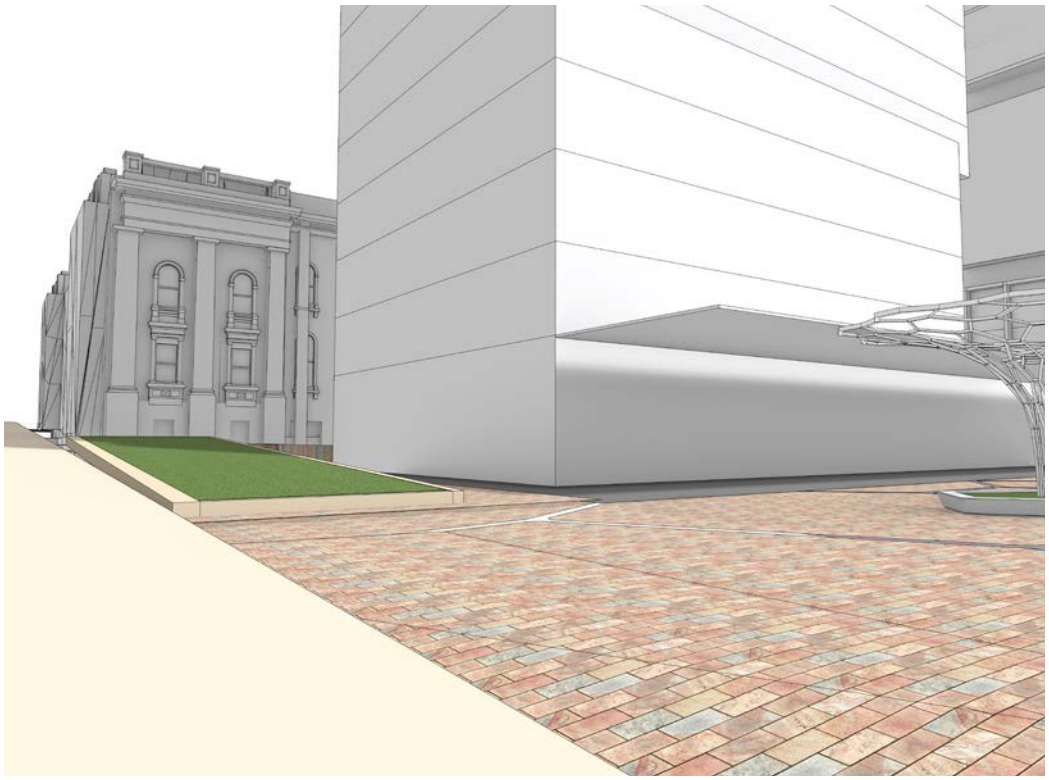
The following key plan and corresponding images demonstrate a massing of 29 stories within the constraints of the revised conditions. Level Ground provides a consistent front to the northern facade and additional 4 stories are built up to the south-east of the development zone. A 5m setback is introduced to create a podium for the remaining stories of the building. This massing option is the same height as the adjacent One Festival Tower.



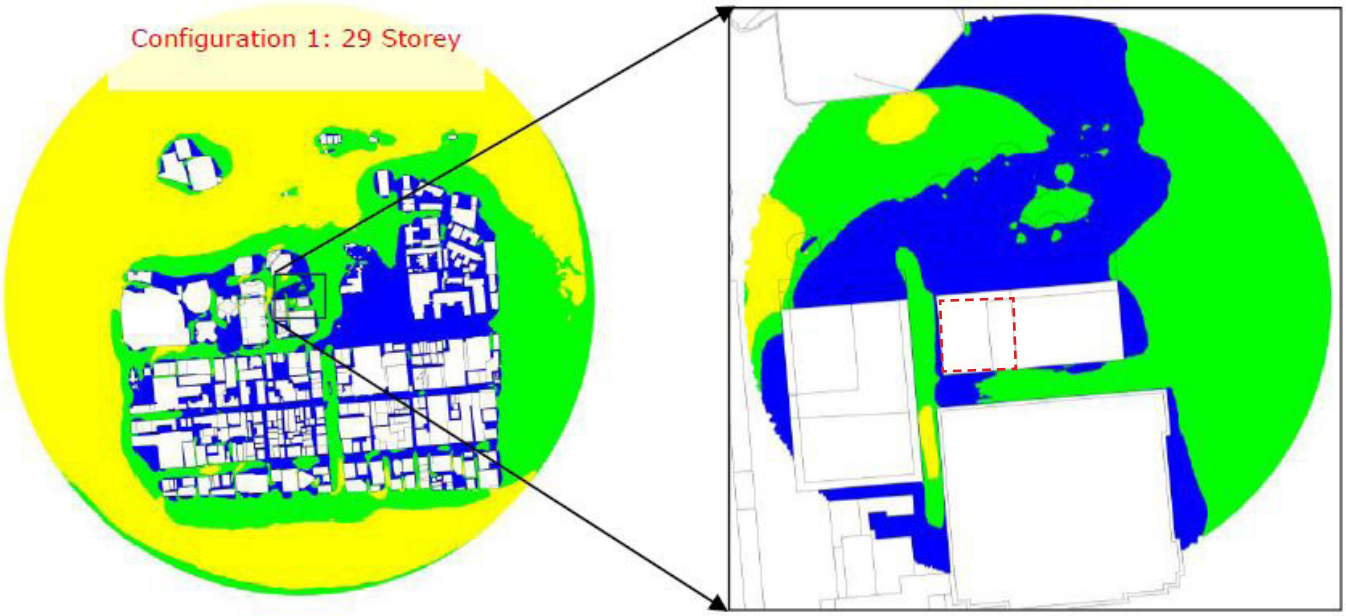
29 Storey Massing Option  inicating Setback Constraints Perspective

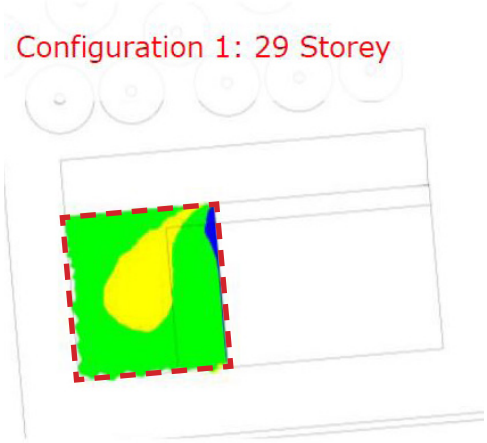


Parliament House Balcony View - Perspective
from Festival Square



Parliament House Balcony View - Perspective
from Festival Square




**29 Storey Option - Wind Study Assessment**

The 29 storey massing option wind patterns were studied to determine level of comfort and any impacts to the wind conditions.

The project site is dominated by south-westerly and north-northeasterly winds. The 29 storey massing offers a continuous ground activation along the northern facade with a raised plaza to the west.

Wind conditions to the north within Festival Plaza are protected from the building to the south resulting in optimal sitting conditions.

To the west, conditions are classified as standing which are not recommended for long-term stationary activities however ok as a public pass-through lane. South of Parliament Lane sees a pocket of walking conditions however this is not expected to be used regularly by the public.

Sitting conditions are seen directly to the east of the massing also, and to the south-west corner behind Parliament House and the massing.

Sitting <4m/s

Business Walking 8-10 m/s

Standing 4-6 m/s

Unfcomfortable >10 m/s

Walking 6-8 m/s

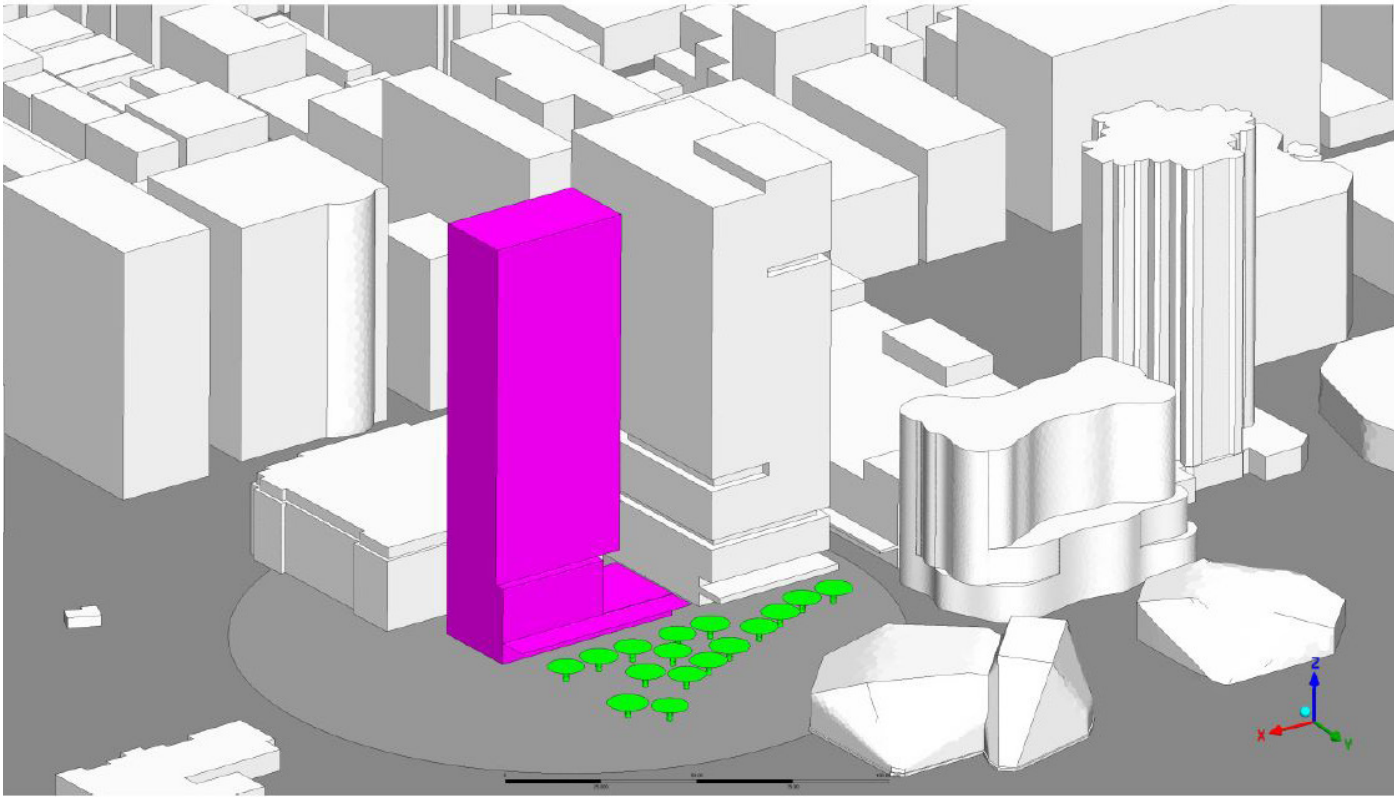


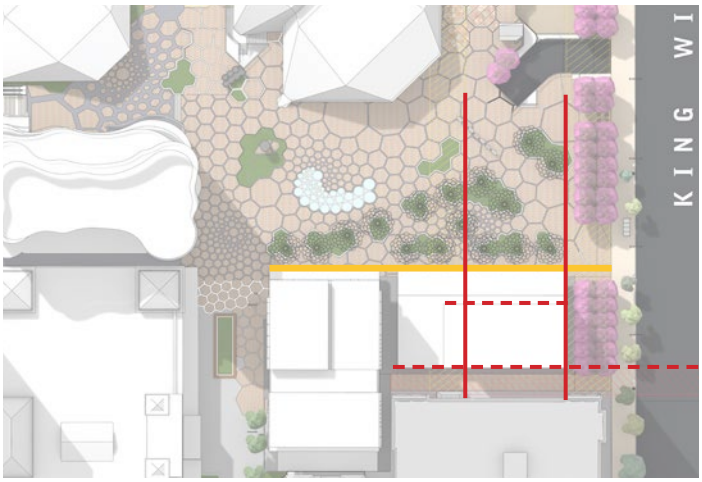
*Figure 5: CFD model geometry – northeast close-up view of 29 storey development (Configuration 1).*

**A Raised Plaza**

Wind conditions on the Level 01 Plaza are seen to be within the standing comfort zone and walking to the center where less protected. A small pocket of sitting comfort levels are seen along the edge of the building line as this acts as a wind shield.

1.5m high balustrades to the north & west is expected to improve these wind patterns and will create a comfortable sitting / outdoor dining experience. Planting can also be incorporated to the center of the plaza to create a wind block.

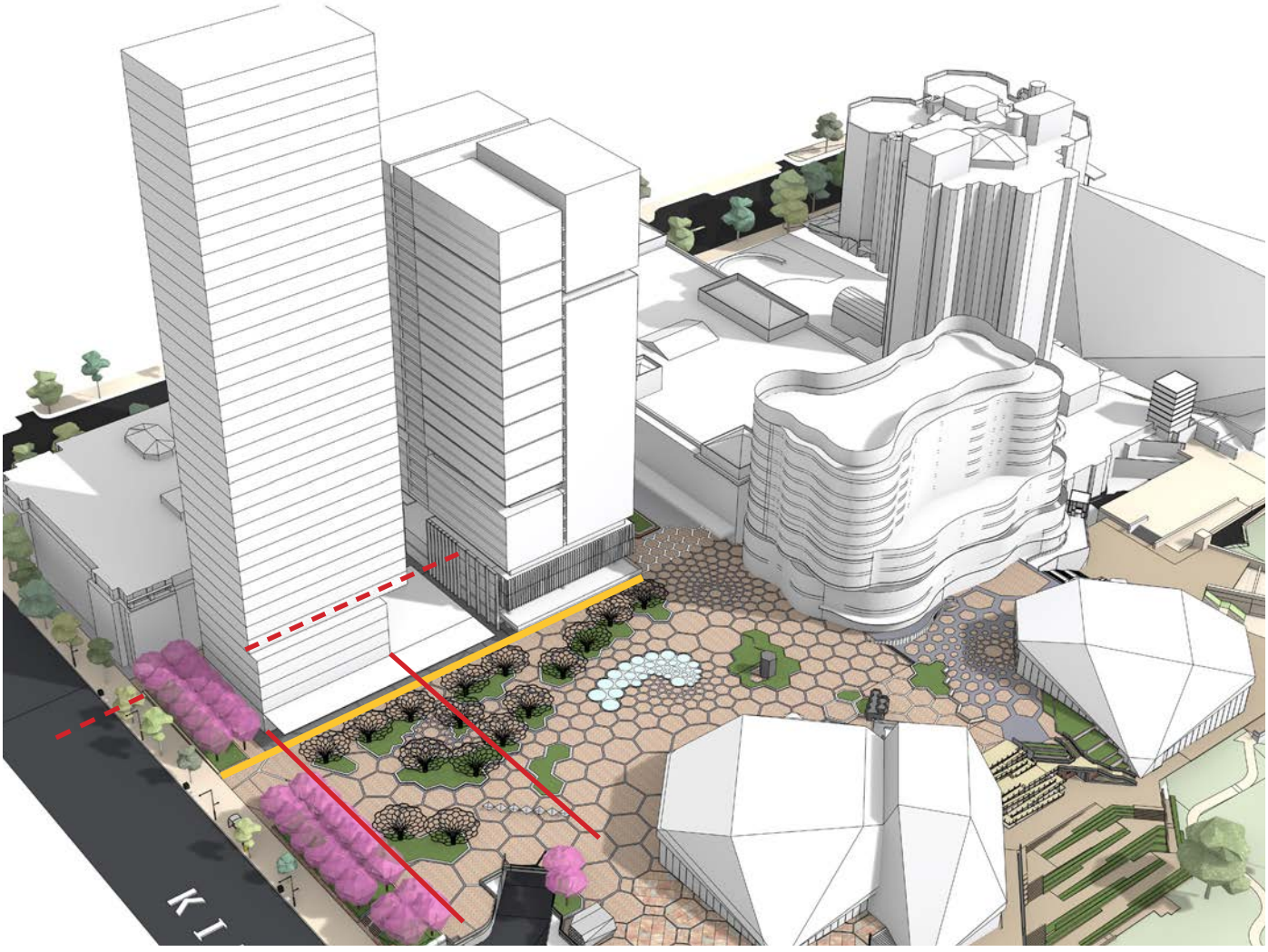
**Refer to the Appendix for full Wind Study Report.**



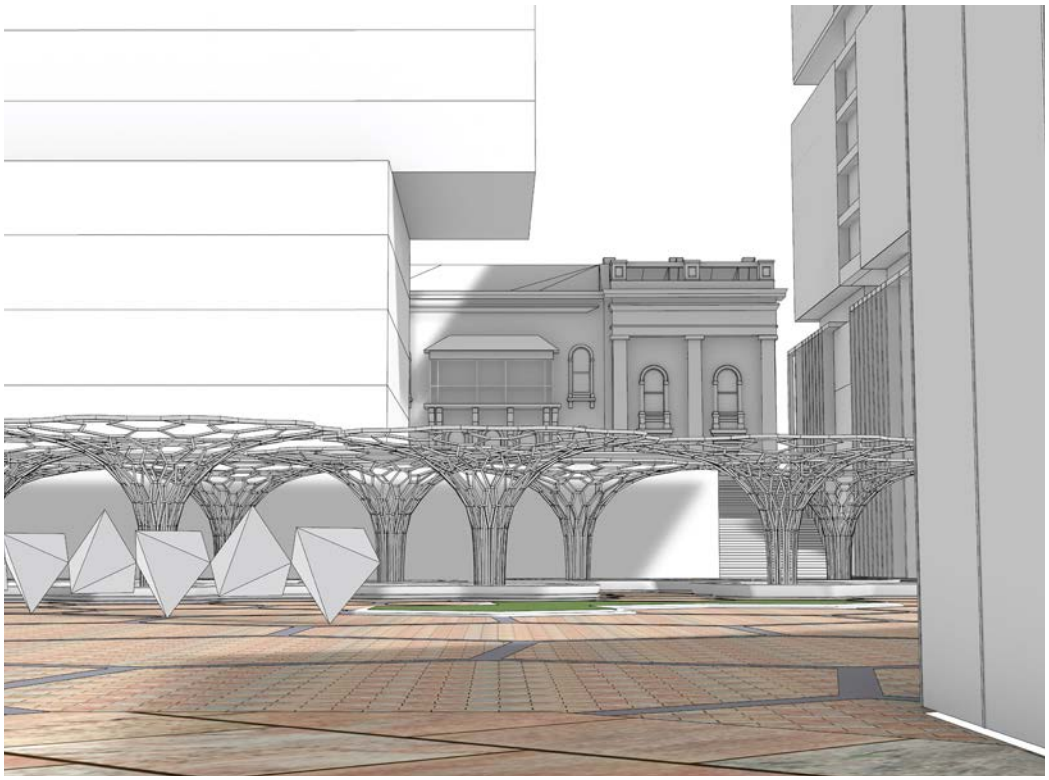

Site Plan with 40 Storey Massing Option inicating Setback Constraints

**40 Storey Building Massing**

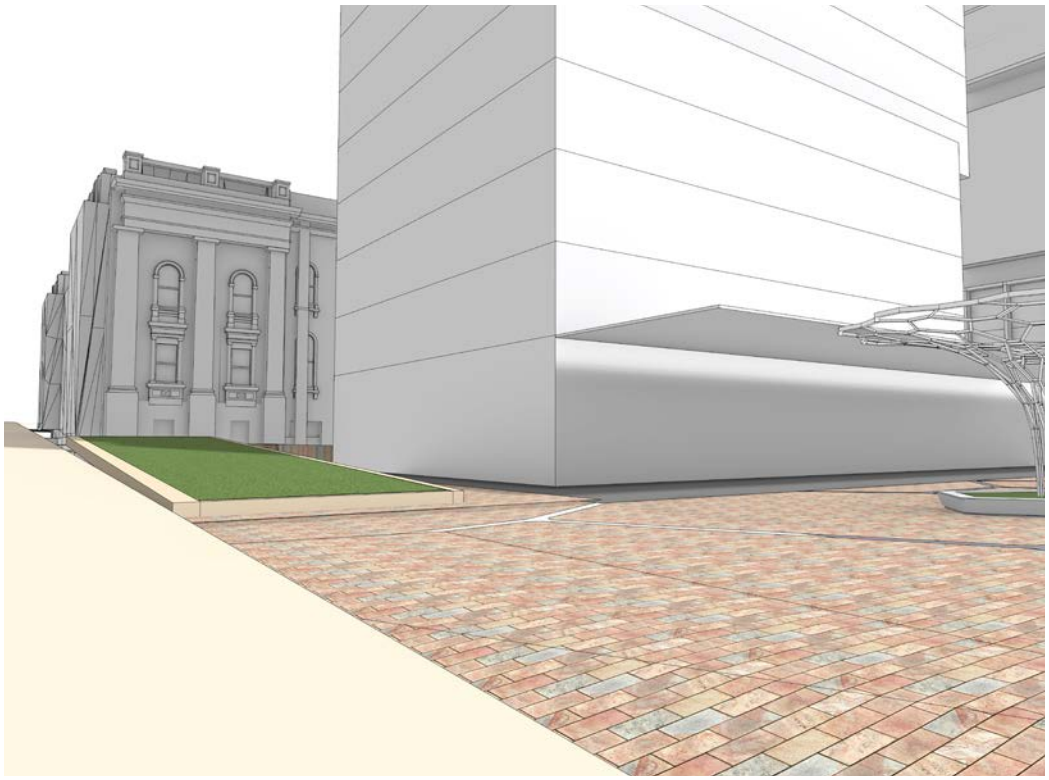
The following key plan and corresponding images demonstrate a massing of 29 stories within the constraints of the revised conditions. Level Ground provides a consistent front to the northern facade and additional 4 stories are built up to the south-east of the development zone. A 5m setback is introduced to create a podium for the remaining stories of the building. This massing option rises above One Festival Tower by 8 stories.



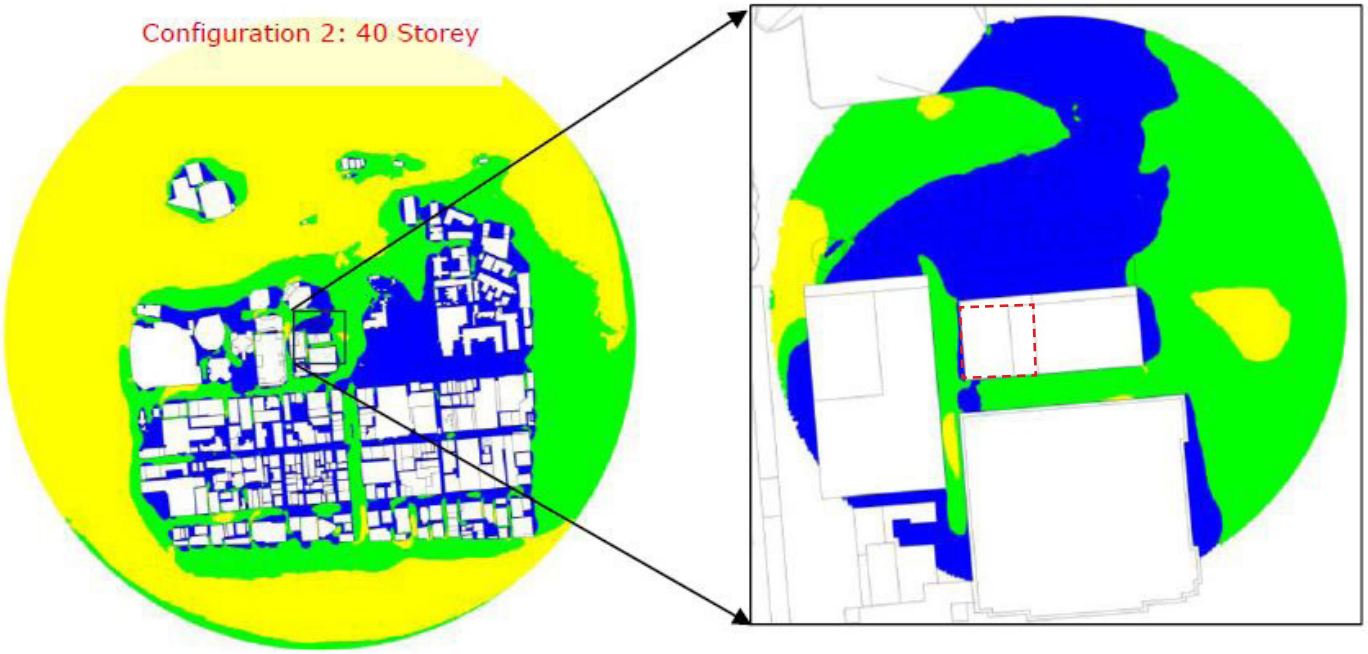
40 Storey Massing Option inicating Setback Constraints Perspective

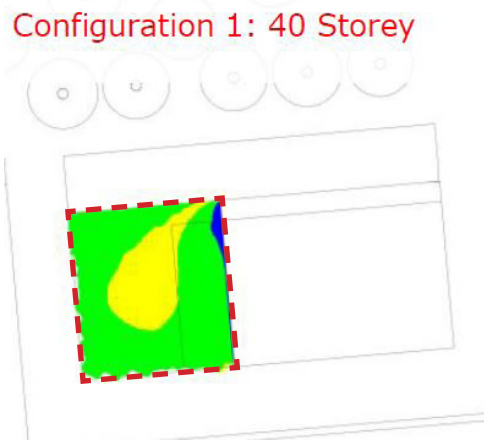


Parliament House Balcony View - Perspective
from Festival Square



Parliament House Balcony View - Perspective
from Festival Square




**40 Storey Option - Wind Study Assessment**

The 40 storey massing option wind patterns were studied to determine level of comfort and any impacts to the wind conditions.

Similarly to the 29 storey, the 40 storey massing offers a continuous ground activation along the northern facade with a raised plaza to the west.

Wind conditions to the north within Festival Plaza are protected from the building to the south resulting in optimal sitting conditions.

To the west, conditions are classified as standing which are not recommended for long-term stationary activities however ok as a public pass-through lane. South of Parliament Lane sees a pocket of walking conditions however this is not expected to be used regularly by the public.

Sitting conditions are seen directly to the east of the massing also, and a small pocket to the south-west corner of the massing. This is slightly less than the 29 storey option.

The 40 storey building has greater impact along King William road with a 'wallking' pocket to the east. This is not seen in the 29 storey option.

Sitting <4m/s

Business Walking 8-10 m/s

Standing 4-6 m/s

Unfcomfortable >10 m/s

Walking 6-8 m/s

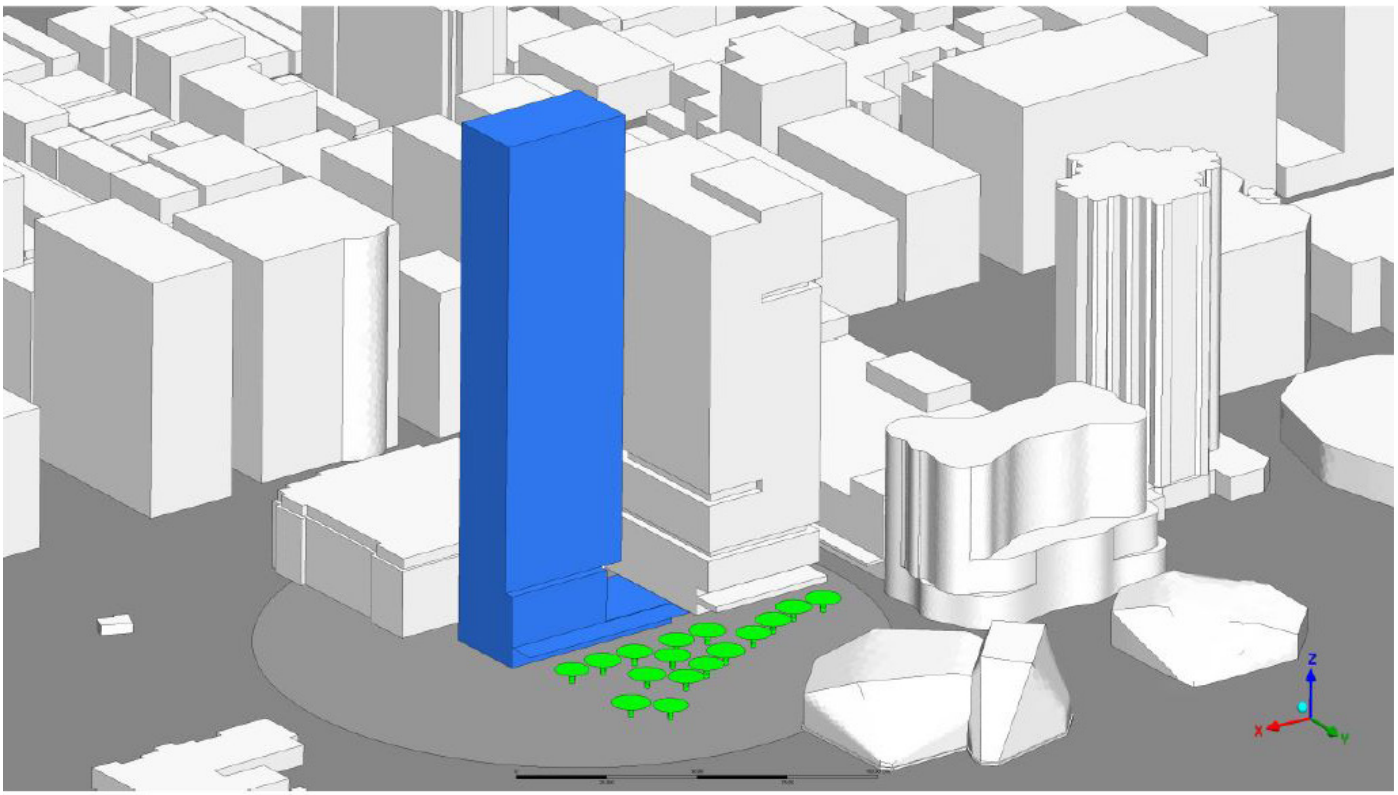



*Figure 6: CFD model geometry – northeast close-up view of 40 storey development (Configuration 2).*

**A Raised Plaza**

Wind conditions on the L01 raised plaza compared to the 29 storey option are very similar. There is no impact from the building height being taller. The same control measures as outlined in the 29 storey option can be implemented here to create a comfortable sitting area.

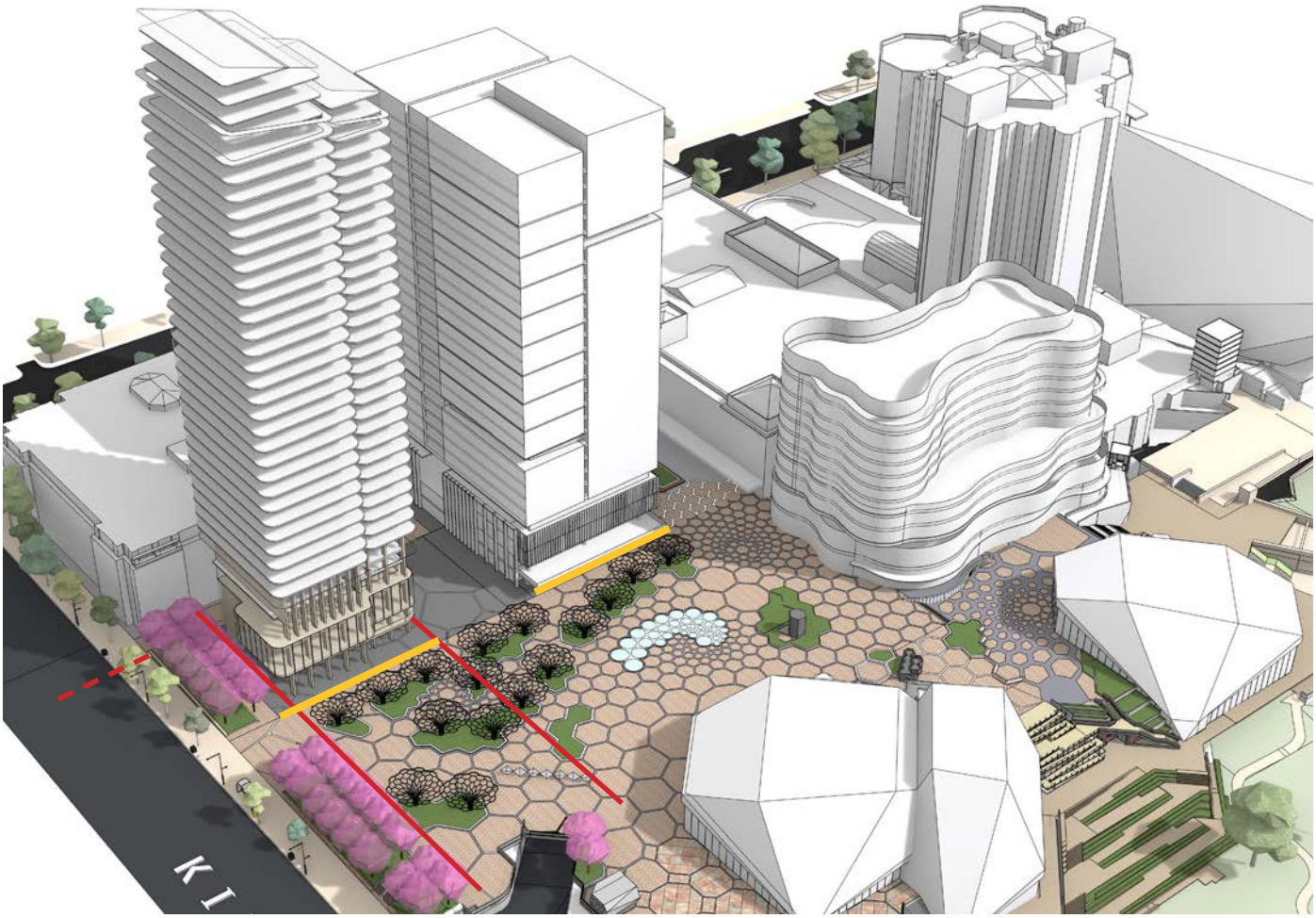
**Refer to the Appendix for full Wind Study Report.**



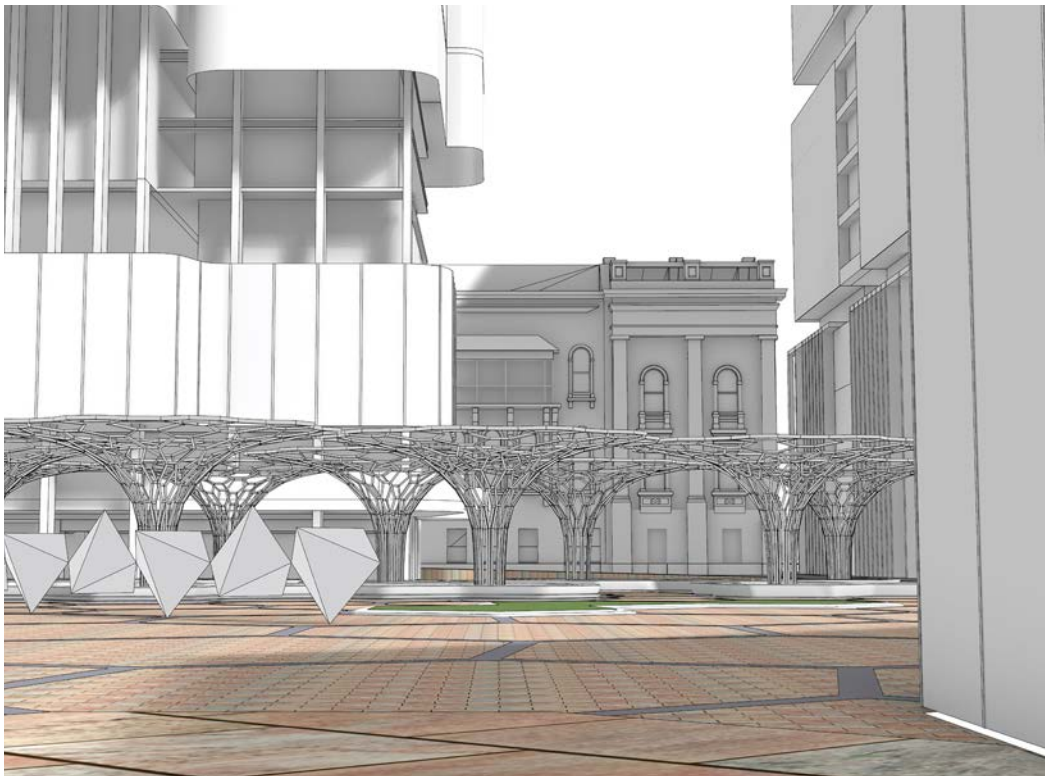

Site Plan with Proposed Walker Development inicating Setback Constraints

**Walker Proposed Development**

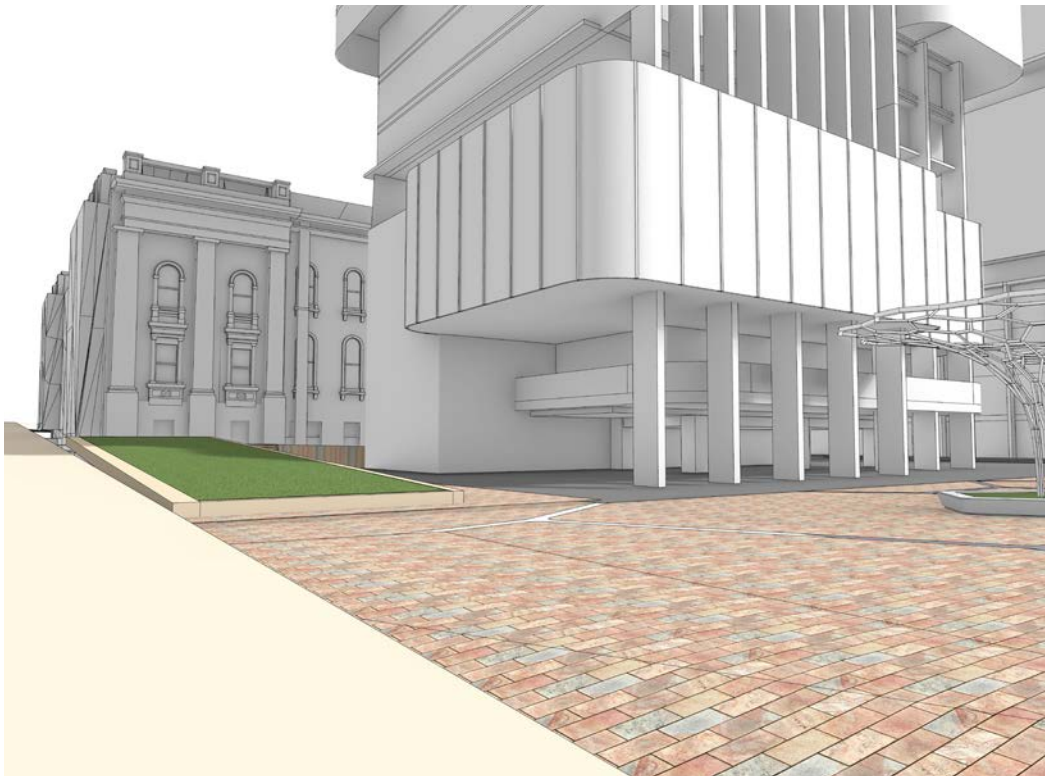
The following key plan and corresponding images demonstrate a massing based off the proposed development for this zone. Level Ground provides an open canopy with services to the south and massing ends at the Parliament Balcony Edge. The Ground floor is open. The massing has balconies across level 1 and 2 before raising up to 40 storeys. The top is stepped to the west.



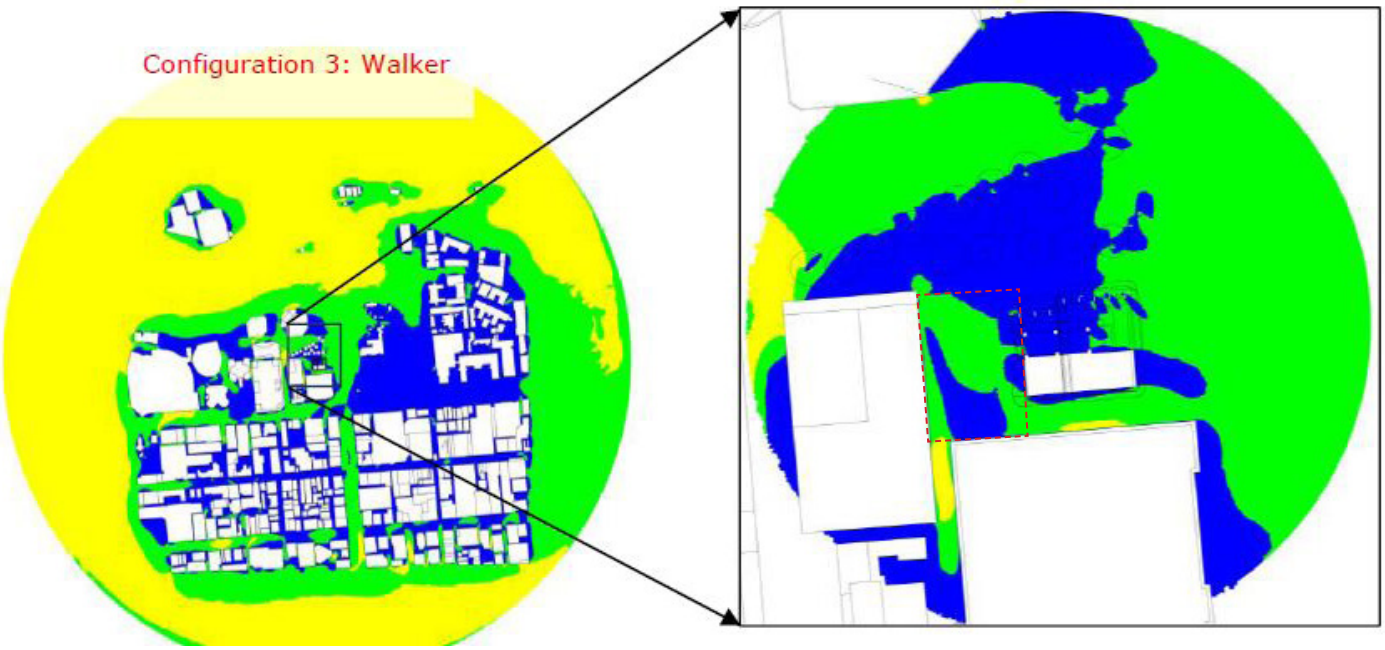

Proposed Walker Development inicating Setback Constraints Perspective

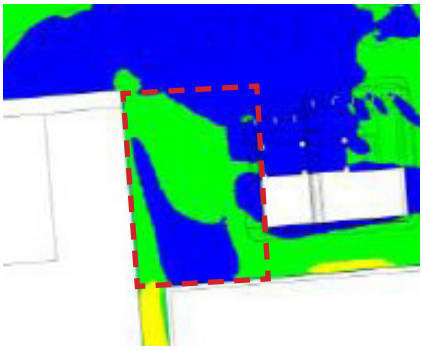


Parliament House Balcony View - Perspective from Festival Square



Parliament House Balcony View - Perspective from Festival Square



**Walker Proposal - Wind Study Assessment**

The Walker Tower Proposal wind patterns were studied to determine level of comfort and any impacts to the wind conditions.

The ground plane if broken up more with canopy to the north facade and then open plaza to the west. Under the canopy sees optimal sitting conditions as this is protected from the winds above. Wind conditions to the north within Festival Plaza are protected from the building to the south resulting good sitting conditions also.

Sitting <4m/s

Business Walking 8-10 m/s

Standing 4-6 m/s

Unfcomfortable >10 m/s

Walking 6-8 m/s



*Figure 7: CFD model geometry – northeast close-up view of Walker development (Configuration 3).*

**The Ground Floor Open Plaza**

The open ground floor plaza is seen to have a higher wind patterns and is predominantly classified as a standing comfort zone. These wind conditions are not suitable for outdoor dining or long-term stationary activities.

A pocket of sitting conditions to the south-west are seen as this area is further protected from One Festival Tower and the back of Parliament House. To completely protect this area for comfortable dining and sitting a canopy will need to be overhead to stop the downwards wind patterns.

The overall wind conditions are slightly higher for the current Walker Development proposal compared to the 29 and 40 storey massing options.

**Refer to the Appendix for full Wind Study Report.**



# 6.0

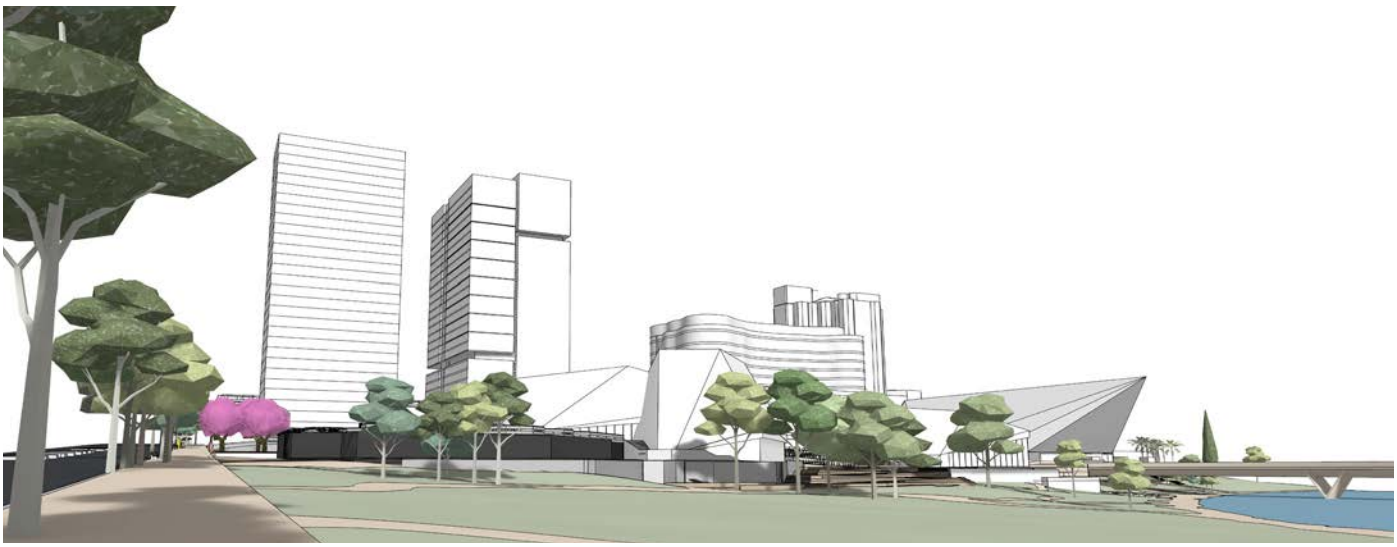
# URBAN PRESENCE VIEWS

**29 Storey Massing Option**

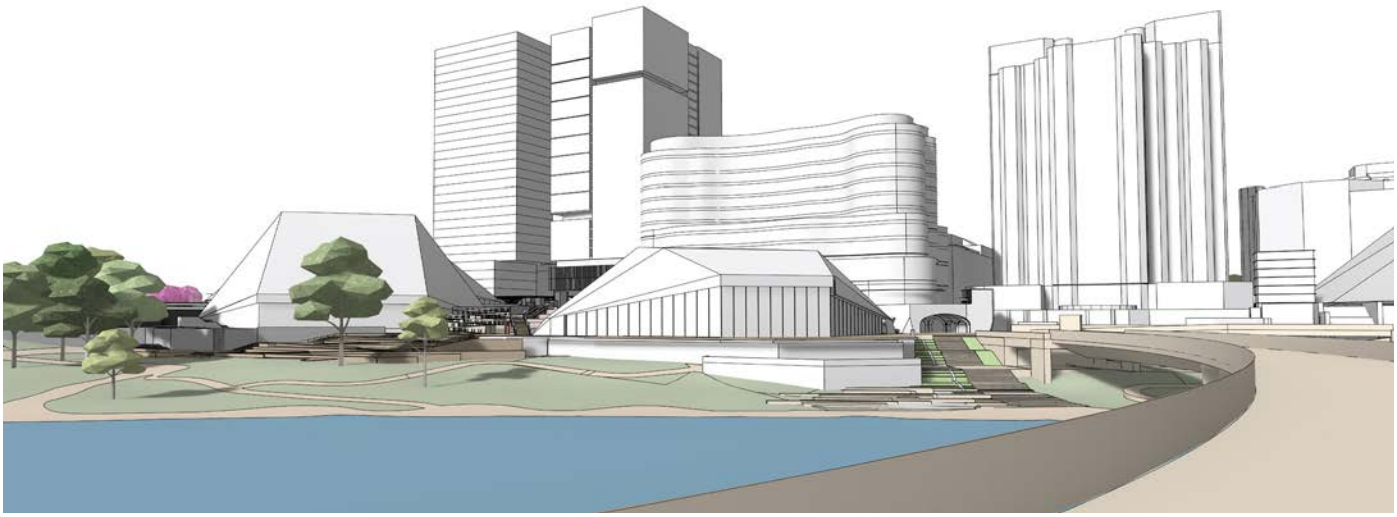
The 29 storey massing study is the equivalent height to One Festival Tower. This height continues the line previously set by the existing tower and a background piece to Parliament House when viewed from North Terrace.



29 Storey Massing Perspective from the Footbridge



29 Storey Massing Perspective from King William Road Footpath



29 Storey Massing Perspective from the Footbridge

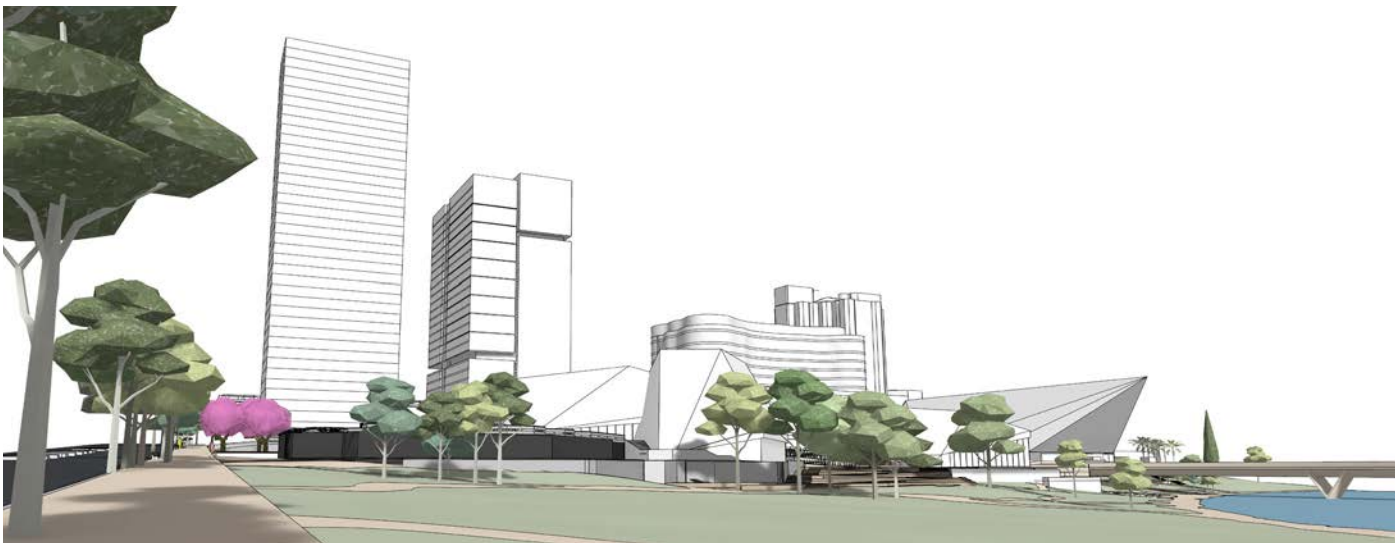
**40 Storey Massing Option**

The 40 storey massing study rises, over towering One Festival Tower. When viewed directly across North Terrace this height towers over Parliament House and creates steps of heights from The Intercontinental building east.

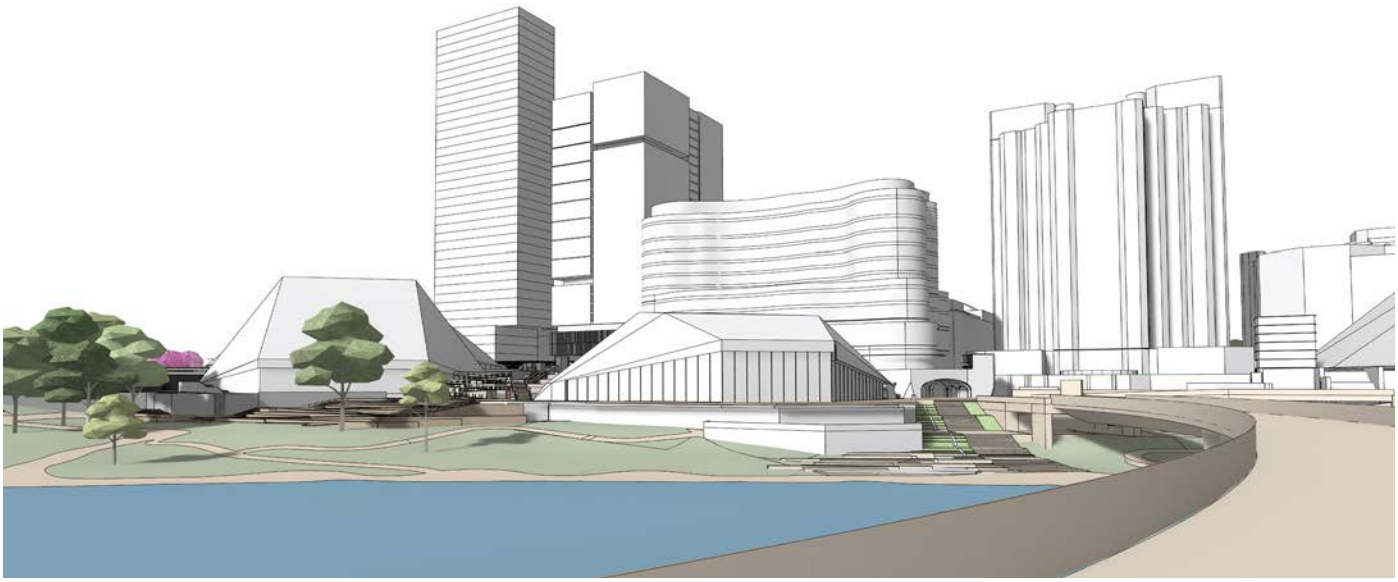
When viewed from the footbridge it demonstrates clustering and adds variety to the sky line of the Festival Plaza Zone.



40 Storey Massing Perspective from the Footbridge



40 Storey Massing Perspective from King William Road Footpath



40 Storey Massing Perspective from the Footbridge



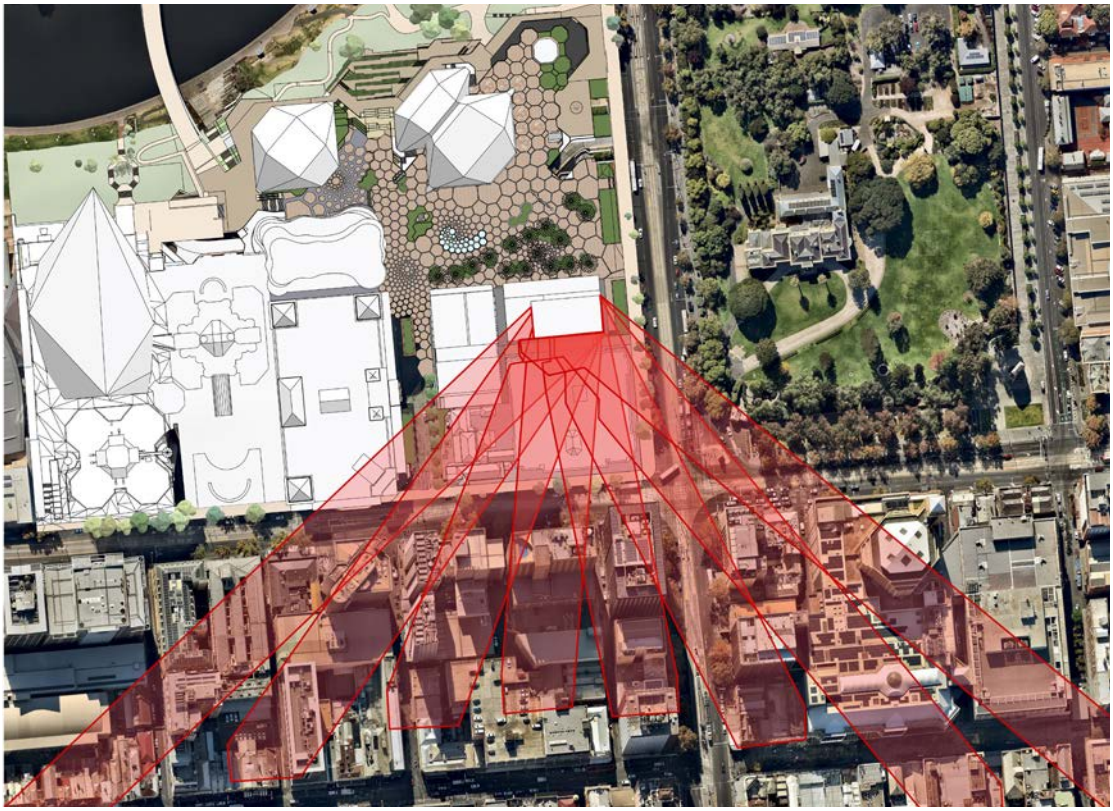
# 7.0

# SHADOW ANALYSIS

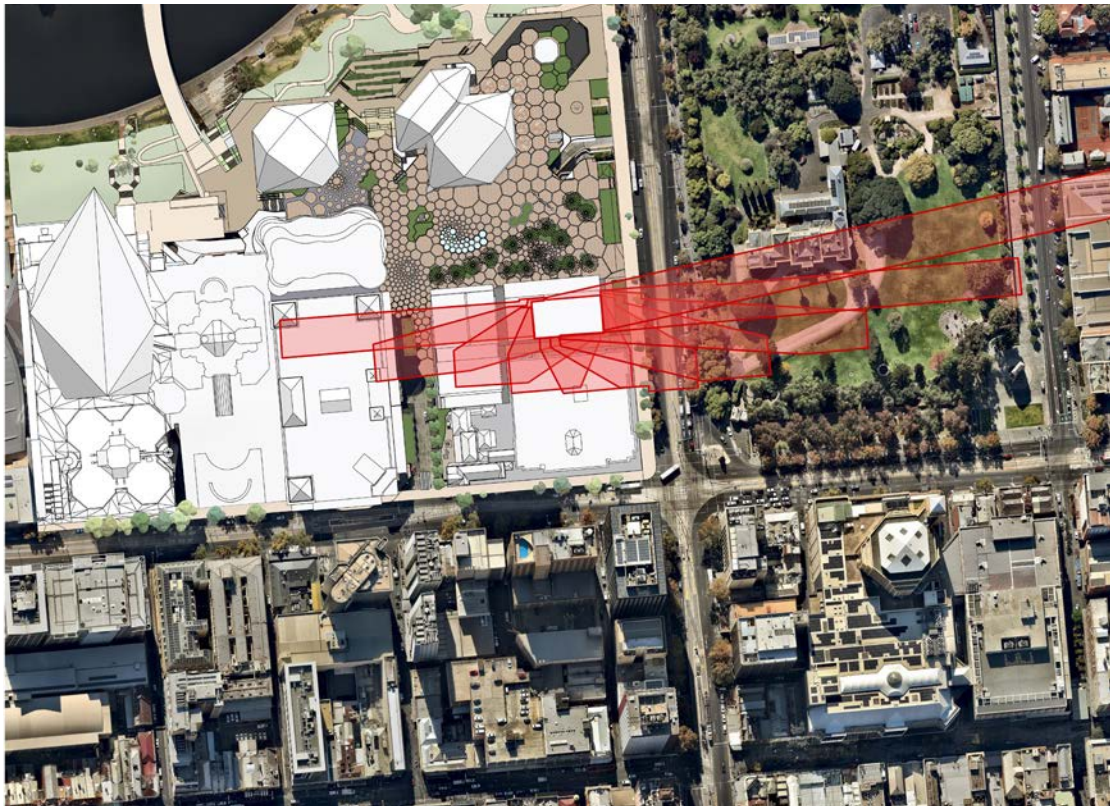
**Shadow Analysis**

To determine additional impacts on the 29 and 40 storey massing options, a shadow study has been developed. This study demonstrates shadows over winter and summer solstice.

## 29 Storey Massing Option

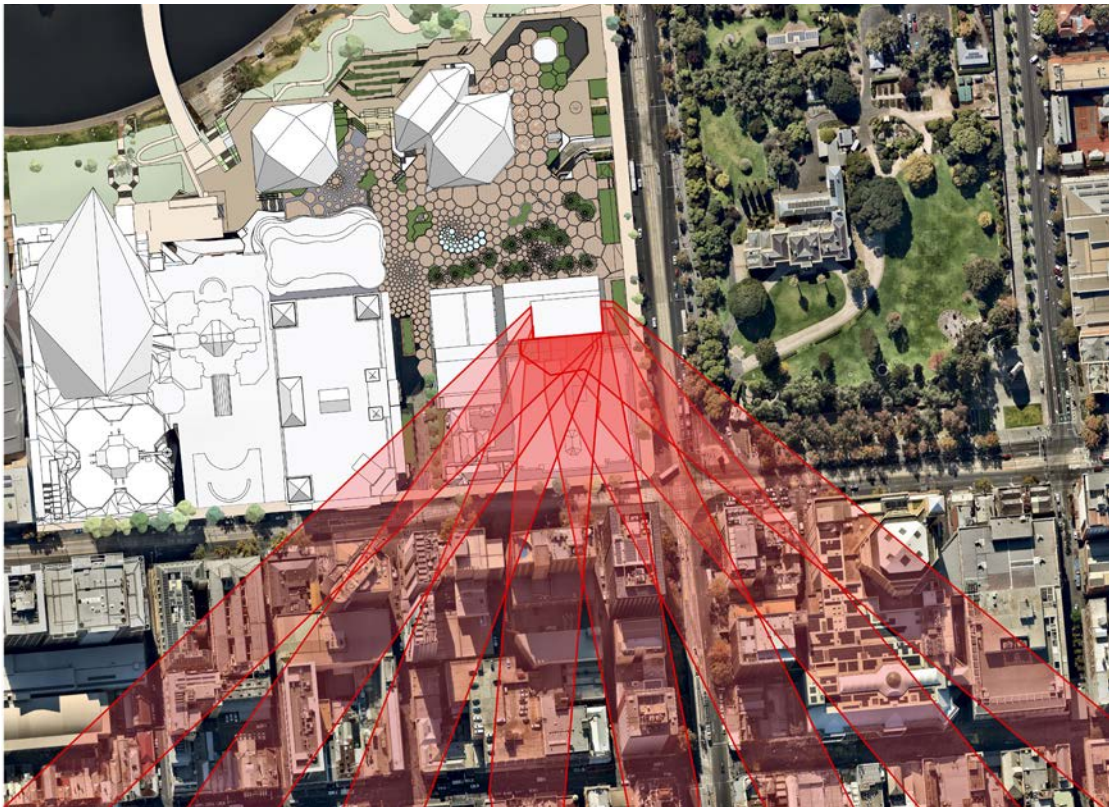


Winter Solstice - 9am through 5pm

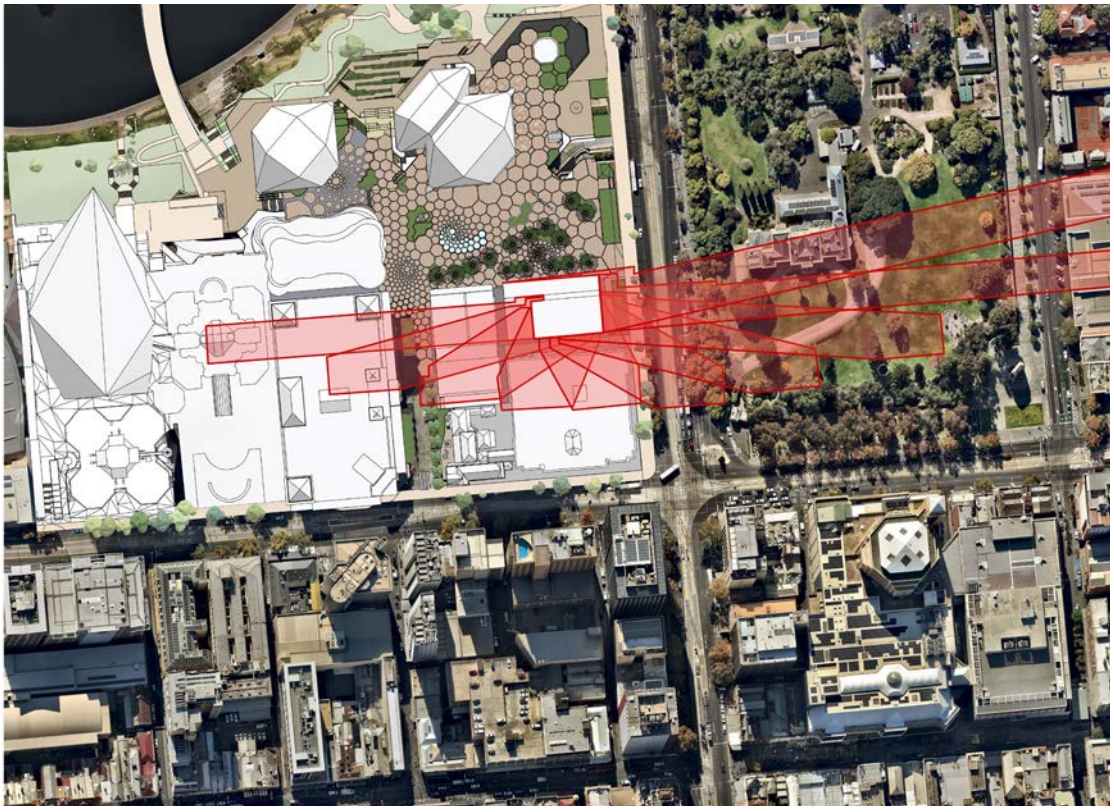


Summer Solstice - 9am through 6pm

## 40 Storey Massing Option



Winter Solstice - 9am through 5pm



Summer Solstice - 9am through 6pm



# 8.0

# FINAL RECOMMENDTATION




*Recommendation #1*

**Retain Ceremonial Axis to Adelaide Festival Centre Entry**

Preserve an unobstructed physical and visual connection to the corners of the front facade of the Adelaide Festival Theatre (AFT) to maintain the cultural significance and visual prominence of the Centre to the city.




*Recommendation #2*

**Maintain a 9m Setback from Parliament House's Northern Facade**

Ensure a 9m setback from the northern facade of Parliament House to preserve its visual integrity and heritage value.




*Recommendation #3:*

**Ensure Continuous Active Frontages Along the Northern Plaza Edge**

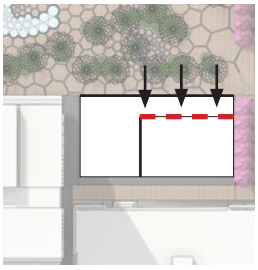
Establish continuous active frontages along the northern plaza edge to encourage public interaction, economic activity, and safety, while supporting elevated public spaces. Should be continuous and unbroken by lobby entries. Provide clear definition to the square.




*Recommendation #4*

**Preserve View Lines to Parliament House Balcony and Aedicular Corner**

Retain view lines to the Parliament House balcony and the aedicular corner (northeast) to maintain heritage prominence within Festival Plaza.



*Recommendation #5*

**Implement a 5m Podium Setback at 20m Height**

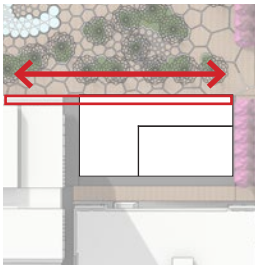
Incorporate a 5m podium setback for buildings over 20m to mitigate wind effects and enhance pedestrian-scale relationships at the plaza.




*Recommendation #6*

**Retain the Green Edge Aligned to Parliament House**

Maintain the green edge along King William Road to define Festival Plaza's boundary and support environmental quality and mitigate wind.



*Recommendation #7*

**Provide a Continuous Canopy Along the Active Northern Facade Line**

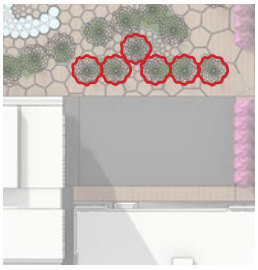
Include a continuous canopy along the active northern facade, linking to One Festival Tower, to improve wind comfort and encourage public use and activation in all weather.




*Recommendation #8*

**Incorporate a Separate Address Off King William Road**

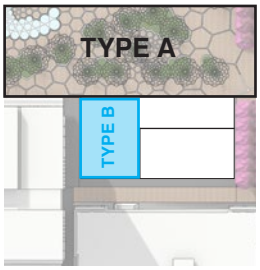
A new Tower shall establish a distinct entry off King William Road with accessible pathways, integrating terracing and planting to maintain a green boundary. Access should not come from the north where active frontages are required.



*Recommendation #9*

**Retain All Proposed Arbours as Part of the New Development**

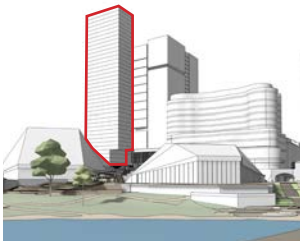
Retain proposed arbors to enhance plaza comfort by mitigating wind and providing shade.




*Recommendation #10*

**Create Multi-Level Public Spaces with Distinct Character**

If additional public space is to be created adjacent to the plaza, we encourage the consideration of an elevated public realm with varied character. This approach would maintain activation of the square, improve visual access to the north facade of Parliament House, enhance sightlines, and optimise wind conditions while offering diverse spatial experiences.



*Recommendation #11*

**Ensure Appropriate Building Clustering from a City Context**

Consider the development's distant visual impact to enhance the skyline and preserve open spaces.

*The design team has not been provided with any official documentation for this analysis. Instead, we have relied on available media releases and publicly accessible information to reconstruct a model for assessment.*



*Recommendation #1*

**Retain Ceremonial Axis to Adelaide Festival Centre Entry**

Seemingly accepted and adopted within the Walker Tower 2 proposal.



*Recommendation #2*

**Maintain a 9m Setback from Parliament House's Northern Facade**

Seemingly accepted and adopted within the Walker Tower 2 proposal.



*Recommendation #3:*

**Ensure Continuous Active Frontages Along the Northern Plaza Edge**

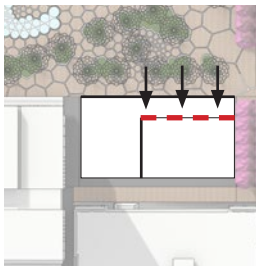
Walker Tower 2 proposal deviates by introducing an open plaza on the ground floor, breaking up the continuous frontage. Recommended that is strongly discouraged as it will have significant negative impact to activation of the plaza and comfort levels shown within the plaza shown by our initial wind study.



*Recommendation #4*

**Preserve View Lines to Parliament House Balcony and Aedicular Corner**

Seemingly accepted and adopted within the Walker Tower 2 proposal. Ensure visual access to Aedicular North East corner of parliament house is retained with the new lobby entry condition. Any translucent materials within the lobbies to create better visual connection to the parliament house is recommended.



*Recommendation #5*

**Implement a 5m Podium Setback at 20m Height**

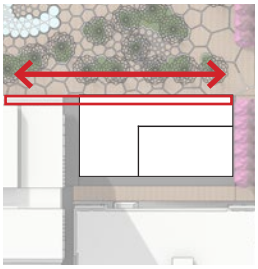
Not followed; the building edge extends over the public realm instead of incorporating a podium setback.




*Recommendation #6*

**Retain the Green Edge Aligned to Parliament House**

Seemingly accepted and adopted within the Walker Tower 2 proposal.



*Recommendation #7*

**Provide a Continuous Canopy Along the Active Northern Facade Line**

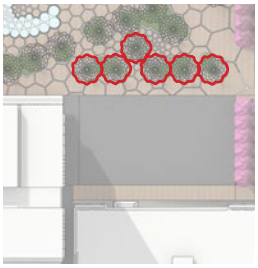
Seemingly accepted and adopted within the Walker Tower 2 proposal.




*Recommendation #8*

**Incorporate a Separate Address Off King William Road**

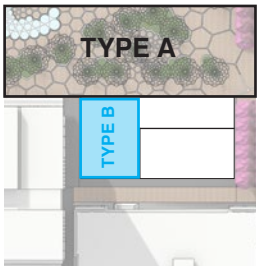
Seemingly accepted and adopted within the Walker Tower 2 proposal.



*Recommendation #9*

**Retain All Proposed Arbours as Part of the New Development**

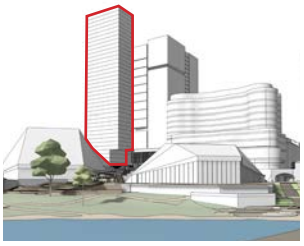
Seemingly accepted and adopted within the Walker Tower 2 proposal.




*Recommendation #10*

**Create Multi-Level Public Spaces with Distinct Character**

If additional public space is to be created adjacent to the plaza, we encourage the consideration of an elevated public realm with varied character. Any deviation from the definition of the plaza edge is discouraged, if an adjacent space is included we recommend that it be a raised platform and have a distinct landscape character.



*Recommendation #11*

**Ensure Appropriate Building Clustering from a City Context**

Seemingly accepted and adopted within the Walker Tower 2 proposal.

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# Reviewing planning rules to guide Festival Plaza development

Published Thursday, 12 September 2024



The South Australian Government is reviewing the planning rules for Festival Plaza to ensure this prime location in Adelaide's city centre provides the greatest benefits for the state and our community.

Aspects such as building height, siting, contribution to public space and relationships to heritage buildings such as Parliament House are all important planning considerations for new development in the precinct.

The draft Festival Plaza Code Amendment  reviews the planning rules, focussing on providing clear building height and design guidance, to maximise the remaining development site and make Festival Plaza a world-class hub for the arts, culture, tourism and entertainment.

The review also aims to ensure that planning rules for this important area are consistent with the South Australian Government's vision  for the broader riverbank precinct.

Recent upgrades and development have renewed Festival Plaza as a cultural and entertainment hub in the centre of Adelaide.

A 38-storey mixed-use tower alongside the One Festival Tower has been proposed to complete renewal of the precinct.

The draft Code Amendment does not consider specific proposed developments but would provide building height and design guidance for any future development in Festival Plaza.

Therefore, changes to the planning rules through this code amendment would guide whether the proposed 38-storey building is the highest and best use of the precinct's remaining development site, considering its relationship with national and state heritage listed Parliament House and opportunities to create public space.

These draft planning rules have come into effect on an interim basis at the same time as being released for consultation to ensure undesirable development applications are not submitted for this important precinct while these rules are reviewed.

The community and industry are invited to provide their feedback on the draft Festival Plaza Code Amendment, and consultation is open until 24 October 2024.

Learn more about the draft Code Amendment at one of these online information sessions:

- Thursday, 26 September, 11:00 am to 12:00 pm, register on Eventbrite
- Tuesday, 15 October, 5:00 pm to 6:00 pm, register on Eventbrite.

Further information on the draft Code Amendment and how to provide feedback is available on the PlanSA and YourSAy websites.

PlanSA

FACT SHEET

# Reviewing planning rules to guide future Festival Plaza development



## Draft Festival Plaza Code Amendment

The South Australian Government is reviewing the planning rules for Festival Plaza to ensure this prime location in Adelaide's city centre provides the greatest benefits for the state and our community.

Aspects such as building height, siting, contribution to public space and relationships to heritage buildings such as Parliament House are all important planning considerations for new development in the precinct.

The draft Festival Plaza Code Amendment focusses on providing clear building height and design guidance to ensure the remaining development site is maximised to make Festival Plaza a world-class hub for the arts, culture, tourism and entertainment.

These draft planning rules have come into effect on an interim basis at the same time as being released for consultation to ensure that any undesirable development applications are not submitted for this important precinct while these rules are reviewed.

The review also aims to ensure that planning rules for this important area are consistent with the South Australian Government's vision for the broader Riverbank Precinct.

## Key changes building height and design guidance

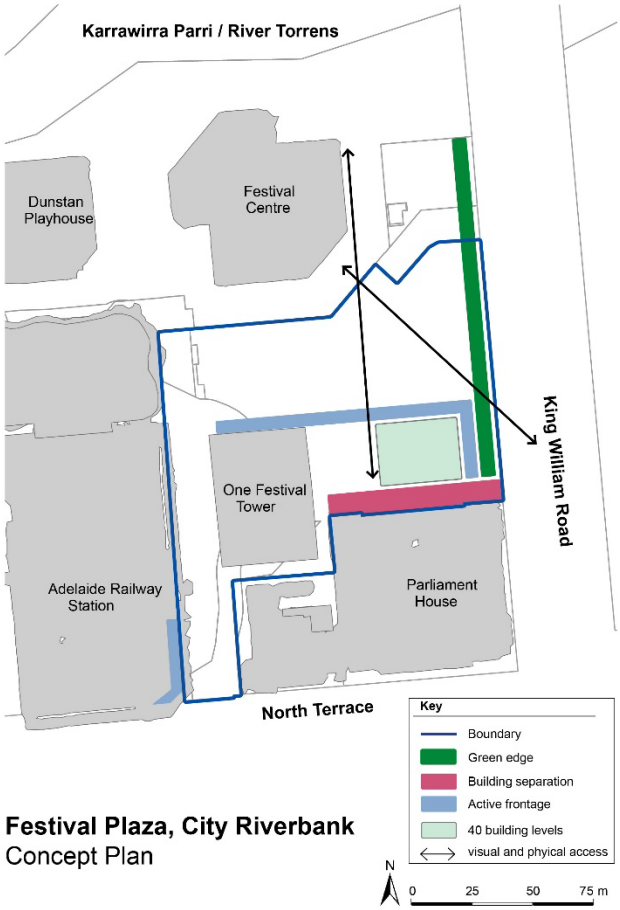
A concept plan for Festival Plaza is included in the draft Code Amendment, which identifies an appropriate location for buildings taller than 20 levels, or 71 metres, and provides a framework that could allow up to 40 levels, subject to appropriate building design.

The existing planning rules do not set a maximum building height. They provide general guidance for development higher than 20 building levels so they are of exemplary design and have minimal impact on the River Torrens.

The draft Code Amendment aims to strengthen the planning rules for buildings more than 20 levels high by requiring them to align with the concept plan.

The concept plan also encourages development that clearly defines Festival Plaza and is designed to:

- preserve an unobstructed physical and visual connection to culturally important buildings
- preserve the national and state heritage values and views of Parliament House by maintaining an appropriate setback from the northern façade
- encourage public interaction, activity and safety by establishing continuous active frontages along the southern edge of Festival Plaza.




**Festival Plaza, City Riverbank**
Concept Plan

## Additional changes to the planning rules

The draft code amendment also removes wording from a 'designated performance feature' that provides guidance to ensure buildings in the Entertainment Subzone of the City Riverbank Zone, including Festival Plaza, are of a height and scale that references North Terrace and minimises impacts on the River Torrens.

The wording can be misinterpreted to suggest that buildings greater than 20 stories should be located along the River Torrens.

The wording to be removed is:

> *Except where adjacent to the River Torrens, buildings not exceeding 20 building levels and 71 m in building height.*

## Recent upgrades and future development

Recent upgrades and development have renewed Festival Plaza as a cultural and entertainment hub in the centre of Adelaide.

These improvements include:

- redeveloping the public plaza, including a new five-level underground car park
- the new SkyCity Casino building
- enhancements to the Festival Centre and surrounding areas
- a new northern entrance to the railway station concourse
- completion of the 29-storey One Festival Tower.

A 38-storey mixed-use tower alongside the One Festival Tower has been proposed to complete renewal of the precinct.

The draft Code Amendment does not consider specific proposed developments but would provide building height and design guidance for any future development in Festival Plaza.

Therefore, changes to the planning rules through this code amendment would guide whether the proposed 38-storey building is the highest and best use of the precinct's remaining development site, considering its relationship with national and state heritage listed Parliament House and opportunities to create public space.



## Find out more

For further details about the draft Festival Plaza Code Amendment:

- visit the YourSAy website: yoursay.sa.gov.au/festival-plaza
- attend an online information session:
  - 26 September, 11:00 am to 12:00 noon, register on Eventbrite
  - 15 October, 5:00 pm to 6:00 pm, register on Eventbrite.
- email PlanSA: PlanSA@sa.gov.au
- phone PlanSA: 1800 752 664

Hard copies of the draft Festival Plaza Code Amendment are available to view at PlanSA, level 9, 83 Pirie Street, Adelaide.

## Have your say

All feedback is encouraged to be provided via the YourSAy website.

To share your views:

- visit the YourSAy website and take our survey: yoursay.sa.gov.au/festival-plaza
- email a submission to: plansasubmissions@sa.gov.au
  (subject: Submission – Festival Plaza Code Amendment)
- post your written submission to:
  Attention: Code Amendment Team, Planning and Land Use Services,
  GPO Box 1815, Adelaide SA 5001

Consultation closes on 24 October 2024.

## Next steps

We will consider all feedback in finalising the draft Festival Plaza Code Amendment and all feedback will be captured in an engagement report.

The engagement report will be provided to the Minister for Planning to assist with final decision-making.

Once a decision has been made, the engagement report, including all feedback received during consultation, will be published on this webpage and the PlanSA website.

*Note: names and organisations will be published in the engagement report with submissions. Addresses, email addresses and phone numbers will not be published.*

# Frequently Asked Questions

## Reviewing planning rules for Festival Plaza

**Q – Why are the planning rules for Festival Plaza being reviewed?**

**A** – The South Australian Government is reviewing the planning rules for Festival Plaza to ensure this prime location in Adelaide's city centre provides the greatest benefits for the state and our community.

Aspects such as building height, siting, contribution to public space and relationships to heritage buildings such as Parliament House are all important planning considerations for new development in the precinct.

The draft Festival Plaza Code Amendment reviews the planning rules, focussing on providing clear building height and design guidance, to ensure the remaining development site is maximised to make Festival Plaza a world-class hub for the arts, culture, tourism and entertainment.

The review also aims to ensure that planning rules for this important area are consistent with the South Australian Government's vision for the broader riverbank precinct.

---

**Q – What building height guidance is in the draft Festival Plaza Code Amendment?**

**A** – A concept plan for Festival Plaza is included in the draft Code Amendment, which identifies an appropriate location for buildings taller than 20 levels, or 71 metres, and provides a policy framework that could allow up to 40 levels, subject to appropriate building design.

The existing planning rules do not set a maximum building height. They provide general guidance for development higher than 20 building levels so they are of exemplary design and have minimal impact on the River Torrens.

The draft Code Amendment aims to strengthen the planning rules for buildings more than 20 levels high by requiring them to align with the concept plan.

It also specifies buildings higher than 20 levels must positively contribute to the local setting and deliver:

- exemplary design quality and architecture that is contemporary and innovative and respectful of the heritage buildings, Adelaide Park Lands setting and civic functions of the locality
- a quality public space that is inviting and comfortable for pedestrians

- strong connections between important buildings, public spaces, the Adelaide Park Lands and other key destinations.

View the concept plan for Festival Plaza on the back page of this document.

---

## Q – What building design guidance is in the draft Festival Plaza Code Amendment?

**A** – The concept plan included in the draft Code Amendment encourages development that clearly defines Festival Plaza and is designed to:

- preserve an unobstructed physical and visual connection to culturally important buildings, including Adelaide Festival Theatre and the Parliament House balcony
- preserve the national and state heritage values and views of Parliament House by maintaining an appropriate setback from the northern façade
- encourage public interaction, activity and safety by establishing continuous active frontages along the southern edge of Festival Plaza.

---

## Q – What other changes to the planning rules are proposed in the draft code amendment?

**A** – The draft code amendment removes wording from a 'designated performance feature' that provides guidance to ensure buildings in the Entertainment Subzone of the Riverbank Zone, including Festival Plaza, are of a height and scale that references North Terrace and minimises impacts on the River Torrens.

The wording can be misinterpreted to suggest that buildings greater than 20 stories should be located along the River Torrens.

The wording to be removed is:

> *Except where adjacent to the River Torrens, buildings not exceeding 20 building levels and 71 m in building height.*

---

## Q – Does the draft code amendment impact on the Adelaide Park Lands?

**A** – Festival Plaza is located in the Adelaide Park Lands. This draft Code Amendment does not change any of the planning zones that apply to Festival Plaza or the broader park lands, nor remove Festival Plaza from being part of park lands.

The draft Code Amendment focusses on providing clear building height and design guidance, and strengthening the existing planning rules for buildings higher than 20 levels in Festival Plaza.

For any future development of Festival Plaza resulting from this draft Code Amendment, impacts on the Adelaide Park Lands would be assessed as part of a development application for the site.

Key organisations such as City of Adelaide and Kadaltilla/Adelaide Park Lands Authority would be invited to provide their feedback on the development application.

**Q – How does the draft code amendment take heritage buildings such as Parliament House into consideration for new development in Festival Plaza?**

**A** – The draft Code Amendment includes setbacks to retain views of heritage sites such as the Adelaide Festival Centre and Parliament House.

It also ensures active frontages along key areas to encourage public interaction and maintain a balance between building height, human scale and urban massing.

These considerations in the draft Code Amendment follow recommendations from the urban design review carried out to inform the draft Code Amendment.

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**Q – What planning zones and sub zones does the draft Festival Plaza Code Amendment apply to?**

**A** – The draft code amendment reviews the planning rules for the:

- City Riverbank Zone
- Entertainment Subzone.

It focusses on ensuring the zone and subzone provide clear guidance for building height, location and design guidance within the Festival Plaza area.

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**Q – What upgrades and developments have recently been completed at Festival Plaza?**

**A** – Recent upgrades and development have renewed Festival Plaza as a cultural and entertainment hub in the centre of Adelaide.

These improvements include:

- redeveloping the public plaza, including a new five-level underground car park
- the new SkyCity Casino building
- enhancements to the Festival Centre and surrounding areas
- a new northern entrance to the railway station concourse
- completion of the 29-storey One Festival Tower.

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**Q – Is a tower building proposed for the remaining development site in Festival Plaza?**

**A** – A 38-storey mixed-use tower alongside the One Festival Tower has been proposed to complete renewal of Festival Plaza.

However, this development has not yet been submitted for planning approvals and will undergo a separate assessment process under the independent State Commission Assessment Panel.

This draft code amendment does not consider this specific proposed development but would provide building height and design guidance for any future development in Festival Plaza.

Therefore, changes to the planning rules through this code amendment would guide whether the proposed 38-storey building is the highest and best use of the precinct's remaining development site, considering its relationship with national and state heritage listed Parliament House and opportunities to create public space.

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### Q – What is the South Australian Government's vision for the wider riverbank precinct?

**A** – The riverbank's entertainment precinct is the heart of activity, vibrancy and visitor economy, including Festival Plaza, Adelaide Convention Centre, Intercontinental Hotel, Adelaide Festival Centre and Sky City Casino.

It attracts millions of interstate and international visitors to the state, and many will spend extensive time within this small part of the city.

The South Australian Government's vision for the wider riverbank precinct is to deliver a world-class health, sporting, educational and biomedical precinct with strong connections to the city centre, as well as reinforcing North Terrace as a premier cultural boulevard.

There has been strong recent investment in the precinct, including the Sky City Casino, Riverbank Footbridge development, Adelaide Convention Centre and Festival Plaza development.

The South Australian Government is progressing further initiatives in the riverbank precinct that are significant to the state, including the proposed new Women's and Children's Hospital.

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### Q – Why have the planning rules in this draft code amendment come into effect at the same time as being released for consultation?

**A** – The draft Festival Plaza Code Amendment has come into 'early commencement', which means the draft rules come into effect on an interim basis at the same time as being released for consultation.

The early commencement process is used when the Minister considers that the rule changes need to be applied immediately in the interests of orderly and proper development and to counter applications for undesirable development.

This draft Code Amendment has come into effect on an interim basis at the same time as being released for consultation to ensure undesirable development applications are not submitted for this important precinct while the planning rules for Festival Plaza are reviewed.

**Q – How is a development application assessed during the 'early commencement' period, while the draft Code Amendment is open for consultation?**

**A** – If a development application is lodged during the 'early commencement' period, the application must be assessed against the previous version of the Code as well as the version of the Code that has commenced early.

If the outcome of the assessment differs, a decision cannot be made until the Code Amendment is no longer on 'early commencement'.

If the version of the Code that commenced early decreases the consultation requirements, then the original version of the Code must be used for assessment purposes.

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**Q – Where can I find out more details about the draft Festival Plaza Code Amendment?**

**A** – For further details about the draft code amendment and how to provide feedback:

- visit the YourSAy website at: yoursay.sa.gov.au/festival-plaza
- attend an online information session:
  - 26 September, 11:00 am to12:00 noon, register on Eventbrite
  - 15 October, 5:00 pm to 6:00 pm, register on Eventbrite.
- call PlanSA on: 1800 752 664
- email PlanSA on: PlanSA@sa.gov.au

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**Q – How can I provide feedback on the draft Festival Plaza Code Amendment?**

**A** – All feedback is encouraged to be provided via the YourSAy website, where you can complete a short survey and share your views.

You can have your say by:

- visiting the YourSAy website and taking our survey: yoursay.sa.gov.au/festival-plaza
- emailing a submission to: plansasubmissions@sa.gov.au
  (subject: Submission – Festival Plaza Code Amendment)
- posting your written submission to: Attention: Code Amendment Team, Planning and Land Use Services, GPO Box 1815, Adelaide SA 5001

Consultation closes 5 pm, 24 October 2024.

## Q – What are the next steps?

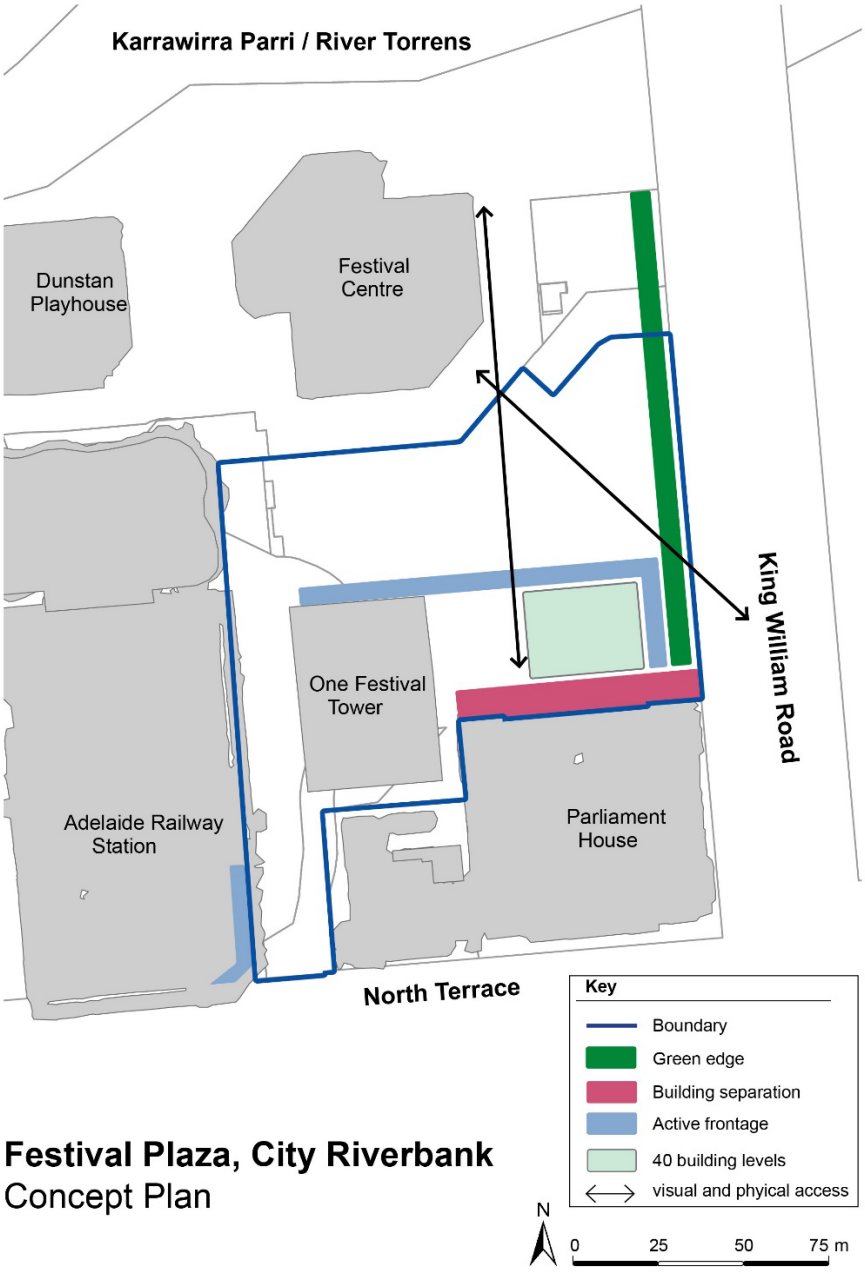
**A** – We will consider all feedback in finalising the draft Festival Plaza Code Amendment and all feedback will be captured in an engagement report.

The engagement report will be provided to the Minister for Planning to assist with final decision-making.

Once a decision has been made, the engagement report, including all feedback received during consultation, will be published on this webpage and the PlanSA website.

*Note: names and organisations will be published in the engagement report with submissions. Addresses, email addresses and phone numbers will not be published.*

### Image: Proposed concept plan for Festival Plaza



# ENGAGEMENT PLAN

## Festival Plaza Code Amendment

By the Chief Executive, Department for Housing and Urban Development
(the Designated Entity)



**Contact details**

PlanSA

Email: plansa@sa.gov.au

Phone: 1800 752 664

www.plan.sa.gov.au

PlanSA

Government of South Australia
Department for Housing and Urban Development

## Background information

The future development of the Adelaide Riverbank, in particular the Festival Plaza precinct and its immediate surroundings, is of social and economic significance to the state. The South Australian government's vision is to develop the precinct into a unique, world-class hub for the arts, culture, tourism, entertainment and employment.

The following five 'place principles' were developed by the former Riverbank Authority to ensure the vision for Festival Plaza is reflected in any concept designs or future development of the precinct:

- Principle 1: A compelling destination
- Principle 2: The heart of the Riverbank
- Principle 3: Event-ready space
- Principle 4: Dynamic and evolving place
- Principle 5: Distinctive place.

Amendments to the Planning and Design Code are proposed to review the planning rules, including the mix of land uses, to ensure development aligns with these principles and enable development that complements key institutions and attracts people to the precinct.

The precinct has recently seen several significant infrastructure upgrades, including redeveloping the public plaza and a new five level underground car park, the new SkyCity Casino building, Festival Centre and surrounding area, a new northern entrance to the railway station concourse and, more recently, the new 29 storey 'One Festival Tower' adjacent to Parliament House.

A 38 storey, mixed-use tower adjacent the One Festival Tower has been proposed as the next stage of development to complete renewal of the precinct is a proposed.

The draft Festival Plaza Code Amendment does not consider specific proposed developments but would provide building height and design guidance for any future development in Festival Plaza, including this proposed building. It would guide whether a 38-storey building is the highest and best use for the precinct's remaining development site, its heritage relationship to the national heritage listed Parliament House and the creation of a civic and public space for people at ground level.



**South Australian Government's vision for the precinct**

The State Government's vision for the Riverbank Precinct is a world-class hub for the arts, culture, tourism, and entertainment.

The vision for this broader precinct is outlined in the 30-Year Plan for Greater Adelaide (2017 Update) and guided by the:

- 2011 Riverbank Master Plan
- 2013 Greater Riverbank Precinct Implementation Plan
- 2015 Adelaide Riverbank Precinct Public Realm Concept Design Report
- 2016 Adelaide Riverbank Precinct, Public Realm Design Development Report
- 2017 Riverbank Shared Use Pathway Connectivity Study.

Policy applying to the affected area (Festival Plaza), particularly the City Riverbank Zone and Entertainment Subzone, is longstanding. Its origins lie in the 2013 Riverbank Health and Entertainment Areas Development Plan Amendment. Therefore, it may not provide contemporary guidance for future development that takes account of recent developments.

Reviewing the policies that guide development in the Festival Plaza Precinct will ensure that they continue to align with the overall strategic vision for the area.

To achieve this vision, the Department for Housing and Urban Development's Chief Executive has, with the approval of the Minister for Planning and Local Government, initiated the Festival Plaza Code Amendment in accordance with Section 73(2)(b) of the *Planning Development and Infrastructure Act 2016* .

The proposed amendment seeks to provide greater clarity on the appropriate siting of buildings that exceed 20 building levels within the City Riverbank Zone and Entertainment Subzone.

The draft Code Amendment proposes to:

- include a new concept plan for Festival Plaza
- remove an existing designated performance feature (DPF) from the Entertainment Subzone to correct a policy error
- strengthen the existing 'performance outcome' for the subzone, which provides guidance in relation to buildings that exceed 20 building levels.

**Engagement Already Undertaken**

Previous engagement has been undertaken on the Riverbank Precinct over a period of several years, with a series of master planning processes and development plan and code amendments initiated or completed over the area, which have all involved detailed engagement.

In 2011 the vision for the riverbank was updated through the release of the 2011 Riverbank Master Plan, which focused on revitalising Adelaide's core Riverbank Precinct.

This was followed in 2013 by key zoning changes, through a Development Plan Amendment process, to allow for the construction and renewal of health, research and entertainment facilities and infrastructure along the River Torrens' riverbank. A total of 15 public submissions and 9 government agency submissions were received during consultation on this rezoning and key issues raised contributed to the final amendments. These changes have resulted in the new Royal Adelaide Hospital, South Australian Health and Medical Research Institute (SAHMRI) 1 and 2 building, SkyCity expansion, Adelaide Festival Plaza redevelopment and Lot Fourteen.

The most recent Code Amendment for the precinct was the Riverbank Precinct Code Amendment completed in 2022, which sought to progress initiatives of state significance including the development of the new Women's and Children's Hospital and expansion of the Adelaide Botanic High School.

Key areas of feedback included:

- development and environmental impacts on the park lands
- impacts on places of European heritage value
- impacts on sites of cultural importance and the need to engage Kaurna early
- impacts on infrastructure and public access.

Full details of the engagement process and what was heard from community and stakeholders is available in the engagement report, published on the on the PlanSA website.

Preliminary engagement on this draft Code Amendment has been undertaken with Renewal SA, as the key government agency with an interest in land in the Riverbank Precinct and landowner of Festival Plaza, to determine the final scope of this amendment.

## Engagement purpose

The purpose of the engagement is to:

- raise awareness of the draft Code Amendment, focussing on ensuring the City Riverbank Zone and Entertainment Subzone provides clear building height and design guidance
- gather informed feedback on the draft Code Amendment from stakeholders and interested community for consideration in finalising the code Amendment
- inform stakeholders and interested community of the engagement outcomes and final decision
- meet statutory engagement requirements for Code Amendments.

## Engagement objectives

The engagement objectives are to:

- inform stakeholders and interested community of why the draft Code Amendment has been developed and the proposed amendments to the planning rules.
- inform stakeholders and interested community of the opportunity to provide feedback on the draft Code Amdendment
- ensure all affected stakeholders and interested community have:
    - appropriate opportunities to provide their feedback on the draft Code Amendment
    - equitable access to the information they need to provide relevant and meaningful feedback for consideration in finalising the Code Amendment
    - sufficient time to hear of the consultation, understand what is proposed and provide their feedback on the draft Code Amendment.
- gather relevant and meaningful feedback from stakeholders and interested community for consideration in finalising the Code Amendment for the Minister's decision.
- inform stakeholders and interested community of the consultation and Code Amendment process' outcomes.

## Scope of Influence

Aspects of the project which stakeholders and the community can influence are:

- issues and/or opportunities that should be considered in preparing this Code Amendment
- the policy underpinning this Code Amendment, particularly:
    - building height guidance for new developments within Festival Plaza
    - design guidance for new developments within Festival Plaza.

Aspects of the project which stakeholders and the community cannot influence are:

- design of specific buildings proposed within Festival Plaza
- spacial appliction of the City Riverbank Zone and Entertainment Subzone
- general development policies in the Planning and Design Code (this relates to state-wide policy)
- standard policies and wording contained in zones and overlays in the Planning and Design Code (this relates to state-wide policy).

## Key messages

The following key messages will underpin the engagement regarding the Festival Plaza Code Amendment. Additional key messages will be created for specific stakeholder communication collateral as required.

**General**

- The South Australian Government is reviewing the planning rules for Adelaide's riverbank precinct to ensure the potential of this prime location in our city centre is maximised to meet the needs of our state now and in the future.
- The draft Festival Plaza Code Amendment reviews the planning rules for the City Riverbank Zone and Entertainment Subzone to ensure the most can be made of the site and development opportunities for the state, focussing on ensuring the zone provides clear building height and design guidance.
- Aspects such as building height, siting, contribution to public space and relationships to heritage buildings such as Parliament House are all important planning considerations for new development in the precinct.
- Improving accessibility and connections in the Festival Plaza area are also important considerations.
- It's important that planning rules ensure development along the riverbank is appropriate and achieves the greatest benefits for the state and our community.
- Potential development of this key site presents a rare opportunity to make a significant contribution to the broader riverbank precinct.
- This review aims to ensure that planning rules for this important area are consistent with the South Australian Government's vision for the precinct to be a world-class hub for the arts, culture, tourism and entertainment.
- The community is invited to provide feedback on the draft Code Amendment, which will provide building height and design guidance for future development in the riverbank precinct.
- This draft Code Amendment has come into effect on an interim basis at the same time as being released for consultation to ensure undesirable development applications are not submitted for this important precinct while these planning rules are reviewed.

- Consultation is open from 12 September to 24 October (6 weeks).
- Visit the YourSAy website for more information and to share your feedback.

**Recent Festival Plaza upgrades and future development**

- Recently, significant upgrades and development have renewed Festival Plaza as a cultural and entertainment hub in the centre of Adelaide.
- Recent improvements include:
    - redeveloping the public plaza, including a new five-level underground car park
    - the new SkyCity Casino building
    - enhancements to the Festival Centre and surrounding areas
    - a new northern entrance to the railway station concourse
    - completion of the 29-storey One Festival Tower.
- A 38 storey mixed-use tower alongside the One Festival Tower has been proposed to complete renewal of the precinct.
- The draft Code Amendment does not consider specific proposed developments, but would provide building height and design guidance for any future development in Festival Plaza.
- Therefore, changes to the planning rules through this code amendment would guide whether the proposed 38-storey building is the highest and best use of the precinct's remaining development site, considering its relationship with national and state heritage listed Parliament House and opportunities to create public space.

**The South Australian Government's vision for the wider riverbank precinct**

- The Code Amendment is consistent with the South Australian Government's vision for the wider riverbank precinct of delivering a world-class health, sporting, educational and biomedical precinct with strong connections to the city centre and reinforcing North Terrace as a premier cultural boulevard.
- The riverbank's entertainment precinct is the heart of activity, vibrancy and visitor economy, including Festival Plaza, Adelaide Convention Centre, Intercontinental Hotel, Adelaide Festival Centre and Sky City Casino.
- The precinct attracts millions of interstate and international visitors to the state, many of which will spend extensive time within this small part of the city.
- There has been strong recent investment in the precinct, including the Sky City Casino, Riverbank Footbridge development, Adelaide Convention Centre and Festival Plaza development.
- The South Australian Government is progressing further initiatives in the Riverbank Precinct that are significant to the state, including the proposed new Women's and Children's Hospital.

## Stakeholder and community mapping

The following section identifies the stakeholders and communities that will be interested in and actively engaged in this consultation process.

It outlines anticipated interests, which assists in planning information and engagement activities that meet stakeholder needs and expectations.

It attributes three levels of engagement, which references the International Association for Public Participation (IAP2) public participation spectrum[1], and is outlined below.

- An INFORM level of engagement commits to providing information that helps stakeholders to understand the problem/issue, alternatives, opportunities or solutions. It commits to keeping stakeholders informed.
- A CONSULT level of engagement builds on the inform level to also seek feedback on the problem/issue and may include looking at options, alternatives, etc. It commits to keeping stakeholders informed and letting them know how their feedback was used.
- An INVOLVE level of engagement builds further to work directly with stakeholders to ensure that their views are consistently understood and considered. It commits to ensure stakeholder views are reflected in project outcomes and letting them know how this impacted on decision making.
- A COLLABORATE level of engagement commits to partnering with stakeholders at each step in the decision-making process including the development of alternatives and the identification of the preferred solution. It involves working together with stakeholders to formulate solutions and incorporate their advice and recommendations into decisions to the maximum extent possible.

[1] Adapted from International Association Spectrum of Public Participation (IAP2) https://iap2.org.au/wp-content/uploads/2020/01/2018_IAP2_Spectrum.pdf

## Stakeholder and community mapping

| **Stakeholder** | **Level of interest in the project** (i.e. high, medium or low) | **Nature of interest in the project and/or the potential impact of the project** | **Stakeholder needs/expectations for engagement in the project** | **Level of engagement** (i.e. inform, consult, involve, collaborate) |
|---|---|---|---|---|
| **State and Federal MPs** | | | | |
| Minister for Planning – Nick Champion MP | High | The Minister for Planning will be the authority for the Code Amendment, as well as overseeing SCAP's role within the PDI Act 2016 (with SCAP being the relevant authority for any future development application on Festival Plaza). | That they are informed of the Code Amendment and be kept informed. | Inform (decision maker) |
| Premier – Peter Malinauskas MP | High | The Premier has an interest in the delivery of initiatives of state significance in the Riverbank Precinct including the development of the proposed Women's and Children's Hospital and a potential arena. | That they are informed of the Code Amendment and be kept informed. | Inform |
| Deputy Premier and Minister for Climate, Environment and Water – Susan Close MP | High | The Minister has parcels of land in care, control and management that the Code Amendment applies to. Also has an interest in any impacts on state heritage items. | That they are informed of the Code Amendment and be kept informed. | Inform |
| State Member (Adelaide) – Lucy Hood MP | High | The State Member will have an interest in representing the views of her constituents who will have varied interests and concerns (positive and negative) about this Code Amendment and future development of the affected area. | That they are fully informed with all available information and are given an opportunity to provide feedback should they wish to. | Consult |
| Federal Member (Adelaide) – Steve Georganas MP | High | The Federal Member will have an interest in representing the views of his constituents who will have varied interests and concerns (positive and negative) about this Code Amendment and future development of the affected area. | That they are fully informed with all available information and are given an opportunity to provide feedback should they wish to. | Consult |
| **State and Australian government agencies** | | | | |
| Renewal SA | High | Responsible for the strategic planning and development of the Riverbank Precinct, key government agency with an interest in land in the Riverbank Precinct and landowner of Festival Plaza.<br><br>The draft Code Amendment supports achieving the South Australian Government's vision for the Riverbank Precinct and Festival Plaza. | That they are informed of the Code Amendment, have an opportunity to share their expertise and provide feedback that is considered in finalising the code amendment and they are kept informed. | Consult/Involve |
| Office for Design and Architecture SA (ODASA) | High | ODASA promotes the value of good design and advocates for high quality design across South Australia's built environments.<br><br>Provides expert advice to developers regarding building design in-line with development requirements in the Code, which would be impacted by this Code Amendment. | That they are informed of the Code Amendment, have an opportunity to share their expertise and provide feedback that is considered in finalising the code amendment and they are kept informed. | Consult |
| Department for Environment and Water (DEW)<br>- Heritage SA<br>- Water Division | High | The department has an interest in any impacts on heritage including the state and nationally heritage listed Adelaide Park Lands, and Old and New Parliament Houses. They will also have an interest in potential water management impacts and water sensitive urban design. | That they are informed of the Code Amendment, have an opportunity to share their expertise and provide feedback that is considered in finalising the code amendment and they are kept informed. | Consult |

| **Stakeholder** | **Level of interest in the project** (i.e. high, medium or low) | **Nature of interest in the project and/or the potential impact of the project** | **Stakeholder needs/expectations for engagement in the project** | **Level of engagement** (i.e. inform, consult, involve, collaborate) |
|---|---|---|---|---|
| Department for Infrastructure and Transport (DIT) | Medium | Government department responsible for state-maintained infrastructure and roads.<br><br>Interested in impacts of Code Amendment on infrastructure requirements including roads, public and active transport, water and other infrastructure. | That they are informed of the Code Amendment, have an opportunity to share their expertise and provide feedback that is considered in finalising the code amendment and they are kept informed. | Consult |
| Attorney General's Department – Aboriginal Affairs and Reconciliation | Medium | Interest in impact on Kaurna cultural heritage and engagement with Kaurna Traditional Owners. | That they are informed of the Code Amendment and the opportunity for Kaurna to contribute their expertise and provide feedback that is considered in finalising the code amendment, as well as having an opportunity to provide feedback themselves, and they are kept informed. | Consult |
| SA Tourism Commission | Medium | SA Tourism Commission will be keen to see the delivery of initiatives that promote tourism in SA, with a focus on the Entertainment precinct. | That they are informed of the Code Amendment, have an opportunity provide feedback relating to tourism impacts of the draft Code Amendment that is considered in finalising the code amendment and they are kept informed. | Consult |
| Australian Department of Climate Change, Energy, the Environment and Water (DCCEEW) | High | DCCEEW is the Australian government agency responsible for administering the EPBC Act which applies to the national heritage places.<br><br>The EPBC Act currently applies to the area affected by the Code Amendment as it impacts part of the Adelaide Park Lands and Parliament House, which are included as a place in the National Heritage List and are therefore protected as a Matter of National Environmental Significance.<br><br>The Code Amendment directly affects part of the park lands and would also impact this national heritage listed building. | The EPBC Act is unlikely to be triggered by rezoning or policy change through this Code Amendment but may need to be considered for any development that is consequential to the Code Amendment process.<br><br>That they are informed of the Code Amendment, have an opportunity to share their expertise and provide feedback that is considered in finalising the code amendment and they are kept informed. | Consult |
| **Local government** | | | | |
| Local Government Association (LGA) | High/Medium | The LGA is a membership organisation that provides service and leadership relevant to the needs of member councils in South Australia. Changes to the Code directly impact the work of member councils. | That they are informed of the Code Amendment, have an opportunity to provide feedback that is considered in finalising the code amendment and are kept informed. | Consult |
| City of Adelaide | High | City of Adelaide has previously been actively engaged in relation to Festival Plaza, with a strong interest in development of land in its care, control and management. They are also interested in the orderly development of the city environs and impacts on the park lands. Changes to the Code directly impact council work. They also ensure the elected body is appropriately engaged. | That they are informed of the Code Amendment, have an opportunity to provide feedback that is considered in finalising the code amendment and are kept informed. | Consult/Involve |

| **Stakeholder** | **Level of interest in the project** (i.e. high, medium or low) | **Nature of interest in the project and/or the potential impact of the project** | **Stakeholder needs/expectations for engagement in the project** | **Level of engagement** (i.e. inform, consult, involve, collaborate) |
|---|---|---|---|---|
| Kadaltilla/Adelaide Park Lands Authority (APLA) | High | The Kadaltilla/Adelaide Park Lands Authority is the principal advisor to both the City of Adelaide and the South Australian Government on the protection, management, enhancement and promotion of the Adelaide Park Lands. | That they are informed of the Code Amendment, have an opportunity to provide feedback that is considered in finalising the code amendment and are kept informed. | Consult |
| **Traditional Owners - Kaurna** | | | | |
| Kaurna Yerta Aboriginal Corporation RNTBC (KYAC) | High | Kaurna are the Traditional Owners of the subject sites and will be interested in the change of use and amenity proposed by the Code Amendment as well as any interaction with Aboriginal Heritage and opportunities to reflect and celebrate Kaurna knowledge and culture.<br><br>Kaurna participated in engagement on the Riverbank Precinct Code Amendment, highlighting strong spiritual connection to the area and the desire to be engaged early in planning initiatives that impact the precinct and park lands. | Expect to be provided with information early and have the opportunity to provide input as early as possible, that they have an opportunity to participate in engagement and influence the outcome and be kept informed.<br><br>They expect that their cultural values are considered to the greatest extent possible and to have sufficient time to consult with their broader membership group. | Involve/Consult |
| **Planning and development representative bodies** | | | | |
| State Commission Assessment Panel (SCAP)<br><br>State Planning Commission (SPC) | High | Relevant authority for development applications for Festival Plaza. | That they are informed of the Code Amendment and be kept informed. | Inform |
| Capital City Committee | High | The Capital City Committee is a partnership of the Government of South Australia and the City of Adelaide and chaired by the Premier. It promotes the strategic development of Adelaide as the capital of South Australia and one of the world's great small cities, and the coordinating body for Riverbank Precinct development. | That they are informed of the Code Amendment, have an opportunity to provide feedback that is considered in finalising the code amendment and are kept informed. | Consult |
| Industry bodies:<br>• Australian Institute of Architects<br>• Australian Institute of Landscaped Architects<br>• Planning Institute of Australia (SA Division)<br>• Property Council of Australia (SA Division)<br>• Urban Development Institute of Australia (SA Division) | High | Industry bodies have an interest in the administration of the Planning and Design Code as well as promoting the future economic growth of South Australia.<br><br>They will be interested in promoting good, sustainable development and future development of Festival Plaza. | That they are informed of the Code Amendment, have an opportunity to share their expertise and provide feedback that is considered in finalising the code amendment and they are kept informed. | Consult |
| **Heritage representative bodies** | | | | |
| SA Heritage Council | High | The SA Heritage Council provides strategic advice on heritage related matters in the administration of the Planning and Design Code. | That they are informed of the Code Amendment, have an opportunity to share their expertise and provide feedback that is considered in finalising the code amendment and they are kept informed. | Consult |

| Stakeholder | Level of interest in the project (i.e. high, medium or low) | Nature of interest in the project and/or the potential impact of the project | Stakeholder needs/expectations for engagement in the project | Level of engagement (i.e. inform, consult, involve, collaborate) |
|---|---|---|---|---|
| | | The council is likely to have an interest in how the development will impact national and state heritage values for parklands and heritage listed buildings. | | |
| History Council of SA | High | The History Council of South Australia is an independent, non-government body comprises of individuals, cultural, academic and government institutions, local libraries, museums, and historical societies.<br><br>Interested in impacts on national and state heritage values for parklands and heritage listed buildings. | That they are informed of the Code Amendment, have an opportunity to share their expertise and provide feedback that is considered in finalising the code amendment and they are kept informed. | Consult |
| National Trust of South Australia | High | The National Trust of South Australia has over 6000 members and volunteers across South Australia who collectively work to protect, preserve and promote the state's built, natural and cultural heritage.<br><br>Interested in impacts on national and state heritage values for the Adelaide Park Lands and heritage listed buildings. | That they are informed of the Code Amendment, have an opportunity to share their expertise and provide feedback that is considered in finalising the code amendment and they are kept informed. | Consult |
| Australia ICOMOS | High | The International Council on Monuments and Sites (ICOMOS) is a non-government professional organisation that promotes expertise in the conservation of cultural heritage. Australia ICOMOS is the national committee. They showed a strong interest in the Riverbank Precinct Code Amendment, particularly impacts on the national heritage listed Adelaide Park Lands. They will have an interest in impacts on national and state heritage values of Parliament House and the parklands. | That they are informed of the Code Amendment, have an opportunity to share their expertise and provide feedback that is considered in finalising the code amendment and they are kept informed. | Consult |
| **Businesses** | | | | |
| Festival Plaza Committee | High | The Festival Plaza Committee is made up of representatives from organisations with a significant precinct presence, along with state and local government members.<br><br>They will be interested in the Code Amendment's impacts on future development and the interaction with existing facilities in the precinct. | That they are informed of the Code Amendment, have an opportunity to provide feedback that is considered in finalising the code amendment and are kept informed. | Consult |
| Businesses (retail/restaurants/entertainment) within Riverbank Precinct including:<br>• Adelaide Oval Stadium Management Authority<br>• Adelaide Festival Centre<br>• Adelaide Convention Centre<br>• Adelaide Railway Station (DIT, Renewal SA, Keolis Downer) | Medium | There are a number of businesses within the Riverbank Precinct that will likely have an interest in how the proposed Code Amendment may impact new development in Festival Plaza and how it may impact their businesses (positive and negative). | That they are informed of the Code Amendment, have an opportunity to provide feedback that is considered in finalising the code amendment and are kept informed. | Consult |

| Stakeholder | Level of interest in the project (i.e. high, medium or low) | Nature of interest in the project and/or the potential impact of the project | Stakeholder needs/expectations for engagement in the project | Level of engagement (i.e. inform, consult, involve, collaborate) |
|---|---|---|---|---|
| • SkyCity Adelaide<br>• Flinders University<br>• Intercontinental Hotel<br>• Australian Hotels Association (SA Branch)<br>• Riverbank promenade eateries<br>• Any additional landowner or leaseholders with available contact details. | | | | |
| Adelaide Airport Limited | Medium | Interested in potential impacts of building height on air traffic and airport activities. | That they are informed of the Code Amendment, have an opportunity to provide feedback that is considered in finalising the code amendment and are kept informed. | Consult |
| **Affected landowners** | | | | |
| Landowners and occupiers in the affected area and adjacent to the affected area | High | Directly impacted by the draft Code Amendment.<br><br>Interested in impact on the land that they own/occupy. | That they are informed of the Code Amendment, have an opportunity to provide feedback that is considered in finalising the code amendment and are kept informed. | Consult |
| **Community** | | | | |
| Community Alliance SA | High/Medium | Community Alliance SA is an umbrella organisation representing a range of resident and community groups; and is dedicated to making the planning and development process accountable, transparent and sustainable, and that it guarantees genuine community engagement.<br><br>Community Alliance SA will therefore have an interest in representing the views of resident and community groups who will have varied interests and concerns (positive and negative) about this Code Amendment and future development of the affected area. | That they are informed of the Code Amendment, have an opportunity to provide feedback that is considered in finalising the code amendment and are kept informed. | Consult |
| Committee for Adelaide | Medium | The Committee for Adelaide is a not-for-profit membership-based organisation with an objective of making Adelaide the most liveable city.<br><br>As part of Riverbank Precinct Code Amendment consultation they showed interest in activating the river frontage while protecting the parklands and increased connectivity for pedestrians and cyclists. | That they are informed of the Code Amendment, have an opportunity to provide feedback that is considered in finalising the code amendment and are kept informed. | Consult |
| Adelaide Park Lands Association | High | Non-profit community based ‘watchdog’ to preserve and protect the park lands.<br><br>They will have a keen interest in potential impacts on the park lands. | That they are informed of the Code Amendment, have an opportunity to provide feedback that is considered in finalising the code amendment and are kept informed. | Consult |

| Stakeholder | Level of interest in the project (i.e. high, medium or low) | Nature of interest in the project and/or the potential impact of the project | Stakeholder needs/expectations for engagement in the project | Level of engagement (i.e. inform, consult, involve, collaborate) |
|---|---|---|---|---|
| Broader South Australian community | Medium | The Code Amendment will help facilitate major projects for Adelaide which will likely be of interest to the broader Adelaide community due to potential impacts on building heights, amenity, parklands heritage values, heritage buildings, Aboriginal cultural heritage and public space in Festival Plaza, and interconnections across the broader precinct. | That they will be made aware of the Code Amendment, have an opportunity to provide feedback that is considered in finalising the draft code amendment and to be kept informed. | Consult |
| **Media** | | | | |
| Statewide and local media | High/Medium | Provide information to the public on the future development of the Festival Plaza precinct and issues of community interest, such as potential development opportunities and economic impacts, impacts on building heights, amenity, parklands heritage values, heritage buildings and public space in Festival Plaza, as well as interconnections across the broader precinct. | Up-to-date information about the draft Code Amendment and public consultation at key milestones to share with interested community. Expect access to a spokesperson for follow up interviews. | Inform |

## Applying the Charter principles

| Stakeholder | Engagement need or technique |
|---|---|
| State and Federal MPs | • Direct emails/letters<br>• Briefings/meetings as required<br>• PlanSA website<br>• FAQs and fact sheet |
| State and Australian government agencies | • Direct emails/letters to CEO<br>• Key stakeholder information session (including SA Heritage Council)<br>• PlanSA consultation page and online feedback form<br>• YourSAy consultation website and online feedback survey<br>• FAQs<br>• Direct contact with Code Amendment lead in PLUS<br>• Briefings/meetings as required<br>• Provide communications pack to share with networks |
| Local government – Adelaide City Council/APLA | • Direct emails/letters to CEO/Mayor<br>• Emails to relevant staff<br>• Key stakeholder information session<br>• PlanSA consultation page and online feedback form<br>• YourSAy consultation website and online feedback survey<br>• Direct contact with Code Amendment lead in PLUS<br>• Briefings/meetings as required<br>• Planning Ahead newsletter article<br>• FAQs<br>• Provide communications pack to share with networks |
| Local government – LGA | • Direct emails/letters to CEO<br>• Key stakeholder information session |

| Stakeholder | Engagement need or technique |
|---|---|
| | • PlanSA consultation page and online feedback form<br>• YourSAy consultation website and online feedback survey<br>• Direct contact with Code Amendment lead in PLUS<br>• Briefings/meetings as required<br>• Planning Ahead newsletter article<br>• FAQs<br>• Provide communications pack to share with networks |
| Traditional Owners – Kaurna Yerta Aboriginal Corporation RNTBC (KYAC) | • Meetings/direct engagement<br>• PlanSA consulatation webpage<br>• PlanSA homepage news story and banner<br>• YourSAy consultation webpage<br>• FAQs and fact sheet<br>• Provide communications pack to share with networks |
| Planning and development representative bodies | • Direct emails/letters to CEO/President<br>• Key stakeholder information session<br>• PlanSA consultation page and online feedback form<br>• PlanSA consultation webpage and online feedback form<br>• YourSAy consultation website and online feedback survey<br>• Direct contact with Code Amendment lead in PLUS<br>• Briefings/meetings as required<br>• Planning Ahead newsletter article<br>• FAQs and fact sheet<br>• Provide communications pack to share with networks |
| Heritage representative bodies | • Direct emails/letters to Executive Officer/President<br>• PlanSA consultation page and online feedback form<br>• PlanSA consultation webpage and online feedback form<br>• YourSAy consultation website and online feedback surveyYourSAy consultation website<br>• Direct contact with Code Amendment lead in PLUS<br>• Online information sessions via Zoom<br>• Briefings/meetings as required<br>• FAQs and fact sheet<br>• Provide communications pack to share with networks |
| Businesses | • Emails/letters<br>• YourSAy consultation website and online feedback survey<br>• PlanSA consultation webpage and online feedback form<br>• PlanSA homepage news story and banner<br>• Online information sessions via Zoom<br>• Eventbrite website<br>• Social media (PlanSA, SPC, DHUD & YourSAy channels)<br>• Hardcopy draft Code Amendment available for viewing at PLUS office<br>• PlanSA helpdesk (phone and email)<br>• FAQs and fact sheet<br>• Media release/media stories |
| Community organisations | • Emails/letters<br>• YourSAy consultation website and online feedback survey<br>• PlanSA consultation page and online feedback form |

| Stakeholder | Engagement need or technique |
|---|---|
| | • PlanSA homepage news story and banner<br>• Online information sessions via Zoom<br>• Eventbrite website<br>• Social media (PlanSA, SPC, DHUD & YourSAy channels)<br>• Hardcopy draft Code Amendment available for viewing at PLUS office<br>• PlanSA helpdesk (phone and email)<br>• Provide communications pack to share with networks<br>• Media release/media stories |
| Affected landowners and occupiers | • Emails/letters<br>• FAQ and fact sheet (include with letter/email)<br>• YourSAy consultation website and online feedback survey<br>• PlanSA consultation page and online feedback form<br>• PlanSA homepage news story and banner<br>• Online information sessions via Zoom<br>• Eventbrite website<br>• Social media (PlanSA, SPC, DHUD & YourSAy channels)<br>• Hardcopy draft Code Amendment available for viewing at PLUS office<br>• PlanSA helpdesk (phone and email)<br>• Media release/media stories<br>• Via Adelaide City Council/stakeholder networks regarding areas of interest eg heritage and parklands |
| Broader community | • Media release/media stories<br>• YourSAy consultation website and online feedback survey<br>• PlanSA consultation webpage and online feedback form<br>• PlanSA homepage news story and banner<br>• Online information sessions via Zoom<br>• Eventbrite website<br>• Social media (PlanSA, SPC, DHUD & YourSAy channels)<br>• FAQs and fact sheet<br>• Hardcopy draft Code Amendment available for viewing at PLUS office<br>• PlanSA helpdesk (phone and email)<br>• Via Adelaide City Council/stakeholder networks regarding areas of interest eg heritage and parklands |
| Media | • Media release<br>• PlanSA consultation webpage and homepage news story<br>• YourSAy consultation website<br>• Interviews on request |
| Consultation participants | • Direct emails/letters<br>• ‘What we heard’ summary<br>• Engagement evalutation survey<br>• Engagement report<br>• YourSAy consultation website<br>• PlanSA consultation webpage |

## Staging your engagement

| Stage | Objective | Stakeholders | Level of engagement | By when |
|---|---|---|---|---|
| 1: Pre-engagement | Inform key decision makers about the draft Code Amendment and consultation process, as required. | Minister and/or state government executives | INFORM | Early September |
| 2: Public consultation | Inform interested and affected stakeholders and community of the draft Code Amendment and opportunity to provide feedback.<br><br>Gain public feedback on draft Code Amendment for consideration in finalising the Code Amendment. | All stakeholders | CONSULT | September to October 2024<br>(6 weeks) |
| 3: Review feedback | Review and summarise consultation submissions to:<br>• inform the final draft Code Amendment<br>• prepare an engagement report and instructions for Ministerial decision<br>• close-the-loop for key stakeholders and interested community. | All stakeholders | INFORM | November 2024-early 2025 |
| 4: Engagement evaluation | Gain feedback on the engagement process to:<br>• evaluate success in meeting Community Engagement Charter principles<br>• identify opportunities to improve future engagement processes | Engagement participants | CONSULT | December 2024 |
| 5: Inform of outcome | Inform key stakeholders and community of the outcome of the Code Amendment. | All stakeholders | INFORM | Following Minister's decision |



## Planning your engagement approach *subject to change as consultation progresses

| Stage | Engagement activity | Engagement level and objective of activity | Stakeholders/ target audience | Timing |
|---|---|---|---|---|
| 1: Pre-engagement | Briefing | INFORM<br>Ensure aware of details included in the draft Code Amendment and consultation process/timeline. | Minister and/or executives requiring a pre-engagement briefing | Prior to 12 Sep |
| 2: Public consultation | Media Release<br>Interviews on request | INFORM<br>Provide information about the draft Code Amendment and opportunity for public feedback | Media (and by extension all stakeholders and the broader South Australian community) | Launch<br>12 Sep |
| 2: Public consultation | MP email/letter | INFORM<br>Advise that the draft Code Amendment is now published for public feedback and of the consultation process. | State and Federal MPs | Launch<br>12 Sep |
| 2: Public consultation | Stakeholder email/letter | INFORM<br>Advise of draft Code Amendment and consultation, provide details of stakeholder briefing, invite feedback/participation and encourage sharing information across their networks | State and Australian government agencies<br>Local government<br>Traditional Owners – Kaurna<br>Planning and development industry bodies<br>Heritage representative bodies<br>Businesses<br>Community Organisations | Launch<br>12 Sep |

| Stage | Engagement activity | Engagement level and objective of activity | Stakeholders/ target audience | Timing |
|---|---|---|---|---|
| 2: Public consultation | Affected landowner/ occupier letter (via email if possible) | INFORM<br>Advise of draft Code Amendment, provide details of online information session and invite feedback | Landowners and occupiers within affected area<br>Landowners and occupiers adjacent to affected area | Launch<br>12 Sep |
| 2: Public consultation | PlanSA website:<br>- consultation page<br>- news story<br>- homepage banner | INFORM/CONSULT<br>Provide detailed information about the draft Code Amendment and how to provide feedback, including online feedback form. | Government and industry key stakeholders (primary audience)<br>All stakeholders | Launch<br>12 Sep |
| 2: Public consultation | YourSAy website:<br>- consultation page<br>- online survey | INFORM/CONSULT<br>Provide information about the draft Code Amendment and tools to provide online feedback | Broader community and community organisations (primary audience)<br>All stakeholders | Launch<br>12 Sep |
| 2: Public consultation | Eventbrite website | INFORM<br>Provide information about the draft Code Amendment and consultation, and details of online information session and registration | Community organisations<br>Broader community<br>Key stakeholders unable to make key stakeholder briefing | Launch<br>12 Sep |
| 2: Public consultation | Frequently asked questions document | INFORM<br>Provide further information regarding potential questions, concerns and about key themes | All stakeholders | Launch<br>12 Sep |
| 2: Public consultation | Fact sheet | INFORM<br>Provide a short, plain English summary of the draft Code Amendment and how to provide feedback | Broader community and community organisations<br>Traditional Owners - Kaurna<br>State and Federal MPs<br>Planning and building industry representative organisations<br>Heritage representative organisations | Launch<br>12 Sep |
| 2: Public consultation | Social media posts:<br>- PlanSA Facebook<br>- PlanSA Twitter (X)<br>- SPC LinkedIn<br>- YourSAy Facebook<br>- YourSAy Twitter (X) | INFORM<br>Raise awareness of draft Code Amendment and opportunity to provide feedback | All stakeholders, particularly community | Launch<br>12 Sep |
| 2: Public consultation | Hard copy Code Amendment displayed at PlanSA office | INFORM<br>Provide hard copy information for public viewing | Community and stakeholders who prefer to view a hard copy of the document | Launch<br>12 Sep |
| 2: Public consultation | Communications pack for key stakeholders (sent with email/letter):<br>- social content<br>- newsletter article<br>- fact sheet<br>- FAQ | INFORM<br>Information about the draft Code Amendment and to promote the consultation provided to key stakeholders to share across their networks via their channels | Key stakeholder networks, particularly:<br>- planning and building industry practitioners<br>- local government planning practitioners<br>- people interested in state and national heritage<br>- people interested in Adelaide Park Lands<br>- people interested in Aboriginal cultural heritage<br>- broader Kaurna community | Launch<br>12 Sep |
| 2: Public consultation | PlanSA Helpdesk<br>- phone<br>- email | INFORM/CONSULT<br>Helpdesk staff available to provide information and answer questions, and record feedback provided | All stakeholders | Throughout public engagement from launch, 12 Sep |

| Stage | Engagement activity | Engagement level and objective of activity | Stakeholders/ target audience | Timing |
|---|---|---|---|---|
| 2: Public consultation | Direct stakeholder communications/ engagement:<br>- meetings<br>- phone calls<br>- emails | INFORM/CONSULT<br>Respond to stakeholder questions and issues as they arise and gather feedback, as required | Key stakeholders (primarily)<br>All stakeholders | Throughout public consultation |
| 2: Public consultation | Planning Ahead newsletter article | INFORM<br>Provide information about the draft Code Amendment and invite feedback/ participation in consultation | State government staff with an interest in planning activities<br>Local government planning practitioners<br>Planning and building industry | Next edition following launch |
| 2: Public engagement | Meeting/direct communications with KYAC | INVOLVE/CONSULT<br>Understand cultural heritage values of the site and gain feedback | Traditional Owners – Kaurna | ASAP following launch |
| 2: Public consultation | Key stakeholder online information session | INFORM<br>Provide further detail on draft Code Amendment and consultation process, and answer questions from well engaged stakeholders<br><br>Ensure council staff are aware of planning requirements, particularly during early commencement | State and Australian Government agencies<br>Local government<br>Planning and Development industry representative bodies<br>Heritage representative bodies | 17 Sep |
| 2: Public consultation | Social media posts:<br>- PlanSA Facebook<br>- PlanSA Twitter (X)<br>- SPC LinkedIn | INFORM<br>Promote online information sessions | All stakeholders, particularly community | 19 Sep |
| 2: Public consultation | Public online information session<br><br>Hosted via Zoom<br><br>Promotion and booking via Eventbrite | INFORM<br>Provide summary of the draft Code Amendment, what feedback can influence, how to provide feedback, where to find more information and answer questions. | Community organisations<br>Broader community<br>Key stakeholders unable to make key stakeholder briefing | 26 Sep<br>(Additional online sessions to be planned if required) |
| 2: Public consultation | Social media posts:<br>- PlanSA Facebook<br>- PlanSA Twitter (X)<br>- SPC LinkedIn | INFORM<br>Promote online information session | All stakeholders, particularly community | 9 Oct |
| 2: Public consultation | Public online information session<br><br>Hosted via Zoom<br><br>Promotion and booking via Eventbrite | INFORM<br>Provide summary of the draft Code Amendment, what feedback can influence, how to provide feedback, where to find more information and answer questions. | Community organisations<br>Broader community<br>Key stakeholders unable to make key stakeholder briefing | 15 Oct<br><br>(Additional online sessions to be planned if required) |
| 2: Public consultation | Social media posts:<br>- PlanSA Facebook<br>- PlanSA Twitter (X) | INFORM<br>Encourage community feedback prior to consultation closing 24 October | All stakeholders, particularly community | 17 Oct |

| Stage | Engagement activity | Engagement level and objective of activity | Stakeholders/ target audience | Timing |
|---|---|---|---|---|
| | - SPC LinkedIn<br>- YourSAy Facebook<br>- YourSAy Twitter (X) | | | |
| 2: Public consultation | Planning Ahead newsletter article | INFORM/CONSULT<br>Encourage feedback prior to consultation closing 24 October | State government staff with an interest in planning activities<br>Local government planning practitioners<br>Planning and building industry | October edition |
| 3: Review feedback | What we heard summary document<br><br>(Publish on PlanSA & YourSAy websites) | INFORM<br>Provide high-level initial feedback on what was heard during consultation and next steps | Engagement participants<br>All stakeholders | Dec |
| 4: Engagement evaluation | Stakeholder email and engagement evaluation survey<br><br>(Attach What we heard summary) | CONSULT<br>Gain feedback from engagement participants to help measure whether engagement met the Community Engagement Charter principles | Engagement participants<br>All stakeholders | Dec |
| 3: Review feedback<br>4: Engagement evaluation | Engagement report | INFORM<br>Details of feedback received during consultation and how it influenced the final draft for the Minister's consideration, evaluation of engagement process against the Community Engagement Charter principles | All stakeholders | Early 2025 |
| 5: Inform of outcome | Media release<br>Interviews on request | INFORM<br>Promote final outcome and how consultation influenced the decision | All stakeholders, particularly South Australian community and industry | Following Minister's decision |
| 5: Inform of outcome | PlanSA and YourSAy website updates:<br>- consultation outcome<br>- Code Amendment<br>- engagement report | INFORM<br>Updated content with outcome of consultation, how feedback influenced final decision and final Code Amendment documents | All stakeholders | Following Minister's decision |
| 5: Inform of outcome | Email/letter to key stakeholders | INFORM<br>Notify of outcome, how feedback influenced decision, links to more information and information to share with networks | State and Federal MPs<br>State and Australian government agencies<br>Local government<br>Traditional Owners – Kaurna<br>Planning and development industry bodies<br>Heritage representative bodies<br>Businesses<br>Community Organisations<br>Landowners and occupiers within and adjacent to the affected area | Following Minister's decision |
| 5: Inform of outcome | Email to engagement participants | INFORM<br>Notify of outcome, how feedback influenced decision and links to more information | Engagement participants (except key stakeholders) | Following Minister's decision |

| Stage | Engagement activity | Engagement level and objective of activity | Stakeholders/ target audience | Timing |
|---|---|---|---|---|
| 5: Inform of outcome | Social media posts:<br>- PlanSA Facebook<br>- PlanSA Twitter (X)<br>- SPC LinkedIn<br>- YourSAy Facebook<br>- YourSAy Twitter (X) | INFORM<br>Share outcome of consultation and where to find out more information | All stakeholders, particularly community | Following Minister's decision |
| 5: Inform of outcome | Communications pack (sent with email/letter) for key stakeholders to share with networks:<br>- social media<br>- newsletter content | INFORM<br>Provide information to key stakeholders to share the consultation outcome and how feedback influenced the decision with their networks | Key stakeholder networks, particularly:<br>- planning and building industry practitioners<br>- local government planning practitioners<br>- people interested in state and national heritage<br>- people interested in Adelaide Park Lands<br>- people interested in Aboriginal cultural heritage<br>- broader Kaurna community | Following Minister's decision |
| 5: Inform of outcome | Planning Ahead article | INFORM<br>Share outcome of consultation, where to learn more about final Code Amendment and how feedback influenced the decision | State government staff with an interest in planning activities<br>Local government planning practitioners<br>Planning and building industry | Next edition following media announcement |

## Applying the Charter principles in practice

| Charter principle | How does your engagement approach/activities reflect this principle in action? |
|---|---|
| Engagement is genuine | • Engagement seeks input early to help shape the Code Amendment<br>• Engagement is targeted at a wide range of stakeholders using a range of methods that are best targeted to making participation convenient<br>• Timelines are sufficient for people to hear/see the opportunity to have a say and participate in the engagement<br>• Stakeholder and community feedback will be carefully considered and contribute to the substance of the Code Amendment<br>• Easy to understand information released to help audiences understand why it is relevant to them and how they can have their say<br>• Planning and Land Use Services staff are available to answer questions and provide clarity throughout the engagement process<br>• A Consultation Report will be prepared in accordance with section 73(7) of the PDI Act, outlining what was heard and how it was responded to and the evaluation of engagement. This will be published on the SA planning portal. |
| Engagement is inclusive and respectful | • Engagement seeks input early to help shape the proposal<br>• Targeted at a wide range of stakeholders using a range of methods that are best suited to making participation convenient<br>• Due to anticipated interest in this draft Code Amendment beyond the immediate area, engagement activities focus on digital engagement tools to enable access for a wider audience<br>• Efforts to be made to ensure that those most affected or interested are aware of the proposed amendment and engaged through the most direct means possible e.g. direct letters and meetings<br>• The timing of other concurrent consultation activities, such as the Greater Adelaide Regional Plan consultation events, have been considered to ensure key stakeholders can participate in all consultations in a meaningful way<br>• Background information will be readily available and easy-to-understand information will be provided to help audiences understand why it is relevant to them, what it means 'on the ground' and how they can have their say<br>• All comments and views are captured and considered<br>• Timelines sufficient for people to hear/see the opportunity to have a say |
| Engagement is fit for purpose | • The scope of the amendment is broad-reaching, reflecting that the Code Amendment impacts places of importance to many South Australians, including places of national and state heritage signficance<br>• Communications material will be clear about the proposed change and how it will affect development outcomes.<br>• A broad range of activities offered in a mix of ways, to reach a wide range of stakeholders<br>• Stakeholders directly impacted will be targeted directly by the engagement (i.e. meetings)<br>• Stakeholders with specific interests will be directly communicated with<br>• The public will be informed through a variety of channels to gain maximum reach |
| Engagement is informed and transparent | • What the community can influence and not influence is clearly outlined<br>• Information clearly articulates key areas of interest, what we are gathering feedback on, how participants can get involved and how feedback will be used<br>• Communication materials will be presented in easy-to-understand language to explain information and will not assume prior knowledge<br>• Submissions will be acknowledged and advised of next steps in the process<br>• An engagement report will be provided to participants and made publicly available |
| Engagement is reviewed and improved | • Measures of success are identified and will be evaluated at the conclusion of the engagement, and at each stage of engagement if required<br>• Any issues raised about the engagement during the process will be considered and action will be taken if appropriate<br>• As the engagement plan is implemented, debriefs will occur after key engagement activities to determine if any changes are required |

## Measuring success

At the completion of the engagement, all participants will be invited to assess the success of the engagement against performance criteria one to four, below. The Designated Entity will assess the success of the engagement against criteria five to nine. This evaluation will be included in the statutory report required to be prepared by the Designated Entity under section 73(7) of PDI Act (the Engagement Report). The Engagement Report provides details and analysis of engagement activities undertaken for the Code Amendment, and is provided to the Minister for Planning and Local Government. This Engagement Report will also be referenced in the State Planning Commission's Parliamentary Report under section 74(3)(b) of the Act, which is issued to the Environment Resources and Development Committee of Parliament following adoption of a Code Amendment.

| # | Charter criteria | Charter performance outcomes | Respondent | Indicator [2] | Evaluation tool [3]<br>Exit survey / follow-up survey | Measuring success of project engagement |
|---|---|---|---|---|---|---|
| 1 | Principle 1:<br>Engagement is genuine | ▪ People had faith and confidence in the engagement process. | Community | I feel the engagement **genuinely sought** my input to help shape the proposal | Likert scale - strongly disagree to strongly agree | Per cent from each response. |
| 2 | Principle 2:<br>Engagement is inclusive and respectful | ▪ Affected and interested people had the opportunity to participate and be heard. | Community | I am **confident my views were heard** during the engagement | Likert scale - strongly disagree to strongly agree | Per cent from each response. |
| | | | Project Lead | The **engagement reached** those identified as community of interest. | ▪ Representatives from most community groups participated in the engagement<br>▪ Representatives from some community groups participated in the engagement<br>▪ There was little representation of the community groups in engagement. | Per cent from each response. |
| 3 | Principle 3:<br>Engagement is fit for purpose | ▪ People were effectively engaged and satisfied with the process.<br>▪ People were clear about the proposed change and how it would affect them. | Community | I was given sufficient **information** so that I could take an informed view. | Likert scale - strongly disagree to strongly agree | Per cent from each response. |
| | | | | I was given an **adequate opportunity to be heard** | Likert scale - strongly disagree to strongly agree | Per cent from each response. |
| 4 | Principle 4:<br>Engagement is informed and transparent | ▪ All relevant information was made available and people could access it.<br>▪ People understood how their views were considered, the reasons for the outcomes and the final decision that was made. | Community | I felt **informed** about why I was being asked for my view, and the way it would be considered. | Likert scale - strongly disagree to strongly agree | Per cent from each response. |
| 5 | Principle 5:<br>Engagement processes are reviewed and improved | ▪ The engagement was reviewed and improvements recommended. | Project Lead | **Engagement was reviewed** throughout the process and improvements put in place, or recommended for future engagement | ▪ Reviewed and recommendations made<br>▪ Reviewed but no system for making recommendations<br>▪ Not reviewed | Per cent from each response. |
| 6 | Engagement occurs early | ▪ Engagement occurred before or during the drafting of the planning policy, strategy or scheme when there was an opportunity for influence. | Project Lead | Engagement **occurred early enough** for feedback to genuinely influence the planning policy, strategy or scheme | ▪ Engaged when there was opportunity for input into scoping<br>▪ Engaged when there was opportunity for input into first draft<br>▪ Engaged when there was opportunity for minor edits to final draft<br>▪ Engaged when there was no real opportunity for input to be considered | Per cent from each response. |
| 7 | Engagement feedback was considered in the development of planning policy, strategy or scheme | ▪ Engagement contributed to the substance of a plan or resulted in changes to a draft. | Project Lead | Engagement **contributed to the substance of the final plan** | ▪ In a significant way<br>▪ In a moderate way<br>▪ In a minor way<br>▪ Not at all | Per cent from each response. |
| 8 | Engagement includes 'closing the loop' | ▪ Engagement included activities that 'closed the loop' by providing feedback to participants/ community about outcomes of engagement | Project Lead | Engagement **provided feedback to community about outcomes** of engagement | ▪ Formally (report or public forum)<br>▪ Informally (closing summaries)<br>▪ No feedback provided | Per cent from each response. |
| 9 | Charter is valued and useful | ▪ Engagement is facilitated and valued by planners | Project Lead | Identify **key strength** of the Charter and Guide<br>Identify **key challenge** of the charter and Guide | ▪ Free text response | |

## Closing the loop and reporting back

| How will you respond to participants? | Who's responsible? | When will you report back? |
|---|---|---|
| 'What we heard' summary of engagement activities and key points of feedback received during consultation, as well as an outline of the next steps.<br><br>To be emailed to key stakeholders/people who submitted feedback during consultation with the engagement evaluation survey. | Communications and Engagement team with input from Code Amendment team | After consultation has closed, when initial review of feedback has been completed<br><br>December 2024 |
| Media announcement to notify community and stakeholders of Minister's decision | Minister for Planning's office | Announcement of decision<br>Within four weeks of the Code Amendment coming into effect |
| Email to key stakeholders notifying them of the Minister's decision and any key changes as a result of public engagement. | Communications and Engagement team | Day of announcement re Minister's decision |
| Email to those who made a submission notifying them of the Minister's decision and any key changes as a result of public engagement. | Communications and Engagement team | Day of announcement re Minister's decision |
| Engagement report published on PlanSA website, including detailed analysis of all submissions, how feedback was responded to, amendments to the draft Code Amendment as a result of public engagement and evaluation of the engagement process against the Community Engagement Charter principles. | Communications and Engagement team with input from Code Amendment team | Day of announcement re Minister's decision |
| Website updates on YourSAy and PlanSA websites notifying community and stakeholders of the outcome, including PlanSA Code Amendments and news pages | Communications and Engagement team | Day of announcement re Minister's decision |
| Social media posts promoting the announcement, including via:<br>• PlanSA Facebook and Twitter<br>• SPC LinkedIn<br>• YourSAy Facebook & Twitter | Communications and Engagement team | Following announcement of Minister's decision |
| Newsletter article in Planning Ahead and YourSAy monthly e-newsletters | Communications and Engagement team | Edition following announcement re Minister's decision |
| Policy Forum (and/or Building Forum and Planning Users Forum) presentation sharing details of final Code Amendment and how consultation influenced the outcome | Code Amendment team | Forum following announcement re Minister's decision |

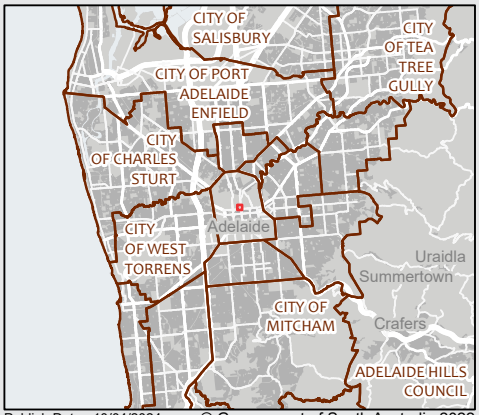
# Festival Plaza

Attachment G

Designated Entity: Chief Executive, Department for Trade and Investment




**LGA:** City of Adelaide
**Affected Area (ha):** 1.5
**Current Zone:** City Riverbank
**Proposed Zone:** No Change




Government of South Australia
Department for Trade and Investment

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Affected Area
Code Zones

Publish Date : 10/04/2024

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# Festival Plaza, City Riverbank
## Concept Plan



Kadaltilla
Adelaide Park Lands Authority

# The Greater Adelaide Regional Plan (the Plan) Consultation

**Thursday, 26 September 2024**
**Board Meeting**

**Author:**
Kathryn Goldy,
Acting Manager Governance

Public

## Purpose

On 9 September 2024, the State Planning Commission sent correspondence to the Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) advising that the Greater Adelaide Regional Plan (the Plan) will be open for consultation from Monday 23 September 2024 until 5:00 pm Monday 4 November 2024.

Kadaltilla Board Members are also invited to attend a State Agency Briefing Session on the draft Code Amendment on 25 September 2024, 12:00 pm to 1:00 pm.

The Plan will provide a vision and comprehensive strategy for the sustainable development of Greater Adelaide over the next 30 years. The Plan will identify where an extra 315,000 homes can be located and where jobs will be created as the state's population expands. It also addresses the maintenance of green spaces and tree canopies, modernising essential services and infrastructure, recognising neighbourhood character, and prioritising environmental sustainability.

The purpose of this report is to give Kadaltilla Board Members an opportunity to discuss the Plan and provide feedback for inclusion in a submission, which will subsequently be presented to Kadaltilla at the 24 October 2024 Board Meeting for decision.

## Recommendation

That the Kadaltilla / Adelaide Park Lands Authority:

1. Authorises administration to draft a submission on the Greater Adelaide Regional Plan incorporating the feedback from Kadaltilla / Adelaide Park Lands Authority Board Members, to be presented for decision at the Kadaltilla / Adelaide Park Lands Authority Board Meeting on 24 October 2024.

# Implications

| | |
|---|---|
| Adelaide Park Lands Management Strategy 2015-2025 | Adelaide Park Lands Management Strategy 2015-2025<br>This report is consistent with the “Dynamic, active + tranquil places” and “Connected places + spaces” outcomes within the Adelaide Park Lands Management Strategy. |
| 2023-2028 Strategic Plan | Kadaltilla / Adelaide Park Lands Authority 2023-2028 Strategic Plan<br>Strategic Plan Alignment – Expert Advice<br>4.1 Provide advice on plans, projects, and policies for the Adelaide Park Lands 4.2 Engage with City of Adelaide and State Government including input into State Government initiatives |
| City of Adelaide Strategies | This report supports the City of Adelaide’s Strategic Plan 2024 - 2028: *Our Environment: "The status, attributes and character of our green spaces and the Park Lands are protected and strengthened.”* |
| Policy | Not as a result of this report |
| Consultation | Not as a result of this report |
| Resource | Not as a result of this report |
| Risk / Legal / Legislative | Not as a result of this report<br>*Environment Protection and Biodiversity Conservation (EPBC) Act 1999*<br>Nil<br>Register of Aboriginal Sites and Objects<br>Nil |
| Design | To be determined<br>National Heritage Management Plan (NHMP)<br>Nil<br>Tree removal and replacement<br>Nil |
| Opportunities | Provide feedback on a draft Code Amendment affecting an area of the Adelaide Park Lands |
| City of Adelaide Budget Allocation | Not as a result of this report |
| Capital Infrastructure Projects | Not as a result of this report |
| Life of Project, Service, Initiative or (Expectancy of) Asset | Not as a result of this report |
| Ongoing Costs (eg maintenance cost) | Not as a result of this report |
| Other Funding Sources | Not as a result of this report |

# Discussion

**Background**

1. On 2 August 2023, the Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) were invited to participate in the preparation of the new Greater Adelaide Regional Plan (the Plan), which is currently being led by the State Planning Commission with the support of the Department of Trade and Investment, Planning and Land Use Services.
2. On 6 November 2023, Kadaltilla provided a response (Link 1) to the State Planning Commission's Greater Adelaide Regional Plan Discussion Paper.
3. On 9 September 2024, the State Planning Commission sent correspondence (Link 2) to the Kadaltilla advising that the Greater Adelaide Regional Plan (Link 3) will be open for consultation from Monday 23 September 2024 until 5:00 pm Monday 4 November 2024.
4. Kadaltilla Board Members are also invited to attend a State Agency Briefing Session on the draft Code Amendment on 25 September 2024, 12:00 pm to 1:00 pm.
5. Between 14 August 2023 and 6 November 2023, communities, councils, state agencies, industries, interest groups and other key stakeholders, including Kadaltilla, were invited to have their say on the Greater Adelaide Regional Plan Discussion Paper (the Discussion Paper). The State Planning Commission has created a 'What We Heard' Greater Adelaide Regional Plan Discussion Paper (Link 4) providing an overview of that engagement and a short summary of the main themes of feedback received during the consultation process.

**About the Greater Adelaide Regional Plan (the Plan)**

6. As outlined in the State Planning Commission's correspondence, a description of the Greater Adelaide Regional Plan (the Plan) has been provided, which includes the following key points:
    - *6.1. The Plan will provide a vision and comprehensive strategy for the sustainable development of Greater Adelaide over the next 30 years.*
    - *6.2. The Plan will identify where an extra 315,000 homes can be located and where jobs will be created as the state's population expands. It will provide greater certainty to community, councils and the development sector on the long-term growth of Greater Adelaide in response to the increasing demand for housing.*
    - *6.3. The community is invited to share its views on key priorities of the Plan including:*
        - *6.3.1. the location of new housing and employment*
        - *6.3.2. how transport networks (rail, road, aviation and port) will service these areas*
        - *6.3.3. the essential infrastructure needs to support growth*
        - *6.3.4. identifying areas that could benefit from renewal*
        - *6.3.5. protecting specific areas from future development.*
    - *6.4. The Plan addresses maintenance of green spaces and tree canopies, modernising essential services and infrastructure, recognising neighbourhood character, and prioritising environmental sustainability.*
    - *6.5. A series of key stakeholder briefing sessions for councils, elected members, industry, state agencies, and community groups will be held during the first two weeks of engagement.*
7. The Greater Adelaide Regional Plan will be available for viewing from 23 September at regional.plan.sa.gov.au.

**Next Steps**

8. Administration will draft a submission on the Plan incorporating the feedback from Kadaltilla Board Members, to be presented for decision at the Kadaltilla Board Meeting on 24 October 2024.

## Links

**Link 1** – Kadaltilla's Submission on the Greater Adelaide Regional Plan Discussion Paper

**Link 2** – Correspondence from the State Planning Commission

**Link 3** – The Greater Adelaide Regional Plan (the Plan)

**Link 4** – What We Heard

## Attachments

Nil

- END OF REPORT –

Kadaltilla
Adelaide Park Lands Authority

# Kadaltilla Strategic Plan Annual Review of Progress 2023/2024

**Thursday, 26 September 2024**
**Board Meeting**

**Author:**
Kathryn Goldy
Acting Manager Governance

Public

## Purpose

The Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) endorsed the Kadaltilla 2023-2028 Strategic Plan (Strategic Plan) on 26 October 2023, and it was adopted by Council on 12 December 2023.

Pursuant to section 6.4.1 of its Charter, Kadaltilla is required to:

a) *prepare a Strategic Plan, with an operational period of no less than four (4) years, linking the core business activities of the Authority to the relevant Council and State strategic, operational and organisational requirements as they relate to the Adelaide Park Lands with supporting financial projections setting out the estimates of revenue and expenditure as necessary for the period.*

b) *consult with and receive approval from the Council prior to adopting or amending the Strategic Plan and once approved by the Council that Strategic Plan becomes the current Strategic Plan for the Authority.*

c) *review the contents of the then current Strategic Plan annually in consultation with the Council.*

This report updates on Strategic Plan-related activity which occurred during 2023-2024.

## Recommendation

THAT THE KADALTILLA / ADELAIDE PARK LANDS AUTHORITY ADVISES COUNCIL:

That the Kadaltilla / Adelaide Park Lands Authority:

1. Notes the progress updates provided for financial year 2023/24 of the Kadaltilla 2023-2028 Strategic Plan as contained in Attachment A to Item 7.1 on the Agenda for the meeting of the Board of Kadaltilla / Adelaide Park Lands Authority held on 26 September 2024.

# Implications

| | |
|---|---|
| Adelaide Park Lands Management Strategy 2015-2025 | Adelaide Park Lands Management Strategy 2015-2025<br>The Strategic Plan is consistent with the Adelaide Park Lands Management Strategy and the *Adelaide Park Lands Act 2005.* |
| 2023-2028 Strategic Plan | Kadaltilla / Adelaide Park Lands Authority 2023-2028 Strategic Plan<br>Strategic Plan Alignment – Expert Advice<br>The Strategic Plan has been reviewed to address progress against the four pillars and for currency. |
| City of Adelaide Strategies | The Strategic Plan supports the City of Adelaide's Strategic Plan 2024 - 2028: *Our Environment: "The status, attributes and character of our green spaces and the Park Lands are protected and strengthened.*<br>The Strategic Plan is also consistent with the City Plan, Stretch Reconciliation Action Plan and Integrated Climate Strategy. |
| Policy | The Strategic Plan is to be reviewed annually by Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) in consultation with the Council. |
| Consultation | Kadaltilla's advice on its Strategic Plan will be presented to the City Finance and Governance Committee on 15 October 2024 with a recommendation for Council to note the progress at the Council meeting on 22 October 2024. This will fulfil the requirement to consult with the Council on the strategic plan's annual review. |
| Resource | Not as a result of this report |
| Risk / Legal / Legislative | The Strategic Plan contributes to the effective governance of Kadaltilla.<br>*Environment Protection and Biodiversity Conservation (EPBC) Act 1999*<br>Nil<br>Register of Aboriginal Sites and Objects<br>Nil |
| Design | Not as a result of this report<br>National Heritage Management Plan (NHMP)<br>Nil<br>Tree removal and replacement<br>Nil |
| Opportunities | Not as a result of this report |
| City of Adelaide Budget Allocation | Not as a result of this report |
| Capital Infrastructure Projects | Not as a result of this report |
| Life of Project, Service, Initiative or (Expectancy of) Asset | The Strategic Plan is subject to annual review. |
| Ongoing Costs (eg maintenance cost) | Not as a result of this report |
| Other Funding Sources | Not as a result of this report |

# Discussion

**Background**

1. The Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) operates as a subsidiary of the City of Adelaide, pursuant to section 42 of the *Local Government Act 1999 (SA).*

2. Kadaltilla's Charter effective from April 2019 includes a requirement for Kadaltilla to prepare a Strategic Plan, as follows:

   *6.4.1 The Authority shall:*

   a) *prepare a Strategic Plan, with an operational period of no less than four (4) years, linking the core business activities of the Authority to the relevant Council and State strategic, operational and organisational requirements as they relate to the Adelaide Park Lands with supporting financial projections setting out the estimates of revenue and expenditure as necessary for the period.*

   b) *consult with and receive approval from the Council prior to adopting or amending the Strategic Plan and once approved by the Council that Strategic Plan becomes the current Strategic Plan for the Authority.*

   c) *review the contents of the then current Strategic Plan annually in consultation with the Council.*

3. The objective of the Strategic Plan is to set priorities and focus energy and resources to facilitate the Kadaltilla Board working towards a common purpose. The purpose stated in the Strategic Plan is as follows:

   3.1. To conserve and enhance the environmental, cultural, recreational and social importance of the Adelaide Park Lands.

4. In October 2023, Kadaltilla developed a Strategic Plan focused on Kadaltilla's functions and the statutory principles provided in the *Adelaide Park Lands Act 2005 (SA).* In doing so, Kadaltilla identified:

   4.1. A clear purpose

   4.2. Essential guiding principles

   4.3. Governance measures

   4.4. Four bodies of focussed work (strategic pillars), namely:

      4.4.1. Cultural Value: Promote the cultural values of the Park Lands including Kaurna culture, heritage and wellbeing

      4.4.2. Environmental Performance: Maintain and improve climate resilience and the landscape values of the Park Lands

      4.4.3. Management and Protection: Treat the Park Lands holistically with an adaptive future focused approach

      4.4.4. Expert Advice: Function as the peak advisory body for policy, development, heritage, and management of the Park Lands based on sound data and evidence

   4.5. Key objectives, initiatives, and measures of success.

5. The Kadaltilla 2023-2028 Strategic Plan was endorsed by Kadaltilla on 26 October 2023 and adopted by Council on 12 December 2023.

6. The intent of a Strategic Plan is to set priorities and focus energy and resources to facilitate the Kadaltilla Board working toward the following common purpose of the Strategic Plan *"To be the trusted voice on the Adelaide Park Lands which actively conserves, promotes, and enhances the environmental, economic, cultural, recreational, and social importance value of the Adelaide Park Lands".*

7. The Strategic Plan is delivered through Kadaltilla's annual Business Plan and Budget.

**Strategic Plan Annual Review of Progress**

8. In accordance with the requirements of the Kadaltilla Charter, an annual review of the Strategic Plan for the 2023/2024 financial year was conducted in mid-2024.

9. The attached Kadaltilla Strategic Plan Annual Review of Progress is City of Adelaide's written assessment update.

10. The annual review of progress of the Strategic Plan for the 2023/2024 financial year identified that:
    10.1. There is favourable achievement against all four pillars.
    10.2. Out of the 17 Key Objectives:
        10.2.1. Nine are completed
        10.2.2. Ten are in progress
        10.2.3. One is not commenced.
11. Detailed updates against Key Objectives and Measures of Success are provided in **Attachment A**.

**Next Steps**

12. A report will be tabled at the City Finance and Governance Committee meeting to be held on 15 October 2024, and Council meeting to be held on 22 October 2024, to note the Strategic Plan Annual Review of Progress (**Attachment A**).
13. A copy of the Strategic Plan Annual Review of Progress (**Attachment A**) will be submitted to the Minister for Planning.

# Attachments

**Attachment A** – Kadaltilla 2023-2028 Strategic Plan Annual Review of Progress

- END OF REPORT –

# Kadaltilla 2023–2028 Strategic Plan

Annual Review – Financial Year 2023/2024









Kadaltilla®
Adelaide Park Lands Authority

# Acknowledgement of Country

The Kadaltilla/Adelaide Park Lands Authority (Kadaltilla) acknowledges the Kaurna people as the traditional owners of the Adelaide Plains and pays respect to Elders past and present. Kadaltilla recognises and respects the cultural heritage, beliefs and relationship which the Kaurna people have with the land and acknowledges that they are of continuing importance to the Kaurna people living today.

Kadaltilla extends that respect to other Aboriginal Language Groups and other First Nations.

Kadaltilla is the principal advisor to both the Council and the State Government on the protection, management, enhancement and promotion of the Adelaide Park Lands.

Kadaltilla is a traditional Kaurna word meaning Green place/Green lands/Parklands.

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| | |
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# Background

The Kadaltilla/Adelaide Park Lands Authority's (Kadaltilla) Charter dated May 2023 includes a requirement for a Strategic Plan, as follows.

Kadaltilla shall:

a) prepare a Strategic Plan, with an operational period of no less than four (4) years, linking the core business activities of Kadaltilla to the relevant Council and State strategic, operational and organisational requirements as they relate to the Adelaide Park Lands with supporting financial projections setting out the estimates of revenue and expenditure as necessary for the period.

b) consult with and receive approval from the Council prior to adopting or amending the Strategic Plan and once approved by the Council that Strategic Plan becomes the current Strategic Plan for Kadaltilla.

c) review the contents of the then current Strategic Plan annually in consultation with the Council.

The Kadaltilla 2023–2028 Strategic Plan was endorsed by Kadaltilla on 26 October 2023 and adopted by Council on 12 December 2023. It replaces the Kadaltilla 2020–2025 Strategic Plan that was endorsed by Kadaltilla on 5 November 2020 and adopted by Council on 15 December 2020.

The intent of a Strategic Plan is to set priorities and focus energy and resources to facilitate the Board working toward the following common purpose:

To be the trusted voice on the Adelaide Park Lands which actively conserves, promotes, and enhances the environmental, economic, cultural, recreational, and social importance value of the Adelaide Park Lands

The Guiding Principles of the Strategic Plan are:

- Preserve and strengthen the integrity of the Adelaide Park Lands
- Promote the values of the Park Lands – as Adelaide's defining feature, and an internationally unique asset
- Partner with Council and the State Government to advocate the benefits of the Adelaide Park Lands
- Advise Government at all levels on the management and usage of the Adelaide Park Lands for the benefit of all South Australian's

The Strategic Plan contains four pillars of Culture, Environment, Management and Protection, and Expert Advice. Each pillar has four to six specific Key Objectives.



# Terminology Explanation

## Key Actions

In the first year of the Strategic Plan, Key Objectives have been marked as 'not commenced', 'in progress' or 'completed'.

- Where a Key Objective is marked as 'not commenced', it means that the Key Objective is not started or not yet scheduled to commence.
- If a Key Objective is 'in progress', it means that work on the activity commenced in 2023/2024 or has continued during 2023/2024 to progress that action.
- Where a Key Objective is marked as 'completed', it means that the Key Objective has been achieved and there is no further activity required in the 2023/2024 financial year.

## Measures of Achievement

This document includes commentary on the achievement measures outlined in the Strategic Plan. It highlights Kadaltilla's progress in developing data and insights for the Adelaide Park Lands.

Measures of Achievement are marked as 'favourable movement' or 'unfavourable movement'.

- 'Favourable movement' indicates moderate to substantial progress of the Key Objectives under each pillar of the Strategic Plan. It signals that the number of actions marked as 'not commenced' has decreased and/or the number of actions marked as 'completed' has increased compared to 2022/2023.
- 'Unfavourable movement' indicates limited to no progress of the Key Objectives under each pillar of the Strategic Plan. It signals that the number of actions marked as 'not commenced' and/or 'completed' remains unchanged compared to 2022/2023.



# Legend Definition

The legend below has been used throughout this document to provide an easy way to view the status of the Key Objectives and Measures of Achievement.

## Key Objective – legend

- ■ not commenced
- ● in progress
- ☑ completed

## Measures of Achievement – legend

- ▶ favourable movement
- ◀ unfavourable movement



# Summary of Review

- ☑ 1.1 Seek Kaurna cultural authority in everything we do
- ● 1.2 Assist with Kaurna cultural mapping
- ☑ 1.3 Advocate for the featuring of the Adelaide Park Lands in relevant promotional campaigns
- ● 1.4 Champion the development of World Heritage listing nomination
- ● 2.1 Define, protect, and enhance landscape values and design qualities
- ☑ 2.2 Promote ecologically sustainable initiatives and monitor tree canopy cover, biodiversity, and environmental sustainability and design quality
- ☑ 2.3 Consider climate resilience in everything we do
- ● 2.4 Research the impact of climate change on the Park Lands
- ☑ 2.5 Increase the accessibility of evidence-based information
- ☑ 2.6 Improved Irrigation and Water Management across the Park Lands
- ● 3.1 Monitor delivery of priority projects in the Adelaide Park Lands Management Strategy
- ● 3.2 Advocate for and establish Funding Mechanisms to support delivery of the Adelaide Park Lands Management Strategy
- ■ 3.3 Review State Government Management Plans
- ● 3.4 Advocate for progression of State Heritage Listing by the State Government
- ● 3.5 Assess the landscape value of the Adelaide Park Lands including economic, environmental and cultural significance
- ☑ 4.1 Provide advice on plans, projects, and policies for the Adelaide Park Lands
- ☑ 4.2 Engage with City of Adelaide and State Government including input into State Government initiatives
- ● 4.3 Review leasing and licensing and event management policies together with other relevant Park Lands use policies
- ☑ 4.4 Strengthen Kadaltilla's engagement with City of Adelaide, State Government and adjoining Councils
- ● 4.5 Increase the profile of the Kadaltilla Board



# Cultural Value

## Promote the cultural values of the Park Lands including Kaurna culture, heritage and wellbeing

▶ favourable movement

### Key Objectives

☑ **1.1 Seek Kaurna cultural authority in everything we do**

**Initiatives**
Partner with Kaurna culture authority

**Measures of Success**
Each matter that comes before Kadaltilla considers Kaurna culture

Matters presented to Kadaltilla acknowledge the ongoing significance of Kaurna culture in the Park Lands, celebrate living Kaurna culture throughout the Park Lands, and/or recognise the role of the Park Lands as a significant meeting place for Aboriginal people. In the 2023/2024 financial period, there was one report dedicated to addressing Kaurna culture and three reports with recommendations that specifically addressed Kaurna culture.

Since January 2023, a representative and a deputy from the Kaurna community have joined the Kadaltilla Board, in alignment with the criterion of indigenous cultural and reconciliation experience.

The City of Adelaide is dedicated to fostering meaningful engagement with the Kaurna community, recognising their enduring connection to the land and their invaluable cultural heritage. This commitment is reflected in initiatives that prioritise respectful collaboration, ensuring Kaurna voices are central to decision-making processes that affect their traditional lands. We are actively working to incorporate Kaurna cultural practices and knowledge into urban planning and community projects, promoting awareness and appreciation of Kaurna heritage among the wider community. Some examples of this collaboration for 23/24 are:

- **Adelaide Park Lands Management Strategy:** has had three separate opportunities for Kaurna Yerta Aboriginal Corporation (KYAC) to provide comment. Endorsement of the Charter was received on 20 June 2024.
- **Wauwi/Light Square Master Plan Consultation:** focussed consultation with all KYAC Directors invited in addition to Reconciliation Committee members.
- **Dry Area Extension:** involved in the consultations with queries about data collection and review
- **Kaurna Artefact Ceremony:** this was a request from KYAC to City of Adelaide. The City of Adelaide was required to approve a ceremony on the Park Lands (Pirltawardli) with the inclusion of the German Embassy, National Indigenous Advancement Agency, and Lord Mayors office. This event was organised and approved with in four weeks with quick work from the Golf Operations Department and Reconciliation unit. This event was a great success and showcased the City of Adelaide's commitment to ensuring Kaurna community are empowered to express their needs with the city.

Focus for 2024/2025: Finalisation of the Stretch Reconciliation Action Plan (RAP) 2021–2024 and co-creation of City of Adelaide's 11th Reconciliation Action Plan 2024–2027. The current plan will continue to guide the City of Adelaide in reconciliation actions. Significant actions include:

- The development of a Kaurna welcome art installation on Sir Donald Bradman and West Terrace (from airport)
- Explore renaming of city laneways to represent ancestral Kaurna families
- Design a Repatriation of Ancestral Remains protocol in partnership with KYAC

The next Stretch RAP 2024–2027 is on track to be launched early 2025.

● **1.2 Assist with Kaurna cultural mapping**

**Initiatives**
Support Kaurna Cultural mapping progress

**Measures of Success**
Kaurna Cultural mapping completed and used to inform Kadaltilla considerations by 2024

The City of Adelaide has launched an interactive website that culturally maps significant Kaurna sites and publishes Kaurna stories in partnership with the KYAC. Kaurna Voices is an interactive webpage mapping the city and featuring culturally significant sites with historical text, archival images, oral history and video interviews with Kaurna Elders and community leaders. The research process incorporates Tiati – truth-telling – to tell authentic Kaurna stories, including the destruction of Dreaming tracks and important cultural sites along Karrawirra Pari/River Torrens.

The Kaurna Voices interactive map tool went active on 29 May 2024, and is publicly available on the City of Adelaide website.

Focus for 2024/2025: The second stage of the Kaurna Voices Cultural mapping project is scheduled to commence in late 2024 and will build on the work already completed in the first stage of the project. It will continue to collect stories and videos relating to the cultural significance of the Adelaide Park Lands and city to the Kaurna people. It will focus on places of cultural or social interest throughout the parks, including historic places related to Aboriginal use of the area.



☑ **1.3 Advocate for the featuring of the Adelaide Park Lands in relevant promotional campaigns**

**Initiatives**
Develop specialist branding and promotion of Kadaltilla and the Park Lands

**Measures of Success**
Adelaide Park Lands featured in relevant promotional campaigns

In late 2023, City of Adelaide revamped the Adelaide Park Lands webpages to create a more seamless and cohesive web experience, enabling the community to discover more about the Adelaide Park Lands as the largest inner urban park system in Australia and as individual parks with different features. The marketing of the Park Lands aims to inspire a growing number of residents, workers and visitors using the Park Lands. This will ensure the Park Lands will continue to provide a myriad of recreational and sporting opportunities and events for everyone to enjoy, enhancing physical and mental well-being and cementing Adelaide's place as one of the planet's most liveable cities.

To position and brand the Adelaide Park Lands, City of Adelaide ran numerous promotional campaigns, utilised sponsored events entitlements as well as implemented always-on digital marketing.

- Social media advertising
- Digital display advertising
- Search optimisation and marketing
- City Mag Advertorial
- Adelaide Summer Festival Guide
- Tour Down Under
- Holi Festival
- Adelaide Equestrian Festival

The promotional efforts garnered the following results last FY:

- Ranked #1 in Google search for 'Adelaide Park Lands' on desktop and #2 for Google search ranking on Mobile.
- Total page views: Over 69,000
- Total users: Over 41,000
- Top three pages visited: Adelaide Park Lands, Himeiji Gardens, Trails

A content plan was also developed and implemented to share Adelaide Park Lands stories on a regular basis via City of Adelaide social media channels. The

content for stories about the Park Lands included things to see and do, awards received, biodiversity as well as upgrades and renewals. The City of Adelaide advocated for the integration of content to further position and promote the Adelaide Park Lands.

The promotion aims to strengthen place attachment, meaning the more positive experiences the community have, the more likely they will be emotionally attached to, and advocate for our Park Lands.

Focus for 2024/2025: Continue the momentum built via last FY's promotional efforts with planned promotional campaigns, always-on marketing and regular sharing of good news stories. The aim, to ensure the Park Lands remain top of mind as an internationally unique asset and a place to meet and enjoy diverse experiences.

☑ **1.4 Champion the development of World Heritage listing nomination**

**Initiatives**
Regularly review World Heritage listing submission progress

**Measures of Success**
State Government support for World Heritage listing submission by 2026

In the last financial year, significant actions were undertaken to champion the development of the World Heritage listing nomination. A comprehensive programme for the Tentative List Submission was developed, aiming for completion by the end of FY2024/25. Additionally, the National Heritage Management Plan for the Park Lands was completed and prepared for endorsement by the Australian Heritage Council.



Collaborative efforts were made with the Mt Lofty Consortium to understand the preferred governance arrangements and identify partners committed to working with the City of Adelaide. The World Heritage Bid was also presented to the international community at the ICOMOS GA 2023 conference, showcasing our dedication and progress.

To support the delivery of the World Heritage project, administration staff were upskilled, enhancing their capabilities in this area. Additionally, assistance was provided to the Department of Climate Change, Energy, the Environment and Water in developing a Strategic Impact Assessment of the Park Lands, ensuring a thorough evaluation process.

An economic assessment of the Park Lands was commenced to assist with advocacy and foster partnerships with the State Government. This extensive assessment aims to quantify the various economic benefits provided by the Park Lands, such as increased tourism revenue, job creation, enhanced property values, and the provision of ecosystem services. By providing a detailed analysis of these economic advantages, the assessment seeks to build a compelling case for the World Heritage listing, demonstrating its potential to drive economic growth and development. This information is intended to strengthen advocacy efforts, making it easier to secure support, funding, and collaborative partnerships with state authorities and other stakeholders who are integral to the success of the World Heritage project.

Efforts to secure funding included submitting a bid through the Council's Budget Bid process, though this was ultimately unsuccessful. Similarly, attempts to obtain funding for elements of the First Nations component of the project through the Commonwealth First Nations Heritage Grants Program were also unsuccessful. Despite these setbacks, the actions taken demonstrate a strong commitment to advancing the World Heritage listing nomination.

Focus for 2024/2025: Partner with the State Government to deliver the Tentative List Submission in accordance with the established program guidelines. This collaboration aims to ensure the submission meets all necessary requirements and standards, facilitating a thorough and effective process.

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# Environmental Performance

## Maintain and improve climate resilience and the landscape values of the Park Lands

▶ favourable movement

### Key Objectives

● **2.1 Define, protect, and enhance landscape values and design qualities.**

**Initiatives**
Establish performance principles for the Adelaide Park Lands

**Measures of Success**
Landscape values of the Adelaide Park Lands have been defined, protected and enhanced

The City of Adelaide is reviewing the Adelaide Park Lands Management Strategy (APLMS) on behalf of Kadaltilla to help define, protect, and enhance landscape values and design qualities. As part of this process, community consultation on the draft APLMS was carried out during July and August 2024, gathering input and feedback key stakeholders and the wider community.

Following this consultation, an updated draft of the APLMS will be prepared, incorporating the feedback received. An updated draft APLMS is to be presented to Kadaltilla/Adelaide Park Lands Authority in late 2024 for its endorsement. It aims to establish clear guidelines for preserving and enhancing landscape values and design qualities, ensuring that the Park Lands maintain their unique character and continue to offer high-quality public spaces.

Focus for 2024/2025: Finalising the Adelaide Park Lands Management Strategy (APLMS) Towards 2036. In accordance with the Adelaide Park Lands Act 2005 (SA), the revised APLMS will require the endorsement of Kadaltilla, Council, and the Minister for Planning, the Hon Nick Champion MP, prior to adoption. The revised APLMS will continue to guide Council and State Government projects through to 2036.

☑ **2.2 Promote ecologically sustainable initiatives and monitor tree canopy cover, biodiversity, and environmental sustainability and design quality**

**Initiatives**
Regularly review tree canopy cover, biodiversity, and environmental sustainability in the Park Lands

**Measures of Success**
Ecologically sustainable initiatives promoted, and tree canopy cover, biodiversity, and environmental sustainability and design quality have been regularly reviewed

In 2023/24, the City of Adelaide undertook a Biodiversity Survey of the Key Biodiversity Areas within the Adelaide Park Lands. The surveys collected valuable data about species diversity in the Park Lands and how this has changed since the last survey in 2003.

Additionally, a comprehensive Park Land Tree Asset Condition assessment has been completed, offering valuable information on the health and status of tree assets within the Park Lands.

The Botanic Creek Rehabilitation Project has advanced with the preliminary options and design phase completed for five projects. This progress marks a significant step toward improving the ecological health of Botanic Creek.

Rymill Lake's water quality is enhanced through the use of vegetated raingardens, which purify and return clean water to the lake, contributing to better amenities and improved water sustainability. Furthermore, instead of using Glenelg to Adelaide Park Lands Recycled Water Scheme (GARWS) recycled wastewater, Rymill Lake is now topped up with urban stormwater transferred from the wetland in Victoria Park/Pakapakanthi (Park 16), optimising water resource management.

Focus for 2024/2025: Developing a Biodiversity Program that outlines:

1. Creation of objectives and strategies to achieve the program's goals
2. A framework for setting priorities to effectively implement the strategies
3. A process for monitoring and reporting on the overall outcomes and effectiveness of the program
4. Protocols for managing volunteers and citizen scientists within the Park Lands
5. A program of promotion and education relating to biodiversity in the Adelaide Park Lands
6. Ongoing data collection and spatial mapping of the Adelaide Park Lands
7. Delivery of first three Botanic Creek Rehabilitation projects (Park 16, 15 & 14)
8. Park Lands Creek channel upgrades (Park 20)
9. Completion of the Light Square Master Plan
10. Implementation of Victoria Park Master Plan initiatives.

### ☑ 2.3 Consider climate resilience in everything we do

**Initiatives**
Undertake a climate impact assessment of the Adelaide Park Lands

**Measures of Success**
Deliver a climate impact assessment of the Adelaide Park Lands

In 2024, Council endorsed its new Strategic Plan 2024–28 (the Plan), which outlines its commitments and goals for the upcoming years. As part of this Plan, the Council will continue to support the Kadaltilla/Adelaide Park Lands Authority subsidiary and the delivery of the Kadaltilla Charter and Business Plans.

Council will lead and advocate for the environmental value, productivity, quality and biodiversity of the Park Lands, squares, open space and streetscapes. This includes promoting sustainable practices and ensuring that these areas remain vibrant and ecologically balanced.

Additionally, in 2024, the City of Adelaide endorsed the Integrated Climate Strategy (the Strategy). Goal 3 of the Strategy, titled 'A City where Nature Thrives,' identifies three key priorities for protecting and enhancing natural ecosystems within the Adelaide Park Lands, especially in the context of a changing climate. This goal aims to address the impacts of climate change on local ecosystems and to implement measures that support their resilience and sustainability.

Focus for 2024/2025: Under the City of Adelaide Strategic Plan 'Our Environment', Council will implement sustainable, renewable and green systems, infrastructure, practices and materials in our projects and services. This includes conducting strategic water resource investigations to ensure the sustainable sourcing and use of water.

### 2.4 Research the impact of climate change on the Park Lands

**Initiatives**
Develop a better understanding of environmental values and trends

**Measures of Success**
Environmental values and trends presented to Kadaltilla

The biodiversity survey of the Adelaide Park Lands conducted in 2023/24 has significantly updated the understanding of biodiversity values of the Adelaide Park Lands. The survey focused on existing Key Biodiversity Areas in the Adelaide Park Lands, select native vegetation and revegetation sites, aquatic vegetation in the River Torrens/Karrawirra Pari, Victoria Park/Pakapakanthi (Park 17) Wetlands, and the G S Kingston Park/Wirrarninthi (Park 23) Wetlands.

Field surveys conducted as part of this effort mapped and assessed plant and animal species, as well as vegetation associations throughout these areas. The collected data has enhanced the knowledge of the biodiversity within the Adelaide Park Lands, offering valuable insights into species distribution, ecosystem health, and the effectiveness of previous conservation and management efforts. This updated information will support future planning and decision-making for the preservation and enhancement of the Park Lands' natural assets.

Focus for 2024/2025: Implementing a biodiversity monitoring, evaluation and reporting (MER) program to quantify changes in biodiversity and ecosystem health due to large-scale factors, such as climate change.

### ☑ 2.5 Increase the accessibility of evidence-based information

**Initiative**
Regular online Adelaide Park Lands updates (inclusive of events, trends, gardens and botanical features and items dealt with at Kadaltilla)

**Measures of Success**
Customers are well informed through regular online Adelaide Park Lands updates

The City of Adelaide website features a dedicated Kadaltilla/Adelaide Park Lands Authority webpage, which is regularly updated with news and events. Notably, it features updates on significant community activities, such as the Kadaltilla Annual Community Forum, ensuring residents and visitors are well-informed about ongoing and upcoming happenings.

Key documents, including the Kadaltilla Business Plan and Budget, the Kadaltilla Annual Report, and meeting minutes and agendas, are publicly available on the Kadaltilla webpage. These resources are made publicly available to promote transparency and encourage community engagement with the management and development of the Park Lands.

In late 2023, a thorough review of the Adelaide Park Lands webpages was undertaken. This review led to the decision to relocate these pages from the Experience Adelaide website to the City of Adelaide website. The primary goal of this move was to enhance community access to information and to increase the visibility and promotion of the Park Lands. By consolidating information on a single, easily accessible platform, the City of Adelaide aims to better serve its community and visitors.



Additionally, the review included an update and redesign of the content related to the Adelaide Park Lands. This updated content now includes more comprehensive information about the gardens and botanical features within the Park Lands, which can be accessed through the City of Adelaide website. The redesign focused on improving the visual appeal and usability of the pages, ensuring that users can easily find the information they need. This enhancement is part of a broader effort to promote the natural beauty and ecological significance of the Park Lands, encouraging greater public interest and involvement in their preservation and enjoyment.

Focus for 2024/2025: Enhancing the Kadaltilla/Adelaide Park Lands Authority webpage by introducing the APLMS interactive maps and producing high-quality multimedia content to improve community access to information and increase promotion of the Park Lands.

### ☑ Improved Irrigation and Water Management across the Park Lands

**Initiatives**
Investigate options for alternative recycled water sources to reduce reliance on bores

**Measures of Success**
Reduction in use of bore water and increase in use of recycled water

In 2023, the City of Adelaide received Federal Government funding to undertake a Strategic Adelaide Park Lands Water Resources review. The Adelaide Park Lands Strategic Water Resources Study aims to enhance long-term integrated water resource management and open space infrastructure planning so that the Adelaide Park Lands are resilient in the face of a changing climate and continue to be a cool, green space for recreation, socialisation and economic prosperity in the heart of our capital city.

The Rymill Lake renewal project was completed in 2024. A new pipeline connecting the Victoria Park/Pakapakanthi (Park 17) wetlands to Rymill Lake will be used as its main water supply. Underground tanks within Rymill Park store the harvested stormwater from the wetlands which is then cleaned through a natural filtration system using aquatic plants, sand and soil. The system replaces the use of recycled water from the Glenelg to Adelaide Park Lands recycled water project (GAP).

Additionally, new water supply infrastructure was installed at the City of Adelaide Nursery site in Bullrush Park/Warnpangga (Park 10). This infrastructure allows Council water trucks to utilise Glenelg to Adelaide Parklands (GAP) recycled water for juvenile tree watering and other applications, where recycled water is suitable, instead of potable drinking water.

Focus for 2024/2025: Undertaking the Adelaide Park Lands Strategic Water Resources Study from August to December 2024. The Study will deliver the Adelaide Park Lands Strategic Water Resources Masterplan, which will articulate opportunities to supplement, expand and integrate water resources in response to changes in future Park Land use, community service levels, climate conditions and technical capabilities.





# Management and Protection

## Treat the Park Lands holistically with an adaptive future focused approach

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### Key Objectives

**3.1 Monitor delivery of priority projects in the Adelaide Park Lands Management Strategy**

**Initiatives**
Regular review of the progress of the Adelaide Park Lands Management Strategy priority projects

**Measures of Success**
Adelaide Park Lands Management Strategy priority projects implemented

One of Kadaltilla's principal responsibilities is to undertake a comprehensive review of the Adelaide Park Lands Management Strategy (APLMS) at least once in every five years. The APLMS is the key document that guides the City of Adelaide and the State Government in their management and enhancement of the Adelaide Park Lands.

In March 2022, the initial stages of the review of the APLMS commenced and included an investigation of contemporary drivers for the Adelaide Park Lands such as Kaurna Culture, Societal Change, Activation, Best Practice Parks, Climate Change, Accessibility, and Smart Technology.

In 2022 and 2023 a comprehensive review commenced with over 2,500 stakeholder and community participants providing input, and on 17 June 2024 the draft APLMS was released for an 8-week public consultation period.

Using a spatial planning approach and focusing on key themes identified through stakeholder and community consultation, the draft APLMS provides a bold vision towards 2036 for the overall enhancement and protection of the Adelaide Park Lands.

The Strategic Priorities in the draft APLMS have been identified through community and stakeholder consultation and through the Government of South Australia and City of Adelaide priorities.

Focus for 2024/2025: The updated APLMS in digital and print formats is due to be completed in late 2024.

In accordance with the *Adelaide Park Lands Act 2005 (SA)*, the revised APLMS will require the endorsement of Kadaltilla, Council, and the Minister for Planning, the Hon Nick Champion MP, prior to adoption. The revised APLMS will continue to guide Council and State Government projects through to 2025.

**3.2 Advocate for and establish Funding Mechanisms to support delivery of the Adelaide Park Lands Management Strategy**

**Initiatives**
Identify funding opportunities for priority projects in the Adelaide Park Lands

**Measures of Success**
Funding secured for priority projects in the Adelaide Park Lands Management Strategy

To achieve the outcomes outlined in the APLMS, clear investment pathways are essential for the development of the Adelaide Park Lands. Key funding sources identified include the Capital City Committee, the Government of South Australia, the City of Adelaide, adjoining councils, and landowners within the Park Lands. Various partnership and co-investment models are proposed, involving the City of Adelaide in collaboration with private developers, community organisations, the Australian Government, philanthropic entities, and volunteers.

The implementation of the APLMS will be overseen by Kadaltilla alongside the City of Adelaide and the Government of South Australia, with the involvement of numerous partners such as KYAC, government departments, local councils, and the broader community. Investment will focus on asset renewal, environmental improvements, community sports, tourism, heritage, and major public infrastructure. Investment decisions will be guided by criteria that prioritise city growth, connectivity, cultural heritage, biodiversity, climate resilience, and alignment with state and federal objectives. Four-year investment priorities have been set to enhance and protect the Park Lands, leveraging state and federal funds to address societal changes, population growth, and the need for climate resilience.

Focus for 2024/2025: Developing a comprehensive funding plan that outlines potential sources, including government grants, private partnerships, and philanthropic contributions. This involves building partnerships with key stakeholders, advocating for increased government support, exploring innovative funding models like public-private partnerships and crowdfunding, and implementing a robust system for monitoring and reporting on funding effectiveness. By addressing these areas, we aim to establish sustainable funding mechanisms to support the successful delivery of the Adelaide Park Lands Management Strategy.

### 3.3 Review State Government Management Plans

**Initiatives**
Partner with the State Government to advise on management plans for areas of Adelaide Park Lands controlled by State Government

**Measures of Success**
Advice provided to the State Government for the preparation of management plans for areas of Adelaide Park Lands controlled by State Government

Over the past year, our commitment to partnering with the State Government to advise on management plans for areas of the Adelaide Park Lands under state control has been a strategic focal point. Our initial efforts have been dedicated to establishing the groundwork necessary for a productive partnership with the State Government. By thoroughly reviewing state policies, guidelines, and management frameworks, we have positioned ourselves to offer valuable insights and recommendations.

While Kadaltilla did not review any State Government Management Plans in 2023/2024, the foundational efforts and strategic alignments established provide a strong platform for impactful collaboration with the State Government. We are excited about the future and look forward to playing a pivotal role in managing and enhancing the Adelaide Park Lands.

Focus for 2024/2025: Providing advice to the State Government in developing management plans for the areas of Adelaide Park Lands under State Government control.

### 3.4 Advocate for progression of State Heritage Listing by the State Government

**Initiatives**
Continued support provided for the State Heritage listing

**Measures of Success**
State Heritage listing progressed by the State Government

Over the past financial year, significant efforts have been made to advocate for the progression of State Heritage Listing for the Adelaide Park Lands. A key aspect of this advocacy has been the maintenance of ongoing positive discussions with Heritage SA. These discussions have been crucial in addressing concerns and gathering support for the proposed State Heritage Area. In addition, advocacy efforts have been directed towards promoting the creation of this State Heritage Area through various communication channels. Regular catch-ups with Heritage SA have been a central component of these efforts, ensuring that the proposal remains on their radar and that any potential issues are promptly addressed.

Moreover, the stakeholder engagement process through the Department of Climate Change, Energy, the Environment, and Water's Strategic Impact Assessment of the Park Lands has played a vital role. This process has provided a platform for engaging with a broad range of stakeholders, gathering valuable input, and building consensus around the State Heritage Listing. By leveraging these discussions and the feedback obtained, the advocacy for the State Heritage Listing has been effectively reinforced, moving closer to the desired outcome.

Focus for 2024/2025: Continue positive discussions with Heritage SA and advocacy for creation of a State Heritage Area for the Adelaide Park Lands. Ongoing active engagement and advocacy with the State Government will be sustained through a variety of strategic actions, including:

- Regular catchups with Heritage SA
- Partner with State Government to deliver Tentative List Submission
- Collaborate and engage with State Government and Heritage SA on the implementation of the National Heritage Management Plan's actions.

### 3.5 Assess the landscape value of the Adelaide Park Lands including economic, environmental and cultural significance

**Initiatives**
Undertake an assessment of economic, environmental and cultural significance of the Adelaide Park Lands

**Measures of Success**
Board Members are well informed through regular updates

In 2023/24, the City of Adelaide undertook a Biodiversity Survey of the Key Biodiversity Areas within the Adelaide Park Lands. This survey provided valuable data on species diversity, highlighting changes since the previous survey in 2003 and offering insights into the evolving ecological landscape of the Park Lands.

The City of Adelaide has also begun developing a methodology to assess the economic, environmental, social, and cultural contributions of the Park Lands. This comprehensive approach aims to better understand the multifaceted value of these areas.

Additionally, the Water Sensitive Urban Design (WSUD) Priority Investment Study has developed a series of economic values (cost and benefits) for reducing stormwater pollution which is discharged into Park Lands watercourses and River Torrens/ Karrawirra Pari.

Focus for 2024/2025: Developing a methodology to assess the economic, environmental, social and cultural contributions of the Park Lands. Additionally, we will engage with Aboriginal groups and seek their participation in the preparation of the Tentative Lists submission for the Adelaide and its Rural Settlement Landscapes World Heritage bid.



# Expert Advice

## Function as the peak advisory body for policy, development, heritage, and management of the Park Lands based on sound data and evidence

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### Key Actions

☑ **4.1 Provide advice on plans, projects, and policies for the Adelaide Park Lands**

**Initiatives**
Regularly review all plans, projects, and policies for the Adelaide Park Lands to ensure they have undergone review by Kadaltilla where appropriate

**Measures of Success**
Advice of Kadaltilla is endorsed and adopted

City of Adelaide and State Government seek Kadaltilla's advice on plans, projects or policies that relate to the Adelaide Park Lands. Activities and developments that may affect the Park Lands are assessed for consistency with maintaining or enhancing a broad range of environmental, cultural, recreational and heritage values of the Park Lands.

Key advice in the 2022/2023 financial period includes:

- Approval of the draft Kadaltilla/Adelaide Park Lands Authority Strategic Plan 2023–2028
- Noting the success of the 2023 Kadaltilla Annual Community Forum
  - Approximately 400 people participated in person
  - 312 responses received in person
  - 6 responses received via post, email or social media
  - Held across four locations (Adelaide Central Market, Mary Lee Park (Park 27B), Victoria Park/Pakapakanthi (Park 16), and Pelzer Park/Pityarilla (Park 19))
- Approved the draft 2024/2025 Kadaltilla/Adelaide Park Lands Authority Business Plan and Budget
- Endorsement for Council to enter into Park Lands Lease Agreements for the sports buildings, playing fields and courts located in Parks 6, 15, 17, 20, 22 and 26
- Endorsement of the draft Adelaide Park Lands Management Strategy – Towards 2036 for the purposes of consultation with key stakeholders
- Approved the final concept plans for the Rymill Park Kiosk and Endorsed the 21-Year Commercial Park Lands Lease Agreement
- Received the findings of the community consultation undertaken on the Draft Park Lands Community Buildings (Sport and Recreation) Policy
- Endorsement of the Carriageway Park/Tuthangga (Park 17) Earthen Levee Stormwater Management proposal, subject to design input by landscape architects to address visual and landscape impacts and the batter of the earthen levee
- Recommended a review of the safety, accessibility and transport functions of the roads that pass through and around Light Square be undertaken and a set of mobility principles be developed in co-ordination with the planning and design principles to collectively inform the Wauwi/Light Square Master Plan. The principles should consider opportunities to improve pedestrian and cyclist safety and accessibility through the rationalisation of the road network and an increase in usable public open space (return to Park Lands).
- Noted the changes being incorporated into the draft Victoria Park/Pakapakanthi Master Plan (Master Plan)
- Endorsement of the revised concept plans and the draft 21-year Commercial Park Lands Lease Agreement between the Corporation of the City of Adelaide and Creative Place Hospitality Group for the Rymill Park Kiosk, noting that a detailed concept plan will be presented back in February 2024
- Noting of the Mini Golf proposal within Possum Park/Pirltawardli (Park 1) and expressing its concerns regarding material selection
- Endorsement of the consolidated Community Land Management Plan (CLMP) for the Adelaide Park Lands under the care, control and management of the City of Adelaide
- Authorisation for the Presiding Member to write to the Chief Executive Officer of the South Australian Motor Sport Board on behalf of Kadaltilla noting the consultation on the changes to the Declared Area and the Declared Period for the 2023 VAILO Adelaide 500 event, noting that no reasonable justification has been provided to the Board for the declaration change and 16,000sqm increase to the Declared Area, and strongly objecting to the removal of public access to the Quentin Kenihan Inclusive Playspace
- Endorsement of the assessment of the Adelaide Aquatic Centre Redevelopment community consultation findings
- Adoption of the Annual Report for the 2022/2023 financial year
- Requested that the CPH Group provide the Kadaltilla Board with a higher level of design detail for the Rymill Park/Murlawirrapurka Kiosk addressing the Adelaide Park Lands Park Building Design Guidelines prior to the Board supporting the draft 21-year commercial Park Lands lease agreement
- Noting of the progress updates provided for financial year 2022/2023 of the Kadaltilla 2020–2025 Strategic Plan
- Endorsement of the proposed National Heritage Management Plan for the Adelaide Park Lands and City Layout and requested that Council consider the budget requirements outlined by the National Heritage Management Plan as part of future budget processes
- Authorisation for the Lord Mayor or Chief Executive Officer to enter into lease negotiations for a two-year and six-month Park Lands Lease Agreement with Blackfriars Priory School for the sports building, playing fields and courts located in Pardipardinyilla/Denise Norton Park (Park 2)
- Support of the Adelaide Comets Football Club proposed facility improvements to Ellis Park/Tampawardli (Park 24) subject to gates remaining open on non-game days, no permanent signage except wayfinding, the temporary outer spectator fence to be installed no earlier than 24 hours before a game and removed within 24 hours following conclusion of the final scheduled game, the use of exposed aggregate concrete for the pathways, consultation with Administration regarding species selection of new trees, and detailed landscape plans submitted to Administration for approval. The driveway addition was not supported.
- Provided feedback and advice on the 2024 VAILO Adelaide 500 event consultation to Council and the State Government
- Endorsed the draft Adelaide Park Lands Management Strategy – Towards 2036 for the purposes of community consultation
- Supported granting of an exemption to the Adelaide Park Lands Leasing and Licensing Policy to enter into licence negotiations with BBQ Buoys for a new five-year Park Lands Commercial Licence Agreement in Tarntanya Wama (Park 26) and the River Torrens/Karrawirra Pari
- Received the draft Park Lands and Open Space Asset Management Plan
- Noted that Asset Management Plans have been prepared for five other asset categories, which include Transport, Urban Elements, Buildings, Water Infrastructure and Public Lighting and Electrical Infrastructure
- Endorsed the location for the new toilets within Carriageway Park/Tuthangga (Park 17)
- Endorsed the Victoria Park/Pakapakanthi (Park 16) Master Plan
- Endorsed the draft Light Square/Wauwi Master Plan for community consultation
- Received the progress update on the development of the City of Adelaide's draft Stretch Reconciliation Action Plan 2024–2027
- Noted the update on the World Heritage Listing for the Adelaide Park Lands and its Rural Settlement Landscapes
- Endorsed Council to enter into lease negotiations with Prince Alfred College (PAC) for a five-year Park Lands Community Lease Agreement for a sports building and playing field in King Rodney Park/Ityamai-itpina (Park 15)

- Supported multi-year Major Event Licences with 24 applicants
- Noted the Adelaide Park Lands Biodiversity Survey Report

In October 2023, Kadaltilla endorsed a revised Strategic Plan to align with their new vision and priorities for the upcoming term. In November 2023, Council approved the 'Kadaltilla Strategic Plan 2023–2028' in accordance with the Kadaltilla Charter. The 2023–2028 Strategic Plan has a new date in line with the revised actions and key measures over the next six years. The 'Purpose' was expanded to include reference to the promotion of, and the economic values of, the Park Lands. The 'Guiding Principles' was expanded to strengthen engagement with the State Government, and the 'Governance' was revised to ensure better alignment with the Act and engagement with the State Government.

Focus for 2024/2025: Kadaltilla will continue to advise on plans, projects or policies to the City of Adelaide and State Government that relate to the Adelaide Park Lands. Activities and developments that may affect the Park Lands will be assessed for consistency with maintaining or enhancing a broad range of environmental, cultural, recreational and heritage values of the Park Lands.

### ☑ 4.2 Engage with City of Adelaide and State Government including input into State Government initiatives

**Initiatives**
Partner with Council and the State Government to increase the accessibility of Kadaltilla

**Measures of Success**
State Government engages with Kadaltilla on State Government initiatives

Over the last year, Kadaltilla successfully engaged with the City of Adelaide and the State Government, ensuring their input was effectively integrated into various State Government initiatives.

Some key State Government initiatives engaged on include:

- In July and August 2023, Kadaltilla discussed the Adelaide Aquatic Centre Redevelopment.
- In September 2023, Kadaltilla received an external presentation by the State Planning Commission on the Greater Adelaide Regional Plan Discussion Paper.
- In September 2023 and May 2024, Kadaltilla discussed the South Australian Motor Sport Board VAILO Adelaide 500 Event.
- In October 2023, Kadaltilla actioned a submission to the Federal Minister for Environment and Water regarding the New Women's and Children's Hospital.
- In October 2023, Kadaltilla made a submission to the State Planning Commission on the Greater Adelaide Regional Plan Discussion Paper.
- In May 2024, Kadaltilla was invited to a meeting with Council and Minister Nick Champion to discuss investing in our housing future and protecting the Adelaide Park Lands.
- In June 2024, Kadaltilla received an external presentation by Green Adelaide regarding bringing the Platypus back into the River Torrens/ Karrawirra Pari.

In addition, in September 2023, Council and State Government representatives joined Kadaltilla on a Park Lands Site Tour to discuss the New Women's and Children's Hospital project site and its surrounding interface with Bonython Park/Tulya Warldli (Park 27).

Focus for 2024/2025: Deepening connections by strengthening alliances with key departments and officials for more effective collaboration across Council and the State Government.

### 4.3 Review leasing and licensing and event management policies together with other relevant Park Lands use policies

**Initiatives**
Create a Policies section on the Kadaltilla portal

**Measures of Success**
Kadaltilla makes policy submissions on State and Local Government matters where deemed necessary

The Park Lands Lease and Licence Policy outlines the City of Adelaide's approach to managing its leasing and licensing arrangements on Community Land under its care and control within the Adelaide Park Lands for the benefit of the community. Over the past year, significant steps have been taken to review and refine the Adelaide Park Lands Leasing and Licencing Policy.

In October 2023, the City Community Services and Culture Committee reviewed a Draft Park Lands Lease and Licence Policy and provided feedback. They requested a review of proposed discounts, sub-letting, delegation arrangements for leases under five years, liquor licenses, parking, advertising, sponsorship, and the impact of sporting clubs making payments to their players. They also sought an evaluation of the implications of unlocking the Park Lands for other community uses, the footprint of buildings, commercial use, and the financial implications of adopting a new policy and the impact of new lease or license arrangements.

In developing the Park Lands Sports Buildings Co-Investment Policy and Plan, it was decided to postpone finalising the Park Lands Lease and Licence Policy until the Co-Investment work is complete. A Draft Policy is expected to be presented to Kadaltilla in early 2025.

Events in the Park Lands contribute to the delivery of the City of Adelaide Strategic Plan 2024–2028, which aims to elevate the City's reputation for exceptional and unique arts and cultural experiences. They also align with the Adelaide Park Lands Management Strategy's 'Dynamic, Active and Tranquil Places' outcome to 'Host diverse events, from small to large, in more places more often'.

On 27 June 2024, Kadaltilla endorsed multi-year event licences of up to 5 years to different major event organisers. All events endorsed have been held previously and have a history of operating successfully in the Park Lands. Over the next five years, 24 multi-year event licenses will support events presented across sixteen Park Lands locations annually.

Focus for 2024/2025: Reviewing feedback from community consultations and past Kadaltilla and Committee meetings, presenting a revised Draft Policy to Kadaltilla and Council for endorsement to undertake public consultation, conducting a new round of public consultation, finalizing the Policy for adoption, and updating administrative internal processes while providing training to staff on implementing the new Policy.

### ☑ 4.4 Strengthen Kadaltilla's engagement with City of Adelaide, State Government, and adjoining Councils

**Initiatives**
Strategic stakeholder engagement on Adelaide Park Lands related matters

**Measures of Success**
The City of Adelaide, State Government, and adjoining Councils actively engage with Kadaltilla

Council and State Government representatives are invited to participate in Kadaltilla activities, including the Annual Community Forum, Adelaide Park Lands Site Tours, and Kadaltilla Board Meetings. These invitations ensure that key stakeholders remain engaged and informed about ongoing developments and initiatives related to the Adelaide Park Lands.

Throughout 2023 and 2024, representatives from all adjoining councils and the State Government have been actively involved as members of the Adelaide Park Lands Management Strategy (APLMS) Project Steering Committee. Their participation has been integral to the project's progress, offering valuable insights and expertise that have enriched the review and strategic planning processes. This collaborative involvement has enabled a more comprehensive and well-rounded approach to managing and developing the Adelaide Park Lands, reflecting a wide range of perspectives and contributing to more effective decision-making and strategy formulation.

Focus for 2024/2025: In July 2024, all key stakeholders will be invited to an event hosted by The Right Honourable the Lord Mayor Dr Jane Lomax Smith AM, The Honourable Nick Champion Minister for Planning, and the City of Adelaide, for the 'Adelaide Park Lands Management Strategy - Towards 2036'. This event will acknowledge the contribution of our Key Stakeholders and celebrate the contribution of thousands of South Australians who have shaped the APLMS by providing feedback in workshops, forums, surveys, submissions and Kaurna representations.

After the completion of the Adelaide Park Lands Management Strategy (APLMS) review, a biannual meeting will be established to maintain ongoing engagement and collaboration. This meeting will bring together representatives from all adjoining councils and the State Government to discuss and address any emerging issues related to the Park

Lands. The purpose of these biannual gatherings is to ensure that all stakeholders remain actively involved in the management and enhancement of the Park Lands. These meetings will provide a forum for sharing updates, reviewing progress on implemented strategies, and coordinating efforts to address any new challenges or opportunities that arise.

### 4.5 Increase the profile of the Kadaltilla Board

**Initiatives**
Create and maintain a social media profile detailing the business of Kadaltilla

**Measures of Success**
The public are aware of, and educated about, the business of Kadaltilla

A new objective outlined in the Kadaltilla 2023–2027 Strategic Plan is to enhance the visibility and profile of the Kadaltilla Board by establishing and maintaining a robust social media presence. This objective aims to ensure that the public is well-informed about Kadaltilla's activities and mission through effective online communication.

To achieve this, the City of Adelaide will manage social media channels for Kadaltilla. This will include curating the social media accounts, planning and scheduling regular posts, creating engaging content, producing video reels, monitoring accounts daily, and developing customized hashtags.

This strategic initiative is designed to not only increase Kadaltilla's online profile but also to connect with, educate, and inspire the public. Through the creation, design, and publication of targeted content, the goal is to influence public perception and enhance engagement with Kadaltilla's mission and activities.

Focus for 2024/2025: Enhancing the Kadaltilla Board's social media profile by optimising the content strategy and refining and diversifying content formats to boost engagement. Strengthening audience interaction will be key, with efforts to actively respond to comments and create interactive content. Expanding reach through targeted advertising, collaborations, and partnerships will be explored to increase visibility. Enhancing analytics and reporting will allow for better tracking of performance metrics and informed adjustments to the strategy. Additionally, showcasing Kadaltilla's impact through success stories and updates will reinforce the organization's mission, while maintaining brand consistency across all social media platforms will help build a strong and recognizable online presence.




# Timeframes

| # | Measures of Success | Timeframe |
|---|---|---|
| 1.1 | Each matter that comes before Kadaltilla considers Kaurna culture | November 2024 – Ongoing |
| 1.2 | Kaurna Cultural mapping completed and used to inform Kadaltilla considerations by 2024 | November 2024 |
| 1.3 | Adelaide Park Lands featured in relevant promotional campaigns | March 2025 |
| 1.4 | State Government support for World Heritage listing submission by 2026 | December 2026 |
| 2.1 | Landscape values of the Adelaide Park Lands have been defined, protected, and enhanced | July 2026 – Ongoing |
| 2.2 | Ecologically sustainable initiatives promoted, and tree canopy cover, biodiversity, and environmental sustainability and design quality have been regularly reviewed | December 2024 – Ongoing |
| 2.3 | Deliver a climate impact assessment of the Adelaide Park Lands | December 2027 |
| 2.4 | Environmental values and trends presented to Kadaltilla | December 2026 – Ongoing |
| 2.5 | Customers are well informed through regular online Adelaide Park Lands updates | December 2024 – Ongoing |
| 3.1 | Adelaide Park Lands Management Strategy priority projects implemented | December 2028 |
| 3.2 | Funding secured for priority projects in the Adelaide Park Lands Management Strategy | December 2028 |
| 3.3 | Advice provided to the State Government for the preparation of management plans for areas of Adelaide Park Lands controlled by State Government | July 2024 – Ongoing |
| 3.4 | State Heritage listing progressed by the State Government | December 2028 |
| 3.5 | Board Members are well informed through regular updates | November 2024 – Ongoing |
| 4.1 | Advice of Kadaltilla is endorsed and adopted | December 2024 – Ongoing |
| 4.2 | State Government engages with Kadaltilla on State Government initiatives | December 2028 |
| 4.3 | Kadaltilla makes policy submissions on State and Local Government matters where deemed necessary | July 2027 – Ongoing |
| 4.4 | The City of Adelaide, State Government, and adjoining Councils actively engage with Kadaltilla | November 2026 – Ongoing |
| 4.5 | The public are aware of, and educated about, the business of Kadaltilla | December 2025 |





# Kadaltilla®

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